

## GULF OF MEXICO UNIVERSITY RESEARCH COLLABORATIVE

Alabama Marine Environmental Sciences Consortium, Florida Institute of Oceanography, Louisiana Universities Gulf Research Collaborative, Mississippi Research Consortium, Texas Research Consortium

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July 8, 2013

**Subject:** Input regarding Gulf Coast Ecosystem Council's Initial Comprehensive Restoration Plan

Gulf Coast Ecosystem Restoration Council, c/o U.S. Department of Commerce 1401 Constitution Avenue, N.W., Room 4077 Washington, DC 20230

### Sirs/Madams:

We appreciate the opportunity to provide comments regarding the Council's Initial Comprehensive Restoration Plan (ICRP). Following are 1) general recommendations for carrying out a science-based restoration program, and 2) specific comments related to the ICRP.

#### GENERAL RECOMMENDATIONS:

Council and Plan Focus: The RESTORE Act intends that ICRP funds be used to mitigate environmental damages, restoring and sustaining ecosystem goods and services, and not support economic prosperity at the expense of natural capital. Pot 1 (35% to States) of the RESTORE Act is not beholding to the ICRP, and will likely support economic projects that build coastal infrastructure. This is not the function of the Council's pot 2 and 3 funds.

<u>Council Leadership:</u> Gulf-wide coordination of the varied settlement and litigation-funded restoration programs is essential. What role will the Council play in integrating all these programs to ensure a comprehensive, sustained, efficient recovery? Proposed mechanisms include dedicated support for Gulf-wide coordination efforts, for example, the GOMURC-led Gulf Restoration Science Programs Coordination Team, GOMURC's Gulf Restoration Science Workshop, GOMRI annual restoration and ecosystem science conference and the Harte Research Institute's State of the Gulf Summits.

<u>Independent Science Capacity</u>: Restoration must be based on "the best available science" developed and conducted independently of policy pressures and integrated in ways that transcend agency agendas. Mechanisms may include:

- Council *science advisory committee* should be composed of representatives from the Section 1604 Gulf Science Program, Section 1605 Centers of Excellence, and scientists and technologists from across the region, including international partners with stakes in a healthy Gulf.
- ICRP should be accompanied by a *science plan* that is critically reviewed and periodically updated by the Science Advisory Committee; plan should be initially developed in coordination with all RESTORE Act and settlement funded programs and with public engagement; plan should include guidance regarding effective peer review (e.g., quality and relevance criteria, policies and standards), and performance evaluation (e.g., metrics, monitoring, adaptive management).
- Council should hire a full-time *chief scientist* who is independent of participating agencies and who leads and is advised by the Scientific Advisory Committee.

Transparency and Engagement: The Council must establish processes for RESTORE section 1603 efforts including continued development of the ICRP, project submissions and selection, and required outputs. Florida, for example, hosts a portal for RESTORE Act section 1603 pot 2/3 proposal submissions (<a href="http://www.dep.state.fl.us/deepwaterhorizon/projects restore act.htm">http://www.dep.state.fl.us/deepwaterhorizon/projects restore act.htm</a>), but other states have nothing comparable. Now is the time to establish standards that can inform and guide the many other programs. Meaningful public input is critical to long-term success and support for the programs. Proposed engagement mechanisms include:

- Council *citizen's advisory committee* including ecosystem service stakeholders from all five states; all advisory committees should have approved charters and by-laws.
- Advance public notice and open meetings to support *regular opportunities for public comment*; Sea Grant, for example, has proposed to host local town hall sessions (including 2 face-to-face meetings per state per year, and a monthly webinar series) to communicate with citizens on restoration plans and progress.
- Work plans and other documents, meeting schedules, opportunities for engagement, budgets, audit results, results of scientific studies and restoration projects, and other information and *materials must be easily available on-line*. Sea Grant has also proposed development of a web portal for uploading, sharing and accessing project information related to spill science and monitoring activities, based on their work done after the spill with NOAA.

<u>Monitoring</u>, <u>Assessment and Adaptive Management</u>: Restoration and adaptive management without monitoring, assessment and evaluation are doomed to failure, and future disaster response will not evolve without improved baselines. Proposed mechanisms include:

- *All projects should include funding for monitoring* of restoration measures for at least several years after implementation, and continuing when adaptive measures are employed.
- Monitoring should be use best practices and standardized methods across programs, with as much
  integration and efficiency as possible; for example, build on existing observing systems, and base build-out
  plans on gap analyses driven by science-based adaptive management.
- An *endowment-funded Gulf Observing System* should be supported to assess the status of the entire Gulf Large Marine Ecosystem through combined monitoring, mapping, research, modeling, and synthesis (e.g., Gulf Integrated Ecosystem Assessment) and reports (e.g., Gulf Report Cards); costs for these efforts should be shared by all restoration programs as they are the foundation for all program success.

## **ICRP COMMENTS:**

- P. 6 and P. 13: Plan recognizes that "best available science" must be the foundation for project selection and for
  ensuring that projects are contributing to the overall goals of the Council, and coordinated with the science
  community. <u>Comment</u>: Science Plan needs to accompany the ICRP including details for how to accomplish
  these objectives.
- P. 8 and pp. 11-14: Goal five is to "restore and revitalize the Gulf economy," but there are no related objectives for this goal. <u>Comment</u>: The Gulf economy and social welfare will benefit from restoring and sustaining the valuable ecosystem goods and services that make the Gulf the nation's most valuable region in terms of related

revenues. This should be stated at the beginning and not assigned a separate goal in the ICRP without objectives.

- P. 13: Objective 6 is to "promote natural resource stewardship and environmental education." <u>Comment</u>: This objective should include informal and formal education to develop the next generation workforce of environmental scientists, engineers and managers through student support, new and enhanced curricula, and professional development opportunities.
- P. 14: RESTORE Act directs the Council to "use the best available science." <u>Comment</u>: this needs to be defined by the actions the Council takes to ensure this critical program element. There are no details for how this will be accomplished (e.g., see recommendations above in "General Comments" and first "ICRP Comments" bullet).
- P. 16: The Council will periodically request proposals from its members. <u>Comment</u>: We are concerned that, as written, the process does not encourage an open, competitive process that will engage all the region's stakeholders and capabilities. The preliminary list of projects in Appendix A, for example, does little to nothing (including projects from federal agencies) to restore marine ecosystem goods and services in federal waters where most of the oil and impacts occurred. At least the 30% support that is run through the Council should be implemented for this purpose.
- APPENDIX A- Preliminary Projects: Less than 1.4% (8) of the 585 proposed projects have anything to do with
  restoring and sustaining offshore ocean habitats and resources, a disparity also evident in NRDA early
  restoration program projects, and inconsistent with the spill location and likely ecosystem impacts. The
  Council is taking ideas from state and local government officials, which are relevant, but need to be balanced
  with restoring and sustaining ocean ecosystem goods and services.

Sincerely,

Larry McKinney, Executive Director, Harte Research Institute, Texas Research Consortium, GOMURC Chair

Godn & Valentine

John Valentine, Executive Director, Alabama Marine Environmental Sciences Consortium

William Jaguet

William T. (Bill) Hogarth, Director, Florida Institute of Oceanography (FIO)

Charton F. Delien

Christopher F. D'Elia, Dean, LSU School of the Coast and Environment, Louisiana Universities Gulf Research Collaborative

Monty Graham, Dean, Department of Marine Science, University of Southern Mississippi



## UNITED FOR A HEALTHY GULF

541 Julia Street, Suite 300, New Orleans, LA 70130 Phone: 504.525.1528 Fax: 504.525.0833

# Comments of the Gulf Restoration Network on the Gulf Coast Ecosystem Restoration Council's Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy

I write on behalf of the Gulf Restoration Network (GRN) to provide our comments and concerns with regard to the Gulf Coast Ecosystem Restoration Council's (Council) Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy (Draft Plan). The GRN is committed to empowering people to protect the natural resources of the Gulf of Mexico for future generations. Since the BP drilling disaster occurred we have been engaged in monitoring efforts to clean up the oil and dispersant and restore the resources that were impacted.

The GRN is pleased to see that the Plan states the Council's commitment to science based decision making and adaptive management of plans and projects. We believe that all projects funded under the RESTORE Act must be required to have a plan for evaluation and a system for measuring outcomes which would allow true adaptive management to occur.

We support the Council's commitment to (1) focusing the Council-selected Restoration Component and the Spill Impact Component to funding for ecosystem restoration (as defined by the 5 Plan goals), which is necessary to ensuring that we benefit the natural resources, our economy, and our communities; and (2) taking a regional, ecosystem-based, and landscape-scale restoration approach to restoration that addresses the entire Gulf as one interconnected ecosystem. *However*, to date all restoration efforts appear focused on the coastal environment. Yet, the disaster occurred and the greatest impact was to the marine environment. Accordingly, moving forward there must be a more focused commitment by the Council to addressing both the coastal and marine restoration/recovery.

We also support the Council's stated intent to use an integrated and coordinated approach and work closely to ensure that efforts funded through NRDA and NFWF are complimentary. Since funding for comprehensive restoration will be limited in relation to the restoration need, leveraging multiple funding sources will be critical to getting the most bang for our buck on environmental restoration. Efforts to integrate restoration also integrate restoration with the increasing need for community protection.

Our coastal communities are some of the most vulnerable in the nation to the impacts of storms. The efforts of the Council represent our best opportunity to make our Gulf coast, our communities and our coastal-dependent economies more resilient in the face of rising seas and stronger storms. Every dollar the Council approves, either through state or Council-led plans, should increase our resilience, providing non-structural storm protection and facilitating climate change adaptation (strengthening barrier islands, restoring coastal marshes and forest, etc). We must use available restoration dollars to protect critical infrastructure that ensures the economic, and cultural, survival of coastal communities. For coastal communities dependent for their livelihoods on the natural resources of the Gulf, environmental restoration is essential to economic recovery.

We are pleased that the Council is considering the formation of a Citizen Advisory Committee and Science Advisory Committee. As the Council has experienced during this comment period, communities are eager to provide input to the Council on the considerations that should guide the Council in choosing RESTORE projects. Greater transparency and community participation in RESTORE Council decision-making in a meaningful way is something that the public has asked for repeatedly. Traditional public hearings do not provide the needed participation. Creating a formal Citizens' Advisory Council will:

- help to establish a trusting relationship between the community and the members of the Council throughout project selection and implementation;
- provide guidance on the Council on how to better obtain input from communities;
- provide more buy-in and social investment in the projects in those communities

We hope to see in the coming months a stronger commitment to establishing these committees and a move to quickly begin the nomination process for membership on these committees.

Although generally pleased with the direction set by the Draft Plan we have numerous concerns with the lack of specificity in the Draft Plan.

First, we are disappointed that the plan does not contain a list of priority projects or an allocation plan as required by the Restore Act. We understand the Councils' lack of certainty regarding the amount and timing of monies available under the RESTORE Act. A draft list of priority projects should be released to the public as soon as possible to allow for full public review and comment. We would request that the Council establish a publicly accessible portal where projects may be submitted and viewed and where the status of publicly submitted projects can updated by the *Council*. Council members do not have access to all of the worthy conservation and restoration projects that exist in the Gulf.

We also believe that the Council must commit to full compliance with environmental laws for all projects and programs.

Additionally, we are concerned that the Draft Plan does not include clear definition from the *Council* as to what qualifies as economic restoration particularly in comparison to infrastructure -- funding for which is limited under the RESTORE Act. We believe that economic restoration in the context of RESTORE must consider project sustainability and environmental impact – does the project create a healthier environment or will add to pollution and environmental degradation. Since RESTORE Act funds will flow through penalties for violation of an environmental law, the Council must commit to ensuring that "economic restoration projects – whether funded through the Council controlled or state impact component will not degrade the environment nor negatively impact ecosystem restoration projects funded under RESTORE, NRDA or NFWF. Council supported projects must do no environmental harm, and any proposals that aim to bolster the economy while damaging the environment, such as the proposed Alabama beach-front hotel and conference center in Gulf State Park, are absolutely unacceptable.

Consideration of local jobs creation must guide project selection. Implementing ecosystem restoration could create thousands of new local jobs for coastal communities significantly impacted by the BP drilling disaster. If project selection includes consideration of local hire, a new restoration economy could provide ecologically sustainable economic opportunities and broad public benefit to local

communities, including disadvantaged and distressed communities. The Gulf Ecosystem Restoration Council has the ability to build a solid foundation for decades of positive social, economic, and environmental outcomes by setting a strong precedent for managing large-scale restoration with an eye to community economic recovery and sustainability.

The GRN has significant concerns about the Objectives states in Section IV "Council-Selected Restoration Component". First and foremost we believe that Objective 1 inappropriately ignores the need to restore marine habitats. The BP drilling disaster occurred in the marine environment and many of the impacts documented to date, including impacts on corals and the like, occurred in the marine environment. The Council cannot simply assume that there will be enough monies available under the Natural Resource Damage Assessment (NRDA) process to address damage to marine habitat. Moreover, there is historical damage to marine habitats that will not be covered under NRDA. Accordingly, the Council should include within it habitat objective restoration of marine habitats.

Second, Objective 3 "Protect and Restore Living Coastal and Marine Resources", is so broad that it could cover virtually anything living in the Gulf. Far too many of the Gulf's wildlife are threatened or endangered and far too many of its fisheries are overfished or undergoing overfishing. Additionally, the Gulf is being invaded by numerous invasive species which threaten native species. The GRN believes that the Council should focus this objective on those species most in need of protection and restoration, namely threatened, endangered or overfished species.

While we appreciate the Council's statement of criteria for project selection, those criteria are broad and sometimes ambiguous. The final Plan should state more detailed specific criteria. Additionally, as discussed above specific mention of restoration of the marine environment and marine resources must be included.

We also believe that the council should develop additional criteria for vetting projects. For example, in selecting projects the Council should be required to consider whether a project will involve hiring of local workers, including the potential workforce development and job training programs that will allow a transition of workers in communities affected by the disaster to transition to employment in a restoration economy. Similarly, the Council should consider whether projects:

- invest in the resiliency of distressed communities;
- invest in green infrastructure and energy efficiency upgrades while reducing our dependence on fossil fuels and investing in clean, renewable sources of energy; and

Finally, a major question that remains unresolved by the Plan is how RESTORE Projects will come before the Council for potential selection. Do projects *have* to be sponsored or supported by one of the 11 members of the *Council* in order for them to be considered? If so, does the Council foresee considering only projects where the state or federal government is a sponsor. Or, will there be a procedure for submitting projects to Council members to be considered for sponsorship. The process that the Council foresees for public review and comment on projects that were sponsored by *Council* members is also less than clear. Will lists of potential projects selected by the Council be published for public review?

Council members, both state and federal, are not and cannot be aware of the myriad of worthy restoration and conservation projects being developed by universities, nonprofit conservation groups, municipalities, and coastal counties/parishes throughout the Gulf. It is, therefore, critical that the Council establish a process that allows submission of projects for review by Council members for possible sponsorship.

We appreciate this opportunity to comment on the Draft Plan and look forward to working with the Council as it moves forward.

Respectfully submitted,

Cynthia M. Sarthou

**Executive Director** 

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

#### Dear Mr. Ehrenwerth:

- The Gulf Coast Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this 20 page document failed to address some keys of concern.
- The efforts of the Council represent our best opportunity to jump-start the restoration of our coastal lines of defense and make our Gulf coast, our communities and our coastal-dependant economies more resilient in the face of rising seas and stronger storms. Every dollar the council approves, either through state or Council-led plans, should increase our resilience. For Gulf Communities dependant for their livelihoods on the natural resources of the Gulf, environmental restoration id essential to economic recovery.
- It is disappointing to see the Council's Draft Plan did not include a priority list of projects or spending allocation plan. A list of projects and detailed criteria for how projects will be selected for funding is critical.
- It is important that the Council commits to full compliance with environmental laws for all projects and programs that receive funding.
- Any and all Council supported projects must do no environmental harm, and any
  proposals that aim to bolster the economy while damaging the environment, such as the
  proposed conference center and hotel in Alabama's Gulf State Park, are absolutely
  unacceptable.
- It is good to see that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move to quickly establish and begin the nomination process for membership on this committee.

Sincerely,

Maureen and Charles Chaisson

Maurero E Charles Charson

1110 LeCompte Drive

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(504) 339-5997

moebbt@cox.net

cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

## Dear Mr. Ehrenwerth:

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- The efforts of the Council represent our best opportunity to jump-start the restoration of our coastal lines of defense and make our Gulf coast, our communities and our coastal-dependent economies more resilient in the face of rising seas and stronger storms. Every dollar the Council approves, either through state or Council-led plans, should increase our resilience. For Gulf Communities dependent for their livelihoods on the natural resources of the Gulf, environmental restoration is essential to economic recovery.
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- It is good to see that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move to quickly to establish and begin the nomination process for membership on this committee.

Sincerely,

K-ADOIRON DCOX. NET

As an arid yortsmant resident of louisians, I am dappy concerned about the State of our coast. I have seen land disappear fished an island one year and returned the next to find a month of the sound my Lining room falle the about the fields of state care, the and can george that a company fully that a To the point, my daughter is taking and the latter if I diff herry. The money should be used for restoration, not stonomic economic infrastructure. I.E. And hotels of cosinos should in be built w/ the B.P. mong. I support as a citizen alle. It is essential.

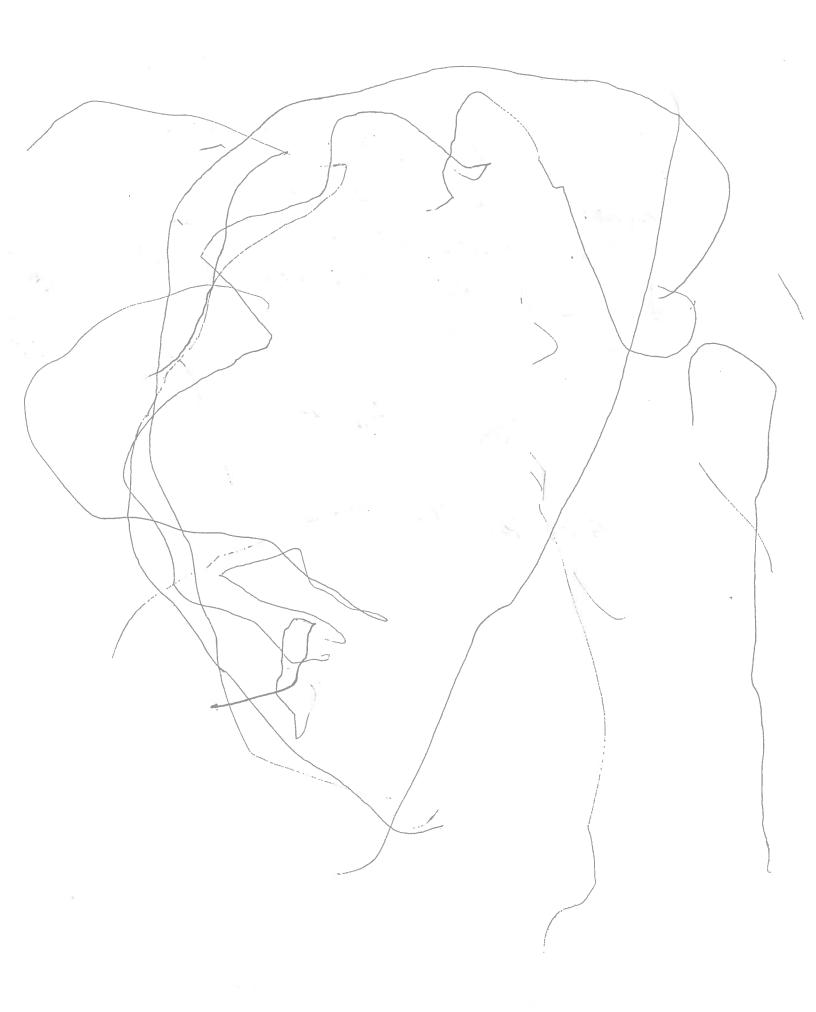
the more should be spent on restoration. However, the idea of doing no some invironments harn is flowed. For example, if the levels of the mississippi were destroyed tomorrow, it might do the greatest good for the restoration of our coast. The environmental danage would be great, to but restoration so would be aided and, perhaps, quaranteed. I am not proposing removal of the stocks, leveles I am simply making the point that if environmental harm of pacifitates long term restoration tol efforts them it must be considered. Language stating that mo could be used to state to limit or derail some of the logitimate restoration efforts: I call could write much more and more legibally, but my daughter is climbing my back + its night, night time.

Baton Prooge, 70006
Anon Smitt

I planned to clear this up but my 21/2 year old had other plans. I will write other plans. I will write another letter, but in the near time another letter, but in the near time another vieter, but in the near time what you wish.

Aaron Smith

Sorry For the mess



Justin Ehrenwerth, Executive Director

**Gulf Coast Ecosystem Restoration Council** 

**Department of Commerce** 

Washington, DC

Dear Mr. Ehrenwerth:

As a Gulf Coast resident, I am concerned that the restoration plan has not included a priority list of spending allocation plan. I would like to make sure that all monies donated to this cause be fully accounted for and totally spent on the active restoration of our coast and not frivolous fees that can eat up a budget.

I would also like to see BP held responsible for the mess they created by not insuring that proper safety procedures were followed in favor of profit and production schedules.

Thank you,

Douglas J. Valotta

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Westwego, Louisiana 70094

(504) 264-7595

greeniguy51@bellsouth.net

June 11, 2013

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

A young man from the Gulf Restoration Network just came to my front door and spoke very passionately about the importance of restoring the Gulf of Mexico. He explained that the Gulf Coast Ecosystem Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this twenty page document failed to address some key areas of concern. For example, it is disappointing to hear that the Council's Draft Plan did not include a priority list of targeted projects or a spending allocation plan. I am curious how the Draft Plan would recommend action without a sense of which projects are of highest priority and in greatest need of funding. I also am disappointed to hear of plans for a conference center and hotel in Alabama's State Park. This might be a good step for economic recovery, but I am puzzled how this might improve environmental protections. My opinion is that the Citizen Advisory Committee proposed by the Gulf Restoration Network would be a wise step in finding not only a balance between economic and environmental needs, but also to make the residents of the Gulf Coast active participants in rebuilding their communities.

Thank you for taking the time to read my letter.

Sincerely,

Dr. Carolyn Lewis 2070 Cherrydale Ave. Baton Rouge, LA 70808 Carolyn\_7701@yahoo.com

225-892-0367

cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana

# CHARLES K. DIEL Attorney At Law

3535 S. Sherwood Forest Blvd., Suite 233
Baton Rouge, Louisiana 70816
Ph: (225) 715-2121
Email: ckdjel@hotmail.com

June 11, 2013

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

As a lifelong resident of Louisiana, I know that the future of our state depends on the future of our greatest resource, our coast. For too many years, political agendas have failed to properly ensure the preservation of our levees, marshes and the entirety of the flora and fauna that comprise Louisiana's coastal ecosystem. While I applaud the work carried out by The Gulf Coast Ecosystem Restoration Council, after reviewing the recently released Draft Plan, I am afraid that it falls short of accomplishing the purpose of the Council. Therefore, I feel obliged to offer my concerns.

The Plan must incorporate a detailed and prioritized list of projects. Also, the process used to determine the amount of funding allocated to each project should be clearly published. This transparency will help us avoid the politics of the past while getting the most value out of each dollar spent. The Council must of course commit to comply fully with all laws whether environmental or otherwise. Finally, any proposal incorporated by the Council cannot seek short-term gain over long-term good. For example, the proposed conference center and hotel in Alabama's Gulf State Park, is not acceptable. Unless a prudently conducted study demonstrates, unequivocally, that the financial gain of a proposal outweighs its potential environmental harm, the proposal should not receive consideration.

The carpenter's adage, "measure twice, cut once" rings true simply because harmful actions are worse than inaction. Thank you for your time.

With kindest regards, I am

Sincerely, Charles K. Diel

cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority

Monalisa Phelps 735 CAMELIA AUEST. BATON ROUGE LA 70806 TEL 951-579-0401

Dear Mr Chrenwerth,

il am a concerned citizen that is very much involved in making efforts to restore the gulf coast and any other environmental issues that may damage the eco system or corrupt the health of all

earthly inhabitants.

Together we can make a difference if we can unite and manage a committee for the preposed projects that have been waiting to be resolved. More and more people are consorred abort their environment and are waiting to see what will be done. Please do not delay in your plant to iffectively doal with these issues as our planet is in need of strong leadership regarding the environment and inhabiteuits.

Sincorely, Monadesathelps Mrs. Janet Laurie, RN, LNCC 2588 Biron St. Mandeville, La. 70448 Phone: (985) 635-2651

Email: laurijl@att.net

Justin Ehrenworth, Executive Director Gulf Coast Ecosystem Restoration Council Dept. of Commerce Washington, DC

Dear Mr. Ehrenworth,

As you know, it has been three years since the 2010 British Petroleum oil spill in the Gulf of Mexico; the worst environmental disaster in United States history. Citizens of the Gulf Coast are aware that there has been receipt of settlements and fines to assist in resolving the damage to the Gulf Coast. However, there is heightened concern that these funds may be used improperly or inappropriately. These funds should not be obliterated by state and local politicians who may choose to make unethical and unconscionable money grabs which may be used to fund environmentally destructive projects; we are supposed to be improving and restoring - not causing further damage.

Mr. Ehrenworth, it is of utmost importance that these funds be used for projects that restore the Gulf's ecosystems and restore the people who are still suffering. This is an opportunity to build a more resilient Gulf for future generations. Please make every effort to ensure that these funds are utilized properly by restoring the coastal lines of defense considering the increasing threat of stronger storms and rising seas as well as restoring the livelihoods of individuals and families who have been dependent on the resources of the Gulf for generations and continue to be dependent on its ecosystem.

The Council must include project lists in the Council's Draft Plan with consideration given to prioritizing and spending allocations to help ensure that goals are met. Funding must not be wasted frivolously. There must be no tolerance for any project that would cause environmental harm and all projects must comply with environmental laws. Citizens of the Gulf Coast must be included for membership on the Citizen Advisory Committee to further insure that funds are used appropriately.

Thank you for your attention to this matter.

Sincerely,

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

The Draft Plan released by the Gulf Coast Ecosystem Restoration Council successfully incorporated many of the recommendations from the public over the last several months, but failed to address some key areas of concern. Where is the list of projects or spending allocation plan? Why was this not included in the Draft Plan? As I'm sure you are aware, a list of projects and detailed criteria for how projects will be selected for funding is critical.

Gulf Communities are dependent on the natural resources of the Gulf for their livelihoods; therefore, environmental restoration is essential to economic recovery. It is also important that the Council commits to full compliance with environmental laws for all projects and programs that receive funding. Projects must do no environmental harm, and any programs that aim to bolster the economy while damaging the environment, such as the proposed conference center and hotel in Alabama's Gulf State Park, are absolutely unacceptable.

Please take every effort to protect our Gulf Coast and make those who do harm to it accountable for such harm. This is my home, and it must be protected just as your home must be protected.

Sincerely,

Michelle Autin

1030 Scarlet Oak Ln Mandeville, LA 70448

Cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, LA

Justin Ehrenwerth, Executive Director
Gulf Coast Ecosystem Restoration Council
Dept. of Commerce
Washington, DC

Dear Mr. Ehrenwerth,

I am writing in regards to the Gulf Coast Ecosystem Restoration Council recent plan to improve the GULF RESTORATION. There are several issues of concern that need to be addressed from a citizens' point of view.

- Consider implementing a Citizen Advisory Committee which will acknowledge the interest of the people along the Gulf Coast, whether it be our citizens' livelihood or as a consumer.
- Represent the community in their best interest, as their life depends on a resilient coast.
   Encourage a resilient recovery for the residents; the fish in the sea and all the coastline's natural resources has to offer.
- Please be mindful of the detailed projects and spending allocations for the purpose of the environment not just the economic development of the coast.
- Be considerate of environmental laws in protection of all the programs and projects that receive that funding.

A clean coast is a productive and profitable coast.

Sincerely,

Linda Biven

2117 Champion Dr.

Luda K-Binen

LaPlace, LA 70068

985-652-2827

Cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, LA

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of commerce Washington, DC

Dear Mr. Ehrenwerth:

Even though the Gulf Coast Ecosystem Restoration Council recently released a Draft Plan incorporating many of the recommendations proposed by the public over the last several month, the 20 page document failed to address some key areas of concern.

The Gulf Coast communities who are dependent for their livelihoods on the natural resources of the Gulf, need every dollar the Council approves as a means to increase their resilience in the face of future storms which will impact these communities.

Therefore, the Draft Plan should include a priority list of projects or spending allocations. A list of projects and detailed criteria for how projects will be selected for funding is critical.

The Council should commit to full compliance with environmental laws for all projects and programs.

Any projects supported by the Council must do no harm to the environment, and any proposals that aim to bolster the economy, equally should not do further damage to the environment. The proposed conference center and hotel in Alabama's Gulf State Park do not meet this criteria, and are absolutely unacceptable.

I am glad the Council is considering a Citizen Advisory Committee, which the public has asked for repeatedly. Please move quickly to begin the nomination process for membership on this committee. The faster the committee is established, the faster things can start to happen for the benefit of all concerned.

Sincerely,

Ramona A. Maspons

5724 Rhodes Avenue

New Orleans, LA 70131-3924

Ramora A Maspora

504-494-4636

IWillPraiseTheLORD@gmail.com

Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, cc:

Baton Rouge, Louisiana

Var Mr. Ehrenwerth, The Gulf Coast Ecosystem Restoration Cooncil's recently released Droff Plan Failed to adress Key area's of concern. It is Disapointing to see the Coucil's Draft Plan didn't include a priority list of projects or spending allocation plan! Please include a list of projects of DETATUED Oriteria for how projects will be selected Also, it is important that each project for full compliance with environmental laws of regulations. Les money! It is good to see the council considering a citizen Advisory Coontitee.

I want to see that our recovery dollars

are used wisely!

- Collin Ross

New Orlean 1 A 7011 New Orlean CA 70115 504-722-2556 THE (SICA) A (a) amail. com



## To see the draft plan, visit http://www.restorethegulf.gov

### Sample Letter

Take a minute to read over this sample letter before writing your own to the Gulf Coast Ecosystem Restoration Council (we'll make and send copies to your state's Council representative). These bullets are a great guide to get you started, and a *personally typed* or *handwritten letter in your own words* is the most effective way to communicate your concerns.

Thank you for helping to restore our Gulf.

Executive Director Justin Ehrenwerth Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

#### Dear Mr. Ehrenwerth:

- The Gulf Coast Ecosystem Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this 20 page document failed to address some key areas of concern.
- The efforts of the Council represent our best opportunity to make our Gulf coast, our communities and our coastal-dependent economies more resilient in the face of rising seas and stronger storms. Every dollar the Council approves, either through state or Council-led plans, should increase our resilience. For Gulf Communities dependent for their livelihoods on the natural resources of the Gulf, environmental restoration is essential to economic recovery.
- It is disappointing to see the Council's Draft Plan did not include a priority list of projects or spending allocation plan. A list of projects and detailed criteria for how projects will be selected for funding is critical.
- It is important that the Council commits to full compliance with environmental laws for all projects and programs that receive funding.
- Any and all Council supported projects must do no environmental harm, and any proposals that aim to bolster the
  economy while damaging the environment, such as the proposed conference center and hotel in Alabama's Gulf
  State Park, are absolutely unacceptable.
- It is good to see that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move to quickly to establish and begin the nomination process for membership on this committee.

## Sincerely,

(Sign your letter with your name, address, city, state, zip, phone, and email.)

cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana

5/30/13 Le Mecutive Director Justin Ehrenwerth Gulf Coast Exosytem Resteration Council Dept. of Commerce Washington, DC Dear Mr. Lohrenwerth, I am concerned about possible oversights in your recent draft polan: you are our best hope for foursed attention on the importance of inveronmental restrection to our economy and its recovery. I don't understand the pancity of detail in the draft plan, and it makes me feel uneasy. Are you servoisly proposing a conference center and hotel in Alabama's Gulf State Part.? This is not at all Rednig roughshood over the landscape is not going to be helpful. More than ever we need respect for and enforcement of the environmental protection laws already on the books, but widely ignored with I look forward to hearing about the nomination process for a Citizen Advisory Committee. your actions will affect millions of residents as well as generations as yet unborn. Thanking you in advance for your sonsideration, I am Sincerely yours, Kathryne Collins 500 Crolledge St. New Orleans, La. 70121-2423



O Kathryne Collins New Orleans, La Sustin Chrenwerth, Executive Director Duef Coast Occasystems Restoration Council Dept. of Commerce Washington, D.C.

Dear Mr. dhrenowerth,

Approves and foreous through with a plean that will bolster the aconomy in the Gene dime ensuring the universe three at the same dime ensuring the universe dissestained.

Monies that are supposed to go towards the vestoration of the gulf should be used for that purpose and mo other.

Sincerly Juzil Doliei 2037 Biron St. Mandeville, da. 70448

June 12, 2013 D: Justin Ehrenwerth, Eyec. Dir July Coast Eco System Restoration Council Dept. of Commerce Washington, OC Dear Mr. Ehrenwerth, I'm a lifelong resident of southeast La. Olong with so many of my family and friends. We worry that the Councils draft Plan does not include or represent the priorities of projects recessary to restore our Gulf and its coastlines from the destruction and. degradation stemming from BP's on-going oil spill. For too long we're seen momes mishandled or mishppropriated. A list of projecto and detailed criteria is essential to ensure our coastal environments and communities are restored as best as we can for our future, and for our children's futures. Il do not agree, or feel that a conference center and a Rotel is what should be listed as an appropriate way to spend funds. Non, does it help to restore the environment! any projects should only go toward cleaning, restoring, and assisting the enveronment dad

its' people who live off the Buf. an Advisory Committee (comprised of citizens) should be consulted as to each community's needs. Hotels and conference centers do hot improve our but! I sincerely hope that you and the Council only considere projects that do no environmental harm, and that a detailed list of projects with specific criteria are presented. The draft plan should have spending allocations and details on how projects are selected. alt well take many years of on-going restoration for our Hulf to be healthy again. Please hold BP accountable, and not vaste money on hotels and conference Centers which are not needed through funding from a restoration fund -Sincerely, May Bowen Japlace LA.

Executive Director Justin Ehrenwerth Gulf Coust EcoSystem Restoration Council Dept. of Commerce Washington, DC

Dear Mr. Ehrenwerth,

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It is good to see that the council is considering a Citizen advancy Committee, something—that the public has asked for regentedly. Please more quietly to establish and begin the manimation process for membership on this committee Please help BP fully accountable for the damage that has been done to our beautiful coast.

Elizabeth N. Mull 28 Cactus Road Mary Esther, FL 32569 (238) 224-6309 Mne 7995 Dyahoo. Com Dongles McMurry (Douglas\_mcmurry@yahoo.com)
405 shrewsbury ct
#2
Julberson, La 70121
May 30, 2013

Dear Mr. Ehrenwerth and other concepned parties,

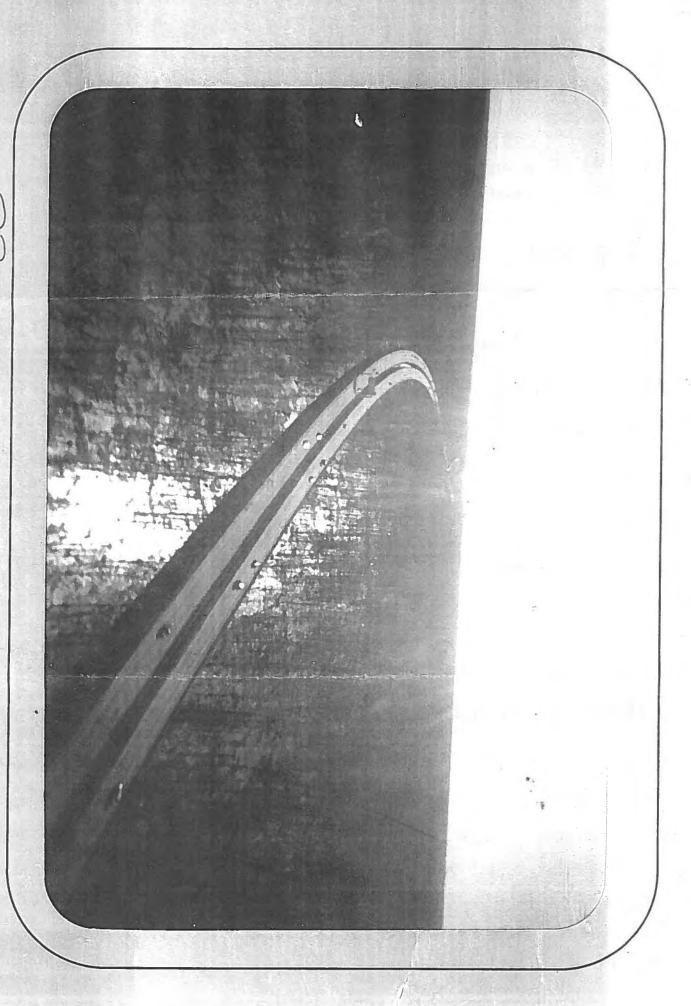
I personally know several families and individuals who were devastated by the big oil spill (BP Horizon). They will never recover fully from the damage to their livlihood. In the early years of digging canals, drilling and ravaging the marshlands and coastal regions of the Gulf, we didn't realize the irrepairable damage we were doing to the ecosystem, in the name of Almighty Free Enterprise (PROFIT).

Now we know at least partly, that many species of wildlife in our oceans depend on the estuaries of this area to survive. We may never know how many species will eventually become more endangered or even extinct due to the oil spill and other unfungivable raping of the environment presources of the gulf Coust.

However, we CAN do everything possible to prevent future damage and accidents like that, Repairation and damage control need to be priorities. Methods mandated and funded need to be specific and measurable, not vague with room for interpretation and non-compliance through loopholes and unclear espectations. BP and other oil companies have no problems anticipating and protecting their profits, (i.e. price hikes an gas in inticipation of an impending storm damaging (possibly) redineries). They should be made to put that much care, attention and resources into rebuilding the 200 system and preventing ANY further damage.

Sincerely, Douglasmum

PROFECT AND REPAIR





# Scarlett Andrews <scarlettashlen@gmail.com>

# FW: Letter for GCERC

1 message

Gabriel Burgos <gabo\_bc07@hotmail.com>
To: scarlett@healthygulf.org, raleigh@healthygulf.org

31 May 2013 21:42

From: meredith@southwings.org
Date: Fri, 31 May 2013 17:24:50 -0500
Subject: Letter for GCERC

Subject: Letter for GCERC To: gabo\_bc07@hotmail.com

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

I am writing to you as a citizen of the Gulf Coast to thank the Gulf Coast Ecosystem Restoration Council for successfully incorporating many of the comments and recommendations proposed by the public over the last several months into the recently released Draft Comprehensive Plan. In addition, I wanted to address a few areas where I see room for improvement.

I am pleased to see a commitment to science-based decision making and adaptive management of plans and projects, and to see that the Council is committed to taking a regional, ecosystem-based, landscape-scale restoration approach that addresses the entire Gulf as one interconnected ecosystem; however, I would like to be assured that restoring both the coastal and marine environments will receive due consideration. I am also glad to see that the Council is using an integrated and coordinated approach and working closely to ensure that efforts funded through NRDA and NFWF are complementary.

I am pleased that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. I hope to see in the coming weeks a stronger commitment to establishing this committee.

While I appreciated that the Council integrated comments from the public into the recent Draft Comprehensive Plan, I was disappointed that the plan did not contain a list of priority projects or an allocation plan. I would like to see the priority list released to the public as soon as possible. In addition, I would also like to have a publicly accessible portal where projects may be submitted and viewed and where the status of publicly submitted projects is updated by the Council.

Most importantly, I hope to see a clear commitment from the Council that economic projects funded through the state impact component will neither negatively impact ecosystem restoration projects nor the environment overall. RESTORE projects must do no environmental harm, and any proposals that aim to bolster the economy while damaging the environment are unacceptable. Implementing ecosystem restoration will create thousands of new jobs on the Gulf Coast. This new economy should provide ecologically sustainable economic opportunities to local communities, including disadvantaged and distressed communities.

Restoring our environment restores our economy.

Sincerely,

Meredith Dowling 6043 Hurst St. New Orleans, LA 70118 meredith.dowling@gmail.com

While I'm pleased that the Draft Plan of the cooncils Gulf Coast Ecosystem Restoration appears to represent many of the coasts needs, I'd like to make note of a few concerns I have. As a long-term resident of St. Tammony Paish I've seen many well intended effords get modeled by the system. I believe that a notreal partypréférable a non-profit organization be set to oversee the process of the restoration and thunds spent. I believe that BP shooled pay the full amount permitted by law to help the golf coast recover From the oil spill. As many indicators still show these effects are long term and we will require every dollar possible to help pot the ecosystem back as well as possible. Then you, Mah Trey Matola

CHI Greenfield. Dr.

Wandeville, LA 70448

188-3332

John Ehrenweth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

June 5, 2013

Dear Mr. Ehrenwerth:

The Gulf Coast Ecosystem Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the past several months, but this 20 page document failed to address some key areas of concern. This is Louisiana's one chance to make our Gulf coast and our communities more resilent in the face of rising seas and stronger storms.

Every dollar the Council approves, either through state or council-led plans, should increase our resilience to the rising sea level, Hurricane storm surge, and environmental restoration. There is indentified plan that can meet all of our objectives. I strongly believe that it is in the best interest of Louisiana to divert Mississippi river sediment into our salt water marshes to help fortify and restore our coast. Historical data proves that the Mississippi river is best method to rebuild Louisiana's coast and improve habitat. Mississippi River diversions are also the most cost effective method to achieve our objectives. It would allow our state to continually restore our coast through an initial investment and with minimal maintenance costs the State would have a sustainable model to protect its citizens from future disasters.

Additionally, it is public knowledge that Louisiana has suffered the vast majority of the damage from the oil spill and as such is entitled to the vast majority of restoration money. Please do everything you can to ensure that the oil spill fines and monies are allocated to the areas that sustained the greatest harm (Southeast Louisiana) Also, I'm happy to see that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move to quickly to establish and begin the nomination process for membership on this committee.

With Kindest Regards, I remain

Siliconcry 100il 3,

Christophe L. Faucheux

Christophe L. Faucheux 45 Country Club Dr. Laplace, LA 70068 **Executive Director Justin Ehrenwerth** 

**Gulf Coast Ecosystem Restoration Council** 

Department of commerce

Washington, DC

Dear Mr. Ehrenwerth:

I open by saying, "Hello and thank you for your time. I appreciate it." I am very concerned with and moved by my environment. I want it to bless my children and their children. In order for that to happen a few things need to take place. Anyone who threatens our environment needs to be held responsible for that repair/restoration and there should be a group to truly govern that restoration. I have been informed that that group is The Gulf Coast Ecosystem Restoration Council. This Council should commit fully to environmental laws for all projects and programs. It should also ensure that the supported project will do no harm to the environment. In no way is continuing to allow these events acceptable. The public should be made aware of all planned project for restoration and maintenance to our beautiful Gulf Coast prior to their commencement. The committee should hold themselves publically accountable, by way of a prioritized list of projects and spending detailing how the projects will be selected for funding, also made available to the public prior to their commencement. With that said I appreciate the Council considering a Citizen Advisory Committee and would like to see that take immediately.

We need to protect our environment for ourselves and our children. I thank you for your time and your consideration.

Yours truly,

.. Angel' Dabriey

LaPlace, La. 70068

HonorandPraise@gmail.com

To: Justin Chrenwerth, Genture Director Gulf Coast Ecosystem Restoration Council Dept. of Commerce Washington, D. C. Dear Mr. Ehrenwerth. I have been reading about a Draft Plan the July Coast Ecosystem Resteration Cormail (GCERC) reliased that included many of the very things the public was clamoring to include which was great. I fault this report/document as failing to address some key area's of concern, by using the publics, but only the ones to smoke screen the main issues. It was discouraging and disconcerting that GCERC Draft Plan did not include a priority list or spending allocations

the Connail commits to full compliance with environmental far all project and project and

The Council, any supported project should do no environmental harm, as is in the proposed Adahama Gulf State Park's hotel and convention center.

The Commit should move quickly in establishing a Citizen Advisory Committee Council and Jegin the mominations process few membership.

Sincerly Daryll a Javin Daryll A. Garcia 1401 Carrollwood Dr. La Place, LA 70068 704 682 1487

Dear Mr Ehrenverth In Regards to the lastere the Sulf. My neighbor in a formmercial Fishermand. He fishes in Take Pontchartrain Lu. Since the Dil spell de how fost his House and Crab Graps. He is long with his Father now trying to get his life back together. I thenk B. P. Vil Co. should be responsible for Restoring The Great as it was before the spill. Out & Strott

1694 Carrollwood Wn

La Place Lu
70068.

June 10, 2013

Justin Ehrenwerth, Executive Director
Gulf Coast EcosystemRestoration Council
Department of Commerce
Washington, DC

Dear Mr. Ehrenwerth:

The Gulf Coast Ecosystem Restoration Council has started off good by releasing the Draft Plan, but I am concerned that the monies will not be allocated to the projects that are critical. The Council needs to commit to the environmental laws for all the projects that are receiving funding.

I have lived in South Louisiana all my life and don't want to see the Gulf coast waste away. There are so many people who rely on the coast for their lively hood. These trades have been passed down from generation to generation and personally I don't want to see these people lose the only thing they have done for their entire life.

As far as hurricanes, building up the Gulf coast means more protection. I was involved in hurricane Katrina and was devastated by the amount of people that have not recovered yet. Our people need to be protected and so does our land.

It is also important that the projects the Council supports not cause any harm to the environment. We are a sportsman paradise and the more people who come here for our environment, the more our economy will recover.

Sincerely,

**Connie S Courville** 

349 Rosedown Dr.

La Place, LA 70068

504-667-2345

Chefwan2b@yahoo.com

Justin Ehernwerth, Executive Director

Gulf Coast Ecosystem Resoration Council
Department of Commerce
Washington, DC

Dear Mr. Ehernerth:

While as a resident of Lousiana I'm pleased that many of the recommendations proposed were incorporated by the Gulf Coast Restoration Council; in all of the 20 pages of the released documents, there many concerns still unaddressed.

Environmental restoration is esssential to economic recovery of our gulf communities. We rely on the council to represent our best interest in the restoration and future resilience of our coast. It is disappointing that the council's drfat Plan failed to include a priority list of projects or spending allocation plan. A detailed criteria of how projects will be determined for funding is critical. While doing so, it is also important that the council stays true to the environmental laws in all future projects and programs that are recieving funding.

Iti s also important that no projects aimed at boosting the ecomonic growth of our communities hamr our environment in the process. We do thank the Council for considering a Citizen Advisory Committee, something that the public has requested on several occasions in the past. We only ask that you move quickly to establish and began the nomination process for membership on this committee.

Hatmin

Sincerly

Kimberly Hartmann

2039 Ponderosa PL

Mandeville, L 70448

cleohartmann@yahoo.com

Justin Ehernwerth, Executive Director

**Gulf Coast Ecosystem Resoration Council** Department of Commerce Washington, DC

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Sincerly,

Barry T. Hartmann

2039 Ponderosa PL

Mandeville, L 70448

cleohartmann@yahoo.com

Monday, June 10, 2013

Justin Ehrenwerth, Executive Director
Gulf Coast Ecosystem Restoration Council
Department of Commerce
Washington, DC

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It is good to see that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move quickly to establish and begin the nomination process for membership on this committee.

Sincerely,

Adam Rowe 2006 Red Oak Lane Mandeville, LA 70448 adam.alissa75@gmail.com June 7, 2013

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

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Sincerely.

Jac Leny 311 Holdenwood St. Mandeville, La 70448 985-626-1931

jæleng@yahov. com



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#### Sample Letter

Take a minute to read over this sample letter before writing your own to the Gulf Coast Ecosystem Restoration Council (we'll make and send copies to your state's Council representative). These bullets are a great guide to get you started, and a *personally typed* or handwritten letter in your own words is the most effective way to communicate your concerns.

Thank you for helping to restore our Gulf!

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

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Sincerely,

(Sign your letter with your name, address, city, state, zip, phone, and email.)

cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana

Even better - Come make your comments in person!

**Gulf Coast Ecosystem Restoration Council Public Hearing** 

Wednesday, June 12

6:30 pm CST (doors open at 6:00 pm CST)

Belle Chasse Auditorium 8398 Louisiana Hwy 23 Belle Chasse, LA 70037

Avondale La 70094

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

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Sincerely,

Cheryl King Gansemer

24 Holly Drive

Laplace, LA 70068

cherylgansemer@yahoo.com

cc: Garret Graves, Chair, Louisiana Protection and Restoration Authority, Baton Rouge, LA

Gustin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

June 13, 2013

Dear Mr. Ehrenwerth:

Jam writing to you with regard to the recent "Draft Plan" your council proposed. While it did contain many of the public's Secommendations collected over the past several months, sever major components for true success of the plan are as yet of the missing. Because our restored coast represents our greatest defense against rising seas and stronger storms, it is imperative that our new proposals be concrete, detailed, in full compliance with environmental laws and (obviously) ensured to do NO more damage to the environment.

Thankfully the council is considering a Citizens advisory Board. An excellent idea! Please expedite the noninations and get this citizens' board working with you towards the cure" - coastat restoration and, our economic recovery will soon with it. Sincerely.

Sincerely.

Jeanne On

125 Holdt Dring

Laplace, Sta. 10068

cc: Garret Graves

MI, MY NAME 18 GEORGE BOURGEOIS I'M JUST WRITING TO SAY THAT. I'M GLAP THAT THERE STILL PEOPLE CONCERNED ABOUT OIL POLL KTION IN THE GULF AND SURROUNDING AREA'S. I'VE BEEN I'VE BEEN FISHING IN GANDE ISLE SINCE I WAS (8) YEARS OLD ANA I'M GIOING TO BE (52) YEARS GLD I HAVN'T BEEN SINCE THE SPILL. IT SEEM THAT SOME BODY'S ROING A GOOD JOB IN THE LAFITTE AREA AND FISHING MAS PRETTY GOOD, I'M TUST WRITING TO SAY THANK YOU TO THE COURIL AND ANY ONE INVOLVED IN THE PROJECT

Meorye Bourgeois 469 W. MAPLE LOOP (APLACE LA. 70068



Scarlett Andrews < scarlettashlen@gmail.com>

## FW: Gulf Letter

1 message

Gabriel Burgos < gabo\_bc07@hotmail.com>

To: scarlett@healthygulf.org

13 June 2013 21:49

Date: Sat, 1 Jun 2013 15:17:33 -0500

Subject: Gulf Letter

From: gweiss1858@gmail.com To: gabo\_bc07@hotmail.com

Jeff Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth,

I am writing this letter in response to the Gulf Coast Ecosystem Restoration Council's recently drafted plan. While I am satisfied with many of the points proposed in this plan, it does seem to be missing a few key initiatives. One problem this bill has is that it doesn't ensure that all money appropriated to the Council increases our gulf's resilience to rising seas and stronger storms. Increasing resilience leads to a safer environment, and more natural resources essential to our local economy. One other problem is the lacking of a detailed priority list of projects. It is not enough to simply hope that the most important projects will be put first. It is also important that this piece of legislation make sure that we do not hurt the environment purely for economic means, in the words of Abraham Lincoln "I hope to stand firm enough to not go backward". By moving ahead with plans to build a hotel and conference center in Alabama's Gulf State Park, we are moving backwards. Lastly please be sure to continue with plans to create a Citizen Advisory Committee.

P.s. Mr. Ehrenwerth, I know you will be receiving a ton of letters, and you will probably be annoyed with our perseverance, but remember, grassroots movements are the epitome of U.S. Democracy. This is the number one way a constituency can speak directly with their officials, so please hear our voice, and act.

Sincerely,

Gerhardt Weiss, 6056 Hurst street, New Orleans, LA 70118

# Dear Mr. Ehrewerth

- I am a member of th Gelf Coast Erosystem Rostrotin agencil, Youbetter rebuild our gelf with money instead of spending it on your government agenda, Bp must be responsible and pay and the morey must only be used to restore the gulfall

SINCERY, Cray Saprol Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

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Sincerely,

Robert Wiltse

2001 Myrtle Ave.

Baton Rouge, LA 70806

Rrobb52@aol.com

Cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, LA

- like



#### To see the draft plan, visit <a href="http://www.restorethegulf.gov">http://www.restorethegulf.gov</a>

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Thank you for helping to restore our Gulf!

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

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- Any and all Council supported projects must do no environmental harm, and any proposals that aim to bolster the economy while damaging the environment, such as the proposed conference center and hotel in Alabama's Gulf State Park, are absolutely unacceptable.
- It is good to see that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move to quickly to establish and begin the nomination process for membership on this committee.

Sincerely,
(Sign your letter with your name, address, city, state, zip phone, and email.)

cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana

Even better - Come make your comments in person!

**Gulf Coast Ecosystem Restoration Council Public Hearing** Wednesday, June 12 6:30 pm CST (doors open at 6:00 pm CST) **Belle Chasse Auditorium** 8398 Louisiana Hwy 23 Belle Chasse, LA 70037

Joshin Ehrenwerth, Ex. Director Gulf, Conot Ecosystern Restoration Council Hop. F. of Commerce Washington DC

Dear Mr. Ehrenweit.

The Gulf Cost Esosphon Restoration Council's reconfly releases Diast Plan successfuller en corporated, many of the recomme endations proposed by the public over the last several month but this to page document failed to address some key areas of

he efforts of the Council represent our best opportunity to just start the restoration of our coastal lines of defense and make our Gulf coast, our connitmeties and our coastal developen ronomies more resilient in the face of rising seas and stronger storms. Every dollar the Council approves, either through state of Council-led plans, should increase our restinence. For Gulf Communities dependent for their likelihood son the vapiral resource of the Gulf, on won major resion on is essential to economy, second

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Sincerely, Homy /Schust

Amy Schiscel. 102210 Carlson Dr No LA 7012 aschissel a hotroil.com.

How that it have written the polite letter enclosed of world lete to see y that as one who writes community i acquired plens for a living and a centerif federal implayer, dam embarried by this 20-pag document without prior these of allocation and accountability. If it was envolved in such a plean of would lose meg job. W. the the amount of money in consideration if the possible consequence it is dreadful that their plan has been diluted to its ceenent state. Please take these aquestes will the serious new their are given

15



CC: Garret Graves, Chair, Louisiano Loustal Protection + Restoration Authoriti Baton Rouge, LA

Justin Ehrenwerth, Executive Director Gulf (cast Ecosystem Restoration Council Department of Commerce Washington, DC

## Dear Mr. Ehrenwerth:

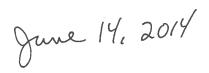
The Gulf Coast Ecosystem Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this 20 page clocument failed to address some key areas of concern.

The efforts of the Council represent our best opportunity to jump-start the restoration of our coastal lines of defense and make our Gulf coast, our communities and our coastal-dependent economies more resilient in the face of rising seas and stronger storms. Every dollar the Council approves, either through state our council-led programs, should increase our vesivience. Gulf communities and the rest of the Country depend on the natural resources of the Gulf.

ENVIRONMENTAL RESTORATION IS ESSENTIAL TO ECONOMIC RECOVERY AND HEALTH.

The council must fully comply to environmental laws for all projects that recieve functing. Projects must NOT POSE ENVIRONMENTAL HARM, like the proposed conference center in Alabama's State park, which is absolutely unacceptable.

Please begin the nomination process for member-ship on this comittee! Sincerely, Authoritishing RANDON ROSENBOHM 7739 Sycamore Standard ROSENBOHM 70118 NEW ORLEANS



Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

#### Dear Mr. Ehrenwerth:

- The Gulf Coast Ecosystem Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this 20 page document failed to address some key areas of concern.
- The efforts of the Council represent our best opportunity to jump-start the restoration of our coastal lines of defense and make our Gulf coast, our communities and our coastal-dependent economies more resilient in the face of rising seas and stronger storms. Every dollar the Council approves, either through state or Council-led plans, should increase our resilience. For Gulf Communities dependent for their livelihoods on the natural resources of the Gulf, environmental restoration is essential to economic recovery.
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  economy while damaging the environment, such as the proposed conference center and hotel in Alabama's Gulf
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  this committee.

Sincerely,

Waulyn Vegn

cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana

Dear Mr. Ehrenwerth.

Over the past several months, the Gulf Coast Ecosys em Restoration Council receantly been incorporating the public's recommendations to recently release a Draft Plan, but the 20 page document has not included the main area of concern. The council's efforts to jump-start restoration of Coastal lines defer and Gulf coast communities and coastal-dependent occurring more resilient in the with rising sea levels and stronger hurricanes. Each dollar the Council approves through state or Council-led plans, should increase our resilience. The Gulf is essential for many gulf communities and environmental restoration is needed to rebuild the economy. There's a big disappointment to see the Council's Praft plan didn't include a priority list of projects or spending. The 11st of projects and detailed criteria of funding is critical. The Council's commitment to full compliance with enviormental laws for all projects and programs recieving funding is very importan-Any Council supported projects must not enviormentally involve harm to blost economy, such as the proposed conference center and hotel in Alabama's Gulf State Park, is absolutely unacceptable. It would be better if the Council consider a Citizen Advisory committee, something that has be aske repeatedfily by the public. Please consider the points of issue I have addressed in plan.

Truly Yours,

Kyra Scoby-Hamilton, 5876 MacAarthur Blud. New Orlea

LA, MO131, (504)+458-9245, princesskaykay 99 @ yoha.com

Justin Ehrenwerth, Executive Director
Gulf coast Ecosystem Restoration Council
Department of commerce
washington, D.C.

Dear Mr. Ehrenwerth.

Over the past several months

To Wh. Justin Ehrenwerth I harn't hapt up with those usines for some time, because I don't believe BP I I don't have much faith in the elected officeals. If you can heep geys on these guy-so this money can be put to good use it would be deeply appreciated David a . Quajustine Un-2728 yortroune Dr. Laploie La-70068

Justin Ehrenwerth, Executive Dirictor Gulf coast Ecosystem Restoration council Départment of commerce Washington D.C. Dear Mr Ehrenwerts The Restoration Council's Draft Plan fails to address many areas of concern. Every Idollar the council approves should emprove the Bulf coast's resilience, especially for the venefit of the community. Environmental restoration is essential to economic recovery. all plans will need to comply with all environmental laws. Projecto that bolster the economy while damagery the environm must not be approved an example of this is The proposed alalysma beachfront hotel and conference center. conference consider a citizens advisory flease consider a citizens advisory council - after the efforts seen in alaska past valdez, this would be great for the Gulf. nearly,

Lever Manner

Joseph Prospect #2

audurn ma 01501

httangeagnade com Ancerely,



## Restore the Gulf

#### Sample Letter

Take a minute to read over this sample letter before writing your own to the Gulf Coast Ecosystem Restoration Council (we'll make and send copies to your state's Council representative). These bullets are a great guide to get you started, and a personally typed or handwritten letter in your own words is the most effective way to communicate your concerns.

Thank you for helping to restore our Gulf.

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

#### Dear Mr. Ehrenwerth:

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Sincerely,

(Sign your letter with your name, address, city, state, zip, phone, and email.)

cc: Director Trudy Fisher
P.O. Box 2261, Jackson MS 39225-2261

J257 New york Street pew Orleans, LA 70172 June 18, 2013

Dan M Elie

me Justin Ehrenwerth Rexec. Der. Bulf Coast Rosystem Restoration Council Dept. of Commerce Washengton, D.C.

Dear Mr Chremeth: I am a New Orleans citizen who is greatly concerned about the complete restoration of our acosystem. The efforts of the Gulf Coast Council: represent our best opportunity to make our communities whole many families in this area depend on the natural resources which have been either destroyed or damaged by the oil companies. The greatest need of this community is a draft plan that includes a specific projects, spending allocations and a list of priorities which are of greatest need. It is also urgent that the Council commits itself to compliance with all environmental laws applicable to such projects: Thank you for considering the addition of a Citizen advisory Committee. This process should begin immediately to insure citizen input and pathorpation Sincerely

MY NAME IS RICKY AN I WAS NOT IN THE ARER WERE
THE OIL Spil HAPPEND, But I AM CONSERN HOUT WHAT
BATTEND TO THE PEOPLE THAT LOST EVERY THING HOME
BUSSINESS JOB ETC. BP DIL Should BE HOLD ACCOUNT
ABLE FOR All DAMAGES. GIVE THE DEOPLE THE MONEY
THAT THEY DESERVE TO RESTORE THEY LIVES.

RS, IAM NOT FILETAY A CLAME BECOUSE IT WAS NOT IN THE AREA OF THIS DIASTER

SINCERELY

JAM MAN DAMET GIVE THE

DEODE WHAT THEY DESERVE

Justin E prenwerth, Executive Director Bull Coast Ecosystem Restoration Council Department of Commerce Washington, DC Dear Mr. Ehrenweith I am very tired of people in Hashington falking about what needs to be done and doing Nothing about solving the need to restore our coast. Our community depends on the resources of the Gulf. The tack and the waste of our taked dollars needs to stop. Immediate action needs to happen: Sincerely, Jean B. Bailey 2429 Cous Casson Mandeville Lexisiana 70448

I AM WILLTING IN REGENTLY RELEASED BRAFT PLAN FROM THE GULF COAST ECOSYSTEM RESTORATION COUNCIL, THE PLAN SUCCESSIBLLY IN CORPORATES MANY OF THE RECOMMENDATIONS PROPOSED BY THE PUBLIC BUT DOES LEAVE KEY AREAS OF CONCERN, THE COUNCIL'S DRAFT PLAN DOES NOT FULLNDE A PRIORITY LIST OF PROJECTS, SPENDING ALLOCATION, AND A DETAILED CRITERIA FOR HOW THE PROJECTS WILL BE SELECTED FOR THE FUNDING IS VERY CRITICAL AND IMPORTANT, THE COMNCIL SHOULD ALSO COMMIT ITSELF FULLY WITHIN THE LAWS FOR ALL PROJECTS AND PROBRAMS THAT RECEIVE FUNDING. I ALSO BELEIVE THAT ALL PROJECTS AND FUNDING SHOULD BE TRANSPARENT IN IT'S PROCESS SO THAT THE PEOPLE OF THE STATE OF LOUISIANA KNOW WHAT IS HAPPENING AT EVERY ASPECT. THE COUNCIL SHOULD NOT DILY CONSIDER, BUT APPROVE A CITIZEN ADVISORY COMMITTEE, THE COMMITTEE SHOULD BE MADE UP OF CITIZENS WHO NOT ONLY WANT TO HELP BUT HAVE NO INFLNENCE FROM ANY POLITICAL, CORPORATE, ETC. THANK YOU FOR YOUR TIME AND LET'S DO THE RIGHT THING.

SINCERELY,

JASON BAND

1980 LIVINGSTON STREET

MANDENLLE, LA 78448

(985) 246-6315

Jibmonsterenergy Q yahoo, com

I want a healthy planet for my children and their children, I want the effort to be placed in restonation of our world, not making money at the expense of hature.

Please more quickly to establish a Citizen Advisory Committee.

I do not want to leave my home, but if I have to go, I will choose a state or an area that does as much as it can to put the health of our world first.

Thank you for reading this letter-Sincerely, Blanca Anderson + family 8219 Sycamore Place NO LA ,7018 bandersnegmail-com

Bustin Chrenwerth, Eveeutive Director GCERC Dept of Commerce Washington, DC

Dear mr Ehrenweith,

che writing as a concerned resident of Louisiana and as a concerned citizen of the world clu our backyerd exists a precious yet dangeous resource that must has but the Gulf and its regulate now money allocate the elaning aptive Gulf and wage the council to create the citizen advisory Committee so the community has upuf in these decisions, Jas well.

While efforts by the council to restore the gulf are espectial to economiz recovery, it is also converse to the

while efforts by the council to restore the gulfare espential to economic recovery. It is also concil to take into consideration how seconomic recovery many be determinental to this very effort. The proposed project in alabama 's Gulf State park is one was such project that may lead to economic recovery at the expense of long term environmental damage which will lead to eventual destruction of the natural environment and those dependent on it for their livelihoods.

to ensure that the Praft Plan includes a list of mojects and detailed criteria for how projects will bescheded. This cruial element should decides in the favor of struying on the right side of history, how coastal dependent economies and the communities they foster will remain resileent and these criteria should keep this as an overarching mission.

Sinorely,

Solma Alamin 2312 Dublin St New Orleans LA 70118 2025 69 9668 Selma · al amin@gmail · com Justin Ehrenwerth, Executive Director
Gulf Coast Ecosystem Restoration Council
Dept & Commerce
Washington, DC

Dear Mr. Ehrenwerth,

- . The Gulf Coast Ecosystem Restoration Councils 20 page document failed to address ter onea y concern to coastal residents.
- givien to restoration of the coast. So more money should be allocated for this fund
- spill. Generations depend on their way of life

Sincerely,

Jeanine Casey game Cosey

6331 Coldwell Dr

N.O. LA

Annongrous ...

The GCERC's Draft Plan is probably the best chance at aitually getting prooress in areas that truly need it. I tad it is imperative that the thorse things be written in stone, so to speak. Also, with said specifics put to paper they become more of a contractival obligation (ather than the "right thing to do, which we all know politicians are no good at Now, that's not to say all politicians but the ones pushing this issue around. I'd love to see I'man up and take one for the ecosystem, unfortunately that doesn't even happen in the viewer. That being said, the GCERC speeds a batthe plan, it you will I think it is vital for the restoration effort that this Draft Plan be severly revised and specified.

It's not much but for what it's worth I hope it help.

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC Dear Mr. Ehrenworth. I'm writting you concerning the Gulf Coast Ecosystem Restoration. I believe The funds Should be Monitored. There Should be a spending plan they Should not be using the funding anything else but to restore Short was dostroyed cluring the 13P Spill. alabama planning to Kiends given to their and family that was dignosed with different illness from the unclean Mater Please make Sure the The Park being tailded 188 Grove Park, ha Place LO 7000 (504) 315-9913 Jovonna 32 29 ma

Justin Ehrenwerth, Executive Director
Justin Ehrennierth, Executive Director Gulf Clast Ecosystem Restoration Council Dept. of Commerce Washington, D.C.
Dear Mr. Ehren Worth,
As a resident of the gulf coast, I Cherish the culture, the people, and most of all the environment. The wetlands
and coastal regions of Lausiana are
disappearing faster than ever before
We in the coastal states urge you to make our coast & wetlands a priority.
Sincerly,
Sincerly, Kelly N. Tyler 5733 Cameron Blvd.
New Orleans, LA 70/22 Kntyler@me.com

\_\_\_\_

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

It is very disappointing to see how BP has tried to settle with communities in Florida, Alabama, Mississippi, Louisiana.

My livelihood has drastically changed. Jobloss due to the spill in 2010.

Our Gulf Coast has drastically changed. Environment forever changed.

BP has paid billions of dollars for entertainment before taking care of other critical issues.
BP should be held accountable for the losses of Billions.



Still praying for the Council to have an investigation into BP. Gulf Coast Citizens deserve their livelihoods back.

Please work on all the issues at hand.

Sincerely,

Janet Forsyth

Janet Forsyth 5714B Pasteur Blrd.

New Orleans, LA 70122 (850)-691-8203 To Whom it May Concer, Ancethe spill in the gulf my attitude towards BP has gone from not happy will their efforts to neutral or even somewhat pleased with their commetment to the gulf. I cannot say that I will join their group but continue to support only efforts to restore and improve the coast. I will continue to monitor the internet and participate in any discussion concerning BP's efforts. The door to door comparign re-enforces my feelings towards a fovorable opinion of BP. I believe now that BP is truly concerned and hope that their commitment continues to stay strong. The BP representative I spoke with Mr. Gabriel Burgos was well veised and Knowledgeable and should be commended for his efforts. Thomas for your otherhor Mr. GERALD LABAT Jr. 159 Holly Dr. LAplace LA 70068 (225) 317-2148 GLABAT JR Q gmail. com

Dear Mr. Ehrenverth,

Sattucter invasion, lack of proper sediment deposition into intend coastal Lawisiana marshes, and the recession of the month of the Mississippi Priver have been congoing problems for years now. It is known that that the month of the Mississippi Diver is shifting to the north due in large to the evotion and depletion of our coastal marshes. Because we have noticed the phenomenon before it has become a paramount threat, there is a great chance for us to initiate objectives and projects in order to delay this natural evosion which we have exactribated through much authropagenic activity.

Bl's oil spill in 2010 has a flected the Louisiana coast in many ways. On November 15, 2012 Eric bolder mado an announcement from the Attorney General's Office in New Orleans that BP had recently been fined in the amount of \$4.5 Billion, of which they are to pay the majority of, allegedly, to coastal restoration organizations of projects. With this amount of money being available for the restoration of Louisiana's coast, I be lieve that much progress can be made with the money being putinto the right hands.

That being said, my concern is that this money will be spent in inappropriate ways & not entirely used for the vecessary task at hand, manely the resteration & conservation of the Consistana coast. The Louisiana coast, The Louisiana coast, area are a very important entity to the state for business, recreation, and a place of secidence for many people. As much as we depend on the southernmost part of our state, we cannot afford to put every penny rewarded toward anything else but reparations to

those who have lost so much, & for the much needed objectives of protecting our marsles to be acted upon. I see this as a perfect opportunity to tete action on coostal erosion & sall water invasion invasion proplems that have bound over our coast for years. I am proud to be from Lanisiana, and proud of our unique biodiversity which calls our marsh land home. I hope you will take my concern into full consideration, and help us to ensure those funds being put into the appropriate projects in order to preserve one of Louisiana's most trasured resources, which are our coastal marshes.

Sincerely, Hunter Fugua Auguaze Isu. edu

Jene 11, 13

A note from
Calla Walker

Wer Mr. Ehrewerth, This note is ask you to be sure all money received from B. F. Goesto Gulf Coast tessestem Restoration

June 4, 2013 Justin Ehrenworth Gulf Ristaration Grp-Dear mr Ehrennerth, Please use your knowledge & influence quickyour decisions for the huneficial guardianship of the weefare of the greef and the the herefit of Lawsiana, the harder states of the Dulf, and ultimately the whole country. most people arenatamare of the impostance of the wet lands to the whole eco-system and therefore to the national e conory. I sow and readabout of the somewhat dulicous ways GP was throwing money at the "problem." They seemed

June 4, 2013 Justin Ehrenworth Quel Restaration Grp-Dear mr Ehrennesth, Please use your knowledge v influence quickyour decisions for the luneficial guardianship of the weefare of the greef and the the herefit of Lawsiana the harder states of the Dulp, and ultimately the whole country. most people arenataware of the impostance of the wet lands to the whole eco-system and therefore to the national e conory. I sow and readabout of the somewhat dulieous ways GP was throwing money at the "problem" They seemed

to feel that to be seen spending money was enough-Please, now the courts ham acted, please he a kurwledgeble i prudent seward of this award -Please do not let it fall profiteers and fall to reach theareas whereit con really make very ristorative changes & clean the residual all, and hopefully start to restare the flora & found that have hem harmed by their careless reaction to and handling of the spill-Undrew Stuths 951 Laharre St Mande welle, SA

JUSTIN Ehrenwerth, Executive Director BULF COAT ECOSYSTEM RESTORATION COUNCIL DEPT. OF COMPTERES WASHINGTON, DC

DEAR MR. ENPENWOPTH,

0

I'm writing you on behalf of the GUF RESTORATION NETWORK as well as the citizens of Louisiana, as I am one, and others in the gulf area. I'm concerned about the well being and future of our lands. It would be a showne to see our wetlands disappear, especially since there are positive plans of action out there that can be embraced.

There has been a Praft Plan with many good ideas and recommendations proposed by the public that the Gulf Coast Ecosistem restoration Council released; nowever some key areas or interest were not included. One item that should be addressed, and has not been yet, is a prioritized list of projects, detailed criterial from projects will be chosen for funding and spending allocations. All projects and programs chosen to receive punding should also be in full compliance with

environmental laws; the Council should be committed to this. That being said, any plans enacted, should do no environmental damage. Any proposals that aim to boost economy, while may be seemingly helpful, but sacrafice the environment should be denied.

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The efforts of the Council are to make our land, and therefor our community, more resilient to damages, from weather or otherwise. We should be using every dollar approved to make our community stronger, by ensuring that our natural resources, on which our livilihoods depend, are continually being made more resilient.

AS a cook, who sources local products must of the time it not all, like so many others, the gulf and restoration of it affects me directly. Therefor, while it is great that the council is considering a Citizen Advisory Committee, I urge you to move with hoiste on the establishment of the

numination process for membership on this committee.

Thank you for your time,

Amber Rademacher
1905 Panola St
New Orteans, LA 70118
(985)237-3427
amber Pademacher & Jahoo com

Julian P Maluralia

Dear Mr Ehrenwerth 6/6/13

I attended the first publice forum at The Coliscom in Biloti I spoke as a concerned coast tresident who used the waters alot before the spill. I regret of have grave concerns that The Gulf and surrounding wet lands are still effected by the oil Spill I want as comprehensive Top to bottom survey of the presence of residual oil.

I want to see a priority list with secencetific survey and comprehensive clean up plan on the Top privouty.

I want to be on the Cilizan advisory committee. With must approve that group. with or with out me. J. want No Pork Barrell Lotels, will



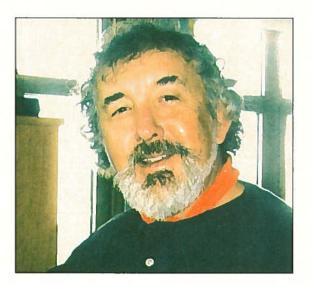
Glenn Edward Miller
Printmaker

am an artist with thirty years experience in Etching. I've done a variety of Plates on Local Subjects. Presentation on Request.

STUDIO GALLERY 417 Dewey Ave. Ocean Springs, MS 39564 228-217-2235 glennetching@yahoo.com

### **GLENN EDWARD MILLER**

My name is Glenn Miller. I am a lifetime artist who lives on the Mississippi Gulf Coast. Here recently my life and artwork has been heavily affected by hurricane Katrina. Before the storm I was predominantly an etcher and figurative in style, but I had also been working on a series of abstracts. I call these works "Indian Space Painting", the name and style I have adopted from my hero ... the little known great painter Steve Wheeler (1912-1991). After Katrina, I found myself using this aesthetic approach more and more. It has enabled me to explore a deep and wide form of expression. The process encourages surrealistic approaches such as automatic drawing. I have also immersed myself in Native American and Meso American art. There is a stylistic and metaphysical connection that involves symbol, formation, transfiguration, death and rebirth. I also feel able to fuse ancient tribal art and so-called modern art. I consider the "making" to be a ritual process that embodies universal truths through symbolic shapes, elemental designs, and the use of color and sacred light.



### **GLENN EDWARD MILLER**

Glenn is a well-known Ocean Springs artist who received his early art training in New Orleans. There he became apprenticed to the famous etcher Eugene Loving. During his New Orleans period, Glenn created a now rare and collectable series of etchings of New Orleans jazz musicians. He received a BA degree from the University of New Orleans in printmaking and also attended Tulane Graduate School, where he also studied printmaking with James Steg.

#### STUDIO GALLERY

417 Dewey Ave. • Ocean Springs, MS 39564 228-217-2235 • glennetching@yahoo.com

Justin Ehrenwerth, Executive Director Gulf Const Ecosystem Restoration Cruncil Department of Commerce Nothington, O Dear Mr. Ehrenwerth: I believe that the money should be given to the Gulf Restoration Network because the gut is a Major Money Maker to Louisiana before the BP oil spill Before the oil spill, Louisiana Made Most of its Money through the sectoral industry which mainly bappened in the Gulfi Affer the spill thoughthe seasond became posionous for humans too consume, or died away from lack of oxygen and a clean Environment. Unce that has occurred, the economy of Louisiana went down. Though, not only the houisiana economy went down but also the nations Louisiano is one of Flyerica's Main scafood industry, and with that down, America's economy Went down. It you give the young back to the Gulf Restoration Vetwork, houisiona's and America's economy will Surely instour Avondale La 70094

# Door Mr. Ehrenwerth:

The Gut Coast Ecosystem
Restoration Council's released Dreat
Plan successfully increperated many of
their ecommendations proposed by the
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It's good to see that the Counciles considering a Citizen Advisory Committee, sonthing that the publichas asked to r repeatedly. Please move to quickly to establish and begin the nomination processfor membership on the complete of mitted Sincerely Tarre to be Ason Javatoba 17 valentime Dr. Avondale, LA 70094 504-358-57627 robertsontained yours com

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Dept. of Commerce Washington, D.C.

Dear Mr. Ehrenwerth,

The Draft Plan recently released by The Gulf Coast Ecosystem Restoration Council, has apparently failed to show and address some of the Key areas of concern for our Coastal restoration.

The moneys allocated for the restoration of the wetlands, coastal erosion, coastal blockade to keep storms for making more damage, is not being spent as such.

Please use the moneys to save our coastal areas, cause this could be your

house to be affected. So, re-read the Draft plan, and place your senses to the areas that need help. Build up our barriers, levees, coastal wetlands withe allocated moneys received.

Sincerly,

5. Psuce 109 Carmen Dr. Avondale, ha. 10094

504- 252-4906

Justin Chrerwerth 6/13/2013 xecutive Director If boast Ecosylem Restoration Council part of Commerce Dashington, DC Dear M. Ehrenwreth; Funding is necessary to nojecto to full restoration of Gulf Coast area without Lamagine the natural erosystem such a way that the envined à lest in a notural way vithout Commercial endeavors. Thank You Milard W. Hener 168 Cormen Dr Jvondale, fa 70094

Dear Mr. Ehrenweith although I am very happy to see that our coastal states Tare reading to start coastal vistoration phagets That Hurrane Katrina and other storms plus your of neglect have damaged el ibas disappointed to was being considered for other properts like hotels convention anter etc. This is unouephole Capstal restoration is vital not only for the mosine life that resides there but for the residents of coastal states who depend on the coast to earn their livings, We deserve every dollar allated to go to. the intendel purpose for which it was meant. I personally will not vote for anyone that Cappines the use of these funds for any The people who live in these constil communities deserve nothing less. Please do the right thene and for once lets. before money. Thank Your Joseph Muno B6 Felium Dr. 70094 [minasacarbdittainc.com

Iris R. Whalen
Right to Know BMO MS
State Representative
I Fleetwood Place
Ocean Springs, MS 39561

Justin Ehrenwerth, Exec. Dir.
Coulf Coast Ecosystem Restoration Council
Dept. of Commerce
Washington, DC

DarMr. Ehrenwerth,

The Gulf Coast Ecosystem Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this 20 pg. document bailed to address some key acreas of concern. Those of us who live on the beaches still see the damaging results of BP's oil spill. We still are seeing above average incidents of dead sea life. Our land environments close to our waters still reflect damage and for death. People are still sick here from the curude oil and disperssants. Our tourist industry was ravaged, along with our seafood industry, thus destroying, financially and emotionally, our citizens. We truly want restoration.

when were before BPis negligence turned our already hurricane damaged shores, sea life, numan health, and shores, sea life, numan health, and economy. upside down.

The efforts of the council represent our best opportunity to make our Qulf Coast, our communities, and our coastal-dependent economies more resilient in the face of rising seas and stronger storms. Every dollar the council approves, either through state or Council-led plans, should increase our resilience. For Bulf Communities dependent for their livelihoods on the natural resources of out environmental restoration is essential to economic recovery.

It is disappointing to see the Councils

Draft Plan did not include a priority list of projects or spending allocation plan.
A list of projects and detailed criteria
for how projects will be selected for
funding is critical. It is important
for the council to commit to full
compliance wenvironmental laws for att projects and programs that receive funding. Any and all Council supported projects MUST DO NO FURTHER HARM to OUR ENVIRONMENT, and any

proposals that aim to bolster the economy while damaging the environment, such as the proposed conference center and notel in Alabama's Gulf State Park, are completely wracceptable and do nothing to help us. It is good to see that the council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move quickly to establish and begin the nomination process (from within those in our community that understand our environment, people, and needs) for membership on this committee.

Simerely,
Iris R. Whalen Inw R. Whalen
Right to Know GNO MS
state Representative
I Pleetwood Place
Ocean Springs, Ms 39567
(208) 382-8210 [right to knowgmoms@gmail.com

cc: Director, Trudy Fisher P.D. Box ablel, Jackson, MS 39205-2261 Much appreciation for the recently released Draft Plan 1 The Gulf Coast Ecosystem Restoration Council is obligated to our communities and needs to take responsibility for EVERY dollar that it approves so that it may be applied towards Viable & appropriate projects

A list of projects, spending allocation & how projects will be selected for funding should be Very Clear & forthright in the Draft Plan Documents.

My concern is that the Council is in full compliance with ALL environmental laws during this process. I disagree with building a hotel/ Conference Center in Alabama's Gulf State Park! I agree with the Choice for a Citizen Advisory Committee.

Sincerely,

(228) 818-4755. Beverly Cobb FFL Gulf Coast Inc.

522 B Washington Ave. Ocean Springs, MS 39564

I sou Mr. Ehrenweith, June 21,2013 self Coard Ecosyplan Resteration Councils Droft plan did not notide a protty list of profess or spending allocation plan. These valuable included and a list of projects a detailed criteria how projects will be selected Consideration of action advisor committee is something the public fisucha committee would be a good ing. I would like to use the normation process for monthship on thes committee he testablished riplemented Clair Springs, MS, (228)243-1367 nancyglass 571@hotmail.com

I am writing this letter to demonstrate my Solidarity with and support for Gulf Kestonation Metwork. I, too, believe that it is absolutely imperative that funds received by the Sulf Coast Restoration Council be used for the protection and preservation of our wetlands and our wildlife - two of our most precions resources. Such monies should not be Squandered on ponk projects such as hotels; and the very idea of building such an edifice within a protected park is, to say the least, outrageous. Surely there are other, more eco-friendly ways to employ such funds. There are, for example, many research plicitites and university programs that would leap at the opportunity to study in more depth the local environment and its relationship to the Coastal economy and how both might be enhanced without one causing Transm to the other. To my mind, this is a gar more Sound and reasonable approach than semply handing out Junds fore half-baked on ill-considered ideas. One more thing ... don't even thenk about

allowing BP on any other oil company to drill within sight of our barrier islands! Have we learned mothing from the Duly oil spill? Thank you for your consideration,

Karen Blauzez KAREN BEAUGEZ 419 Russell AVE

e-mail: celestial. the queen@yahoo.com

Ocean Sprgs, MS 39564

Dear Mr. Ehrenwerth,

you have been selected as the Executive Director for the GULF COOK restoration council, which is an honor and gives you a voice to make a difference. Please look at our aspects and concerns involving the gut coast restoration program. I am not sure where you were born and raised or where you currently reside, but my home is here in Southern Cousiana. Eleyone and everything I love is here. Most areas I travel to are somewhere along the gur coast. It is home and a way of life for many. We live, play, raise families, and eat off this land It is a great part of our hentage. It sadges rul to see more and more of the land disappear, Some of which we cannot charge, but the things we Can improve we should. So many people from all over travel down here, So there's another reason to keep it up. Eleujone likes to know where

their money is going. I think it's only fair that when people put their hard earnal money out for a cause, it's spent so justly. This Country has more than enough homes, ausisses, hotels, stores, etc that are funded to build on the land, we'd like to keep some of the shade, as you know its guide hot in Southern Lauxana. We even love our craver wildlife. Please keep our voice alive and help to make sure the proper funding is used to help presence our wetlands, after all it is a home. You know and the facts, act on them.

Sincerely
Alexis K. Thenot

1338 Kenney Dr. Alexis K. Theroty
Westwago, La 70094 Roger D. Theat
Theriotalexis K. @gmaio.com

P.S. please help us to ensure as

(The Good is willing, our home, wildlife,
Gulf Coast / food, jobs, recreational activities, etc.

Justin Ehrenwerth, Executive Director Gruf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

Firstly, thank you for your hard work and fime spent leading the Gut Coast Ecosystem Restoration Council the objectives of the organization are noble. Our environment is all we have and your continued effort to protect and restore our Gulf Coast is vital to our communities here in New Orleans.

I reviewed the Draft Plan and was let down to some extend.

I'd like to see more spectiz and concrete allowners of the Restore act dollars from BP's clean water act forms up to more sustainable and environmentally friendly projects. Although your organization included some public advice such as the litizens Advisory Committee, other projects like the Alabama Conference center and hotel on a State park are less agreeable.

Please prioritize on Pebuilding our Barrier Islands and other (nes of coasted defense with these fresh funds. It is our protection from the next Watering.

Thank you for your consideration,

Carl Bakenhas

7579 Burthe St. New Orleans, LA 70118

512-983-2939

Chaken 1@CSU-eclu | Carlbon 80 Dyahoo com

## Dear Mr. Ehrenwerth

As a conscious citizen I am glad to hear that some efforts have been made to protect the gulf coast, however, success in implementation of good ideas, especially dramatic changes, need good follow-through to succeed. In particular, I do think that it is vital to have input from people living in the affected area so the implementation of a Citizen Advisory Committee seems essentia

Although extracting oil is clearly valuable, equally important is preserving the natural environment which is what has provided that oil in the first place. It is extremely important for us to find a balance in this by honoring any and all funding commitments, and not further destroying the environment by building hotels in state parks!! Yes, people will come if you build it, but people will enjoy the nature if you don't! And sometimes it is necessary to honor what certain spaces were intended for!

certain spaces were intended for!

Thank you for the actions you have taken thus far, and for all of our sakes, thank you for the action you will continue to take in the future to ensure have the power to do what is important and as everyday citizens, we are counting on you! Thank you, 720 203-6351

I whom It May Concarn, werderful Coast and Wotlands. although I appreciate what the Dulf Coast Eco Supeter Restoration Council is doing a believe that their is so much more that can be done to preserve our Wetlands. We need to have accountility when it comes to spending the major allecated for the restoration and preservation of our Cost fine, I have friends and relatives who depend on our leletlands and it's natural resource for their linelihoods. also we not only need to restore for our levelihand but for our future. So many times with many projects we allowed movies for certain things and these projects just never seem to happen because somewhere along the way things get lost in the shuffle and that main good never seems to get finished. The movies are niversed and there every body is whining about not having what we need to complete our glad. They should have a Priority List and stick to it and Olat nothing stop them from achieving their main good". Restoring our Coast and our Wetlands, "No Matter What" Please, Use Wisdom and Do What's Right, Save our Coast and their about our Jature history, Fon't destroy ar damage Our Environment any more. Nature has a managed to do that by herself. I would have for your former to be able to be proud of and evijous any Coast and our Wetlands. Thanks for your Consideration. Gal Bloo you In your Endlaway Sincorely Dairo Grant (3x4)

	David P. Grabert	
	1234 KENNEY Drive Westwego, LA. 70094 (504) 914-2902	
	WEST WEGO, LA. 70094	
Con management	(504) 914-2902	
E-mail	anointedone 13@ yahoo. com	
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Sulf Coast Ecosystem Restoration Council Dept of Commerce Washington, DC Dear Mr. Ehrenwerth: This letter is to address the recently released Traft Plan by the Council. It is important that The council make every effort The Council's Draf Plan, did not, contain a priority list of projects or how the money will be dispersed. As I am sure you are aware, The council must be in full compliance w/environmental laws and ensue any project does not do environmental ham or have a state's economy at while damaging of the environment Using funds to build a notel in Alabama, is unacceptuble. mank you for considering the Citizen advisory committee. Please more quickly to begin the nomination process for members hip on the STricerely,
A Jones 2172 Femdale Are Baton Rouge
70809

9364 Ridgeview Drive Ocean Springs, MS 39564 June 3, 2013

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Dept. of Commerce Washington, DC

Dear Mr. Ehrenwerth:

My areas of concern are:

BP monies should be used for restoring all damaged fisheries.

Need more reefs (breakwaters) for our islands, Horn, Ship, Deer & Cat.

We don't need drilling of oil wells by our MS Islands that will cause devastation of the Gulf. We don't need another catastrophe like the one in Louisiana.

We need more plants for aquaculture.

Sincerely,

William C. (Bunky) Boswell

228-875-9852

mj bunky@bellsouth.net

cc: Director Trudy Fisher

P.O. Box 2261

Jackson, MS 39225-2261



## **Restore the Gulf**

#### Sample Letter

Take a minute to read over this sample letter before writing your own to the Gulf Coast Ecosystem Restoration Council (we'll make and send copies to your state's Council representative). These bullets are a great guide to get you started, and a personally typed or handwritten letter in your own words is the most effective way to communicate your concerns.

Thank you for helping to restore our Gulf.

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

- The Gulf Coast Ecosystem Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this 20 page document failed to address some key areas of concern.
- The efforts of the Council represent our best opportunity to make our Gulf coast, our communities and our coastal-dependent economies more resilient in the face of rising seas and stronger storms. Every dollar the Council approves, either through state or Council-led plans, should increase our resilience. For Gulf Communities dependent for their livelihoods on the natural resources of the Gulf, environmental restoration is essential to economic recovery.
- It is disappointing to see the Council's Draft Plan did not include a priority list of projects or spending allocation plan. A list of projects and detailed criteria for how projects will be selected for funding is critical.
- It is important that the Council commits to full compliance with environmental laws for all projects and programs that receive funding.
- Any and all Council supported projects must do no environmental harm, and any proposals that aim to bolster the
  economy while damaging the environment, such as the proposed conference center and hotel in Alabama's Gulf
  State Park, are absolutely unacceptable.
- It is good to see that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move to quickly to establish and begin the nomination process for membership on this committee.

Linda Johnson, 2753 Dienville Blus

Sincerely,

(Sign your letter with your name, address, city, state, zip, phone, and email.)

cc: Director Trudy Fisher

P.O. Box 2261, Jackson MS 39225-2261

Jueztrades

piertel

aaron Wallace 200 mason Ut Ocean Springs, MS 39564

my comment concerning this matter of the firstore Act funds wed solely like to see the funds wed solely for the purpose of restoring the ecosystem for the purpose of restoring the ecosystem and for however long research is needed and for however long research is needed in the ensure the public that all vis well in the gull

aaron Wellace



## **Restore the Gulf**

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Sincerely,

(Sign your letter with your name, address, city, state, zip, phone, and email.)

cc: Director Trudy Fisher P.O. Box 2261, Jackson MS 39225-2261

Dezr Mr. Ehrenwerth,

I was briefelby a representative of Gulf Restoration Network and I endorse their concerns for the gulf coast.

I expect any (and all) funds allocated for the costal environment to be used for the environment. funds diverted from the coastal environment to other Projects that do not support nature on the good health of the coast is not accepted.

Please ensure all efforts are put forth to protect the natural environment. There is only one gulf coast and it should remain in good health.

Thank you.

Quinton Faulol

Ocean Springs, MS

JUSTIN EHRENWERTH, EXECUTIVE DIRECTOR

GILL COAST ECOSYSTEM RESTORATED CONNECTE

DEPARTMENT OF COMMERCE

WASHINGTON, DC

DEAL ML. ENRENWORTH:

I HOPE THAT THE BP FINES WOULD BE USED

FIR THETH THENDED PURPOSES - THE TOTAL CLEARWE AND RESTORATION OF OUR CONSTAL AREAS

AND THE GULF OF MEXICO INCLUDING OUR

BARRTER ISLANDS, AND NOT SPENG GOTHERUSSE.

COVER, SMENT HAS A WAY OF SPENDING FUNDS

RECKLESS LY AND INEXTIGENTLY, AND DARGGING

ITS FEET TO EAT UP MORE MONEY IN PAPER

PUSHENG.

I HOPE THAT YOU AND YOUR WOORLINGS

HAVE THE HOPESTY AND INTEGRATY TO DO WHAT

IS RIGHT AND NEEDED IN RESTORATION SO

THAT WE CAN ENTOY OUR GREAT ECOLOGICAL

SYSTEMS AS BEROLE.

THANK YOU FOR YOUR TIME.

SINCERELY,

MICHAEL M. DICKINS.D P.O. B. X 1123 OCEAN SININGS, MS 39566 (228) 382-2449 Justin Ehrenwerth, Executive Director
Gulf Coast Ecosystem Restoration Council
Department of Commerce
Washington, D.C.

7 June 2013

Dear Mr. Ehrenwerth:

I am writing to express my comments regarding the recently released Gulf Coast Ecosystem Restoration Draft Plan.

First may I say how greatly impressed I am with this effort and with much of the content of the Draft Plan. Many valuable goals and objectives are included which could have tremendously positive effects toward restoration and protection of our Gulf Coast.

I would like to say I would appreciate more specifics in any future versions of a Draft Plan. Residents in coastal communities deserve to assess the specifics within any approved Plans for the utilization of those funds earmarked and restricted to the area-wide restoration effort. In particular, I would like to see any future versions of the Council's Draft Plan include:

- An explanation of the methodology used to select projects.
- An explanation of the formula used to prioritize approved projects.
- The method utilized to select projects geographically.
- Assurance that all projects selected will be required to comply with all local, State and federal environmental laws.
- The inclusion of a Citizen Advisory Committee to the Council, with community input into the nomination process for this Committee.

As an active Board member of the Land Trust for the Mississippi Coastal Plain, my specific and primary focus is to be a voice lobbying strongly for the inclusion of land conservation in this planning conversation as well. Land trusts such as ours should be at the table throughout the ecosystem restoration planning process because our organizations exist to protect, preserve and promote green spaces and open places, something our LTMCP has done for more than a decade along the Coastal Plain of Mississippi. This effort is vital to restoration and protection efforts.

I will continue to monitor the progress of the Council, and hope that there is still opportunity for comments such as mine to influence the final document issued by this Council.

With kind regards,

Melanie Allen
Post Office Box 353

Ocean Springs, Mississippi 39566

sglmma@cableone.net

cc: Trudy Fisher, esquire
Executive Director MDEQ
P.O. Box 2261
Jackson, Mississippi 39225-2261

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, D.C. 7 June 2013

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Post Office Box 353

Ocean Springs, Mississippi 39566

sglmma@cableone.net

cc: Trudy Fisher, esquire
Executive Director MDEQ
P.O. Box 2261
Jackson, Mississippi 39225-2261

Dear Ms. Fisher,

While I understand the economic state of our coastal community and recognize the ineportance of bringing in monetary support via tourism... The boundaries in which we, as a Coastal State, set to protect our environment is equally as important. Our beautiful beaches and coastal land is afterall. the entire reason tourism is abundant in this area. Please do the best you can in allocating funds (or alteast Knowing where these funds are allocated) towards projects that do no more harm to our beautiful coast. BP has done quite enough damage.

mank you for your time and God Bless.

Sincerely,

Amanda Sulcer 608 Azalea Cane Ocean Springs, MS 39564 asulcer @ tulane edu 6826.034,888 MEGICAL MUTRITION THERRY WWW. DROIDS AND TATRIBLASS

For Malriel with GRN

Dea M. Ehrenweigh,

June 14, 2018

The July Coast Restoration Council's recently chafted "Druft Plan" is a fabrbons start to coast of necessary, however, this limited downant failed to caddress eweind points. The council is so extreal to restoring, maintaining, and eproperty implor upon to make an adderdum to include an privity list for allocation of future funds to ensure this revenue in word and deed goes to the restoration of our wetlands and coast line. In explicit privity list so necessary to accomplish this. This list of prejects should asin to support & maintain the environment and not the econome interests such as the proposed conference center & brother in the Ad state spent - which is ortraguous and dishurest. Thomas you for your firme. I many, many

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

#### Mr Ehrenwerth:

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It is good to see that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move to quickly establish and begin the nomination process for membership on this committee.

Sincerely,

Michael Ford 70314 L Street

Covington, LA 70433

southernwoodelf@gmail.com

cc: Garret, Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana



### To see the draft plan, visit http://www.restorethegulf.gov

#### Sample Letter

Take a minute to read over this sample letter before writing your own to the Gulf Coast Ecosystem Restoration Council (we'll make and send copies to your state's Council representative). These bullets are a great guide to get you started, and a personally typed or handwritten letter in your own words is the most effective way to communicate your concerns.

Thank you for helping to restore our Gulf.

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

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Sincerely, 216 W. WAKLAND DD ST. ROSE LA 70087
(Sign your letter with your name, address, city, state, zip, phone, and email.) LATIND FA COMAIL OM

cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana

tel. 504-333-3611

Justin Chrenwerth, Executive Occider Hulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Chrenwer Th

el grew up en lower St. Bernard Parish where my grandparents lived of the land/water. I remember how plintiful the wildlife really was and how fruitful the land can be Those claip are gone. We use to per hring the harvest to the original French Market - sell/bry what was meded. If we do not get a grip on all the last that is happening today, there will nothing left. The restoration is so Vidal to our way of life, it directly affect the people al had the best childhood, family all around united for the common good. We need more of the uniting for the common good, starting with the roots of what we had - getting it all hack on track. Reople had a sense of pride and foundation that has deen destroyed - that foundation needs to be restored it believe it can be restored

it just needs us to help get it back on track. My grandparents are all gone and thank goodness there not here - it would break there soul- If all this communication - technical stops - The young people in the majority of the land would not know what to do, how, why the land is so vital. It the erosions does not halt/lessen - St Barnasd, St Tammany, Grand elste to Amma will be gone and the inland will be the new coast, Its Boston Rouge - setup to Handle That. Whenit happen is the land ready to change ets foundation ... I think not, St. Bernard 1 St. Tarmmany, and all coastal Barish are the new reefs to protect the inlands and we not moving fast efenough to slow it down. Please Keep the coastland restoration moving forward, we depend on it

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC.

Sir:

The Gulf Coast Ecosystem Restoration Council's Recently Released Draft Plan successfully incorporated many of the frecomendations proposted by the public over the last several months, but this 20 page document failed to address some key areas of concern.

The efforts of the council represent our best opportunity to make our gulf coast, communities and economies more resilient in the face of rising seas and stronger storms. Any monies approved should be spent to increase this resilience. Environmental restoration is essential to the economic recovery of the area.

The draft plan did not include a priority list of projects or spending allocation plan which is critical for thier timely and efficient completion.

I believe that the council should commit to full compliance with environmental laws and that any projects should do no environmental harm.

I agree with the proposed Citizen Advisory Committee and that it should be activated as soon as possible.

Thank you

Eddie P. Hebert Jr.

JUSTIN EHRENWERTH, EXECUTIVE DIRECTOR
GULD COAST ECOSYSTEM RESTORATION COUNCIL
DEPARTMENT OF COMMERCE
WASHINGTON, DC

#### DEAR MR. EHRENWERTH:

PLEASE MAKE A LIST OF PROJECTS DETAILING THE CRITICAL AREAS FOR FUNDING.

PLEASE USE THE MONEY WITHIN ENVIROMENTAL LAW. PLEASE ALLOW NO MISS USE OF FUNDS ALLOCATED FOR DIFFERENT PROJECTS

PLEASE DO NO ENVIRONMENTAL HARM. KEEPING THE ECOSYSTEM ALIVE IS VERY IMPORTANT.

MANY OF OUR LIVELIHOODS DEPEND ON THE ECOSYSTEM SO PLEASE DO YOUR BEST TO REPAIR IT WELL AND COMPLETELY

SINCERELY

306 RIVERWOOD DRIVE

ST. ROSE, LA 70087

KELLEYKENNEY@YAHOO.COM

5048856133

CC:GARRETT GRAVES, CHAIRMAN, LOUISIANA COASTAL PROTECTION AND RESTORATION AUTHORITY

Justin Ehrenwerth, Executive Director Gulf Coast EcosystemRestoration Council Department of Commerce Washington, DC

Sir,

After reading your Draft Plan I see that many of the recommendations proposed by the public have been incorporated but I also see where many key areas of concern were simply ignored. It is vital that every dollar spent is accounted for in the most vigilant manner. Before any money is spent a list of priority projects should be included in your Draft Plan. I also see that the Council is considering a Citizen Advisosry Committee. That would be a step in the right direction. Behind closed door spending should not be tolerated.

We live, work and play here. The monies received should be spent here. They should be spent in the most advantageous way that promotes economic recovery and environmental restoration. Our future, the future of our children and our children's children depends on how we protect what is ours. Generations to come will be living with the decisions made by the Council. Please take the time to do it right and make it right for all.

Sincerely,

J. Lejune

134 Jane Lane

St. Rose, La. &0087

504-468-3454

cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana

Justin Ehrenwerth, Executive Orrector Gulf Coast Ecosystem Restoration Council Department of Commerce Washington D.C.

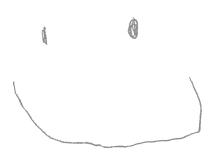
Dear Mr. Ehrenwerth,

I am a citizen deeply concerned with the health of the Gulf of Merzico. As such, I am pleased to see that the Council's vecently released Drast Plan incorporates many of the pecommendations made by the public. However, I am troubled by the document's lock of a priority project list and criteria for choosing such projects. It is my view that all ambiguity and room for interpretation must be vernoved; all allocated CWA funds must be directed towards projects that comply with environmental laws, benefit the Gulf environmental and visit no further harm upon it, and must restore and bolster the natural resources that lend resiliency to our coasts from storms and provide income to the coastal economy. In summation, using funds derived from the destruction of our Gulf to add further harm would be a grievous tradepoly. I trust your discretion to avoid such ends.

Sincerely,

Cameron Wylre 8129 Green st NOLA 70118 509 333 1979 1CLA3M@gmail.com The Gulf coast Ecosystem restoration councilis SUCCESS FULLY in CORPORATED

THE FECOMMENT CITIES Proposet by the public OVET THE I CIST SE VEI CI months, but this 20 pro HOCUMENT ABFRESS SOME Kell ares of concern



# Dear Mr. Ehrewerth!

The efforts of the Council represent our best opportunity to make our Isalf coast, our constructed and our coastal-dependent economies more resident in the face of rising seas and stronger storms. Every dollar the Council approves, with though state or Council led plans, should increase our resilince. For bulk Communities dependent for their livelihoods on the natural resources of the Isalf, environmental restriction is essential to economic recovery. Do please do not easter any money on efforts that do not strengther our coast line, we need the wotlands to protect us.

Dencorely
Breth Links
114 Stepher St.
St. Rese LA 70087

Justin Ehrenwerth, Executive Director
Gulf Coast Ecosystem Restoration Council
Department of Commerce
Washington, DC

Dear Mr. Ehrenwerth,

I am concerned that the Ecosystem Restoration Council's Draft Plan failed to address some key areas. Environmental restoration is essential to the economic recovery of communities whose livelihood depends on natural resources of the Gulf.

The council should fully commit to compliance with environmental laws for all projects receiving funding. A list of projects with detailed criteria and funding sources should be a priority.

Please reconsider the adverse effects of the proposed conference center and hotel in Alabama's State Park. Though this may help the economy, it would be detrimental to the environment.

I urge you to move in a timely manner to establish the Citizen Advisory Committee.

Sincerely, Sheryl S. Knows

Sheryl S. Knouse

110 Stephen St.

St. Rose, LA 70087

sherylknouse@gmail.com

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Guncil Department of Commerce Washington, D.C.

Dear Mr. Ehrenwerth,

The Gulf Gast Easystem Restoration Council's recently released Draft plan Successfully incorporated many of the Paulic over the last Several months, but this 20 page document failed to address some key areas of Gneen. The efforts of the Courcil represent our last to address some key areas of Gneen. The efforts of the Courcil represent our last to apportunity to malle our Gulf Gast, our Communities, of our Gastal-dependent economies more resilient in the law of rising seas of stronger stems. Every dollar the Guncil apprehes, either though State or Council led plans, should increase our resilience. For Gulf Communities defendent for their livelihoods on the Notwal resources of the Gulf, environmental restartion is essential to economic recovery. It is also very important that the Guncil Commits to full Compliance with should laws. Any of all Guncil Superted projects must do no environmental harms a any proposals that aim to baster the economy while damaging the environment, such as the proposal Conference Center in Allabama's Gulf State park, are also sclutcly unacceptable. There should also be a Citizen Advisory Committee, this is Samething the public has askled for repeatedy. Please man quickly to establish of begin the namination process for membership on this Committee.

Sincerely,

(asey McGrown
13de Marth Tonti St., New Orleans, L.A. 7019

251-978-8046

Peace\_n\_larels@ Harmil.com

Dean Mr. Ehrenwerth,

After reviewing the Gulf Const Eersystem

Resteration Council's Draft Plan, I was pleased

to see the Council incorporate many of the

proposals submitted by the public in the last few

months. However, there is still a lot of work to do,

and this short document failed to advess some key

avens of concern. In particular, the Council must:

- Create a priority list of projects on a spending allocation plan, with detailed criteria for how projects are chasen.
- townit to fully complying w/ all environmental land, and not funding any projects that would do furthern environmental have in the name of Economic development.

   Move grackly in the promise to establish a Citizen's

Advisory Committee.

As you said, quoting the stickers handed out by a little girl, at the Bilexi meeting, environmental restoration is economic restoration. The Gulfis communities valy on the long-term health of the Gylf, and its essential that the Concil scize this apportment to make the Gylf mand sustainable for future sensurings.

Sincerely,

Maleigh Hoke

1720 Washington, Apt. 1

New Orleans, LA 70113

Justin Ehrenwerth, Executive Director

Gulf Coast Ecosystem Restoration Council

Department of Commerce

Washington, D.C.

Dear Mr. Ehrenworth

Sometimes; feel flooded, overwhelmed. Sometimes; feel like a dead zone. Sometimes; feel like my wetlands and barrier islands are disappearing and i'm raw and vulnerable when the storms come. I believe humanity and society echoes the Earth. We're not separate. We're interconnected and our continued survival depends on it. It depends on the Golf.

Please include myar councils plan a priority list of projects. As much of a disaster the BP Deepwater Harran spill was it is also an opportunity. We can mitrate so many projects with this morning funds that can really make our communities safer and more sustainable. Proposal's like a convention center and hotel, like Alabama has proposed, is doing much more hown than good. We need to stringthen the ecanomy, agree. But without the planet, without a healthy ecosystem there can be no economy. That is why we need to put the resiliency of au communities and the health of the Gulf First.

to quote the Lorax in Dr. Seuss 'nothing 3 gung to change unless somebody
like you cares on awful let, it's just
not".

You have the power to make Inflirence. There's a lot of responsibility there.
Please think about our communities and future agreement when voil are rivisma -

this plan. thanks for your time,

230 mmor lake dr. apt. A8 St Petusburg, FL 33701

DEAR MR. EHREMWERTH,

my name is Joshua Goll. I am a eising Junior here at Tulone university in New veleans. This Summure I have climbed absord a not-roe-profit organization you might he raminar with, we are called Gulf Restoration without and one dedicated to protecting and suspensed the natural substitutes of the gulf of mexico. The suason I joined this team is herauff I have lived to yours of my life thinking that someone else will go out there and hight for the causes that I, too, helpeve in. but recently, I am looking towards the teachings of Ghandi and am becoming the change that I want to bee in the world. I am proud of my work so far, but I know there is still a lot of work to he done when it copies to restoring the Gulf of mexico.

what I would nearly like to the the nestolation dollars spirit on is on efforts to lessen the amastations of the dead zone in teems of the introduct of phosphorus pollution that is knowed in the guit of knowght by the mississippi River oliginally being from chicago and drinking make from the enish water lake of Lake michigan, the quality of the water is noticeably different here in New Orleans. In fact, during my two years at Thomas so far, we have experienced a handful of "water-boil-advisories" due to contaminates in the water supply.

I keel like a good use of their nestoration desices should be directed towards ensuring the people of new orleans are qualanteed sufe, chan, and healthy water.

Justin Enrenwerth, Executive Director Buf wast Ecosystem Restoration council Department of Commerce Washington, DC

Dear Mr. Enremwerth,

The Guif coast Ecosystem Restoration Council's recently released projet plan did incorporate recommendations proposed by the public. However, the document fails to ordiness key areas of concern. The efforts the council put toward dealing with the Clean Water Act Fine money should be put into the best opportunities to restore the Gulf work. With Louisiana wing a foutball stell field of wetlands every nour and ongoing issues with the Dead Zone, every dollar from the Restore Act should increase our <u>resilience</u>. Environmental restoration is essential to restoring our eleonomy. The Draft Plan should have included a priority list of projects and spending allocation plan. None of the council's projects should produce environmental harm under any circumstances. As on Alabama resident, I find it repulsive that there have been proposeds to build a conference center and notel in Gulf shores with the Restore Act money. Don't we already have enough hotels on their betoch already? I o'llso hope to see that the Council moone will more quickly to establish a Citizen Advisory Committee.

Sincerely, ASMLEY ROCA
9595 Timbercheek Blud.
Spanish Fort, AL 36627
751-77.9-19100 alroca@loyno.edu

Justin Ehrenworth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenworth

I am happy to see that the restore council;

draft plan included many of the recomendations proposed by the public, However such an important document needs to include and many additional aspects.

The Council's effort will represent our regions best

opportunity to improve the way our communities interact with the Gulf. In the face of climate change, pollution, and the Global economic Downturn, that the things we use the Girl spill fine money will define us for a generation.

With this in mind, I urge the Council to be origorous and transparent in their selection of projects. Please ensure that further environmental damage is not caused, even city the Base expense. Of immediate economic payoffs. Remember the greatest

payoff possible will be a healthy out which will support tourism industry, and most importantly our homan and wildlife populations.

As well, please move gurckly to establish a CitizenAdvisory Council

to assist the democratic process.

Thank you for your time and continued efforts.

Sincerely, Benjamin Russ Beyon Run

bulf Coast Ecosystem hestoration Council Department of commerce Washington, DC As being a citizen of the United States and staying nearby the Gulf, My community and I feel that action should be made towards the Gulf ecosystem Restoration. Our costal metlands are losing instead of gaining everyday. With BP playing the front man and giving out false informatic HOW WILL someone ever know the truth. We as humans need to fight for our to protect our bulf; not only for ourselves but for the wildlife that

Justin Enrenwerth, Executive virector

GOD created.

Sincerely,

Deunte Mitchall 108 Alden PI. New Orleans, LA 70119 Justin Ehrenwerth, Exec. Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth,

I am writing concerning the recently released Draft Plan. I feel that it was successful in incorporating many of the recommendations proposed by the public over the last several months, but it failed to address some key areas of concern in its measly 20 pages. The efforts of the Council are our bost opportunity to make our Gaulf coast, including the communities and their economies more resilient in the face of rising seas and strong storms. Every dollar the council approves should increase our resilience. Environmental restoration is essential to economic recovery? It is disappointing to see the council's Draft Plan didn't include any Kind of priority list of projects or spending allocation plan. A list of projects and detailed criteria for how projects will be selected for funding is critical in the face of billions of dollars. It is also important that the Council Commits to full compliance with environmental laws for all projects and programs that receive tunding.

Any and all Council supported projects must do no environmental harm, and any proposales that aim to bolster the economy while damaging the environment (i.e. Conference center in Alabama) are absolutely unarreptable.

Dear Mr. Ehrenwerth,

The Gulf Coast Ecosystem Restoration Council's recently release) Druft Plan Successfully incorporated many of the recommendations Proposed by the Public over the last several months, but this do Page do wment Failed to address some key areas of concern. We have been girkn an amazing opportunity to make everything along our gulf coast such as our emsystem, our economics, our communities and our environment more sturdy, strong and resilient in the face of rising seas and stronger Storms. Our Gulf communities which depend on the natural resources of the Gulf For their livelihood must be resiliont, and environmental restoration is therefore essential to economic recovery to build that resilience That is us by it is & important to Spend every bllar on projects that increase our resiliency. This is also why it is disappointing that the Don't does a not include a priority list of projects or spending allocation Plan. It is vital that we have a list of projects and detailed criteria or how projects will be selected to be funded to have successfully spent the money and shown the public that their best interests have been Kept in mind. Any and all council supported projects must be no environmental harm, and any proposals that aim to bolster the economy white demaying the environment are unacceptable. In fact the only way to ensure a Strong and stable a economy Fox our states Future is through having of Strong and Stabk gulf coast environment so that we can continue to Fish and shrimp and so forth. It is good to see that the Council is considering a Citizen advisory committee, Something that the public has risked for repeatedly. Please more to quickly establish and begin the homination fromes For membership on this Committee. Thank you & much For taking all of this into consideration.

Sincerely,

Win Blen

5817 Clara St. New orleans, La, 70115 781 - 344 - 2977 Kblea @ tulanc, Edy Justin Ehrenwerth, Executive Director

Gulf Coast Ecosytem Restoration Council

Department of Commerce

Washington, DC

Sandra J. Cook

4910 Venus St

New Orleans, La. 70122

Dear Mr. Ehrenwerth:

I have been informed that the Gulf Coast Ecosystem Restoration Council recently released a Draft Plan. I understand that this plan includes many of the recommendations proposed by the public. This plan has failed to address some major areas of concern. Every dollar the Council approves should be spent in an effort to increase the resilience of our coastal area.

I am very disappointed to see that the Council's Draft Plan does not include a priority of projects or a spending allocation for projects. We the general public would like to know exactly where funding will be applied. As a concerned citizen I would like to know that Council supported projects would not cause environmental harm, and that all proposals aim to bolster the economy. I am in opposition of the construction center and hotel in Alabama Gulf State Park.

I commend the idea of a citizen Advisory Committee and hope that this committee consists of diverse group of individuals. I ask that you please move quickly to establish and begin the nomination process for membership.

Sincerely,

Sandra Cook

cc: Garret Graves, La. Coastal Protection & Restoration Authority

Baton Rouge, La.

Dear Mr. Ehren werth,

The Gulf Coast Ecosystem Restoration Camcil's recently released Draft Plan Successfully incorporated many of the recommendations proposed by the public over the last several months, but this do page document failed to address some they areas of concern.

It is disappointing to see the council's Draft plan did not include a priority list of projects or spending allocation plan. A list of projects of detailed criteria for how projects will be selected for funding is <u>critical</u>.

It is important that the Council commits to full compliance with environmental laws of for all projects of programs that receive fording.

Any & all Council supported projects must do no harm, and any proposals that aim to bolster the economy while damage the environment, such as the proposed conference Center in Alabama's Gulf State Park are ABSOLUTELY UNACLEPTABLE

It is good to see that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move to quickly establish of begin the nomination process for membership on this committee!

thank you for your Attention, Ariel Joslin

2601 General Pershing

# Dear Mr. Entworth

The Gulf Coast Ecosysten Restoration Gouncil has a large task at hand, which comes with many Choices. Hoving a specific plan which fully encompases Specific projects & a detailed spending allocation Plan is necessarry. I also realize that with so many Variables, it is necessary to be somewhat broad in certain areas, But! the more concreteaplan 15 out the start, the easier it is to encompass fully thought out ideas with other more flexible ideas. "With great Power comes great responsability". Please use your a the council's power to effectively restore the Gulf of Mexico to the best that it can be, not just for
Me or anyone present on earth now, but for the Future Yenerations.

To a better gulf, fordom Stoleru 6920 Marbury Rd. Bethesda, MD 20817 hersjordane adl.com

Justin Ehrenwerth, Executive Director
Gulf Coast Ecosystem Restoration Council
Department of Commerce
Washington, DC Dear Mr. Ehrenwerth, As a true-blue Cajune, my homeland does not just mean it's a
place to live - this is my culture. To be one with our land and to
be self-sustainable is the essence of Cajun culture. I hope this Restaration Council will further their efforts on improving the Gulf Coast's draft plan. The 20- page document that released just a short time ago was not as transparent and due specific as I think it ought to that held BP fully accountable, and it would be the terrible

for our efforts to go to waste because some polition found a looph-le

in the moster plan and decided to build himself a beach house, etc. Please in please more quickly to finalize and sed this plan airight so we may (re) begin being good to our Earth and to the ight so we may vapogen will be autiful Gulf of Mexico Coast she so happily gave to us.

Remember, we do not own this Farth... we borrow it from our children.

do not want to point to a map one day, with my grandchild on my knee, and say, "This is where my home, my Gulf Coast, used to be." I want # to take them there, and pass on my Cajun culture.

Sincerely,

Margane Livette

1415 Soniat St.

NOLA 7011S

985-860-8443

melivette @ gnail.com

The Gulf Coast Ecosystem Restoration Council's recently Dear Mr. Ehrenwerth, released Draft Plan successfully incorporated many of the recommendations opposed by the public over the last several months, but this 20 mass day the public over the last several months.

rage document failed to address some bey areas of concern.

The efforts of the Council represent our best opportunity to make our life coast, our communities and our coastal-dependent economies more alf coast, our communities and our coastal-dependent economies more silient in the face of rising roas and stronger starms. Every dollar silient in the face of rising roas and stronger starms. he Council approves, either through state or Council-led plans, should he Council approves, either through state or Council-led plans, should crease our resilience. For Gulf communities dependent for their versions on the natural resources of the Gulf, environmental velihoods on the natural resources of the Gulf, environmental

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It is important that the Council rounits to full compliance with vivormental laws for all projects and programs that receive undire

Any and all comil supported prosects must do no environmental arm, and any proposals that aim to bolster the economy while viding. lanaging the environment, such as the preposed conference center and hotel in Alabama's Gulf State Post, are absolutely

It is good to see that the Cancil's considering a itizer Advisory Committee, something that the public has a shed or reprotedly, please more to quickly establish and begin the romination pracess for members hip on this committees sincerely macceptable! Sincerely

Emily Lubin

5817 Clara St New Orleans, LA 70115 elubin @fulane. edu (462)-558-5299

#### Restore the Gulf



### Sample Letter

Take a minute to read over this sample letter before writing your own to the Gulf Coast Ecosystem Restoration Council (we'll make and send copies to your state's representative). These bullets are a great guide to get you started, and a personally typed or handwritten letter in your own words is the most effective way to communicate your concerns.

Thank you for helping to restore our Gulf.

Executive Director Justin Ehrenwerth Gulf Coast Ecosystem Restoration Council Department of Commerce

Dear Executive Director Ehrenwerth:

- The Gulf Coast Ecosystem Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this 20 page document failed to address some key areas of concern.
- The efforts of the Council represent our best opportunity to jumpstart coastal restoration and make our Gulf coast, our communities and our coastal-dependent economies more resilient in the face of rising seas and stronger storms. Every dollar the Council approves, either through state or Council-led plans, should increase our resilience. For Gulf Communities dependent for their livelihoods on the natural resources of the Gulf, environmental restoration is essential to economic recovery.
- I am disappointed to see the Council's Draft Plan did not include a priority list of projects or spending allocation plan. A list of projects and detailed criteria for how projects will be selected for funding is critical.
- It is also important that the Council commits to full compliance with environmental laws for all projects and programs that receive funding.
- Any and all Council supported projects must do no environmental harm, and any proposals that aim to bolster the economy while damaging the environment, such as the proposed NRDA project to build a conference center and hotel in Alabama's Gulf State Park, are absolutely unacceptable.
- I am pleased that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. I hope to see in the coming weeks a stronger commitment to establishing this committee and a move to quickly begin the nomination process for membership on this committee.

Sincerely, Rowlia Till Phone: 225 167 2824
(Sign your letter with your name, address, city, state, zip, phone, and email.) EMILY HAUSPOCKWO

7738 Menlo Dr. Baton Rouge, LA 70808 Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

The Gulf Coast Ecosystem Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the last months, but this 20 page document failed to address some key areas of concern.

It is disappointing to see the Council's Draft Plan did not include a priority list of projects or spending allocation plan. A list of projects and detailed criteria for how projects will be selected for funding is critical.

It is important that the Council comments to full compliance with environmental laws for all projects and programs that receive funding.

And and all Council supported projects must do no environmental harm, and any proposals that aim to bolster the economy while damaging the environment, such as the proposed conference center and hotel in Alabama's Gulf State Park, are absolutely unacceptable.

It is good to see that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move to quickly to establish and begin the nominaton process for membership on this committee.

Sincerely,

Larry Zeringue 513 Ellington Ave Luling, LA 70070

985-308-1502

pralinezeringue@yahoo.com

cc: Garrett Graves. Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, LA

Gustin Ehrenwerth, Exec Director Stalf Coast Ecosystem Restoration Council Dept of Commerce Washington, DC

Dear Mr. Ehrenwerth, el would like to comment in the Draft Plan for the Restoration of our Lulf Coast. Deur coast is. the Restoration of our Xulf Coast. The coast is.

atil suffering from natural of manmade disasters
and manual xoundarians are dependent on this
resource. On must suickly develope a priority
list of projects of a spending plan for the
allocated monies. We must have a blueprist in
place in order to get started. The State Parks
are a critical piece to our mussion, so any of
all projects should absolutely be geared towards
paving our ratural resource. Not creating hotels)
We must also begin the nomination process
for the Atizen advisory Committee on that of
pron my vice is being heard. As stated know my vice is being heard. As stated aboves it am pleased with the progress, but is am lager to see you follow through.

Aircream. A85 400 8551 985 400 8556 bolesae@yahc 54 Beau arkre Pt. Covination LA-70433

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

I am quite disappointed to see that the Council's most recent draft plan did not include a list of spending allocations. In the past, the draft plan failed to address some key areas of concern. Please listen to the people of this great state and the needs of the people that live here. We must remember that the Louisiana coast is losing valuable land hourly, and that citizens rely on the Gulf for their livelihood.

We must continue to hold BP responsible for its actions and how they continue to affect our coastline, our economy, and our lives. Environmental restoration key to Louisiana's economic recovery.

Please continue to fight BP and make sure that they're held accountable for what they have done to our communities, local wildlife, and to our great state as a whole.

Thanking you in advance for your assistance in this urgent matter,

Wendy Stein 107 Beau Arbre Court Covington, LA 70433 (985) 400-3407 whstein@att.net Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

#### Dear Mr. Ehrenwerth

- The Gulf Coast Ecosystem Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this 20 page document failed to address some key areas of concern
- The efforts of the Council represent our biggest opportunity to make our Gulf Coast, our communities and our coastal-dependent economies more resilient in the face of rising seas and stronger storms. Every dollar the council approves, either through state or council-led plans, should increase our resilience. For Gulf Communities dependent on their livelihoods on the natural resources of the Gulf, environmental restoration is essential to the economic recovery.
- IT is disappointing to see the Council's Draft Plan did not include a priority list of projects or spending allocation plan. A list of projects and detailed criteria for how projects will be selected for funding is critical
- It is important that the council commits to full compliance with environmental laws for all projects and programs that receive funding
- Any and all council supported projects must do no environmental harmed and any proposals that aim to bolster the economy while damaging the environment, such as the proposed conference center and hotel in Alabama's Gulf State Park, are absolutely unacceptable
- It is good to see that the council is considered a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move to quickly establish and begin the nomination process for membership on this committee.

Sincerely.

Danielle Baudouin

Whandler

P.O. Box 395

Luling, LA 70070

June 20, 2013

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth

As you are aware of, the Gulf Coast Ecosystem Restoration Council recently released a draft plan; however this 20 page document did not address some of the key areas of my concern. I strongly feel that every dollar the Council approves should increase our resilience. The main focus should be on environmental restoration for our economic recovery and each dollar should be maximized toward this effort. I am not pleased that the Council's Draft Plan did not include a priority list of projects or spending allocation plan. I would like to see where the money is going and how much of it is going where. This information should have been provided and is critical toward an effective plan for our restoration being implemented. I hope that the Council is committing to full compliance with the environmental laws. The conference center and hotel in Alabama's Gulf State Pare are absolutely unacceptable. I appreciate that the Council is considering a Citizen Advisory Committee, please move quickly with this process so that we can help assist with the restoration of our Gulf.

Best Regards

John C McCann, Jr. 176 Oak Manor Lane Saint Rose, La 70087

504-289-4810

JohnMcCannJunior@gmail.com

Cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana

Cathy Gudan 125 Ann Street Saint Rose, LA 70087 (504) 202-8276 cgudan@hotmail.com

Justin Ehrenwerth
Gulf Coast Ecosystem Restoration Council
Department of Commerce
Washington, DC

Dear Mr. Ehrenwerth:

The Gulf Coast Ecosystem Restoration Council recently released a Draft Plan successfully incorporated recommendations proposed by the public over the last several months. Unfortunately, this 20 page document failed to address some key areas of concern.

The efforts of the Council represent our best opportunity to make our Gulf coast, our communities and coastal-dependent economies more resilient in the face of rising seas and stronger storms. Every dollar the Council approves, either through state or Council-led plans, should increase our resilience. For communities dependent for their livelihoods on the natural resources of the Gulf, environmental restoration is essential to economic recovery.

It is disappointing to see the Council's Draft Plan did not include a priority list of projects or spending allocation plans. A list of projects and detailed criteria for how projects will be selected for funding is critical.

It is important that the Council commits to full compliance with environmental laws for all projects and programs that receive funding.

Any and all Council supported projects must not do environmental harm, and any proposals that aim to bolster the economy while damaging the environment, such as the proposed conference center and hotel in Alabama State Park, are absolutely unacceptable.

It is good to see that the Council is considering a Citizen Advisory Committee, something that the public asked for repeatedly. Please move to quickly establish and begin the nomination process for members to serve on this committee.

Carry

cc: Garret Graves, Chair Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana

Justin Ehrenwerth, Executive Director
Gulf Coast Ecosystem Restoration Council
Department of Commerce
Washington, DC

Dear Mr. Ehrenwerth:

I have lived most of my life in Louisiana. My family was here when Katrina hit and when the bp oil spill happened. Both tragedies were devastating, but they have one point in which they differ- one could have been prevented.

Despite that, both events have caused great stress for the state of Louisiana, as well as New Orleans, the heart of the state, and the place I have called home for almost two decades.

The Gulf Coast Ecosystem Restoration Council's recently released Draft Plan incorporated several recommendations by the public, but failed to address other key areas of concern. For example, the Plan failed to identify projects with priority or even a spending allocation plan.

However, the Council has done well to consider a Citizen Advisory Committee. How are you going to help the people without knowing what or where they need the help? I beseech you to make the utmost haste in establishing and beginning the nomination process or membership on the committee.

Sincerely,

Alice Mao 2442 Killdeer St. NOLA, 70122 ruqiaomao@gmail.com Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, D.C.

Dear Mr. Ehrenwerth:

The Gulf Coast Ecosystem Restoration Council's recently release Draft Plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this 20 page document failed to address some key areas of concern.

The efforts of the Council represent our best opportunity t make our Gulf coast, cour communities and our coastal-dependent economies more resilient in the face of rising seas and stronger storms. Every dollar the Council approves, either through state or Council-led plans, should increase our resilience. For Gulf Communities dependent for their livelihoods on the natural resources of the Gulf, environmental restoration is essential to economic recovery.

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It is good to see that the Council is considering a Citizen Advisory Committee, something the public has asked for repeatedly. Please move to quickly to establish and begin the nomination process for membership on this committee.

Sincerely,

Georgette Ioup 4678 Eastern St

New Orleans, LA 70122

<georgetteioup@yahoo.com>
504 288-2182

Justin Ethrenwerth, Executive Director Julf Coost Ecosystem Restoration Council Department of Commerce Woshington, DC

Dear Mr. Ehrenwerth,

I'm contacting you as a concerned citizen of the gulf coast in regards to the recently Draft Plan about the restoration of the gulf with your share of the Prestore Act money. It came to a suprise me that a twenty Page document lacked extensive detail about the Primary goals and proyects that are to take place. Furthermore, the lack of transparency in terms of how the RESTORE funds are going to be used may put into question the Council's intentions. Nevertheless, I do understand that it is important to invest my trust in organizations like this that they to do good. I only ash that as a leader you make sure that the Council's plan is Clear and detailed; it has to comply with all environmental laws Os well. Aim for restoration not further harm. Finally, I would encourage you to install a Citizen Advisory Committee to theep the voice of the people active and constant.

Sincerely,

Gabriel Burgas

7905 Spruce St. New Orleans, LA 70118 787-479-8047 galos\_loc07@hotmail.com I have defeat many bignificant and hope of the strang with the strang of the strang late of the strange of the strange and less who are delicated to this cause of the strange of the

Mr. Justin Ehrenwerth
Gulf Coast Ecosystem Restoration Council
Department of Commerce
Washington D.C.

Dear Sir,

As a concerned resident of South Louisiana I have a keen interest in how funds are allocated in your recently released Draft Plan for Gulf Coast restoration.

I have grown increasingly alarmed at, for example, moneys allocated toward hotel projects in Alabama. Hotels and other projects of this nature are nothing more than sops for big business and developers.

We are in yet another hurricane season. I do not intend to lecture you on how wetland loss makes each future storm even more dangerous for an increasing number of people, including my family in Baton Rouge.

Without being overly melodramatic, lives are at stake here. Frankly, Gulf Shores has more than enough hotels, we only have one coastline.

Sincerely,

William J. Isenberger

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I am deploy concern! with the restration of the still coast with the restration of the still coast and spendig claustine as that would be helpfol!

Please make sare that the Concil commits be full complime with environmental laws for all program that recire farling.

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I envirage the Contel to coveribe the titizer adviving condition.

Thing M. Jackson 5386 Charlett = On, N.O. La. 70122 504-473-1552

- I would present to stay anonymous, but I would not like that decision to busy my voice among the others.
- I believe that the BP oil discuster was exactly that: a saisaster?
- It is a shame that we see people failing prey to the empty persuasion of Bp's "dean Guif" advertisements.
- I am happy to know that a council tor custoration in the autif wast has been bened, but it suddens me to know that a plan has been deatted without direction.

please use the Rutore dullars towards real protection of our own. Specifically, I would like to see progress on river diversion projects where we can rebuild our netlands of coastal buildana.

STAY FOCUSED SO I CAN STAY IN WUISIAMA

JUSTIN EHRENWERTH
LULF COAST EZOSYSTEM RESTORMTION COUNCIL
DEPT. OF COMMERCE
WASHINGROW, DC

DEAR MR. EARENWERTH -

BEING A PERIDENT OF THE GREAT STATE OF

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TO COME - IN A SAFE AND LLOW MANNER.

THANK- YOU

SINGRELY

JEUNNAER WILLHAMS 3506 BANKS ST LA MOLA. 7019

Sem fraull

Detoukoego, LA 70808 July 1, 2013 Justin Ehrenwerth, Execution Wirestor Half Coast Ecosystem Lestoration Cource Department of Commerce Washington, DC. Dear Mr. Ehreuwerth, Ewing in South Louisians, it is emportant to me that the Council Commies to full compliance with environmental læns for elprojects and programs that receive funding. Law to glad to set that the Courier that the public how asked for. Hope that the present Loon, Sincerely, Barbaro A, Karmengh 25-767-5595 cp Kava Olgu icda

2236. Woodgelle Ct.

my name is malloy thiggins. I am a suburban school teacher in Guetna, consisiona, my 2nd grade class has just learned about protosynthesis so you could say their clim getting the buture reacher of the world environmentally involved. I have been mading up on the lestone act, which I believe hew brimming potential. My student's and I would make hew brimming potential. My student's and I would make the break and albeated unclex the bestone act to be used effectively and forester regitimal restore act to be used effectively and forester regitimal restores.

Today a young man brum but rehoration betweek cause to my durk and influenced we on the happenings, ruccesses, and ungency of the organization is their modernest with the oil desiling disustice for that reason I write you today. I would like to see that Destore addition to be spent on the re-evaluation is neconstruction of our other interestructure. Too often we see Mooding in this awar and it makes the noppy about the nature of our region. Please don't mispend were deliced becalese through can smally do some good!

then none for a drawer hime,



## To see the draft plan, visit http://www.restorethegulf.gov

## Sample Letter

Take a minute to read over this sample letter before writing your own to the Gulf Coast Ecosystem Restoration Council (we'll make and send copies to your state's Council representative). These bullets are a great guide to get you started, and a *personally typed* or handwritten letter in your own words is the most effective way to communicate your concerns.

Thank you for helping to restore our Gulf.

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

- The Gulf Coast Ecosystem Restoration Council's recently released Draft Plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this 20 page document failed to address some key areas of concern.
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  State Park, are absolutely unacceptable.

It is good to see that the Council is considering a Citizen Advisory Committee, something that the public has asked for repeatedly. Please move to quickly to establish and begin the nomination process for membership on this committee.

Sincerely,

(Sign your letter with your name, address, city, state, zip, phone, and email.)

cc: Director Chairman Garrett Graves; Coastal Protection and Restoration Authority

The money that is raised for eco-restoration could well be sent on political action groups to suppose t Legislation FOR Renewable energy-As a proposent of lucher to fower, We should move forward in Movilding Micheau Hants to supposet the growing need for more energy. It is safe, Reliable und sustainable energy and is degreated that assures safe Reliable eneagy. Sealle Hamo (Keith Stand) 1141 Loverty Drive Baren Rouge, LA. 10808

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

June 27, 2013

Dear Mr. Ehrenwerth,

I am in agreement with the viewpoint of the Gulf Restoration Network in relation to the Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy and accompanying Draft Programmatic Environmental Assessment. Many aspects of the plan are commendable, but in addition I urge you to keep in mind the following considerations when moving forward with this initiative:

- the draft plan did not include a priority list of projects nor a spending allocation plan
- the council should commit to full compliance with environmental laws for all projects and programs that receive funding
- move quickly to establish and begin the nomination process for membership on a Citizen Advisory Committee
- withdraw support from any proposals that aim to bolster the economy while doing harm to the environment

The efforts of the Council represent our best opportunity to make our Gulf Coast, our communities and our coastal-dependent economies more resilient in the face of rising seas and stronger storms. I applaud your efforts to award the maximum dollar amount to this initiative while keeping in mind the nature of each project and how the ecosystem will be impacted.

Yours respectfully,

Gene Scaramuzzo

1505 South Jahncke Avenue Covington, Louisiana 70433 eugene.scaramuzzo@stpsb.org

cc: Director/Chairman Garrett Graves; Coastal Protection and Restoration Authority

Joni James 70371 I Street Covington, LA 70433

June 26, 2013

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

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Sincerely,

Joni James 70371 I Street Covington, LA 70433

Cc: Garret Graves, Chair, Louisiana Coastal Protection and Restoration Authority, Baton Rouge, Louisiana

# Jeanne Abadie 4735 Painters Street New Orleans, Louisiana 70122 <u>jeanneabadie@cs.com</u> 504-282-0584

June 24, 2013

Justin Ehrenwerth, Executive Director Gulf Coast Ecosystem Restoration Council Department of Commerce Washington, DC

Dear Mr. Ehrenwerth:

As a resident of New Orleans, an area where coastal protection and restoration is critical, I am pleased to know that the Gulf Coast Ecosystem Restoration Council recently released a Draft Plan; however, the proposed plan is incomplete.

Missing from the plan is a list of which projects will be prioritized, and how those projects priorities are selected must be part of the plan, along with the budget for each project. In addition, I believe that it is important that the plan actually state that all funded programs and projects will be in full compliance with all environmental laws and established regulations.

The proposed Citizen Advisory Committee should be a cornerstone as planning goes forward. People should have a direct say in how the funds associated with plan are spent. I urge you to establish a nomination process for this Committee and fill the seats for the Committee quickly, so that there is confidence that the public is involved and there is transparency in the process.

Please feel free to contact me should you wish to discuss this further. I wish the best as Gulf Coast Ecosystem and Restoration Council moves forward to adopt an effective plan.

Sincerely,

Jeanne Abadie

Joan Egedi

# Dear Mr. Ehrenwerth

The Gulf coast Ecosystem Restoration Council's recently released a draft plan successfully incorporated many of the recommendations proposed by the public over the last several months, but this 20 page document failed to address some Key areas of Concern. It is a a matter of now funding should be sent spent, The funding should help restore the coosystem.

Sincerely:

Justin Ehrenwerth, Exec. Dir. Gulf Coast Ecosystom Restoration. Dept. of Commerce washington, DC Dear Mr Ehrenwerth, Dhe 20 page Draft plan riæntlyrflased by The But Coast Ewsystem Restoration Council failed to address some Keg Da priorety lest to projects B Spinding allocation plan

B Hist of projects & detailed Orteria for from projects will be selected for funding I cam glad to see that the Counsie has considered a Cetzer advisory Committee, which the public has the asked for multiple times. I pray that you more quickly and begin the proce, for Imumber ship. The people of the Bulf Coast legton great depen in the efforts of this council to be be estuance and deligent in increasing the Vincenty Stephonie Haphy 130 Stephon St. St. Rose (CA 70087) Stephanie Haphy @comail.com C. Marrel Gaires Chair. (a. Cirach Prototor the storator acutostin. BR, CA.

# Julie Ann Stroble P.O. Box 120 Covington, Louisiana 70433

June 19, 2013

Dear Sirs,

Please consider this as my response to the Gulf Coast Ecosystem Restoration Council's draft plan. In appreciation for considerations made by the Council, there are several issues that remain ambiguous.

Firstly, there is very little information regarding the allocation of funds towards where these monies are to be spent.

Secondly, resilience of our natural resources, as well as developmental run-off have not been addressed. The Draft has not addressed any faction of agenda for priory for allocation for funding projects, There appears to be no priority as to project priority.

Thirdly, any type of projected projects anticipated by the council has not been understood by the community. A further and complete understanding of the projected projects by the council would be of great interest to the residents of this area.

Thank you,

Julie A. Stroble

Justin Ehrenwerth, Executive Director
Culf Coast Ecosystem Restoration Courcil
Department of Commerce
Washington, DC

Dear Mr. Ehrenwerth,

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Phone 4M-332-88934	NETWORK
☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Phone 370-670-7200	NETWORK
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Email ho7=69@ amail.com	
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Name Deanna McCulloc	
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Name Taylor Prusa	
Emoil + aylorprusa@amail.	com
Address 2127 Progress Park	Dr
City, State SON, OH	- 4 M
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Name Nick Que	~
Email 20 Noticios 381 @ yahou.com	
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Phone 754 584 3/89	NETWORK
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Email Whae mathias @ yano	6. com
Address 1643 & Main	
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Name GILLA ARCET	
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Email greg apet@tws.org  Address 7137 Dudley Dr.	
City, State Arrivadae (D	
Zip 80004	RESTORATION TO
Phone 720-244-2083	METWORK
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Name Mitch Horvat	
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Zip 44572	RESTORATION TO
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☐ I'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Name Tara Powers	
Emoil for a her smooth a pa	ver Colmall
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City, State Roll (A)	ALL STREET
Zip Sol 7	RESTORATION TO
Phone \$35445363	NETWORK 1
☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name Amy Lewis	
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	Blvd
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Zip 37922	RESTORATION TO
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Phone 805 711 4800	NETWORK **
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# healthygulf.org

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Name Jan Thoresen	
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City, State Enfield, CT	CHIE 4
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☐ I'd like to get more involved in protecting the Gulf Co	healthygulf.org

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☐ 1'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name Matthew LeDuc	
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Zip 35756	GULF RESTORATION
Phone 250-690-9153	NETWORK
Vol'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Nome Thomas Landers	
Address 1332 Palm love Aue	
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City, State Charleston, SC	NUT 4 3
Zip 29492	RESTORATION TO
Phone 205 614 7386	NETWORK 7
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City, State Charleston, SC	**** 4 345+
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Phone Block 205 614 7379	NETWORK
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Name Audrey Van Camp	
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Email tess the best amar com	
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Name Sebastion Buryess	
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City, State	OHIT 4
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Phone 571 217 2676	NETWORK 7
C I'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Name Rocky Acraharas	
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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name Delaney Brooks	
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City, State Salas Ca, Fl.	NUT 4 345
Zip 34237	RESTORATION 1
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I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Phone 813-362-2632	NETWORK 7
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Zip 25832	RESTORATION 1
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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name ALY WATER	
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Phone 504-9131593	NETWORK
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Name Taylor Barker	
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Name Jennifer Chory	_
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Phone 514-707-9311	NETWORK
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Name Greg Bunker	
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Zip 37/130	RESTORATION TO
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Name Sarah Spivey	
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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name Dierdre Christian	
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Phone 404-488-5764	* NETWORK
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Name Meagan harr	
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Phone 404-512-1665	NETWORK
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Name Kyle Blai	
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Name Anna Walton	1.
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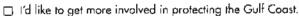
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Zip 37909	RESTORATION TO
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I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

# Dear Members of the Gulf Coast Ecosystem Restoration Council

Your efforts represent our best opportunity to make the Gulf coast, its communities and coastal-dependent economies more resilient in the face of rising seas and stronger storms. Environmental restoration is essential to economic recovery and therefore the Council must:

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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Email Chotstophe a Hotoron 10	roan .
Address 210/ Emosy Ch	
City, State Franklin, Th	OHE 4
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Phone (615)500-1449	NETWORK
☐ I'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Address 13 Majoren St apti	
City, State New Bed ford MG	OHE 4 34
Zip 02746	- RESTORATION TO
Phone 508 - 287 - 7660	NETWORK 7
☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Phone 508 788-4441	RESTORATION NETWORK
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Name KAREN TACKETT	
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Phone	NETWORK
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Phone	NETWORK Y
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Name Anna Ordala	
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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name Makken Makky	
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Name John Harrison	
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Name Sarah Harrison	
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Zip 14882	RESTORATION TO
Phone 607 793 4614	NETWORK W
☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

#### Dear Members of the Gulf Coast Ecosystem Restoration Council

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Phone 931~743-8198	NETWORK 1
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Name (genson James)	
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Name Izella Berman	
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Name Felicia Osburn	
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Zip 22031 Phone	GULF RESTORATION NETWORK
City, State Fair Fax VA	AUL 4 3
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City, State Greenville SC	NH 4 345-
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Name ASTA NOICA	
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Name Alex Tende	
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Name Tyler Rhynehart	
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Name KEISEY BUTTON	
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City, State Birthingham, All Zip 35205	GULF RESTORATION 1
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Name Shalom (9:500	
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Phone 415-417-4003	NETWORK
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1'd like to get more involved in protecting the Gulf Coast.

# Dear Members of the Gulf Coast Ecosystem Restoration Council

healthygulf.org

Your efforts represent our best opportunity to make the Gulf coast, its communities and coastal-dependent economies more resilient in the face of rising seas and stronger storms. Environmental restoration is essential to economic recovery and therefore the Council must:

Name Mike Elmore	
Email homegne Clive, com	
Address	
City, State Smithfield, NC	OHE 4
Zip 27577	GULF RESTORATION TO
Phone (919)464-3006	NETWORK

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Name KATIF HOSTONY	W1
Email Passannia le attel	PMIN.COM
Address 39 A Moldow MO	Y 3" -11"
City, State 1894 10 Hyda hature	OUT 4
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Name ACOB DAVIS	
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Name Doniqua Flack	
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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Phone 7,9.338-5238	NETWORK 7
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Phone (427) 765-8901	NETWORK Y
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Phone 905726 5976	NETWORK
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Phone 941 105 9900 .	NETWORK 1
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Name Jaime undsey	
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City, State Moore, OK	NAT 4
Zip 73/60	RESTORATION TO
Phone 405-600-196 5	NETWORK 1
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Name Deanna Rowe	
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Name Allen Johnson-Sawyer	
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☐ I'd like to get more involved in protecting the Gulf Coast.	heelthygulf.org

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Name Danielle Gooding	
Email WA	_
Address Plo Day Brauch Ka	A
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Zip 26291	GULF RESTORATION TY
Phone 304940-35000	NETWORK Y
☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name Clas, Burnasage	-1/
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Address 3621 Frantifor	ré delles
City, Stote Dallas, 1x	CHLT 4
Zip 75285	RESTORATION TO
Phone \$ 254-417-9011	NETWORK 1
I'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Name Mike Cross	
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City, State Talanama TV	OHE 4
Zip 37388	RESTORATION TO
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☐ I'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Name -	Jim Sayer	
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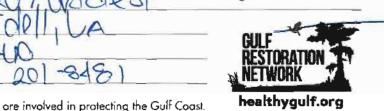
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Phone 508 7407666	
☐ I'd like to get more involved in protect	ing the Gulf Coast healthygulf.org

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□ I'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Zip 4 31/9	RESTORATION TO
Phone 314-922-4897	NETWORK
☐ I'd like to get more involved in protecting the Gulf Coast	healthygulf.org

## Dear Members of the Gulf Coast Ecosystem Restoration Council

Your efforts represent our best opportunity to make the Gulf coast, its communities and coastal-dependent economies more resilient in the face of rising seas and stronger storms. Environmental restoration is essential to economic recovery and therefore the Council must:

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Name SAN CATANZAM	,
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Name IM SKYE	
Emoil BLUESKYE (a), AOL	
Address 537 TURTLE CREEK	
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XI'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Phone	NETWORK 7
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City, State SARASOTA, FL.	CHILE 4
Address ADSWARD AND COMMON COM	<b>FORD</b>
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Name Christina Mosciko	

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Name Justin Green	
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Physic 2016731518	NETWORK 7
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Name Angela Marin	
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Your efforts represent our best opportunity to make the Gulf coast, its communities and coastal-dependent economies more resilient in the face of rising seas and stronger storms. Environmental restoration is essential to economic recovery and therefore the Council must:

Name Rachel Edwards	
Email Fredwar@g. Clemson.ed	du
Address	
City, State	OHE 4
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Phone	NETWORK
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Name Sharron WAL	shan
Email 1111	
Address 88 S L Licely	River
City, State	CHE 4
zip 34990	RESTORATION TO
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Address	
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Zip 37167	RESTORATION TO
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Name Miya Rubinstein	
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Phone _	865 972-3816	RESTORATION PROPERTY NETWORK
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Name RAAN BALLAN	
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Name Charles, OW	
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Phone	NETWORK 7
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Name Leah Bulls	
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Name Chris Harriman	
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Zip 3 1711	RESTORATION TO
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Name Curtis Bickles	
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☐ I'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Your efforts represent our best opportunity to make the Gulf coast, its communities and coastal-dependent economies more resilient in the face of rising seas and stronger storms. Environmental restoration is essential to economic recovery and therefore the Council must:

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Name David Munito	
Emoil Jemunvo 93@ vertion. net	
Address	
City, State	OHE 4
Žip	GULF RESTORATION 15
Phone	NETWORK 1
☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name Shannan Bean	
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City, State	NH F
Zip	GULF RESTORATION 197
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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name Colin Custer	
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Zip 237.79	RESTORATION TO
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TAI'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Zip 28604	RESTORATION TO
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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Zip	0774	0	RESTORATION TO
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Name Joe Griffin	
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Nome Maria Mitropoulus	
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Name	Lee Haltwanger	

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	mson agnoil con
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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name Hurzha Frd	
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City, State 1/21 Spring AR	OHE 4
Zip 7/90/	RESTORATION TO
Phone	NETWORK
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# **Dear Members of the Gulf Coast Ecosystem Restoration Council**

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Phone (573)820-2477	NETWORK NETWORK
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Your efforts represent our best opportunity to make the Gulf coast, its communities and coastal-dependent economies more resilient in the face of rising seas and stronger storms. Environmental restoration is essential to economic recovery and therefore the Council must:

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Phone 216.650-7198	NETWORK 1
I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Utility to get more involved in protecting the Gulf Coast	healthygulf.org

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Tile to get more involved in protecting the Gulf Coast	healthygulf.org

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Your efforts represent our best opportunity to make the Gulf coast, its communities and coastal-dependent economies more resilient in the face of rising seas and stronger storms. Environmental restoration is essential to economic recovery and therefore the Council must:

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Ho like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Zip 49201	RESTORATION TO
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Develop a list of projects and detailed criteria for how projects will be selected for funding; Move to quickly to establish a Citizen Advisory Committee; Commit to full compliance with environmental laws for all projects and programs that receive funding; And ensure that selected projects do not further degrade the Gulf ecosystem

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☑ I'd like to get more involved in protecting the Gulf Coast.	heelthygulf.org

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Name Molly Manzak	
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Phone	NETWORK 7
I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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zip 47579	RESTORATION TO
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Phone 905-549-8418 NETWORK 1	
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Please Stop destroying our planet please	_
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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Phone \$66 321 660	NETWORK 1
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☐ 1'd like to get more involved in protecting the Gulf Coast.	heusbrygulf.org

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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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□ I'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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I'd like to get more involved in protecting the Gulf Coo	st. healthygulf.org

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#1 I'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Name Rachel Bar	
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A I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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1'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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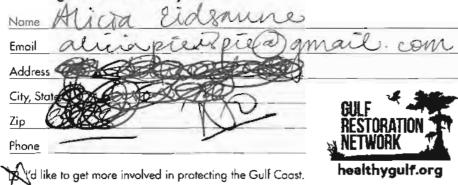
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I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Your efforts represent our best opportunity to make the Gulf coast, its communities and coastal-dependent economies more resilient in the face of rising seas and stronger storms. Environmental restoration is essential to economic recovery and therefore the Council must:

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Email Chamler (DVD; VO) Up	Loo.Coss
Address	<u> </u>
City, State	·
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Phone	NETWORK 1
☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name	Peter Robichlanx	
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Phone	734 - 424-0018	NETWORK
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Address 1329 HICKORY Lane	
City, State AUGULA, AL	- 4 M
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Phone 334 707 4843	NETWORK 7
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Name Christine Reil	
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I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Name Caroline Kaufmann	
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<u>Zip</u>	13907	RESTORATION TO
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(7) I'd like to get more involved in protecting the Gulf Coast	healthygulf.org

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Name Drendan Lyman	
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Name Josh un Moss	
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Phone 931-952-3601	NETWORK
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Name Amanda Lovey	
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Name Simon Miller	
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Name Will Volder	
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zip 45244	RESTORATION 15
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☐ I'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

# Dear Members of the Gulf Coast Ecosystem Restoration Council

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Name Daniel Smith	
mail dan the man @ smail. (a	m
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City, State Winter Springs FC	GULF RESTORATION TO
Phone 321-696-9652	NETWORK
i'd like to get more involved in protecting the Gulf Coast.	healthygulf.org

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Zip 60622	RESTORATION TO
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☐ I'd like to get more involved in protecting the G	ulf Coast. healthygulf.org

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Name Adam Balkis	•
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Name Nicole R. Carroll	<u></u>
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Zip 11/03	GULF RESTORATION TO
Phone (917)385-5299	NETWORK
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Dear Members of the Gulf Coast Ecosystem Restoration Council

Your efforts represent our best opportunity to make the Gulf coast, its communities and coastal-dependent economies more resilient in the face of rising seas and stronger storms. Environmental restoration is essential to economic recovery and therefore the Council must:

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Nome	Brandon Fus	<u></u>
Email	toolandon / Bunail	Don't Ford
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City, State	Flyshing NV	4 <b>44</b>
Zip	1138211	GULF RESTORATION 157
Phone	718-309-4455	NETWORK 1
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Zip 43730	RESTORATION TO
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Zip 43230'	RESTORATION T
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Name Vincent Smith	
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Name LITA Lelina	<u></u>
Address	
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Name Toni hedina	
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#### Dear Members of the Gulf Coast Ecosystem Restoration Council

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Zìp	46970	GULI RESTORATION
Phone	674-806-5896	NETWORK NETWORK
	and many involved in protection the Gulf Court	healthygulf.org

I'd like to get more involved in protecting the Gulf Coast.

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☐ I'd like to get more involved in pro	tecting the Gulf Coost. healthygulf.org

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Name Jaclyn Klaus	
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Name Anna Sullyan	
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Nome Ethan Krake	
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#### Dear Members of the Gulf Coast Ecosystem Restoration Council

Your efforts represent our best opportunity to make the Gulf coast, its communities and coastal-dependent economies more resilient in the face of rising seas and stronger storms. Environmental restoration is essential to economic recovery and therefore the Council must:

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Name Kayla Plourde	
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July 8, 2013

Gulf Coast Ecosystem Restoration Council c/o U.S. Department of Commerce 1401 Constitution Avenue, N.W., Room 4077 Washington, DC 20230

#### RestoreTheGulf.gov

IUCN U.S. is pleased to have the opportunity to provide comments on the "Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy." At this time in the Council's process of developing the Plan, IUCN US will focus its initial comments on two issues. First, our comments will underscore the importance of the restoration and stewardship of the Gulf species diversity as a foundation of its ecosystem services and much of the human economies for the region. We therefore suggest these species resources be considered a priority in the "Ten-Year Funding Strategy," and "Funding Priorities List."

Second, highlight and summarize a major partnership between IUCN US and the Harte Research Institute for Gulf of Mexico Studies to further restoration and stewardship of the Gulf's biodiversity.

#### **Plan Goals**

We suggest that the Plan be modified to be clear that it applies to all coastal and marine species for which their natural ranges include the Gulf of Mexico. As noted in the overview of the plan: The Gulf Coast region's "water and coasts are home to one of the most diverse environments in the world-including over 15,000 species of sea life." But that the "Living coastal and marine systems are showing signs of stress, such as depleted species populations and degraded habitats."

While we understand the intent that this species diversity would be included in the concept of "coastal and marine resources," we are, however, concerned that restoration needs not be equated simply to the role of those species currently providing extractable resources or currently protected by Federal law, e.g., the U.S. Endangered Species Act. The Gulf's species diversity along with the abiotic environment fundamentally define the Gulf ecosystems and enable their ecosystem services, and related human economies. The restoration and stewardship the Gulf's species diversity should be a clear concern in ensuring the overall health and productivity of the Gulf of Mexico.

Attached to this letter is a paper published subsequent to the Deepwater Horizon Oil Spill, in the journal *Bioscience* prepared by several authors associated with the IUCN Species Survival Program. In part, the paper compares the Gulf species assessed by IUCN Red List standards as threatened with extinction with the species protected by the U.S. Endangered Species Act (ESA), Migratory Bird Treaty Act, and the Marine Mammal Protection Act.

The IUCN Red List is considered to be the most reliable assessment of the conservation status of species worldwide. Recently the National Oceanic and Atmospheric Administration proposed 64 species of coral for the protection under the ESA that had been previously assessed to be in several Red List categories of species that were threatened with extinction.

As noted in the *BioScience* publication, only 14 Gulf species are subject to protection by the ESA, the Migratory Bird Treaty Act and the Marine Mammal Protection Act. At the time of publication, the authors of the paper identified 39 additional species that were considered vulnerable, endangered or critically endangered with extinction under the Red List. Since that time several additional assessments have been conducted under the Red List criteria and standards, and that number of species assessed under the Red List as threatened with extinction has grown.

This example underscores that there are Gulf species that should receive priority stewardship efforts that are threatened with extinction or made highly depleted and vulnerable by such catastrophic events as the Horizon oil spill. Nevertheless we understand such species are resources subject to restoration efforts under U.S. law and should be considered for such attention, as well as considered in applications of the National Environmental Policy Act. Moreover, not only are we concerned that these species may not receive stewardship efforts they require, but that they could be harmed by restoration efforts that do not take their conservation needs into account.

#### **Plan Objectives**

With respect to the "Council-Selected Restoration Component" of the Gulf Coast Restoration Trust Fund, we particularly support the third objective to "Protect and Restore Living Coastal and Marine Resources – Restore and protect healthy, diverse and sustainable living coastal and marine resources including finfish, shellfish, birds, mammals, reptiles, coral [sic], and deep benthic communities.

<u>Priority Criteria</u>: There is considerable knowledge available concerning the environment of the Gulf of Mexico, and its stewardship and restoration. With ongoing research and analyses, that knowledge base is growing every day. However, for that knowledge to be effectively applied and used, policy makers and resource manager need to know what is available and where it can be accessed.

We believe it is particularly important that the first three years of the Council's efforts should focus on programs that will make the growing knowledge base on the Gulf's environment readily accessible for responding to future catastrophic events, chronic conditions such as areas of significant pollution, as well as for programs regarding restoration priorities. Similarly priority should also be given to regional capacity for spatial planning and projecting impacts of catastrophic events and chronic conditions. Such initial programs could include initiatives for establishing impacts of environmental change, monitoring and assessment programs for Gulf resources and species, and regional data bases. They could also include targeted restoration and recovery efforts. Many of the program needs identified in the draft Plan, such as restoration projects, will require reviews mandated by State and Federal law (for example, the National Environmental Policy Act) to help guard against inefficiencies and unanticipated adverse consequences. This would seem to be particularly the case for large-scale habitat restoration projects or those intended to provide long-term resilience to adverse trends. Careful consideration of how such projects need to be evaluated may inform priorities for improving the knowledge base, as well as inform the scope and nature of restoration activities.

With respect to the "State Expenditure Plans – Spill Impact Component" of the Trust Fund, we particularly support the inclusion in eligible activities the suite of those associated with "Restoration and protection of natural resources," "mitigation of damage to fish, wildlife, and natural resources," and "Implementation of a federally approved marine, coastal or comprehensive conservation management plan, including fisheries monitoring."

# The International Union for the Conservation of Nature (IUCN) and the Harte Research Institute for Gulf of Mexico Studies – The new BioGoMx data base for Coastal and Marine Species

IUCN has been engaged for the past several years in conducting a Global Marine Species Assessment in which we are evaluating the conservation status of all marine vertebrates, and selected invertebrates and plants. The goal is to review 20,000 species worldwide; approximately 50% of these species have been assessed. The assessments are conducted under protocols and standards established over several decades of refinement for the IUCN Red List, and have proven to be highly reliable and reproducible. The Red List is recognized as the best indicator of the conservation status of species worldwide. www.iucnredlist.org

More recently we have accelerated our efforts to complete the GMSA for taxa occurring in the Gulf of Mexico. Each of the assessments is conducted through a workshop of experts with access to exhaustive literature searches concerning each target species. The GMSA for the Gulf of Mexico is giving us considerable insight into research and stewardship needs for the Gulf's biota. As noted previously, for example, preliminary review of the GMSA in the Gulf indicates that many more species are biologically threatened with extinction than are currently protected by the ESA and other related statutes. Such findings should inform research and stewardship priorities for the Council's Plan.

As we move forward with completing the GMSA in the Gulf, the Harte Institute is revising its current BioGoMx data base to include information about the GMSA's findings, in addition to other information important for Gulf species restoration and stewardship.

In summary, the new BioGoMx to be housed at the Harte Institute in Corpus Christi will include:

- all of the literature and other information relied on in conducting assessments of the conservation status of Gulf species,
- the results of the assessments.
- spatial planning capacity to project impacts of catastrophic and chronic events on the Gulf's biota, as well as for planning and implementing restoration activities
- a list of experts in Gulf taxa,
- and, a compendium of past and ongoing research and recovery efforts for Gulf taxa.

We anticipate the new BioGoMx will prove to be an invaluable regional database for the Gulf's living coastal and marine resources, and their stewardship and restoration. We believe this initiative responds well to the Plan's seventh objective to "Improve Science-Based Decision Making Processes," including "monitoring," "coordination," and establishing regional databases. IUCN and Harte staff would be pleased to brief the Gulf Coast Ecosystem Restoration Council on our program of work to establish the new BioGoMx and would welcome suggestions on how to make this tool most useful for stewardship and restoration of the Gulf of Mexico.

IUCN commends the Gulf Coast Ecosystem Restoration Council on the impressive "Draft programmatic Environmental Assessment" for the plan and we look forward to the plan's further development. We appreciate the opportunity to participate in the public process to establish and implement the restoration for the Gulf Coast Region.

Sincerely,

Frank Hawkins

Chief Executive Officer



## Isle de Jean Charles Band of Biloxi-Chitimacha-Choctaw

#### Chief Albert White Buffalo Naquin

100 Dennis St., Montegut, LA 70377 Phone: 985-232-1286 Fax: 985-594-3725 Email: whitebuffaloa@aim.com Website: www.isledejeancharles.com

#### REGARDING DRAFT INITIAL COMPREHENSIVE PLAN

#### The Gulf Coast Restoration Council

Rebecca Blank - Department of Commerce
Governor Robert Bentley - Alabama
Governor Rick Scott - Florida
Governor Bobby Jindal — Louisiana
Governor Phil Bryant — Mississippi
Governor Rick Perry — Texas
Thomas Vilsack — Department of Agriculture
John McHugh — Secretary of the Army
Robert Perciasepe — Environmental Protection Agency
Janet Napolitano — Department of Homeland Security
Sally Jewel — Department of the Interior

Thank you for the opportunity to offer feedback on the workings to create a path for the restoration of our most precious Gulf Coast and the vibrant and ethnically diverse communities which share this rich ecosystem with the wildlife that inhabits it. Both are equally important and bring many to visit our Gulf Coast Communities. They come to experience our rich cultures and partake, if only for a day, in the experience.

As Chief of the Isle de Jean Charles Band of Biloxi-Chitimacha-Choctaw, along with our Tribal Council, the plan brings with it some hope for the future of the waters and lands that have long sustained us as a Gulf Coast Tribal Community. At the same time, there are limitations in the proposed plan that will again mean a cultural genocide for our Tribe and our ancestral homeland.

We live on the front lines, residing along the most southern reaches of coastal Terrebonne Parish, Louisiana. Despite being a 501c3 non-profit in order to help us serve the community, all structural means of restoration to date have failed to include our Tribal Community, including the State Master Plan and Morganza-To-The-Gulf. We like the holistic approach to restoration but we also realize, up close and personal, the urgent situation all coastal communities face. That the reality for many of us is even structural restoration will have limited, if any, immediate resolution.

In the proposed plan instead of taking the model from agencies such as the Environmental Protection Agency and their inclusiveness of State Recognized Tribes in their workings and funding cycles, the plan falls short. The language references two (2) Presidential Executive

Orders, namely Executive Order 13554 which sounds great until you read where it is supposed to work alongside Tribes. Here includes a failure existing in the language which goes on to state that the workings with Tribes, are in alignment with Executive Order 13175. This inclusion totally shuts the door to many State Recognized Tribes including ours. It leaves our voice at the table absent and further endangers our people and our Traditional way of living in harmony along the Gulf Coast.

Even if the language is changed to include State Recognized Tribes, for Tribal communities such as ours and our sister Tribes, as well as many others across the Gulf Coast Region, it means there is no alternative plan to relocate populations who will not obtain expedient restoration and have lost all their protection due to long term oil and gas harvesting from the marshes that were once our protection. Our homelands are now on an accelerated path to sinking into the Gulf brought courtesy of the environmental damage further caused by The BP Spill. It also fails to include helping populations such as ours to regain economic independence by creating new means of self-sustainability with the inclusion of funding that will enable the addition of business creation to promote new ways for Tribal members and the surrounding community employment opportunities that will lessen the burden on the State. Our hope to restore our people and our holistic and respectful way of living in harmony with Mother Earth appears to once again be neglected. The RESTORE Act will in essence not RESTORE us at all. It will leave out the many who have made it their life's work to protect the natural resources, ecosystems, fisheries, marine and wildlife habitats. It will leave out the many, who for generations have called the coastal wetlands home.

Additionally, the funds that may have the opportunity to reach and benefit the people of Terrebonne Parish appear to be being overseen by the same organizations who have the track record of not serving the whole community, serving only the select few, not the multitude. Organizations who have received grants to assist us but we remain at risk and unable to assist our population. Our people left to leave the life they have inherited and everything they have worked to gain and start again, elderly and disabled included. A broader oversight needs to be created that is non-discriminatory and has a track record for achieving long term and short term community restoration.

It is our feeling that if we are left out of the restoration and revitalization planned that we will only be first in what is sure to be the fate of many along the Gulf Coast. People tend to forget that all water is connected. The fish and other seafood's being caught with tumors a constant reminder to what the possible long term health impacts will be for many who love this place and have no alternative but to stay. Our right to clean air and clean water not to mention healthy foods to eat will be lost in the political lingo if it stays as is.

Being this is a plan in the works that allows for changes we encourage you to think, think if it was your family. What do you demand for your family? Are you willing to sacrifice them? We are not either. The comprehensive plan should speak for all. Being a State Recognized Tribe should not limit you, if it does then become like the countries we speak out for in the name of equality. We are all in this together, restoration and what we leave for the next generation, important to us all.

We feel we have a lot to add to the discussion and resolutions to solve the predicament we find the people of the Gulf Coast facing. We would like a seat at the table. We want to be part of something that has the power to be a model all over the world. Part of what happens when everyone comes together for the good of all.

Thank you again for the opportunity to include our voice, thank you for the work you are committed to accomplishing.

Respectfully,

Chief Albert "White Buffalo" Naquin

JEFFERSON PARISH PROJECT LIST		
Project Name	Project Type	Project Source
Alligator Bend Shoreline Protection Project (NRCS)	Shoreline protection	CWPPRA Nominee
Barataria and Terrebonne Basins Stormwater Redirection (R2-BA-	Hydrologic restoration	CWPPRA Nominee 2009
10)		
Barataria Basin Long Distance Sediment Pipeline Project - Phase II	Marsh Creation	CIAP
(Barataria Bay Waterway to Lafouche Parish Hurricane Levee)		
Barataria Bay Rim Marsh Creation (002.MC.07)	Marsh Creation	LA State Master Plan
Barataria Landbridge Marsh Creation (USACE)	Marsh Creation	
Barataria Pass to Sandy Point Barrier island / Headland	Barrier Island / Headland Restoration	LA State Master Plan
Resoration		
Bay Dogris Marsh Creation	Marsh Creation	PPL23 Nominee
Bayou Barataria Lower Floodgate Structure South of Bayou	Hydrologic Restoration and Flood Risk	Mater Plan
Rigolettes	Reduction	
Bayou Dupont Sediment Delivery - Marsh Creation #3 (BA-164)	Marsh Creation	PPL 22
Bayou Dupont Sediment Delivery - Marsh Creation #4	Marsh Creation	PPL23 Nominee (EPA)
Bayou Dupont to Bayou Barataria Marsh Creation (R2-BA-6)	Marsh Creation	CWPPRA RPT 2009
Bayside Segmented Breakwaters at Grand Isle (Phase 2)	Shoreline / barrier island protection	CIAP
Belle Pass to Caminada Pass Barrier Island / Headland	Barrier Island / Headland Restoration	LA State Master Plan
Restoration		
Chenier Ronquille Barrier Shoreline Restoration and Marsh	Shoreline proection and marsh creation	CWPPRA RPT 2009
Creation (R2-Ba-09)		
Completion of the Barataria Barrier Islands from the Mississippi	Barrier Island Restoration	LA State Master Plan
River on the east to the Caminada Headlands on the West		
East/West Grand Terre Islands Restoration (BA-30)	Barrier Island Restoration	PPL 09 (Transferred)
Elmer's Island Restoration (CWPPRA-PPL-22)		PPL-22
Elmer's Island Restoration (NOAA)	Barrier Island	PPL22 Nominee
Fifi Island Forested Wetland Restoration	Barrier Island	Grand Isle Independent Levee
		District
Goose Bayou Ridge Creation and Shoreline Protection (BA-51)	Shoreline Protetion	CIAP
Jonathan Davis Freshwater and Diversion	Hydrologic Restoration	
Kenner Effluent to Restore/Sustain LaBranche Mash and	Hydrologic Restoration	CWPPRA Nominee
Wetlands	-	
Lafitte Area Ring Levee Project	Levee/Flood Risk Reduction	LA State Master Plan
Lake Pontchartrain Barrier Plan (001.HP.08p) (Lake Pontchartrain	Levee/Flood Risk Reduction	LA State Master Plan
and Vicinity to the Pearl River)		
Lake Salvador Shoreline Protection and Marsh Creation at Jean	Marsh Creation / Shoreline Protection	CIAP/PPL22 Nominee
Lafitte National Park (Bayou Villars)		
Large Scale Barataria Marsh Creation - Component E	Marsh Creation	LA State Master Plan
(002.MC.05e)		
Long Distance Sediment Pipieline across Lafourche	Marsh Creation / Diversion	CIAP and LA State Master Plan
Lower Barataria Diversion	Diversion	LA State Master Plan
Lower Lafitte Shoreline Stabilization at Rigolettes (BA-52)	Shoreline Stabilization	CIAP
Marsh Restorartion via Management of Rosethorne Municipal	Marsh Restoration	CIAP
Effluent		
Naomi Siphon Improvement (R2-BA-05)	Diversion / Hydrologic Restoration	PPL 19 Nominee
New Orleans East Land Bridge Restoration (001.MC.05)	Marsh Creation	LA State Master Plan

JEFFERSON PARISH PROJECT LIST		
Project Name	Project Type	Project Source
Northeast Turtle Bay Marsh Creation and Critical Area Shoreline	Marsh Creation / Shoreline Protection	PPL23 Nominee
Protection		
Northwest Turtle Bay Marsh Creation (BA-125)	Marsh Creation	PPL 21
South Cheniere Traverse Bayou Marsh Creation	Marsh Creation	PPL20 Nominee
South Shore of the Pen Shoreline Protection and Marsh Creation	Marsh Creation / Shoreline Protection	CIAP / Supplement #4
Tidal Restrictions at Harvey Cut and Bayou Perot	Hydrologic Restoration	CIAP
West Grand Terre Beach Nourishment	Barrier Island	
West Grand Terre Shoreline Protection and Marsh Creation on	Barrier Island	
Western Bayside		
Wetlands Harbor Activities Recreational Facility (The WHARF)	Recreational fishing	City of Westwego (land purchased with NOAA grant)



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OS EXECUTIVE SECRETARIAT

John E. Manning District One

Cecil Pendergrass District Two

June 25, 2013

Via email: RestoreCouncil@doc.gov

Larry Kiker District Three

Tammy Hall

District Four

Frank Mann District Five

Re:

Doug Meurer

County Manager Andrea Fraser Interim County Attorney

Diana M. Parker County Hearing Examiner

Cameron F. Kerry, Acting Secretary of Commerce, Chair

Gulf Coast Ecosystem Restoration Council

c/o U.S. Department of Commerce

1401 Constitution Avenue, N.W., Room 4077

Washington, DC 20230

Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy - Lee County, Florida Comment Letter

Dear Chair Kerry:

On behalf of Lee County, Florida we thank you for the opportunity to comment on the Gulf Ecosystem Restoration Council's ("Council") Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy ("Plan.") We applaud the Council for developing this draft Plan and appreciate that the Council will continue to build more detail into the Plan and its associated processes as existing uncertainties are resolved. From Lee County's perspective as a member of the Florida Gulf Consortium and an active participant at both the State and Federal levels of government in efforts to protect and restore our natural resources, we appreciate the challenge of developing a Plan of this magnitude. Additionally, the level of uncertainty surrounding the timing and amount of penalty dollars that will ultimately be available to expend on ecosystem recovery in the Gulf Coast Region has made this even more challenging. Below you will find our general comments on the current schedule for reviewing and adopting the Plan and more specific comments on certain elements of the draft Plan.

#### **General Comments**

Given the phased approach to the legal proceedings in the BP Gulf Oil Spill Case, this uncertainty is likely to remain for several more months, possibly years. The aggressive statutory deadline of July 6, 2013 for approving the Plan appears to have assumed the availability of significantly more Trust Fund dollars at this time. With the likelihood of any type of resolution of the BP Oil Spill Case at least several months away, the urgency to adopt and publish the Plan is no longer necessary. We appreciate the Council taking a step back to allow for more public input and additional time to refine the draft Plan. The Council must take advantage of this time to develop a Plan that properly evaluates and selects priority projects and integrates all of the funding sources in a manner that efficiently and effectively carries out the intent of the RESTORE Act.

#### **Duties of the Council Under the RESTORE Act**

The RESTORE Act sets forth several duties that the Council shall complete and carryout in furtherance of the intent to restore the Gulf Coast Region. However, these duties are not delineated within the Plan document. These duties serve as the basis of the Plan and will frame its content and provisions. These duties must be clearly articulated within and reflected throughout the Plan.

#### Duty of Council to Identify Authorized Projects that Can Be Implemented Quickly

Chief among the Council's duties referenced above is to identify and list, as soon as practicable, projects that have been authorized prior to the adoption of the RESTORE Act but that have not yet commenced, that can be implemented quickly to fulfill the purposes and goals of the Plan – to restore and protect the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, barrier islands, dunes, and coastal wetlands of the Gulf Coast Region. This list of "preauthorized" projects is not subject to the "best available science" standard when prioritizing the projects to be funded during the first three years of the Plan. Essentially, preauthorized projects that are "shovel ready" will receive preference over those projects that need further design or regulatory approvals and are not in a position to be immediately implemented. Under the RESTORE Act, this preference must be considered prior to evaluating the projects under the Plan's criteria in order to effectuate one of the Council's primary duties to quickly implement restoration projects.

The draft Plan, Appendix "A," contains a list of these "authorized but not yet commenced projects and programs" (collectively "projects"). The background information preceding this list describes such projects as those that "have been either federally authorized by Congress or approved under a State program, plan or action." However, the actual project list gives no indication whether the named project is actually authorized or approved by either Congress or a Gulf Coast Region State. Given the preference described above that these types of projects will receive, it is important that each project on this list be fully vetted to verify that it has been appropriately authorized or approved and is shovel ready. This vetting process may filter out several projects that are neither authorized by Congress nor authorized by a valid state program, plan or action. We suggest that the preauthorized list include, at minimum, the following: a specific indication whether such projects are authorized or approved, citation of the specific federal or state authorization or approval, and the status of the projects in terms of their readiness for construction.

For instance, in Florida, there are several types of statutory programs or plans that develop, implement and fund restoration projects. In Lee County, these include the Comprehensive Everglades Restoration Plan ("CERP"), Caloosahatchee River Watershed Protection Plan, Caloosahatchee River Minimum Flows and Levels Recovery Strategy and the Caloosahatchee Estuary Basin Management Action Plan. These State of Florida plans or programs contain several projects that have been approved by the State of Florida and would further the purpose and goals of the Plan. They include, among others, the Caloosahatchee River (C-43) West Basin Storage Reservoir Project (the "C-43 Project"), Spanish Creek/Four Corners Initiative, C-43 Water Quality Treatment and Testing Facility Project (BOMA Property) and the Caloosahatchee Area Lakes Restoration (Lake Hicpochee) Project.

While certain components of the Plan, like the 10 Year Funding Strategy, will remain incomplete until there is more certainty regarding the dollars available to the Trust Fund, the Funded Priorities list can and should be developed using the criteria set forth in the RESTORE Act. Given that one of the Council's primary duties is to implement projects quickly upon adoption of the Plan, the Council should immediately rank at the top of its list those projects that are shovel ready. Additionally, using the best available science, the Council should also begin evaluating and ranking other projects that can be implemented within the initial three year time period of the Funded Priorities List. This approach will put

the Council in position to quickly implement projects, if and when, the BP Oil Spill Case is resolved. Furthermore, the Council may then reevaluate and adjust the rankings and sequencing of the projects once the penalty dollars are allocated to the Trust Fund. In light of the Council's duty to quickly implement projects and requirements to update the Funded Priorities List on an annual basis, this approach fits with the intent of the RESTORE Act.

#### **Priority Criteria**

The Council seeks public comment on all aspects of the Plan, but is particularly interested in the Priority Criteria that are proposed to be used to evaluate ecosystem projects for at least the first three years of the Plan. Notwithstanding the comments above regarding the preference to quickly implementing preauthorized projects, we believe the Priority Criteria as laid out in the Plan are effective principles to help guide the project selection process and should not be refined so much as to limit the ability of the Council to fund worthwhile projects. In particular, we approve of several specifics with regard to the Priority Criteria. They include:

1) The first Priority Criteria describes projects that "are projected to make the greatest contribution to restoring and protecting... the Gulf, without regard to geographic location within the... region." We wholeheartedly agree. Not all worthwhile Gulf restoration projects can or should be located in areas perceived to have received the most damaging impacts from the Deepwater Horizon spill. Furthermore, the RESTORE Act clearly emphasizes the importance of lands, water and watersheds adjacent to the Gulf of Mexico and the value of restoring these. In fact, the Council has incorporated this emphasis into the Plan as its primary commitment. This commitment is aimed at focusing the Council's efforts on a "Regional Ecosystem-based Approach to Restoration." As stated in the Plan,

"upland, estuarine, and marine habitats are intrinsically connected, and will promote ecosystem-based and landscape-scale restoration without regard to geographic location within the Gulf Coast region. A regional approach to restoration more effectively leverages the resources of the Gulf Coast and promotes holistic Gulf Coast recovery. The Council recognizes that regional ecosystem restoration activities can also have multiple human and environmental benefits, such as restoring habitats that sustainably support diverse fish and wildlife populations, while also providing an array of commercial, recreational, and other human uses of the ecosystem."

Here, in the Southwest Florida Gulf Coast Region, there is not a better positioned or more uniquely situated project to carry out this type of restoration approach than the C-43 Project mentioned above. The C-43 Project is located within the Caloosahatchee River watershed. The Caloosahatchee River and Estuary ("CRE") is at the head of a vast estuarine and marine ecosystem that includes aquatic preserves along with numerous other federal, state, and local parks and recreation areas.

The C-43 Project contributes to the restoration of ecosystem function in the CRE by reducing the number and severity of events where harmful amounts of freshwater from basin runoff and Lake Okeechobee releases are discharged into the CRE system. Also, the C-43 Project helps to maintain a desirable minimum flow of fresh water to the CRE during dry periods. These two primary functions help to moderate unnatural changes in salinity that are detrimental to the CRE's estuarine communities. In particular, the C-43 Project will optimize the health of the oyster

communities and vegetative communities that serve as valuable habitat (nursery, escape cover, feeding grounds) for a variety of freshwater, marine and estuarine-dependent fish and wildlife, including several endangered species. Most economically important saltwater fishes and crustaceans spawn offshore in the Gulf and then use estuarine areas, like the CRE, for nursery habitat. In particular, the mangrove shoreline, large expanses of sea grass meadows, oyster bars, and sand bars of the CRE serve as a nursery ground for many commercial and recreational fish species in the Gulf, including drum, grouper, sea trout, snook, tarpon, flounder, blue and stone crab, pompano, mullet and shrimp. In sum, the C-43 Project will directly contribute to the Gulf Coast Region recovery by assisting in restoring this valuable habitat and supports sustainable and diverse fish and wildlife populations, while also providing an array of commercial, recreational, and other human uses of the ecosystem.

- The second Priority Criteria discusses the value of "large-scale projects." Again, we agree with the Council's approach. We believe the Council should focus its resources on large-scale, immediately implementable projects that will deliver vast improvements to the Gulf ecosystem. Relying solely on thinly spread funding on hundreds of small-scale restoration projects throughout the Gulf Coast Region will not allow for the transformative restoration that the RESTORE Act intends to make possible. These smaller-scale restoration projects are more appropriate for the Direct Component funding. The C-43 Project, given its size and scope, may provide more benefit to the Gulf Coast Region than any other project in Florida by improving the timing, quantity and quality of freshwater flows to the CRE and reducing the negative impacts to the Gulf from the unfortunately polluted Lake Okeechobee. The area of benefit is expansive and recognized as significant at a local, regional, state and national level. The benefited area includes several of Florida's aquatic preserves (Matlacha Pass Aquatic Preserve, Pine Island Sound Aquatic Preserve and Estero Bay Aquatic Preserve) and the Charlotte Harbor National Estuary. San Carlos Bay and the Caloosahatchee River are both designated as Federal Manatee Refuges. In addition, there are five national wildlife refuges in the benefited area, including: J.N. Ding Darling National Wildlife Refuge, Caloosahatchee National Wildlife Refuge, Matlacha Pass National Wildlife Refuge, Pine Island National Wildlife Refuge and Island Bay National Wildlife Refuge. There has also been significant public recognition of the importance of this area through continued support of this project by the local public and all levels of government. Simply stated, the potential scale of positive impact from the C-43 Project to federal and state natural and cultural resources is enormous.
- The third Priority Criteria mentions that projects should be "contained in existing Gulf Coast State comprehensive plans." As mentioned above, the C-43 Project is included in CERP: Florida's comprehensive plan for Everglades restoration. CERP is a multi-decade, monumental Federal-State partnership between the Army Corps of Engineers ("Corps") and the South Florida Water Management District ("SFWMD"). Everglades restoration is predicated on the ability to store more water. Ultimately, more water must be made available to impaired ecosystems at the right times and in the right quantities. The C-43 Project is a foundational project of CERP. It will not only contribute to the improvement of the health of the CRE and the Gulf Coast Region, but it will also provide additional storage for the Everglades ecosystem. As all projects considered in CERP, the C-43 Project has gone through and completed rigorous scientific analysis and planning, including an Integrated Project Implementation Report and Environmental Impacts Statement. The C-43 Project has support from all agencies involved in its review including the Corps, the SFWMD, the Florida Department of Environmental Protection, the Department of Interior and the Environmental Protection Agency. Additionally, as mentioned above, the C-43 Project is the keystone project within several other State of Florida approved restoration plans. In sum, the multiple reviews and approvals of the C-43 Project by these federal and state plans, clearly underscore the fact that it needs no further analysis. Without

- question, the science is there and it is accepted. It is designed and ready for construction and can be implemented quickly.
- 4) Finally, as indicated above, there is a large omission of the statutory preference for preauthorized and shovel ready projects within the Plan's Proposal and Selection Process. Again, one of the primary duties of the Council is to identify and quickly implement those projects that have been previously approved at the federal or state level. These preauthorized and shovel ready projects, like the C-43 Project, have already completed intensive planning efforts, rigorous engineering and design and lengthy environmental permitting reviews. The Council's Plan must specifically include within its Proposal and Selection process adequate provisions that ensure preauthorized projects will receive preference based upon the project's ability to be quickly implemented. While we understand the Plan may fund projects for many years, potentially even up to a decade or more, we feel strongly that the Council must clearly delineate and carry out in the Plan the mandated duty of the RESTORE Act to implement a number of significantly impactful projects in the short-term in order to help improve the health of the ecosystem in the Gulf-Coast-Region as quickly as possible.

#### Conclusion

Again, we appreciate the Council allowing for more public input and additional time to ensure that the adopted Plan clearly reflects the duties of the Council as well as a proper project evaluation and selection process as required under the RESTORE Act. A Plan that properly reflects these requirements will prioritize, integrate and expend all of the RESTORE Act money sources in a manner that efficiently and effectively carries out the intent of the RESTORE Act. We look forward to working with the Council over the next several years as you begin to implement the Plan.

Sincerely,

Tammara "Tammy" Hall Lee County Commissioner

District 4

# Louisiana Environmental Action Network

Helping to make Louisiana safe for future generations



July 8, 2013

Gulf Coast Ecosystem Restoration Council c/o U.S. Department of Commerce 1401 Constitution Avenue, N.W., Room 4077 Washington, DC 20230

Attn: Justin Ehrenwerth, Executive Director

Dear Mr Ehrenwerth,

The Louisiana Environmental Action Network (LEAN) offers the following comments on the Gulf Coast Ecosystem Restoration Council's Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy. LEAN has worked actively with coastal communities and citizens in the aftermath of the 2010 Deepwater Horizon disaster to address their concerns about health, the environment, their health, homes and livelihoods.

General Comments: We support the central role that ecosystem restoration continues to have in the Draft Plan. As stated, the Preliminary Project List reflects potential projects within the 60% of RESTORE Funds under the Gulf Council's purview. The 35% of eventual BP funds that goes directly to Gulf States is the area where some controversy has arisen about proposed non-restoration projects. The Preliminary Project List was submitted by federal and state agencies, but it is not clear whether organizations and the general public will be able to submit specific projects for consideration. The Draft Plan states that the public will be able to offer ideas through the Council website and public meetings, and that these ideas will be considered by the Council. (p. 16). It also states that a "Funded Priorities List" will be attached to the eventual RESTORE Plan as an addendum.

The Preliminary Projects submitted by agencies come from a range of existing plans and programs. Most involve ecosystem restoration, and a number involve the important problem of water pollution from upstream sources. A number of the projects submitted by the Corps of Engineers appear to involve potential levee/flood control projects, some of which are included in the Louisiana Coastal Master Plan (p. 55). These projects have received initial authorization, but may still require a permitting/environmental impact assessment under current law, a requirement that should be maintained.

# **Specific Issues**

Gulf Hypoxia: While Water Quality remains a key goal and objective of the Draft Plan, we are concerned about the lack of attention given specifically to the large "Dead Zone" that forms each year in the Gulf, in contrast to the 2011 Draft Gulf Restoration Strategy. This is especially noticeable since a record-size "Dead Zone" was predicted for the Gulf this summer.[i] In addition to its habitat impacts, the Gulf Hypoxic zone continues to threaten the resilience of coastal communities where commercial and recreational fishermen operate, and poses a serious threat to the long-term health of the offshore fishery. Addressing the Gulf Hypoxia problem to ensure the health of the Gulf fishery seems even more important given the impacts of the 2010 spill on the seafood resource and its market.

Gulf Coast Energy Production/Use: Obviously, the issues of climate, energy, resilience, and sustainability are all linked together. The Gulf Oil Spill Commission established by President Obama released its latest report on post-spill progress in April 2013.[ii] They noted that the new federal agencies under the Department of Interior charged with making offshore drilling more responsible have made progress (assigning them a 'B'), and that the industry has continued to improve safety and response capability (assigning a B-). They gave the Congress a D+ because aside from passing the RESTORE Act, "it did nothing about many other critical issues the Commission identified to improve safety and environmental protection."[iii]

The Commission's recommendations should not be ignored. The impacts of oil production in the Gulf are not limited to those of the Deepwater Horizon disaster, despite the scale of that disaster. A well off of the Lower Mississippi River Delta has been leaking since 2004[iv], and there are numerous smaller spills happening at any given time. There are also proposals to build large new coal export facilities in Plaquemines Parish, which would further impact the small communities still remaining after Hurricane Katrina and subsequent storms.[v]

Climate Change: Issues of energy production and use on the Gulf Coast tie into the issue of climate change. The absence of any mention in the Draft Plan of climate change and its impacts (other than a brief reference to sea-level rise on page 4) is a matter of serious concern. The Draft Plan includes a strong "Commitment to Science-Based Decision Making" (p. 6) and Improving Science-Based Decision-Making Processes" as one of its main Objectives (p. 13).

We stated in our comments on the 2011 Gulf Restoration Strategy:

"Climate Change/global warming is another serious problem impacting the long-term sustainability of Gulf Coast communities. The Draft Strategy makes a number of references to this problem, and to the projected effects of sea-level rise on the Gulf Coast, including the higher level of relative sea-level rise along Louisiana's coast, i.e., the combination of rising sea level

and a sinking delta. The meaning of the term "realistic sea-level models/projections" under the Modeling Need on p. 91 is unclear. The 2007 Intergovernmental Panel on Climate Change (IPCC) made a projection of global sea-level rise of up to a meter by 2100, but a number of subsequent scientific papers have concluded that this estimate is conservative, and that higher levels should be anticipated (<a href="http://www.pnas.org/content/106/51/21527">http://www.pnas.org/content/106/51/21527</a>.)"

The absence of any mention of climate change in the Draft Plan may reflect political pressure from the Gulf Coast states. If so, this will serve to weaken the effectiveness of restoration and recovery efforts under the RESTORE Act, since the region's vulnerability to climate impacts is increasing. Improving resilience and the scale of these impacts should involve making the connection between climate and greenhouse gas emissions. The Intergovernmental Panel on Climate Change (IPCC) 2007 Report states that

"Continued greenhouse gas emissions at or above current rates would cause further warming and induce many change in the global climate system during the 21st century that would very likely be larger than those observed during the 20th century."[vi]

And an important scientific paper (Vermeer et al 2009) published subsequent to the IPCC 2007 Report concluded that their study's results "suggest that emissions reductions early in this century will be much more effective in limiting sea-level rise than reductions later on." [vii]

#### **Recommendations:**

The Draft Plan should integrate the issue of climate change in the Gulf Coast region in all its aspects – projected impacts on communities and resources, mitigation potential of proposed projects, and the role of the Gulf Coast states in energy and climate policy. (Many of the region's political leaders are strongly opposed to any climate policy at the state or national level.)

The Draft Plan should explicitly include mitigation of the Gulf Hypoxic Zone under its "Restore Water Quality" Goal/Objectives.

To further these priorities, as well as meeting the Draft Plan's "Commitment to Engagement, Inclusions, and Transparency" (p.7), Advisory Committees for Science and Citizen Involvement should be formed.

Singerely,

**Executive Director** 

- [i] NOAA, "NOAA, partners predict possible record-setting dead zone for Gulf of Mexico," June 18, 2013, <a href="http://www.noaanews.noaa.gov/stories2013/20130618">http://www.noaanews.noaa.gov/stories2013/20130618</a> deadzone.html
- [ii] Gulf Oil Spill Commission, *Assessing Progress: Three Years Later*, April 17, 2013, <a href="http://oscaction.org/wp-content/uploads/FINAL\_OSCA-No2-booklet-Apr-2013">http://oscaction.org/wp-content/uploads/FINAL\_OSCA-No2-booklet-Apr-2013</a> web.pdf
- [iii] Ibid., p. 3.
- [iv] LEAN, "Taylor Oil Well Leak Visible from Space; Taylor Still Underreporting," <a href="http://leanweb.org/our-work/water/taylor-well-oil-leak-visible-from-space-taylor-still-underreporting">http://leanweb.org/our-work/water/taylor-well-oil-leak-visible-from-space-taylor-still-underreporting</a>
- [v] LEAN, "Faith and Environmental Groups Challenge Proposed Coal Export Terminal in Plaquemines Parish," <a href="http://leanweb.org/our-work/community/faith-and-environmental-groups-challenge-proposed-coal-export-terminal-in-plaquemines-parish">http://leanweb.org/our-work/community/faith-and-environmental-groups-challenge-proposed-coal-export-terminal-in-plaquemines-parish</a>
- [vi] IPCC Fourth Assessment Report: Climate Change 2007, Working Group I: The Physical Science Basis, <a href="http://www.ipcc.ch/publications">http://www.ipcc.ch/publications</a> and data/ar4/wg1/en/spmsspm-projections-of.html
- [vii] Vermeer, Rahmstorf, "Global sea level linked to global temperature," 2009, <a href="http://www.pnas.org/content/early/2009/12/04/0907765106.full.pdf">http://www.pnas.org/content/early/2009/12/04/0907765106.full.pdf</a>.

Louisiana Environmental Action Network was founded in 1986 in an effort to unify individuals across the state around environmental issues. It is only natural that the rich geology and the transportation superhighway of the Mississippi river has led Louisiana to being one of the most highly industrialized areas in North America. LEAN works to address the issues that arise as these industries and inhabitants work to coexist sustainably. Our work spans many areas and categories but always strives for the same goal: to make Louisiana a healthy and safe place to live.



# LOUISIANA WILDLIFE FEDERATION

"... conserving our natural resources and your right to enjoy them."



Phone/Fax: (225) 344-6707

www.lawildlifefed.org

July 8, 2013

Chairman Gulf Coast Ecosystem Restoration Council U.S. Fish and Wildlife Service PO Box 2099 Fairhope, AL 36533

Re: Comments on the Draft Initial Comprehensive Plan

**Dear Council Members:** 

On behalf of the 8500 members and 25 affiliate organizations of the Louisiana Wildlife Federation (LWF), thank you for the opportunity to comment on the Draft Initial Comprehensive Plan to restore the Gulf Coast region. We appreciate the extension of time to comment on the draft plan.

We respectfully request that there be a second draft Initial Comprehensive Plan before a final plan is released so that the public can comment again on any new changes or specific additions, particularly if there are projects identified. This request is based on the amount of comments we expect have been submitted given the attendance at public meetings.

We are pleased to see that the draft of the plan affirms the RESTORE Act's statutory requirement that the Council-Selected Restoration Component be dedicated solely to ecosystem restoration projects. We support an approach to coastal restoration that is ecosystem-based using the best available science.

The state of Louisiana's "Louisiana Coastal Master Plan" identifies projects that address coastal restoration and was crafted to specifically stabilize and ensure a more resilient and sustainable Mississippi River Delta and coastal zone. Large-scale restoration projects are identified in the state's plan and make the greatest contribution to ecosystem restoration and addressing coastal land loss. In particular, LWF supports a large-scale sediment diversion as the best, most sustainable way to stem land loss and restore wetlands in the Mississippi River Delta.

The RESTORE Council can revise the Draft Initial Comprehensive Plan to clearly explain how a state's plan should meet the four evaluation criteria points identified in the Draft, within the guidance provided for in the statute. More specificity in how plans and projects would be evaluated and selected is needed to understand how the Council will select projects with the amount of funding available, particularly when it is not yet known exactly how much funding will be available.

At the public meeting held in Belle Chasse, Louisiana on June 12, 2013, the RESTORE Council panel asked for public comments on creating a Science Advisory Committee and a Citizens Advisory Committee. LWF supports both committees as crucial resources to provide the Council with input and guidance to meet the five goals the Council has identified. The challenge

in creating these advisory committees is establishing a foundation that makes their input and participation meaningful to the decision-making process. Participants on either committee should have the right credentials to provide input and be effective representatives of the community or profession they represent. The Council should be committed and able to take their advice and use it. The mandate and expectations of these committees should be clearly spelled out before selecting members.

LWF represents hunters, anglers, bird watchers, hikers, and many other outdoor recreational enthusiasts who care deeply about Louisiana's wildlife and fish habitat and enjoy it regularly as part of the value of living in Louisiana. Louisiana's citizens depend on a healthy Gulf of Mexico and coastal area to support a sustainable fisheries habitat along our coast and in Gulf waters and important habitat for migratory birds and waterfowl. We look to the Council to help restore the environment and economy of the Gulf Coast region with a sense of urgency about implementation and a big vision for restoration based in sound science with appropriate citizen engagement.

Sincerely,

Rebecca Triche Executive Director

Repens Triche

Lower Mississippi River Sub-basin Committee on Hypoxia Room 1197 Energy, Coast, & Environment Building Louisiana State University Baton Rouge, La 70803

July 8, 2013

To: Gulf Coast Ecosystem Restoration Council

Comments on Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy

The Lower Mississippi River Sub-basin Committee on Hypoxia was formed in 2003 under the *Action Plan for Reducing Hypoxia in the Northern Gulf of Mexico* (2001, 2008), and consists of states (AR, LA, MO, MS, TN) and federal partner agencies on the Gulf Hypoxia Task Force, along with researchers and stakeholders. The Sub-basin Committee works to coordinate efforts to implement the *Action Plan* in the lower river region.

In my comments on the *Preliminary Gulf Regional Ecosystem Restoration Strategy* released by the Gulf of Mexico Ecosystem Restoration Task Force in 2011, I noted that restoring water quality was one of its key goals, and that the large annual hypoxic zone that forms off the Louisiana shelf was prominently included as one of the most serious water quality problems that the Gulf faces. Because the roots of the problem lie upstream in the Mississippi River Basin, I and some other stakeholders had proposed that some portion of BP funds be directed upriver to help alleviate the nutrient loading that drivers Gulf Hypoxia.

Initial language in the RESTORE Act opened the door to this possibility, in particular Paragraph (I) below.

Resources and Ecosystems Sustainability, Tourist Opportunities, and Revived Economies of the Gulf Coast States Act of 2011 p. 36

- (iii) RESTORATION PRIORITIES... the Council shall give highest priority to projects that address 1 or more of the following criteria:
- (I) Projects that are projected to make the greatest contribution to restoring and protecting the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf
- Coast ecosystem, without regard to geographic location.
- (II) Large-scale projects and programs that are projected to substantially contribute to restoring and protecting the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast ecosystem.
- (IV) Projects that restore long-term resiliency of the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands most impacted by the Deepwater Horizon oil spill.

# LMRSBC Comments on *Draft Initial Comprehensive Plan* – 2

While the *Draft Initial Comprehensive Plan* retains protecting and restoring Water Quality as a key Goal and Objective, it does not mention the Hypoxic Zone specifically. It also references later RESTORE language that stipulates geographic limitations on where funds can be spent:

"The RESTORE Act defines where and how funds may be spent. The Act defines "Gulf Coast State" to mean any of the States of Alabama, Florida, Louisiana, Mississippi, and Texas, and includes the following areas within the "Gulf Coast region:"

- 1. In the Gulf Coast States, the coastal zones (including federal lands within the coastal zones) that border the Gulf of Mexico;
- 2. Any adjacent land, water, and watersheds within 25 miles of the coastal zones; and,
- 3. All federal waters in the Gulf of Mexico. "[p. 5]

If these limits do define where RESTORE funds may be spent, then prospects for supporting the "effective state nutrient reduction frameworks" listed on p. 32 of the *Preliminary Gulf Regional Ecosystem Restoration Strategy* are severely limited.<sup>3</sup> Louisiana and Mississippi, states with membership in both the Gulf Council and the Hypoxia Task Force, could be precluded from directing any of the RESTORE funds to watersheds in the northern parts of their states for activity in the Nutrient Reduction Strategies they are carrying out under the Gulf Hypoxia *Action Plan.*<sup>4</sup>

A number of projects submitted by agencies for the "Preliminary Authorized But Not Yet Commenced Projects and Programs List" are not in fact located in the coastal zone, so there may be some potential for supporting action upstream where much of the pollution that impacts coastal waters occurs.

A project of the kind that could deliver downstream benefits applicable to the Gulf Hypoxia problem is the "Homochitto River Restoration" submitted by the U.S. Forest Service (USFS) for a tributary of the Mississippi River (p. 14). Other projects in upstream watersheds include USFS proposals for landscape protection and restoration in Red River watersheds in the Kisatchie National Forest (p. 14), and wastewater treatment projects in Ascension and East Baton Rouge Parishes (p. 53), though not all of the latter areas drain their wastewater into the Mississippi River.

In the Louisiana coastal zone, a number of diversion projects are included that come from either/both the Louisiana Coastal Area Study (LCA), Louisiana Coastal Master Plan or Water Resources Development Act (WRDA): West Pointe a la Hache Siphon Improvement Project (p. 12), Medium Diversion at White Ditch, Violet Diversion (p. 28), Small Diversion at Hope Canal, Medium Diversion at Myrtle Grove, Atchafalaya River to Northern Terrebonne Marsh (p. 54), Small Diversion at Convent/Blind River (p. 56), River Reintroduction into Maurepas Swamp (p. 59), and the Bertrandville Siphon (p. 59).

Diverting a portion of flow from the mainstream Mississippi and Atchafalaya Rivers will in itself reduce the overall nutrient load delivered through their mouths to the Gulf. The

# LMRSBC Comments on *Draft Initial Comprehensive Plan* – 3

particular nutrient processing results for each project would need to be assessed separately to gauge their effects in receiving areas. It has long been understood that reducing nutrient loads to the Gulf can be done most effectively by combining actions taken upstream with those carried out in the coastal zone.

While acting to alleviate and reduce the Gulf Hypoxic Zone is consistent with all of the Goals and Objectives of the *Draft Initial Comprehensive Plan*, as well as the *Plan's* key Commitments to a Regional Ecosystem-Based Approach to Restoration and to Leveraging Resources and Partnerships, stipulation of the criteria/limitations for where funds can be directed both from the RESTORE process and other processes related to the BP disaster will clarify the extent to which those aspirations can be realized in relation to the Gulf Hypoxia problem.

Sincerely,

Doug Daigle Coordinator

#### Cc:

Ken Brazil, Arkansas Natural Resources Commission Joe Engeln, Missouri Department of Natural Resources Richard Ingram, Mississippi Department of Environmental Quality John McClurkan, Tennessee Department of Agriculture Richard Raynie, Louisiana Coastal Protection & Restoration Authority Nancy Stoner, Environmental Protection Agency

#### Notes

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<sup>&</sup>lt;sup>1</sup> 2001 Action Plan, <a href="http://www.epa.gov/owow/msbasin/pdf/actionplan2001.pdf">http://www.epa.gov/owow/msbasin/pdf/actionplan2001.pdf</a>; 2008 Action Plan, <a href="http://www.epa.gov/owow\_keep/msbasin/pdf/ghap2008\_update082608.pdf">http://www.epa.gov/owow\_keep/msbasin/pdf/ghap2008\_update082608.pdf</a>.

<sup>&</sup>lt;sup>2</sup> LMRSBC, http://www.epa.gov/gmpo/lmrsbc/

<sup>&</sup>lt;sup>3</sup> Preliminary Gulf Regional Ecosystem Restoration Strategy, 32: "Partnering with federal and state agencies, NGOs, private sector, landowners, and other agriculture partners to development watershed-level plans and promote adoption of science-based nutrient management conservation practice systems that offer enhanced environmental protection, and may also increase agricultural production."

<sup>&</sup>lt;sup>4</sup> State of Louisiana, "Louisiana Nutrient Management", <a href="http://lanutrientmanagement.org/">http://lanutrientmanagement.org/</a>; State of Mississippi, "Mississippi Delta Nutrient Reduction Strategies,"
<a href="http://www.deq.state.ms.us/Mdeq.nsf/pdf/WMB\_MississippiDeltaNutrientReductionStrategies/\$File/Delta%20Nutrient%20Reduction%20Strategy\_12-15-2009.pdf?OpenElement">http://www.deq.state.ms.us/Mdeq.nsf/pdf/WMB\_MississippiDeltaNutrientReductionStrategies/\$File/Delta%20Nutrient%20Reduction%20Strategy\_12-15-2009.pdf?OpenElement</a>

Marine Conservation Institute 122 C St NW, Suite 240 Washington, DC 20001

July 8, 2013

#### To the Gulf Coast Ecosystem Restoration Council:

My name is Katelin Shugart-Schmidt. I am an Ocean Policy Fellow at the Marine Conservation Institute. The Marine Conservation Institute, based in Seattle Washington, is a nonprofit conservation organization founded in 1996 that: uses the latest science to identify important marine ecosystems around the world; advocates for their protection; and works to ensure that they are managed and enforced carefully.

As part of this mission, our team of scientists has worked to identify and research an important and yet relatively unexplored ecosystem – that of the deep water and mesophotic coral communities. Our former colleague, Dr. Sandra Brooke, has extensively studied deep coral ecosystems from the mid-Atlantic to the Aleutian Islands, as well as in the Gulf of Mexico, while Dr. John Guinotte has engaged in predictive habitat modeling in order to locate these elusive communities. Dr. Brooke coauthored the most comprehensive look at deep sea corals in the Gulf of Mexico<sup>i</sup>. Our goal is to identify, explore, and protect these unique ecosystems whenever possible. We respectfully submit these comments to you today in the hopes that, when you evaluate your funding priorities, you look deeper than 'surface-level' into the restoration needs of the Gulf of Mexico.

In 2010, the *Deepwater Horizon* well blow-out released an estimated 4.9 million barrels of oil into the Gulf of Mexico. While a small percentage of the resulting material was removed from the surface and a large percentage was dispersed on the surface, a substantial fraction of the oil and gas was trapped by ocean stratification and remained at great depths<sup>ii</sup>. In addition, the use of Corexit dispersant created vast amounts of oil droplets and marine snow that has since deposited onto the sea floor<sup>iii,iv</sup>. While the effects of the spill on coastal areas can often be easily seen (although not easily remedied), impacts from oil occurring at great depths are much harder and expensive to observe and are impossible, or nearly so, to remedy directly.

Already, however, a number of researchers working in labs across the country have begun to discover evidence of oil spill damage on deep sea and mesophotic coral communities<sup>v,vi</sup>. These scientists have identified multiple deep water sites with corals hundreds of years old – now with dead or dying branches. Biomarker testing indicates that oil found on and around these corals is a match with the oil released by the *Deepwater Horizon* spill<sup>iv,vii</sup>. A follow-up

exploration on one of these coral communities has indicated that, while lightly injured corals may be recovering, corals with significant damage are continuing to decline in Only with long term monitoring of these difficult-to-reach sites will we be able to determine the full extent of the damage caused and develop an appropriate response.

While it is true that most of the Gulf is covered by a muddy bottom unable to support coral life, the patchy nature of coral ecosystems only enhances the need for protection of the limited number of sites. Deep water and mesophotic corals need protection not only because they are unique species with limited available habitat, but also because they can serve as critical habitat for commercially important fish species. Additionally, mesophotic corals may serve as a genetic reservoir of shallow coral DNA – the need for which may be exacerbated by increasing ocean temperatures and acidification<sup>ix</sup>. The predicted future loss of shallow nearshore corals makes our efforts to protect and restore deep water and mesophotic corals even more critical.

We were very pleased to see the instances in which the draft plan recognized the need for deep water species restoration, specifically in Objective 1 ("Restore, enhance and protect the extent, functionality, resiliency, and sustainability of ... deepwater corals") and Objective 3 ("Restore and protect ... deep benthic communities"). We recommend that you continue to ensure your plan objectives consider some projects focused on damage assessment, compensatory protection, and restoration where feasible of deep sea and mesophotic corals.

Since restoration of deep sea corals and mesophotic corals from oil spill damage remains a difficult and/or unknown process, we suggest projects that focus on compensatory activities. When direct restoration of sites cannot occur, we suggest that you consider funding projects that will lead to the protection of healthy deep sea or mesophotic corals to compensate for irredeemable losses elsewhere.

We know that you have the difficult responsibility of determining key restoration priorities on a restricted budget. Places that are remote, out of sight and out of most minds, such as deep water benthic communities, often get the 'short end of the stick' in cases of limited funding. It is hard to justify spending money on places that few of us will get to see. While we understand the need for many of the projects to focus on nearshore or onshore restoration, we ask you to remember that the *Deepwater Horizon* event had impacts beyond those on the surface or near the shore.

Thank you.

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8 July 2013

The Honorable Penny Pritzker Chair, Gulf Coast Ecosystem Restoration Council U.S. Department of Commerce 1401 Constitution Avenue N.W., Room 4077 Washington, D.C. 20230

Dear Secretary Pritzker:

The Gulf Coast Ecosystem Restoration Council has a key role in leading efforts to restore the Gulf coast ecosystem and economy under the Resources and Ecosystems Sustainability, Tourist Opportunities, and Revived Economies of the Gulf Coast States (RESTORE) Act of 2012. One of the Council's initial charges was to develop a comprehensive plan outlining the framework that would be used to implement a coordinated, region-wide Gulf Coast restoration effort. On 29 May 2013, the Council published a notice of availability of its initial draft comprehensive plan and draft programmatic environmental assessment of the draft plan, and a preliminary list of ecosystem restoration projects under review by the Council (78 Fed. Reg. 32237).

The Marine Mammal Protection Act established the Marine Mammal Commission to oversee and advise federal officials regarding activities that may affect marine mammals and the ecosystems upon which they depend. The Commission is particularly concerned about potential adverse effects on Gulf of Mexico marine mammals from the Deepwater Horizon oil spill as well as other human activities and natural disasters that may be impeding the recovery of marine mammal stocks that may have been affected by the oil spill. In that capacity, the Commission, in consultation with its Committee of Scientific Advisors on Marine Mammals, offers the following recommendations and rationale regarding the Council's draft planning documents for restoration of the Gulf ecosystem.

#### RECOMMENDATIONS

The Marine Mammal Commission recommends that the Gulf Coast Ecosystem Restoration Council, in coordination with the Deepwater Horizon Natural Resource Damage Assessment Trustees and relevant federal, state, and local natural resource agencies, include in its restoration plan—

- Specific projects to assess and monitor the health and status of Gulf marine mammals, particularly those that are determined by the Trustees to have been injured by the Deepwater Horizon oil spill; recommended projects include—
  - marine mammal stock assessment surveys (including vessel and aerial surveys, tagging, photo identification, passive acoustic monitoring, and genetic sampling);
  - enhancement of the Gulf marine mammal stranding response program;
  - live capture/release health assessments of bottlenose dolphins; and
  - environmental studies (including prey studies);

- Specific projects to characterize and address high-priority risk factors that may be impeding the recovery and restoration of Gulf marine mammals, particularly those that are determined by the Trustees to have been injured by the oil spill; recommended projects include—
  - establishing or expanding observer coverage of commercial fisheries known to interact with marine mammals;
  - minimizing incidental takes of marine mammals in commercial and recreational fisheries;
  - minimizing the indirect effects of fishing on important prey species of marine mammals;
  - monitoring ambient sound levels and assessing the effects of human-caused sound on marine mammals in the Gulf;
  - minimizing effects of human-caused sound on marine mammals and their prey; and
  - reducing other human-caused environmental impacts that may be detrimental to marine mammals and their prey.

The Marine Mammal Commission further recommends that the Gulf Coast Ecosystem Restoration Council, in coordination with the Deepwater Horizon Natural Resource Damage Assessment Trustees and relevant federal, state, and local natural resource agencies, ensure that restoration projects include long-term monitoring to determine whether the projects are achieving their goals and injured resources are indeed being restored.

## **RATIONALE**

The RESTORE Act of 2012 established the Gulf Coast Ecosystem Restoration Council, an independent entity within the federal government with responsibility for directing a portion of the Deepwater Horizon Clean Water Act penalties for ecosystem restoration, economic recovery, and tourism promotion in the Gulf coast region. The Council is charged with implementing that responsibility by first publishing a draft initial comprehensive plan. The purpose of the plan is to (1) establish the overarching restoration goals for the Gulf coast region, (2) describe how the Council will solicit, evaluate, and fund projects and programs for ecosystem restoration, (3) outline the process for the approval of individual state expenditure plans, (4) include a list of projects or programs authorized prior to enactment of the RESTORE Act, but not yet commenced, and (5) provide the Council's next steps.

The Council's draft initial comprehensive plan has five goals that provide the overarching framework for achieving an integrated and coordinated approach for region-wide Gulf Coast restoration and to help guide the collective actions at the local, state, tribal and federal levels. They are—

- Restore and conserve habitat;
- Restore water quality;
- Replenish and protect living coastal and marine resources;
- Enhance community resilience; and
- Restore and revitalize the Gulf economy.

The Commission supports these goals and believes that they represent an appropriate focus on restoration efforts that will enhance both the health of the Gulf Coast ecosystem and the resilience of the Gulf coast economy. In selecting specific projects for funding, the RESTORE Act directs the Council to use the best available science and give highest priority to ecosystem restoration projects that meet the Act's priority criteria, including projects that would make the greatest contribution to restoring and protecting the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast region, without regard to geographic location within the Gulf Coast region. Although restoration of marine ecosystems typically refers to activities intended to address loss of, or damage to, habitats (e.g., coastal marshes and wetlands), in this case Congress intended a much broader application of the term to include recovery of injured marine species.

The vast majority of projects identified by the Council in its preliminary list of projects designated as "authorized but not yet commenced" (Appendix A) appears to be focused on the restoration of nearshore habitats and nearshore species, with no projects identified for restoration of marine mammals and few projects identified for restoration of marine wildlife in offshore habitats. The Commission is concerned that this approach may be too limited given the broader focus of the Act's priority criteria on Gulf-wide ecosystem restoration. The Commission believes that Council should also include in its comprehensive restoration plan projects that restore and protect marine mammals, particularly those that are determined by the Natural Resource Damage Assessment Trustees to have been injured by the oil spill. Recognizing that the restoration and protection of Gulf marine mammals—especially those found in offshore habitats—presents a greater implementation challenge, the Commission provides the following information and recommendations to assist the Council in identifying and incorporating projects in its comprehensive plan that would enhance efforts to restore marine mammals injured by the oil spill.

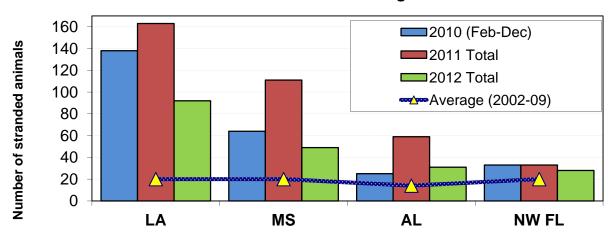
## Impact of the Deepwater Horizon oil spill on Gulf marine mammals

Twenty-two marine mammal species reside in or regularly visit the inshore, coastal, and offshore waters of the Gulf of Mexico (Waring et al. 2012, see Table 1 for a list of stocks and information on each). They comprise 57 stocks, 37 of which are bottlenose dolphin stocks. The scope and significance of injuries to Gulf marine mammals as a result of the Deepwater Horizon oil spill have yet to be fully determined. However, the following evidence suggests that the oil spill may have adversely affected certain marine mammal stocks—

- 155 bottlenose dolphins, two sperm whales, two unidentified *Kogia* species (dwarf and pygmy sperm whales), two melon-headed whales, and six spinner dolphins stranded in the northern Gulf during the response phase of the spill (30 April 2010 through 17 April 2011), which was in increase in the mean monthly stranding rate compared to that for 2002-2009 (www.nmfs.noaa.gov/pr/ health/oilspill/);
- some of the bottlenose dolphin strandings may have been part of an ongoing Unusual Mortality Event in the northern Gulf (Figure 1, adapted from www.nmfs.noaa.gov/pr/health/mmume/cetacean\_gulfofmexico2010.htm);
- health assessments of coastal bottlenose dolphins in Barataria Bay, Louisiana, an area heavily affected by the spill, indicated high prevalence of poor health and suppressed metabolic and

- immune function (www.gulfspillrestoration.noaa.gov/2012/03/study-shows-some-gulf-dolphins-severely-ill/); and
- movements of sperm whales with home ranges near the spill site indicate that although whales remained in the area after the oil spill, they avoided the most heavily surface-oiled areas (www.gulfspillrestoration.noaa.gov/wp-content/uploads/2012/05/2011\_10\_12\_ MAMMAL \_Sperm\_Whale\_Tagging\_LA-signature\_Redacted3.pdf).

# Northern Gulf Unusual Mortality Event (UME) Marine Mammal Strandings



**Figure 1.** Number of marine mammals stranded in the northern Gulf of Mexico from Franklin County, Florida, to the Texas/Louisiana border, both before the Deepwater Horizon oil spill (based on average strandings per calendar year) and after (by year) (Source: www.nmfs.noaa.gov/pr/health/mmume/cetacean\_gulfofmexico2010.htm)

In general, the numbers of injuries and deaths that are observed and reported represent only a fraction of the numbers that actually occur. For example, Williams et al. (2011) estimated that only two percent of the carcasses of animals that stranded in the Gulf immediately after the oil spill were likely recovered. Therefore, the reported damage does not tell the whole story. Besides the species and stocks represented in the stranding records, it is likely that other species and stocks of marine mammals that occur in the same habitats as those that showed up on shore were injured but their injuries were not detected. Therefore the reported marine mammal strandings should be considered only minimal estimates of actual injuries and deaths.

To ensure that restoration is guided by sufficient information, the Commission—with input from staff at the National Oceanic and Atmospheric Administration (NOAA), the U.S. Fish and Wildlife Service, the Bureau of Ocean Energy Management, and other federal agencies—prepared the enclosed report entitled "Assessing the Long-term Effects of the BP Deepwater Horizon Oil Spill on Marine Mammals in the Gulf of Mexico: A Statement of Research Needs." The report was intended to guide assessment of the spill's long-term effects on marine mammal populations and mitigation and restoration efforts, and to help track the changes in the Gulf ecosystem, including those resulting from recovery and restoration efforts. The report summarized potential effects of oil exposure and response activities on marine mammals and identified two primary areas of focus for

marine mammals that should be given high priority when developing long-term restoration plans for the Gulf, as noted below.

# Restoration priority 1: Promoting recovery and restoration of marine mammals injured by the Deepwater Horizon oil spill

The Commission has recommended that NOAA and the Deepwater Horizon Natural Resource Damage Assessment Trustees include assessment and monitoring of marine mammals in its comprehensive restoration plan for the Gulf of Mexico (see the Commission's letter to NOAA dated 28 December 2012¹). As the Trustees and other entities conducting research and monitoring on marine mammals in the Gulf of Mexico develop a better understanding of the effects of the oil spill on marine mammals, this information can be used by both the Trustees and the Council to adapt restoration projects to target marine mammal species and habitats that are most at risk. An adaptive approach that builds on information obtained from continued injury assessment is a critical component of effective restoration planning. As noted by the National Commission on the BP Deepwater Horizon Oil Spill and Offshore Drilling in its 2011 *Deep Water* report, "A sophisticated understanding of the full range of impacts from a large-scale oil spill is critical to effective recovery and restoration efforts" (Oil Spill Commission 2011).

Given the lack of baseline information on the abundance and habitat use of the majority of Gulf marine mammal stocks prior to the oil spill, a comprehensive assessment of marine mammal injuries resulting from the spill may not be possible. However, studies on other wildlife have revealed chronic, delayed, and indirect effects of the Exxon Valdez spill that lasted longer and were more severe than initially expected or assumed (Peterson et al. 2003). Exposure to oil from that spill was still impeding recovery of certain sea otter and killer whale populations 15 years later (Ballachey et al. 2007, Matkin et al. 2008). The Deepwater Horizon oil spill differs in some important respects from the Exxon Valdez spill, but long-term effects are a significant concern for Gulf marine mammals because of the vastly greater amount of oil spilled, the greater quantity of dispersant applied at the surface and wellhead, the low recovery rates of spilled oil, uncertainty regarding the eventual fate of both the oil and the dispersant, and uncertainty regarding the sub-lethal effects of the spill and spill response on marine mammals and on ecosystem elements important to marine mammals.

Despite the lack of baseline information for Gulf marine mammals and uncertainties regarding the extent of injuries caused by the spill, a cautionary approach to restoration in the Gulf should include monitoring of the health and status of marine mammal stocks, particularly those that were most likely to have been injured (i.e., coastal and estuarine bottlenose dolphins and sperm whales). The Marine Mammal Commission therefore recommends that the Gulf Coast Ecosystem Restoration Council, in coordination with the Deepwater Horizon Natural Resource Damage Assessment Trustees and relevant federal, state, and local natural resource agencies, include in its restoration plan specific projects to assess and monitor the health and status of Gulf marine mammals, particularly those that are determined by the Trustees to have been injured by the Deepwater Horizon oil spill. The plan should include a combination of projects targeted at studying both direct biological effects of the oil spill on individuals (such as displacement from preferred habitats, changes in foraging patterns, or physiological effects) as well as indirect effects on the

<sup>&</sup>lt;sup>1</sup> Past Commission letters are available at www.mmc.gov/letters/welcome.shtml.

ecosystem as a whole (such as a decrease or displacement of key prey species or an increased incidence of harmful algal blooms or hypoxia/anoxia events). Studies to track population-level changes in abundance or vital rates over time also should be included to monitor recovery.

Recommended projects to monitor the health and status of Gulf marine mammals include—

- Marine mammal stock assessment surveys: Surveys to assess the abundance and distribution of marine mammal stocks are necessary to provide the basis against which changes in the status of a stock can be measured. Stock assessments require a basic understanding of stock structure, as stocks comprise the basic units of conservation within a species. The inadequacy of information on stock structure for many Gulf species, particularly coastal, bay, and estuarine bottlenose dolphins, is a significant impediment to current stock assessment efforts. Stock assessment methods differ depending on the stocks being assessed, but typically involve either a combination of vessel and aerial surveys or mark-recapture methods using tagging, photo-identification, passive acoustic monitoring, and/or genetic sampling. Stock assessment surveys should be conducted at least every other year for each stock, and should cover all portions of a stock's range and all seasons of the year.
- Enhancement of the Gulf marine mammal stranding program: Marine mammal stranding programs can provide information on the presence of marine mammals, movement patterns, reproduction, health status, toxin exposure, and causes of mortality. Stranding programs in the Gulf played a key role during the oil spill by monitoring coastal areas for stranded animals, collecting tissues for various types of analyses, and caring for live-stranded animals and moving them to facilities that could provide the necessary care. However, those programs operate primarily on a volunteer basis, often with limited or inconsistent institutional support. Existing support is not sufficient to sustain those programs and the kind of effort needed to assess the long-term effects of the spill. Particular focus should be on building capacity for stranding programs throughout the northern Gulf, including investments in training, equipment, supplies, data management, sample analyses, and rehabilitation facilities. Support should be provided to bring in experienced researchers and veterinarians from other regions to train local responders and to ensure that information collected from stranded animals is integrated with other assessment studies and contributes to a better understanding of the long-term effects of the oil spill and other human activities on Gulf marine mammals.2
- Live capture/release health assessments: The health of individual animals can be an important indicator of the adverse effects of risk factors, including exposure to oil, dispersant, and response activities. Coupled with information collected from dead stranded animals, in-depth assessments of live stranded or captured animals have provided important information on marine mammal health, disease, and causes of mortality. Live capture/release is a proactive means to evaluate risk factors and assess health conditions within populations, and it has been used in studies of coastal and estuarine bottlenose dolphin populations in the Gulf and elsewhere. Health assessments typically require collaboration among researchers

<sup>2</sup> The Marine Mammal Commission, in cooperation with Ocean Conservancy and marine mammal stranding network members in each of the Gulf coastal states, developed and submitted a project proposal to the Deepwater Horizon Natural Resource Damage Assessment Trustee Council (through the NOAA portal at http://www.gulfspillrestoration. noaa.gov/restoration/give-us-your-ideas/) for consideration in the Trustee's comprehensive restoration plan. The title

of the proposal was "Expand and Improve Gulf of Mexico Marine Mammal Stranding Response and Science Capacity."

- from federal agencies, private institutions, aquaria, and not-for-profit organizations to assemble the necessary expertise and logistic support.
- Environmental studies (including prey studies): Large-scale changes in community structure or prey abundance caused by the oil spill and response efforts can affect the carrying capacity and distribution of marine mammal populations. Quantifying those effects will require an integrated, multi-disciplinary approach. Tracking the movement and fate of oil and dispersant throughout the water column relative to the distribution of marine mammals and their prey species in the ecosystem seems essential for characterizing the ecological effects of these contaminants.

#### Restoration priority 2: Addressing other human-caused risk factors

The oil spill's effects on marine mammals were in addition to those from other ongoing human activities in the Gulf. Restoring marine mammal stocks to a healthy state will thus not only require addressing the direct effects of the oil spill, but also other risk factors from human activities in the Gulf. As noted previously, this broad approach to ecosystem restoration is consistent with the priority criteria identified in the RESTORE Act.

Several types of human activities may impede, directly or indirectly, the restoration of Gulf marine mammals. Seismic surveys used to locate oil and gas reserves or monitor their depletion generate high energy, low frequency sounds that can cause permanent or temporary hearing damage in marine mammals (Gordon et al. 2004), cause them to change their behavior, and cause them to change their habitat use patterns. Commercial fishing gear used in the Gulf can entangle and drown marine mammals (Garrison 2007). Dolphins frequently ingest and become entangled in recreational fishing gear (monofilament fishing lines and hooks), which generally leads to death (Powell and Wells 2011, Wells et al. 1998, Wells et al. 2008). Commercial and recreational vessel traffic and commercial tour operations directed at marine wildlife can disturb or displace marine mammals (Bejder et al. 2006, Nowacek et al. 2001). Commercial shipping also introduces a large amount of low-frequency sound energy into the Gulf (Snyder 2007). Military activities also can generate significant sound that can be injurious to certain marine mammals (Jepson et al. 2003). Agricultural runoff can cause excess nutrients to enter the Gulf, resulting in blooms of algae that die and degrade, depleting the oxygen in the water and creating hypoxic zones that cannot sustain marine life (Craig et al. 2001). Other blooms result in the production of toxic substances that effectively poison invertebrates, fish, and marine mammals (Magaña et al. 2003, Twiner et al. 2011). Table 2 provides a more complete list of human-caused and natural risk factors to marine mammals in the Gulf. Addressing the risk factors will help build resilience in Gulf marine mammal populations and accelerate recovery from the harmful effects of the spill.

The Marine Mammal Commission recommends that the Gulf Coast Ecosystem Restoration Council, in coordination with the Deepwater Horizon Natural Resource Damage Assessment Trustees and relevant federal, state, and local natural resource agencies, include in its restoration plan specific projects to characterize and address high-priority risk factors that may be impeding the recovery and restoration of Gulf marine mammals, particularly those that are determined by the Trustees to have been injured by the Deepwater Horizon oil spill. Recommended projects include—

- Establishing or expanding observer coverage of commercial fisheries known to interact with marine mammals: The establishment or expansion of observer coverage is necessary to document (and quantify) incidental takes of marine mammals in commercial fisheries identified by the National Marine Fisheries Service as having frequent or occasional interactions with marine mammals, including (but not limited to) the large pelagics longline fishery, the inshore gillnet fishery, the shrimp trawl fishery, the menhaden purse seine fishery, and the stone crab pot/trap fishery (76 Fed. Reg. 73912);
- <u>Minimizing incidental takes of marine mammals in commercial and recreational fisheries:</u>
  Conduct additional research and testing of alternative fishing gear, implement time-area restrictions on fishing activities, increase outreach efforts, and implement other measures as appropriate to reduce incidental takes of marine mammals in the above-mentioned commercial fisheries as well as recreational hook-and-line fisheries;
- <u>Minimizing the indirect effects of fishing on important prey species of marine mammals</u>: Investigate and implement measures to minimize the indirect effects of fishing activities (both directed catch and bycatch) on important prey species of marine mammals;
- Monitoring ambient sound levels and assessing the effects of human-caused sound on marine mammals in the Gulf: Establish a monitoring program to monitor sound levels and assess sound-related effects on marine mammals from a variety of human activities, including commercial shipping, oil and gas development (including seismic surveys, drilling, and the explosive removal of oil and gas platforms), and military operations and training;
- <u>Minimizing effects of human-caused sound on marine mammals and their prey</u>: Develop measures to minimize the direct, indirect, and cumulative effects of human-caused sound on marine mammals and their prey; and
- Reducing other human-caused environmental impacts that may be detrimental to marine mammals and their prey: Implement measures to reduce the occurrence and extent of other environmental impacts that may impede the restoration of marine mammals, such as hypoxic and anoxic events and harmful algal blooms.

The Marine Mammal Commission further recommends that the Gulf Coast Ecosystem Restoration Council, in coordination with the Deepwater Horizon Natural Resource Damage Assessment Trustees and relevant federal, state, and local natural resource agencies, ensure that restoration projects include long-term monitoring to determine whether the projects are achieving their goals and injured resources are indeed being restored. Long-term monitoring will provide critical information on the effectiveness of various projects and will help focus restoration efforts on activities and approaches that are having the greatest benefit. Monitoring also will help identify any projects that are having adverse impacts on targeted or other natural resources, and assist in minimizing those adverse impacts. Information on the effectiveness of restoration efforts is critical not just for ensuring the best use of restoration investments in the Gulf, but also to help guide future restoration planning efforts.

The Commission hopes the Commission's report and the recommendations provided herein will be helpful to the Council as it continues to work with the Deepwater Horizon Natural Resource Damage Assessment Trustees and other entities on developing a restoration plan for Gulf natural resources.

Sincerely,

Rebecca J. Lent, Ph.D. Executive Director

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#### Enclosure

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**Table 1. Information for marine mammal species in the Gulf of Mexico.** The population information is from Waring et al. (2013) and the information regarding prey species is from Jefferson et al. (2008). For all stocks, the information is not sufficient to meet the requirements of the Marine Mammal Protection Act. CV=coefficient of variation, N<sub>best</sub>=best estimate of abundance, N<sub>min</sub>=minimum estimate of abundance, PBR=potential biological removal level, E=endangered under the Endangered Species Act, S=strategic under the Marine Mammal Protection Act). \*As identified in Waring et al. (2013), although many sources of mortality and serious injury also may be applicable to other species.

Abundance Distribution Total human-Possible sources Species/stock N<sub>best</sub> (CV) and caused of human-caused Health (E=endangered,  $N_{min}$ movement Stock mortality/ mortality/ Vital rates S=strategic) **PBR** structure Social structure status Prev species serious injury serious injury\* patterns Highly social,  $N_{\text{best}} = 763$ Sperm whale Oceanic Gulf stock Unknown Unknown Primarily Unknown Oil and gas (Physeter (CV = 0.38)throughout distinct from with adult deepwater operations (seismic  $N_{min} = 560$ macrocephalus) the Gulf other Atlantic females and cephalopods surveys), pollution (E/S)PBR = 1.1and fishes Ocean stocks iuveniles of both sexes occurring together in mixed groups  $N_{\text{best}} = 33$ Ship strikes, other Small Bryde's whale Primarily Unknown Generally found Unknown Unknown Unknown (Balaenoptera edeni) (CV = 1.04)along the shelf as singles or schooling sources unknown  $N_{min} = 16$ break (200 m) pairs, no calves fishes PBR = 0.1in the observed northeastern Gulf Cuvier's beaked  $N_{best} = 74$ Very cryptic, Unknown Unknown Primarily Unknown Oceanic Unknown Unknown, (CV = 1.04)whale throughout usually in groups squids, also possible military  $N_{min} = 36$ activities (sonar) in (Ziphius cavirostris) the Gulf of less than 5 deepwater PBR = 0.4fishes and Atlantic Ocean crustaceans  $N_{\text{best}} = 149$ Blainville's beaked Oceanic Unknown Very cryptic, Unknown Unknown Primarily Unknown Unknown, usually in groups whale (CV = 0.91)throughout squids, also possible military  $N_{min} = 77$ the Gulf of less than 5 deepwater activities (Mesoplodon densirostris) (Estimate for fishes (SONAR) in all Mesoplodon Atlantic Ocean sp.) PBR = 0.8

Species/stock (E=endangered, S=strategic) Gervais' beaked whale (Mesoplodon	Abundance $N_{best}$ (CV) $N_{min}$ PBR $N_{best} = 149$ (CV = 0.91) $N_{min} = 77$	Distribution and movement patterns Oceanic throughout the Gulf	Stock structure Unknown	Social structure Very cryptic, usually in groups of less than 5	Vital rates Unknown	Health status Unknown	Prey species Primarily squids, also deepwater	Total human- caused mortality/ serious injury Unknown	Possible sources of human-caused mortality/ serious injury*  Unknown, possible military activities (sonar) in
europaeus)	(Estimate for all Mesoplodon sp.) PBR = 0.8						fishes		Atlantic Ocean and fisheries interactions
Bottlenose dolphin (Tursiops truncatus) continental shelf stock	Unknown, survey data more than 8 years old, PBR undetermined	Waters from 20 to 200 m throughout the Gulf	Uncertain but complex, stock is a mixture of genetically distinct coastal and offshore ecotypes	Highly social	Unknown	Unknown	Generalist, preference for sciaenids, scombrids, and mugilids, with squids more important in deeper waters	Unknown	Fisheries interactions, gunshot wounds, vessel strikes, oil rig removals, marine debris entanglement and ingestion
Bottlenose dolphin (Tursiops truncatus) eastern coastal stock	$N_{best} = 7,702$ (CV = 0.19) $N_{min} = 6,551$ PBR = 66	Mainland shore to waters 20 m deep east of 84° W	Uncertain but complex, coastal stocks divided for management purposes based on dissimilar habitat characteristics	Highly social	Unknown	Limited health assessment data from Sarasota Bay	Generalist, preference for sciaenids, scombrids, and mugilids, with squids more important in deeper waters	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, dredging, harmful algal blooms, disease, gunshot wounds, mutilations, vessel strikes, oil rig removals, marine debris entanglement and ingestion

Species/stock (E=endangered, S=strategic) Bottlenose dolphin	Abundance N <sub>best</sub> (CV) N <sub>min</sub> PBR N <sub>best</sub> = 2,473	Distribution and movement patterns Mainland	Stock structure Coastal stocks	Social structure Highly social	Vital rates Unknown	Health status Limited	Prey species Generalist,	Total human- caused mortality/ serious injury Unknown,	Possible sources of human-caused mortality/ serious injury*
(Tursiops truncatus) northern coastal stock	(CV = 0.25) $N_{min} = 2,004$ PBR = 20	shore to waters 20 m deep from the Mississippi River Delta east to 84°W	divided for management purposes based on dissimilar habitat characteristics	3 7		health assessment data from St. Joseph Bay	preference for sciaenids, scombrids, and mugilids, with squids more important in deeper waters	minimum estimates from stranding data not distinguished by stock	interactions, dredging, red tide, disease, gunshot wounds, mutilations, vessel strikes, oil rig removals, marine debris entanglement and ingestion
Bottlenose dolphin (Tursiops truncatus) western coastal stock (S)	Unknown, survey data more than 8 years old, PBR undetermined	Mainland shore to waters 20 m deep west of the Mississippi River Delta	Uncertain but complex, coastal stocks divided for management purposes based on dissimilar habitat characteristics	Highly social	Unknown	Unknown	Generalist, preference for sciaenids, scombrids, and mugilids, with squids more important in deeper waters	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, dredging, red tide, disease, gunshot wounds, mutilations, vessel strikes, oil rig removals, marine debris entanglement and ingestion
Bottlenose dolphin (Tursiops truncatus) oceanic stock	$N_{best} = 5,806$ (CV = 0.39) $N_{min} = 4,230$ PBR = 42	Upper continental slope (200- 1000 m) throughout the Gulf	Uncertain but assumed complex	Offshore morphotype, groups as big as 200 but typically around 20	Unknown	Unknown	Generalist, preference for sciaenids, scombrids, and mugilids, with squids more important in deeper waters	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, disease, gunshot wounds, mutilations, vessel strikes, oil rig removals, marine debris entanglement and ingestion

Species/stock (E=endangered, S=strategic)	Abundance N <sub>best</sub> (CV) N <sub>min</sub> PBR	Distribution and movement patterns	Stock structure	Social structure	Vital rates	Health status	Prey species	Total human- caused mortality/ serious injury	Possible sources of human-caused mortality/ serious injury*
Bottlenose dolphin (Tursiops truncatus) St. Joseph Bay stock (S)	$N_{best} = 146$ (CV = 0.18) $N_{min} = 126$ PBR=1.3	St. Joseph Bay	Stocks provisionally based on discrete communities, supported by genetics data	Community- based, some individuals exhibit extreme philopatry	Some data regarding individual reproduc- tive rates, stock-wide rates unknown	Limited health assessment data	Preference for sciaenids, scombrids, and mugilids	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, ecotourism, red tide, marine debris entanglement and ingestion
Bottlenose dolphin (Tursiops truncatus) Choctawhatchee Bay (S)	$N_{best} = 179$ (CV = 0.04) $N_{min} = 173$ PBR = 1.7	Choctawhatch ee Bay	Stocks provisionally based on discrete communities, supported by genetics data	Community- based, some individuals exhibit extreme philopatry	Some data regarding individual reproduc- tive rates, stock-wide rates unknown	Unknown	Preference for sciaenids, scombrids, and mugilids	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, ecotourism, red tide, marine debris entanglement and ingestion
Bottlenose dolphin (Tursiops truncatus) Barataria Bay stock (S)	Unknown, survey data more than 8 years old, PBR undetermined	Barataria Bay	Stocks provisionally based on discrete communities, supported by genetics data	Community- based, some individuals exhibit extreme philopatry	Some data regarding individual reproduc- tive rates, stock-wide rates unknown	Unknown	Preference for sciaenids, scombrids, and mugilids	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, ecotourism, red tide, marine debris entanglement and ingestion
Bottlenose dolphin (Tursiops truncatus) 29 remaining bay, sound, and estuarine stocks (S)	N <sub>min</sub> unknown for all but 4 stocks, survey data more than 8 years old, PBR undetermined for all but 4 stocks	Bays, sounds, and estuaries throughout the Gulf	Stocks provisionally based on discrete communities, supported by genetics data	Community- based, some individuals exhibit extreme philopatry	Some data regarding individual reproduc- tive rates, stock-wide rates unknown	Unknown	Preference for sciaenids, scombrids, and mugilids	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, ecotourism, red tide, marine debris entanglement and ingestion

Species/stock (E=endangered, S=strategic)	Abundance N <sub>best</sub> (CV) N <sub>min</sub> PBR	Distribution and movement patterns	Stock structure	Social structure	Vital rates	Health status	Prey species	Total human- caused mortality/ serious injury	Possible sources of human-caused mortality/ serious injury*
Atlantic spotted dolphin (Stenella frontalis)	Unknown, survey data more than 8 years old, PBR undetermined	Continental shelf throughout the Gulf, generally in waters 20-200 m	Unknown, separate from Atlantic stock for management purposes, supported by genetics data	Typical group sizes are less than 50, associate with smaller groups of bottlenose dolphins in some cases	Unknown	Unknown	Small epi- and mesopelagic fishes and squids, and benthic invertebrates	Unknown	Fisheries interactions, dredging, red tides
Pantropical spotted dolphin (Stenella attenuata)	$N_{best} = 50,880$ (CV = 0.27) $N_{min} = 40,699$ PBR = 407	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Typical groups are less than 100 dolphin but as many as 650 dolphins in a group have been observed	Unknown	Unknown	Small epi- and mesopelagic fishes, squids and crustaceans	Unknown	Unknown
Striped dolphin (Stenella coeruleoalba)	$N_{best} = 1,849$ (CV = 0.77) $N_{min} = 1,041$ PBR = 10	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Typical groups consist of about 50 dolphins	Unknown	Unknown	Small epi- and mesopelagic fishes and squids	Unknown	Vessel strike
Spinner dolphin (Stenella longirostris)	$N_{best} = 11,441$ (CV = 0.83) $N_{min} = 6,221$ PBR = 62	Continental slope (200- 2000 m), primarily in the eastern Gulf	Unknown, separate from Atlantic stock for management purposes	Occur in very large cohesive groups of up to 800 dolphins	Unknown	Unknown	Small epi- and mesopelagic fishes and squids	Unknown	Fisheries interactions
Rough-toothed dolphin (Steno bredanensis)	$N_{best} = 624$ (CV = 0.99) $N_{min} = 311$ PBR = 3	Oceanic throughout the Gulf and, less commonly, the continental shelf	Unknown, separate from Atlantic stock for management purposes	Typically in groups of less than 25 dolphins, associated with Sargassum in many cases	Unknown	Limited info from rehab animals	Fish, including larger species (mahi mahi) and squids	Unknown	Unknown

Species/stock (E=endangered, S=strategic)	Abundance N <sub>best</sub> (CV) N <sub>min</sub> PBR	Distribution and movement patterns	Stock structure	Social structure	Vital rates	Health status	Prey species	Total human- caused mortality/ serious injury	Possible sources of human-caused mortality/ serious injury*
Clymene dolphin (Stenella clymene)	$N_{best} = 129$ (CV = 1.00) $N_{min} = 64$ PBR = 0.6	Oceanic throughout the Gulf but more common west of the Mississippi River	Unknown, separate from Atlantic stock for management purposes	Occur in large groups of up to 300 dolphins	Unknown	Unknown	Little known, small epi – and mesopelagic fishes and squids	Unknown	Unknown
Fraser's dolphin (Lagenodelphis hosei)	Unknown (no recent sightings) PBR undetermined	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Extremely rare, associated with melon-headed whales in some cases	Unknown	Unknown	Small midwater fishes, squids, and crustaceans	Unknown	Unknown
Killer whale (Orcinus orca)	$N_{best} = 28$ (CV = 1.02) $N_{min} = 14$ PBR = 0.1	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Groups typically of 6-10 whales. Photo-identification indicates wide ranging but with some habitat fidelity	Unknown	Unknown	Gulf prey largely unknown, one instance of predation on pantropical spotted dolphins	Unknown	Unknown
False killer whale (Pseudorca crassidens)	Unknown, survey data more than 8 years old, PBR undetermined	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Occur in cohesive groups that average 25 whales	Unknown	Unknown	Fish including larger species (dolphin fish) and squids	Unknown	Fisheries interaction
Pygmy killer whale (Feresa attenuata)	$N_{best} = 152$ (CV = 1.02) $N_{min} = 75$ PBR = 0.8	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Little known, occur in groups of less than 20 whales	Unknown	Unknown	Fishes and squids	Unknown	Unknown

Species/stock (E=endangered, S=strategic) Dwarf sperm whale	Abundance $N_{best}$ (CV) $N_{min}$ PBR $N_{best} = 186$ (CV = 1.04)	Distribution and movement patterns Oceanic throughout	Stock structure Unknown, separate from	Social structure Very cryptic, usually in groups	Vital rates Unknown	Health status Unknown	Prey species Primarily deepwater	Total human- caused mortality/ serious injury Unknown, minimum	Possible sources of human-caused mortality/ serious injury* Fisheries interactions,
(Kogia sima)	N <sub>min</sub> = 90 (Estimate for all <i>Kogia</i> spp.) PBR = 0.9	the Gulf	Atlantic stock for management purposes	of less than 5			cephalopods	estimates from stranding data	ingestion of marine debris
Pygmy sperm whale (Kogia breviceps)	$N_{best} = 186$ (CV = 1.04) $N_{min} = 90$ (Estimate for all <i>Kogia</i> spp.) PBR = 0.9	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Very cryptic, usually in groups of less than 5	Unknown	Limited data from captive animals	Primarily deepwater cephalopods	Unknown, minimum estimates from stranding data	Fisheries interactions, ingestion of marine debris
Melon-headed whale (Peponocephala electra)	$N_{best} = 2,235$ (CV = 0.75) $N_{min} = 1,274$ PBR = 13	Oceanic throughout the Gulf but more common west of the Mississippi River	Unknown, separate from Atlantic stock for management purposes	Occur in large cohesive groups of up to 275 whales	Unknown	Unknown	Small fishes and squids	Unknown, minimum estimates from stranding data	Unknown
Risso's dolphin (Grampus griseus)	$N_{best} = 2,442$ (CV = 0.57) $N_{min} = 1,563$ PBR = 16	Shelf break area and oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Multiple groups of 5-10 dolphins typically occur over large areas	Unknown	Limited data from captive animals	Crustaceans, squids, and other cephalopods	Unknown, minimum estimates from stranding data	Fisheries interactions, red tide
Pilot whale, short finned (Globicephala macrorhyncus)	$N_{best} = 2,415$ (CV = 0.66) $N_{min} = 1,456$ PBR = 15	Oceanic throughout the Gulf but more common west of the Mississippi River	Unknown, separate from Atlantic stock for management purposes	Highly social, in groups of 20 or more	Unknown	Unknown	Primarily squids but also fishes	Unknown, minimum estimates from stranding data	Fisheries interactions

	Abundance	Distribution						Total human-	Possible sources
Species/stock	N <sub>best</sub> (CV)	and						caused	of human-caused
(E=endangered,	$N_{\min}$	movement	Stock			Health		mortality/	mortality/
S=strategic)	PBR	patterns	structure	Social structure	Vital rates	status	Prey species	serious injury	serious injury*
West Indian	N <sub>best</sub> (based	In freshwater,	Florida	Disperse in the	Rmax=	Limited	Herbivores,	Minimum	Vessel strikes, cold
Manatee (Trichechus	on single	brackish and	manatees	warmer months	6.2%	studies	feed on an	estimates from	water exposure,
manatus)	synoptic	marine	considered a	to feed, breed		provide	extensive	stranding data	red tides,
(E/S)	survey of	environments	single stock,	and socialize,		data on	range of		drowning in water
	warm-water	along the	but separated	aggregate in		contamin-	aquatic		control structures,
	refuges in Jan	Gulf, from	into	warm-water		ants,	vegetation		fisheries
	2009) = 3,802	Florida to	management	refuges during		hormone			interactions,
	PBR = 12	Louisiana	units	colder times of		levels, and			marine debris
				year, calves		nutrition			entanglement and
				typically stay					ingestion
				with their					
				mothers for 2					
				years					

Table 2. Human-caused and natural risk factors in the Gulf and potential consequences for marine mammals.

Activities	Specific risk factor	Potential consequences					
Oil and gas	Oil spills and leaks	Direct exposure: skin irritation/inflammation, necrosis,					
development		respiratory effects, organ damage					
		Indirect: shifts in or loss of prey, habitat degradation					
	Noise (seismic surveys, construction	Physical trauma to internal organs, permanent or					
	and decommissioning of platforms,	temporary hearing loss, avoidance of preferred habitat					
	and general operations)						
	Vessel operations	Vessel strikes (injury/mortality), avoidance of preferred					
		habitat					
	Production waste (drill fluids and	Organ damage and impaired immune system function					
	cuttings, produced water, deck	from heavy metal contamination, habitat degradation					
	drainage, municipal wastes, and debris)	(decreased water quality), loss of prey					
Commercial and	Fishing with nets and lines	Entanglement in and ingestion of fishing gear					
recreational	Fishing for prey species	Reduced availability of prey species, habitat alteration					
fishing	Vessel operations	Vessel strikes (injury/mortality), avoidance of preferred					
		habitat					
Shipping and	Noise, vessel operations	Vessel strikes (injury/mortality), avoidance of preferred					
vessel traffic		habitat					
Military activities	Vessel operations	Vessel strikes (injury/mortality), avoidance of preferred					
,	1	habitat					
	Noise (SONAR training and testing,	Acoustic and non-acoustic physical trauma, avoidance of					
	explosives)	preferred habitat, mortality in severe cases					
Agriculture	Runoff of land-based pollutants	Direct: injury/mortality					
8	(resulting in harmful algal blooms,	Indirect: decreased water quality, shifts in or loss of prey					
	anoxic or hypoxic "dead" zones)	species					
Coastal	Noise from pile driving and other	Acoustic trauma (at short range), acoustic disturbance,					
development	activities associated with marina and	avoidance of preferred habitat					
1	bridge/causeway construction						
	Dredging	Loss of sea grass beds, habitat degradation					
	Loss of coastal wetlands and other	Loss of prey habitat, habitat degradation					
	coastal habitats						
Renewable energy	Pile driving for anchoring wind and	Acoustic trauma (at short range), acoustic disturbance,					
87	wave turbines	avoidance of preferred habitat					
	Turbine operations	Physical trauma, electromagnetic disturbance, avoidance					
		of preferred habitat					
Greenhouse gas	Ocean acidification	Shifts in or reduction/loss of prey species					
emissions	Warming seas	Habitat degradation, shifts in or reduction/loss of prey					
	Increased storm activity and increased	Shifts in prey, avoidance of preferred habitat					
	severity of storms						
	Sea level rise, leading to coastal habitat	Loss of prey habitat, habitat degradation					
	loss	l l l l l l l l l l l l l l l l l l l					
Natural events	Seepage of oil	Direct: organ damage					
	1 0	Indirect: habitat degradation					
	Harmful algal blooms (e.g., red tide)	Injury/mortality, shifts in prey					
	Predation	Injury/mortality					
	Large-scale ecosystem fluctuations	Shifts in or loss of prey					
	Hurricanes	Shifts in prey, avoidance of preferred habitat,					
		displacement of animals, habitat degradation or					
		displacement of animals, habitat degradation or destruction					

# Assessing the Long-term Effects of the BP Deepwater Horizon Oil Spill on Marine Mammals in the Gulf of Mexico: A Statement of Research Needs



Prepared by the Marine Mammal Commission with input from the National Marine Fisheries Service, National Ocean Service, Fish and Wildlife Service, and Bureau of Ocean Energy Management, Regulation and Enforcement



Marine Mammal Commission 4340 East-West Highway, Room 700 Bethesda, Maryland 20814

## Executive summary

The April 2010 explosion of BP's Deepwater Horizon offshore drilling unit in the Gulf of Mexico resulted in an oil spill with significant ecological, social, and economic consequences. Achieving a full understanding of the spill's effects likely will require years of assessment because some effects may continue or worsen, whereas others may not yet have been realized or become apparent. In addition, spill effects may be confounded by the effects of other risk factors such as climate change, fisheries, commercial shipping, military activities, and coastal development.

Oil spills can affect marine mammals through direct contact, inhalation, or ingestion of oil; injury and disturbance from response activities; and long-term ecological changes. Questions about the potential effects of oil spills and the response activities on marine mammals—partially informed by past studies—guided much of the monitoring effort immediately after the Deepwater Horizon spill. Similar questions provide a framework for assessing the spill's long-term effects.

The Marine Mammal Commission, with input from related federal agencies, drafted this statement of research needs to guide assessment of the spill's long-term effects, to guide mitigation and restoration efforts for Gulf marine mammal populations, and to help track the changes in the Gulf ecosystem, including recovery and restoration. It also should help guide assessment of effects on marine mammals from future spills in the Gulf and elsewhere.

The statement outlines legal mandates for assessing the spill's overall effects, potential effects on marine mammals, assessment efforts to date, priorities for future efforts, and the general need to improve assessment strategies on Gulf of Mexico marine mammals. All such efforts should be a high priority during or immediately after a spill. However, the likelihood of detecting certain impacts decreases with time and the utility and value of certain types of research declines accordingly. At this time, the Commission gives higher priority to assessment of long-term effects, including (1) assessing the health status of stranded or live-captured animals; (2) assessing oil spill-related changes in the ecosystem leading to a potential reduction in prey availability; (3) evaluating other ecosystem changes that are harmful to marine mammals and that may have been exacerbated by the spill (e.g., harmful algal blooms, hypoxia or anoxia); and (4) determining the extent to which exposure to oil and/or response activities leads to a reduction in status involving individual fitness, population vital rates (survival and reproduction), and population abundance and trends.

Implementation of the needed research will require resources beyond those currently available, as well as improved infrastructure (e.g., research vessels, aircraft, and laboratories), more trained personnel, better sampling methods, and refined analytical tools to detect and assess the effects of exposure to oil. Coordination of research activities is critical to focus on the most important topics, achieve collaboration to the greatest degree possible, develop a weight-of-evidence approach for detecting effects, and avoid unnecessary duplication of effort. Collaboration and partnerships among the involved federal, state, and local agencies, industry, non-governmental organizations, research institutions and organizations, and the public also should help maximize the benefits of limited resources and minimize the effects of research activities on marine mammals.

<sup>&</sup>lt;sup>1</sup> The views contained in this statement are those of the Marine Mammal Commission and do not necessarily reflect the views of the natural resource Trustees designated under the Oil Pollution Act to assess natural resource injuries associated with the Deepwater Horizon spill and to develop and implement a plan to restore injured resources under their trusteeship.

Perhaps as much as anything, the spill and the national response to it provided a sharp reminder of how much remains to be learned about status of marine mammals in the Gulf. Such information is necessary to support management strategies that are science-based and sufficient to maintain the health and stability of the Gulf of Mexico marine ecosystem.

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Front cover: Bottlenose dolphins swimming in oil during the Deepwater Horizon oil spill incident. (Photograph: A. Brandon/Associated Press)

#### Introduction

In April 2010 BP's offshore drilling unit Deepwater Horizon exploded, burned, and sank in the Gulf of Mexico, 52 miles southeast of Venice, Louisiana (Figure 1). Eleven of the 126 workers on the rig were killed and, over the following 86 days, an estimated 4.9 million barrels (206 million gallons) of oil were spilled into the Gulf (National Oceanic and Atmospheric Administration 2010). This was the largest accidental oil spill ever reported. The response also was massive, involving 13 federal agencies; multiple agencies from the five Gulf states; numerous local agencies; non-governmental organizations; oil companies and contractors; academia; and thousands of local residents, volunteers, and expert consultants.

In addition to the loss of life, the spill's effects have been significant ecologically, socially, and economically. Furthermore, some effects may continue or worsen and others may not yet have been realized or become apparent. To make matters more complex, any assessments of spill effects will be confounded by the effects of other risk factors such as climate change, fisheries, commercial shipping, military activities, and coastal development. For all these reasons, efforts to understand the spill's effects will require careful assessment of long-term effects.

Marine mammals may be affected by (1) the oil, its metabolites, or dispersants through direct contact,



Figure 1. Fire boat response crews battle the blazing remnants of the offshore oil rig Deepwater Horizon April 21, 2010. Multiple Coast Guard helicopters, planes and cutters responded to rescue the Deepwater Horizon's 126 person crew. (Photograph: U.S. Coast Guard)

ingestion or inhalation; (2) injury and disturbance from response activities; and (3) short and long-term ecological changes resulting from the spill and response efforts. Relative to many forms of marine life, some marine mammals are more readily observed and studied. They also are long-lived and feed at high trophic levels, and likely will integrate ecosystem effects of the spill and response activities over many years. For those reasons, they may serve as useful indicators of at least some aspects of the health of the Gulf ecosystem following the spill.

## Purpose

The Marine Mammal Commission has drafted this statement of research needs with input from the respective staffs of the National Oceanic and Atmospheric Administration's National Marine Fisheries Service and National Ocean Service, the Fish and Wildlife Service, and the Bureau of Ocean Energy Management, Regulation and Enforcement (formerly the Minerals Management Service)—the primary agencies responsible for the conservation of marine mammals and for regulation of offshore oil and gas activities. The recommendations and conclusions of this statement, however, are solely those of the Commission.

The Commission developed this statement to help guide (1) assessment of the long-term effects of the Deepwater Horizon oil spill and associated risk factors on marine mammals, (2) mitigation and restoration efforts for Gulf marine mammal populations, and (3) monitoring of changes in the Gulf ecosystem, including recovery and restoration.<sup>2</sup> The statement also should help guide assessment of effects on marine mammals from future spills in the Gulf and elsewhere.

### Statutory authorities pertaining to assessment of spill effects on marine mammals

The Oil Pollution Act of 1990 provides for federal, state, and tribal Natural Resource Trustees³ to conduct a Natural Resource Damage Assessment following an oil spill. The assessment consists of collecting and analyzing information to evaluate the nature and extent of injuries resulting from an incident. Trustees then determine the restoration⁴ actions needed to bring injured natural resources and services back to baseline conditions and make the environment and public whole for interim losses (15 C.F.R. § 990.30). Natural resources include wildlife, such as marine mammals, sea turtles, seabirds, fishes, and invertebrates (e.g., corals, shrimps), and their habitat. Services include the functions of and benefits derived from those natural resources, such as those that support tourism, fishing, boating, marine products, and transportation. The Responsible Parties (i.e., those responsible for damages resulting from the incident) pay the costs of natural resource damages (including the costs of assessing such damage) and compensate the public for lost services derived from those natural resources. To assess damages and plan restoration, the Trustees must compare the best available baseline⁵ information on conditions before the spill against information collected during and after the spill.

The Marine Mammal Protection Act of 1972 seeks to prevent marine mammal species and population stocks<sup>6</sup> from diminishing, as a result of human activities, beyond the point at which they cease to be significant functioning elements of their marine ecosystems. For any particular species or stock, the Act defines that point as the lower limit of its optimum sustainable population, which is defined as the population's maximum net productivity level. Determining whether a species or stock has fallen below that level requires information on population stock structure and abundance. The Act includes a general moratorium on the take<sup>7</sup> of marine mammals, subject to certain exceptions. Title IV of the Act—the Marine Mammal Health and Stranding Response Program—is aimed specifically at assessing the health status and trends of marine mammal populations.

<sup>&</sup>lt;sup>2</sup> The damage assessment and restoration process under the Oil Pollution Act operates independently of the Marine Mammal Commission.

<sup>&</sup>lt;sup>3</sup> Natural Resource Trustees are those officials of federal and state governments, Indian tribes, and foreign governments designated under authority of 33 U.S.C. 2706(b) of the Oil Pollution Act for the Deepwater Horizon incident. They include representatives of the five affected coastal states (Florida, Alabama, Mississippi, Louisiana, and Texas), the Department of Commerce (National Oceanic and Atmospheric Administration), the Department of the Interior (Fish and Wildlife Service, National Park Service, Bureau of Land Management, and Bureau of Indian Affairs), and the Department of Defense.

<sup>&</sup>lt;sup>4</sup> Any action (or alternative), or combination of actions (or alternatives), to restore, rehabilitate, replace, or acquire the equivalent of injured natural resources and services (15 C.F.R. § 990.30).

<sup>&</sup>lt;sup>5</sup> The term "baseline" is used here to mean the conditions of natural resources and services that would have existed had the incident not occurred (15 C.F.R. § 990.30). Therefore, baseline conditions do not necessarily imply that those conditions were pristine.

<sup>&</sup>lt;sup>6</sup> The Marine Mammal Protection Act defines a population stock to mean "a group of marine mammals of the same species or smaller taxa in a common spatial arrangement, that interbreed when mature."

<sup>&</sup>lt;sup>7</sup> The Marine Mammal Protection Act defines a "take" to mean "to harass, hunt, capture, or kill, or attempt to harass, hunt, capture, or kill any marine mammal."

The Endangered Species Act of 1973 provides for the conservation of threatened and endangered plants and animals and the habitats critical to their survival. All federal agencies are required to use their authorities in furtherance of the purposes of this act by carrying out programs for the conservation of endangered species and threatened species. The Act also requires federal agencies, in consultation with the Fish and Wildlife Service and/or the National Marine Fisheries Service (depending on the species involved), to ensure that actions they authorize, fund, or carry out are not likely to jeopardize the continued existence of any listed species or result in the destruction or adverse modification of designated critical habitat of such species. With certain exceptions, the Act prohibits any action that takes<sup>8</sup> listed species of endangered or threatened fish or wildlife, including marine mammals.

The National Environmental Policy Act of 1969 establishes a national policy and goals for the protection, maintenance, and enhancement of the environment and a process that federal agencies must use to achieve those goals. The Act requires that federal agencies consider the environmental impacts of their proposed actions before acting. It also emphasizes public involvement in government actions affecting the environment by requiring assessment and disclosure of the risks of proposed major federal actions.

#### Marine mammals in the Gulf of Mexico

Twenty-one cetacean species and one sirenian reside in or regularly visit the Gulf of Mexico (Waring et al. 2010; Table 1). They comprise 58 stocks, 37 of which are bottlenose dolphin stocks. The National Marine Fisheries Service has management responsibility for the cetacean species and the Fish and Wildlife Service has responsibility for the Florida subspecies of the West Indian manatee.

Table 1	1. Marine mamma	stocks in the	Gulf of Mexico

Sperm whale*	Bryde's whale	Killer whale
Cuvier's beaked whale	Atlantic spotted dolphin	False killer whale
Blainville's beaked whale	Pantropical spotted dolphin	Pygmy killer whale
Gervais' beaked whale	Striped dolphin	Dwarf sperm whale
Bottlenose dolphin (oceanic)	Spinner dolphin	Pygmy sperm whale
Bottlenose dolphin (continental	Rough-toothed dolphin	Melon-headed whale
shelf)		
Bottlenose dolphin (coastal – 3	Clymene dolphin	Risso's dolphin
stocks)		_
Bottlenose dolphin (bay, sound,	Fraser's dolphin	Pilot whale, short-finned
estuary –32 putative stocks)		
West Indian manatee*		

<sup>\*</sup>Listed as endangered under the Endangered Species Act

Existing information on the status of each stock (Appendix A) falls well short of that required under the Marine Mammal Protection Act and needed to assess their pre-spill status and vulnerability to various risk factors. The necessary information includes stock structure, distribution,

<sup>&</sup>lt;sup>8</sup> The Endangered Species Act defines "take" to mean "to harass, harm, pursue, hunt, shoot, wound, kill, trap, capture, or collect, or to attempt to engage in any such conduct."

abundance, movement patterns, age structure, reproductive rates, survival rates, and health (nutritional status, immune function, and exposure to contaminants, biotoxins, and infections).

The lack of research infrastructure (especially logistic support) is a significant impediment to surveys and other assessment studies. Most studies conducted to date have focused on specific topics (e.g., response of sperm whales to seismic surveys). Few studies have been directed toward understanding the cumulative effects of multiple risk factors, despite the fact that the Gulf is relatively industrialized and multiple marine mammal unusual mortality events have occurred there over the past 20 years. Appendix B lists anthropogenic and natural risk factors present in the Gulf and their potential effects on marine mammals.

## Potential effects of the Deepwater Horizon oil spill on marine mammals

All marine mammal stocks in the Gulf may have been, or may still be, affected by the Deepwater Horizon spill. All effects are initially manifested at the individual level, and must lower the individual's probability of survival or reproduction to affect the population. The effects may be direct (e.g., contact with oil or dispersants, interactions with response activities) or indirect (e.g., degradation of habitat, reduced availability of prey).

The null hypothesis  $(H_0)$  is that the spill did not have, is not having, and will continue to not have significant effects on marine mammals. The major alternative hypotheses are as follows:

H<sub>1</sub> - Spilled oil causes injury, lesions, disease, or death through—

 $H_{1a}$  - external contact

H<sub>1b</sub> - internal contact

H<sub>2</sub> - Exposure to oil- or dispersant-related contaminants causes physiological dysfunction of—

 $H_{2a}$  - the immune system

 $H_{2b}$  - the reproductive system

 $H_{2c}$  - other vital systems

H<sub>3</sub> - Exposure to response activities causes injury via—

H<sub>3a</sub> - vessel strikes

H<sub>3b</sub> - interactions with booms or other response equipment

 $H_{3c}$  - noise introduced into the marine environment

H<sub>4</sub> - Exposure to oil and/or response activities disturbs or disrupts significant biological behaviors, including—

H<sub>4a</sub> - foraging

H<sub>4b</sub> - reproduction

 $H_{4c}$  - resting

- H<sub>5</sub> Exposure to oil and/or response activities leads to displacement from primary habitat
- H<sub>6</sub> Exposure to oil and/or response activities leads to disruption of social organization
- $\rm H_7$  Oil and/or response-related changes in the ecosystem reduce prey or seagrass availability through—

H<sub>7a</sub> - prey displacement

 $H_{7b}$  - reduction in biomass of prey or seagrass

H<sub>8</sub> - Oil and/or response activities lead to other ecosystem changes harmful to marine mammals

via—

 $H_{8a}$  - hypoxia or anoxia

H<sub>8b</sub> - harmful algal blooms

H<sub>0</sub> - Exposure to oil and/or response activities leads to reduction in status involving—

H<sub>9a</sub> - individual fitness

H<sub>9b</sub> - population vital rates (reproduction and survival rates)

H<sub>9c</sub> - population abundance and trends

Under each of these alternative hypotheses, the full nature and extent of any effects will depend on a variety of factors, such as the—

- chemical constituents of the oil and dispersants, which change over time as oil and dispersants degrade and are metabolized
- dose of exposure (amount and duration)
- route of exposure (e.g., inhalation, ingestion, external contact, transplacental)
- type and trophic level of prey or seagrass consumed and their contaminant levels
- marine mammal species involved, and
- physical characteristics of individually affected animals (e.g., age, sex, reproductive and health status).

Current understanding of the potential effects of oil on marine mammals is based primarily on information from (1) observed effects of other oil spills on marine mammals (see reviews by Geraci and St. Aubin 1990 and Loughlin et al. 1994; also see Smultea and Würsig 1995, Bickham et al. 1998, Bodkin et al. 2002, Boehm et al. 2007, and Matkin et al. 2008), (2) a small number of controlled exposure studies using captive marine mammals (Geraci et al. 1983, Smith et al. 1983, St. Aubin et al. 1985), (3) simulations and in vitro studies (Braithwaite et al. 1983, Godard et al. 2004), and (4) observed effects of accidental and controlled oil exposure on non-marine mammal species (Bickham et al. 1998, Mazet et al. 2001, Golet et al. 2002, Mohr et al. 2007, Esler et al. 2010). The results to date are informative, but do not provide a sufficient basis for predicting, with full confidence, the severity of either short- or long-term effects of the Deepwater Horizon spill on marine mammals. However, they provide ample evidence that exposure to oil can harm marine mammals. For example, inhalation of specific volatile organics from some types of oil can cause respiratory irritation, inflammation, or emphysema. Similarly, ingestion of oil may cause gastrointestinal inflammation, ulcers, bleeding, diarrhea, or maldigestion. Certain inhaled and ingested chemicals in oil also may damage organs such as the liver, kidney, adrenal glands, spleen or brain; cause anemia, cancer, congenital defects, and immune system suppression; or lead to reproductive failure. Chemical contact may cause skin and eye irritation; inflammation; burns to mucous membranes, mouth and nares; or increased susceptibility to infection. Oil mixtures can physically foul the baleen of mysticete whales, which is used for filtering food.<sup>9</sup>

<sup>&</sup>lt;sup>9</sup> The Bryde's whale is the only mysticete whale occurring regularly in the Gulf. North Atlantic right whales are sighted rarely in the Gulf and fin whales have stranded there occasionally, but are not regular inhabitants.

Response activities to contain and remove spilled oil also may affect marine mammals in the Gulf. Increased vessel and air traffic may disrupt foraging, habitat use, daily or migratory movements, and behavior (e.g., breathing and resting patterns) (Nowacek et al. 2001, Constantine et al. 2004, Williams et al. 2006, Stensland and Berggren 2007, Lusseau et al. 2009). Increased vessel traffic also increases the risk of vessel strikes (Laist et al. 2001, Fish and Wildlife Service 2001, Bechdel et al. 2009), although none were reported during the prolonged spill and response phase. Noise from seismic surveys (such as those used to detect potential leaks around the wellhead) or other response-related activities may cause disturbance or displacement, hearing loss (temporary or

possibly permanent), or other physical injury to marine mammals (McCauley et al. 2000, National Research Council 2003). Responders used large quantities of dispersants at the surface (e.g., Corexit 9527, Corexit 9500A) and at the wellhead (Corexit 9500A) (Joint Information Center 2011; Kujawinski et al. 2011). Being listed on the National Contingency Plan product schedule maintained by the Environmental Protection Agency, the Regional Response Team had pre-approved the use of Corexit prior to the spill. The Environmental Protection Agency was consulted and concurred on decisions related to the volume of



Figure 2. Bottlenose dolphin surfacing near oil spill boom, Grand Isle, Louisiana. (Photograph: S. Rosedahl/Flickr)

dispersants used in response to the spill, and conducted additional toxicity testing during the spill. These tests are helping to fill gaps in existing knowledge, as the long-term effects of Corexit and other dispersants on marine mammals are largely unknown (National Research Council 2005). Responders also used booms (Figure 2) and skimmers to contain and collect surface oil and *in-situ* burning to remove it, and these activities also may affect marine mammals both through direct interaction and displacement from habitat. Burning reduces the overall amount of oil in the water, but also leaves behind a residue of uncertain composition and toxicity (Benner et al. 1990, Wang et al. 1999) and puts additional chemicals into the air, posing inhalation risks.

Oil spills also may affect marine mammals indirectly by altering the marine ecosystem and the key features of their habitat (Paine et al. 1996, Golet et al. 2002, Peterson et al. 1996, National Research Council 2002). Such effects could include reductions in prey or seagrass biomass, shifts in prey or seagrass distribution, or contamination of prey or seagrass. Oil from the Exxon Valdez spill accumulated in sediments, continues to contaminate nearshore environments, and appears to have impeded recovery of sea otters (Bodkin et al. 2002). How long that effect will persist is uncertain (Page et al. 2002, Rice et al. 2003, Neff et al. 2006, Boehm 2007). In the Gulf, spilled oil that has accumulated in coastal and offshore bottom sediments could be re-released during hurricanes and storms, resulting in intermittent, recurring effects on the marine ecosystem (Machlis and McNutt 2010). Further research is needed to characterize physical and biogeochemical degradation rates in the Gulf of Mexico to evaluate the likelihood of such long-lasting impacts.

#### Assessment activities to date

Responding to stranded marine wildlife exposed to oil was a high priority during the days immediately following the Deepwater Horizon oil spill. Under the Unified Command<sup>10</sup>, the National Oceanic and Atmospheric Administration and the Fish and Wildlife Service worked with the Oiled Wildlife Care Network to coordinate the Gulf marine mammal stranding network, revise the marine mammal response guidelines developed by Johnson and Ziccardi (2006) to address Gulf species, train stranding responders regarding hazardous materials and chain-of-custody protocols, and distribute sampling supplies. Wildlife Operations under the Unified Command also initiated aerial surveys of the affected area to search for injured or dead marine mammals and other wildlife. The Unified Command for the oil spill response established a wildlife hotline for reporting oiled, injured, distressed, or dead marine mammals, sea turtles, and birds. Reports from the hotline and information from response vessels and aerial survey teams helped guide emergency response efforts. At the same time, the National Oceanic and Atmospheric Administration, the Fish and Wildlife Service, and other natural resource Trustees began assessing and quantifying exposure and injury to marine mammals and other wildlife as part of the Natural Resource Damage Assessment process.

Response efforts were determined by the nature and tractability of the concern or question to be addressed and availability of infrastructure and other assessment resources. The National Oceanic and Atmospheric Administration and the Fish and Wildlife Service expanded aerial surveys to track movements of selected marine mammal stocks, document their direct exposure to oil (Figure 3), and describe their physical and/or behavioral reactions if and when they came into contact with oil. They enlisted academic researchers to deploy passive acoustic monitoring buoys near the Deepwater Horizon wellhead to detect the presence



Figure 3. Bottlenose dolphin observed with oil on dorsal fin, Mississippi Sound, Mississippi. (Photograph: B. Crone/National Oceanographic and Atmospheric Administration)

of vocalizing marine mammals. They responded to stranding reports, collecting and arranging for the analysis of blood, tissue, and other samples from stranded animals. They also placed observers on a limited number of response vessels to assess the immediate and obvious effects of skimming and burning operations. Although the initial data collection efforts are not a substitute for pre-spill baseline data for most Gulf marine mammal stocks, they were instrumental in determining movement patterns and behavioral responses of marine mammals immediately before, during, and after oil and chemical dispersants reached key coastal and deepwater habitats. For that reason, the data collected will provide a critical reference for analyses of spill and response effects.

In May 2010 the federal and state Trustees for the Deepwater Horizon oil spill Natural Resource Damage Assessment established a Technical Working Group for Marine Mammals and

<sup>&</sup>lt;sup>10</sup> The organizational structure for wildlife response during an oil spill is outlined in Johnson and Ziccardi (2006).

Sea Turtles.<sup>11</sup> The working group is composed of scientists and other representatives from federal and state Trustee agencies and contracted consultants and academics, and works in cooperation with the Responsible Parties. Since its establishment, the group has developed and evaluated work plans for identifying and quantifying injuries to marine mammals and sea turtles. Initial plans focused on short-term assessment, including (1) documenting exposure of marine mammals and sea turtles in oiled areas and exposure of particular species and habitats, (2) assessing the effects of response activities, (3) gathering and analyzing baseline information as possible, and (4) filling other data gaps. Natural Resource Damage Assessment projects already conducted or currently being conducted by the Marine Mammal and Sea Turtle Technical Working Group include—

- photo-identification and biopsy sampling of bottlenose dolphin populations at selected estuarine sites (Barataria Bay, Louisiana; Chandeleur Sound, Louisiana; Mississippi Sound, Mississippi; and St. Joseph Bay, Florida)
- large-vessel pelagic research cruises to—
  - visually assess and photo-document marine mammal contact with oil and occurrence of marine mammals in oiled areas
  - deploy satellite tags and collect biopsy samples from Bryde's whales, sperm whales, and other marine mammals in offshore waters
  - collect habitat information including surface hydrographic data, temperature profiles, salinity, dissolved oxygen, and acoustic echo-sounder backscatter information to characterize water column productivity and prey resources, and
  - deploy low and mid-frequency passive acoustic monitoring buoys
- aerial surveys to estimate abundance and assess distribution of Florida manatees in oilaffected areas, document locations of manatees in distress, and inform rescue efforts
- live capture-release studies of bottlenose dolphins in Barataria Bay, Louisiana, and Sarasota Bay, Florida, to assess sub-lethal and chronic health impacts,
- genetic analyses of biopsy and stranding samples for species identification, sex determination, and/or stock structure,
- manatee tracking data analysis, and
- prey and seagrass sampling.

At present, the approved work plans do not include assessment of contaminant effects on marine mammals. The Commission considers this to be an important topic to be investigated.

In October 2010 the Trustees confirmed damage and injury to natural resources and issued a notice of intent to begin planning restoration activities. Planning and implementation of restoration activities likely will take several years and require integration and analysis of multiple types of information (Figure 4). These include measures and comparisons of the ecological, biological, geophysical, chemical, and oceanographic conditions in the Gulf, both pre- and post-spill, and/or modeling of conditions where pre- and/or post-spill information is not available (e.g., French-McCay 2004). Restoration activities that may benefit marine mammals include not only clean-up of the spilled oil, but also (1) basic assessment of the marine mammal stocks in the Gulf, and (2)

<sup>&</sup>lt;sup>11</sup> The Marine Mammal and Sea Turtle Technical Working Group is one of many technical working groups established by the Trustees under the Natural Resource Damage Assessment process to conduct damage assessments. For a brief description of all technical working groups and associated work plans, see http://www.gulfspillrestoration.noaa.gov/. <sup>12</sup> 75 Fed. Reg. 60800, 1 October 2010.

reduction of other human-related risk factors in the Gulf, such as noise from seismic surveys, vessel traffic, SONAR (SOund Navigation And Ranging) and military activities; fishery interactions; disturbance from tourism and illegal feeding; harmful algal blooms and anoxic zones.

Determining the respective roles of human-related risk factors and their interactions with the spill is a substantial but important challenge. In 2010, prior to the spill, unusually high numbers of bottlenose dolphins began to strand in the northern Gulf. When the spill began, the National Oceanic and Atmospheric Administration already was initiating consultation with the Working Group for Marine Mammal Unusual Mortality Events to determine whether an unusual mortality event should be declared (in accordance with section 404 of the Marine Mammal Protection Act). The spill delayed the consultation until the National Oceanic and Atmospheric Administration could reanalyze the data on marine mammal mortalities along the northern Gulf before, during, and after the oil spill. Consultation with the Working Group was reinitiated in October and, in December, the National Oceanic and Atmospheric Administration declared the deaths to constitute an unusual

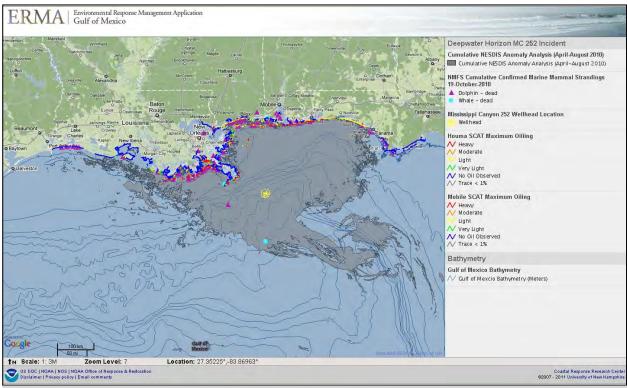


Figure 4. Map of cumulative marine mammal strandings in the Gulf as of 19 October 2010 and maximum shoreline oiling observations using data from shoreline cleanup and assessment of August 2010. Other types of data related to the spill and assessment activities also can be mapped and analyzed using the Environmental Response Management Application. (Map: National Oceanic and Atmospheric Administration Office of Response and Restoration)

<sup>&</sup>lt;sup>13</sup> http://www.nmfs.noaa.gov/pr/health/mmume/cetacean\_gulfofmexico2010.htm

mortality event. To the extent practicable, the National Oceanic and Atmospheric Administration and the Working Group are coordinating the investigation of these mortalities (pre- and post-oil spill) with ongoing Natural Resource Damage Assessment activities where the data needs of these two processes coincide.

## Assessing the spill's long-term effects on Gulf marine mammals

Exposure to oil from the Exxon Valdez oil spill had a long-term effect on marine mammals, 15 years or more after the spill (Matkin et al. 2008; Ballachey et al. 2007). Although the spills differ in some important respects, long-term effects are a reasonable concern for Gulf marine mammals because of the amount of oil spilled, the quantity of dispersants applied both at the surface and at the wellhead, the low recovery rates of spilled oil, uncertainty regarding the eventual disposition of both oil and dispersants (Crone and Tolstoy 2010; National Oceanic and Atmospheric Administration 2010; Nihous 2011), and uncertainty regarding the effects of the spill and response on features of the ecosystem important to marine mammals. In the Exxon Valdez case, long-term wildlife studies have revealed chronic, delayed, and indirect effects that were longer and more severe than previously expected or assumed (Peterson et al. 2003).

The null and alternative hypotheses listed above provide a foundation for assessing the long-term effects of the Deepwater Horizon oil spill on Gulf marine mammals. Evaluating each of the alternative hypotheses requires a variety of research approaches that are suitably adapted to the physical conditions in the Gulf, its marine mammal species (some of which are more difficult to assess than others), and the nature of the spilled oil and response activities. The opportunity to assess some acute effects may have passed but, in those cases, retrospective analyses could provide insights into actual effects or provide useful guidance for responding more effectively to future events. For those hypotheses that still can be tested with ongoing or new studies, especially regarding longer term or indirect effects, a variety of research tools and/or approaches are available (see Boyd et al. 2010, Perrin et al. 2009, and additional references in Appendix C for descriptions of standard research methods).

The alternative hypotheses are inter-related. Studies to characterize direct and indirect effects are particularly useful because they help describe how the effects occur. Where those studies are not possible, it still may be feasible to study survival and reproductive rates, which integrate and reflect the total influence of direct and indirect effects. However, vital rates vary by year, geography, age, and sex (Baker et al. 2010) and also may be difficult to assess for some species. When those rates cannot be determined, it still may be possible to assess population abundance and trends, which reflect the total influence of survival and reproduction for closed populations (i.e., with no migration in or out of the population) and the added influence of emigration and immigration for open populations. The Commission believes that attributing changes in vital rates or population abundance to exposure likely may require a "weight of evidence" approach based on a wide range of studies focused on individuals, populations, and the ecosystem generally.

The hypotheses, potential research tools for evaluating them, the associated benefits, and the relative priority that the Commission gives to each hypothesis are described in Table 2, and illustrated in Figure 5. The Commission considers all of the hypotheses to be a high priority during or immediately after a spill. However, because certain effects are less likely with time, the value of research into those effects declines accordingly.

In the past, researchers have had limited and inconsistent access to infrastructure (e.g., research vessels, analytical laboratories), personnel, and funding. Although there are considerable funds available through the Natural Resource Damage Assessment process, it is not clear yet whether these funds will be available for studies of long-term effects or for filling important data gaps existing before the spill. In addition, funding through annual appropriations is not likely to improve significantly in the coming years. However, funding for studies of long-term effects may be available from non-governmental sources such as the Gulf of Mexico Research Initiative, which has been funded by BP.

Assessment efforts likely will focus on a subset of the Gulf's marine mammal species that are considered to be at particularly high risk or more easily studied. For example, sperm whales have been more intensively studied than other deepwater cetaceans in the Gulf because of their endangered status and the overlap of their habitat with deepwater oil and gas operations (Jochens et al. 2008). As a result, studies focusing on sperm whales and their movements and foraging patterns are likely to continue. Coastal species such as bottlenose dolphins are less well studied but potentially more accessible to researchers. Bryde's whales are the only baleen whales in the Gulf and they also have been a focus of post-spill assessment because of their small population size. Without additional infrastructure to support research on long-term effects, studies of most other Gulf species will be limited and opportunistic. Therefore, estimating potential impacts of the oil spill on those other marine mammal species may depend heavily on modeling and inference based on the more studied species.

Absent additional resources, inadequate research methods also will constrain the assessment of long-term effects. Among other things, researchers need better sampling methods to detect and assess the effects of exposure to oil. For example, studies of ringed seals, fish, and other species suggest that certain samples (e.g., bile, urine, blood, and feces) are the best indicators of exposure to polycyclic aromatic hydrocarbons (Englehardt 1978, Balk et al. 2011). Such samples are difficult to obtain from live marine mammals. Instead, researchers studying contaminants in marine mammals have used skin and blubber biopsies from live-stranded or free-ranging animals (Marsili et al. 2001, Aguilar and Borrell 2004, Wilson et al. 2007, Godard-Codding et al. 2011) or liver and other tissues from dead animals (Holsbeek et al. 1999, Kannan and Perrotta 2008). These other tissues may be more easily obtained but are not as revealing as the preferred samples.

Finally, as noted above, research on the long-term effects of the spill will be confounded by the effects of other anthropogenic activities and natural perturbations in the Gulf. Such factors may include seismic surveys for oil and gas reserves, routine oil and gas operations, commercial and recreational fisheries, shipping and military activities, tourism, hypoxia and anoxia, harmful algal blooms, hurricanes, natural oil seeps, and climate disruption (Appendix B). Research will also be confounded by changes in the physical and biogeochemical properties of Deepwater Horizon oil over time as the result of natural weathering and degradation. Assessing these confounding factors, and distinguishing their effects on marine mammals from the long-term effects of the oil spill, will be a considerable challenge, particularly given the limited resources available for research.

### Future research strategies and capacity

The extent to which we can learn more about the spill's effects on marine mammals, as well as the effects of other human-related factors, will depend largely on our ability to improve research

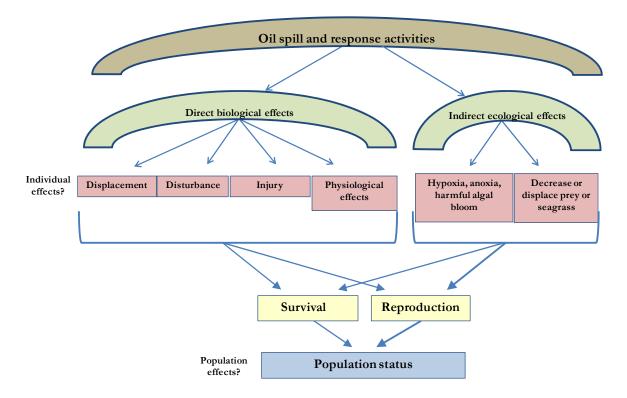


Figure 5. Conceptual framework for assessing the effects of the Deepwater Horizon oil spill on marine mammals in the Gulf of Mexico. The spill and response activities may result in direct biological effects or indirect ecological effects on individuals. To be biologically significant at the population level, those effects must reduce either survival or reproduction, or both. Research strategies focused on individual effects seek information on the means by which the spill and response activities affect marine mammals, whereas research aimed at the population level seeks information aimed at determining their conservation significance over the long-term. A "weight of evidence" approach may be necessary to link effects observed at the individual level to long-term population-level effects on survival and reproduction.

strategies and capacity in the Gulf. The Deepwater Horizon oil spill provided a sobering indicator of the shortcomings of our current research and management approach for marine mammals in the Gulf of Mexico. Those shortcomings can be grouped under five key topics, as follows.

Stock assessment: Stock structure is the most fundamental assessment information because it provides the basis for defining units of conservation. The lack of information on stock structure for multiple species, particularly coastal, bay, and estuarine bottlenose dolphin populations, is a significant impediment to further stock assessment efforts. Other shortcomings pertaining to the movement patterns and abundance and trends of stocks near the spill also undermine assessment of spill effects. Stock assessment information also is necessary to provide the baseline against which changes in the status of a stock can be measured. The Southeast Fisheries Science Center of the National Marine Fisheries Service is responsible for assessing the stocks of marine mammals in the Gulf, and the Department of the Interior is responsible for assessing stocks of manatees in the Gulf of Mexico. Improving their capacity to complete these assessments in the future should be a high priority.

Table 2. Hypotheses to assess the long-term effects of the Deepwater Horizon oil spill on Gulf marine mammals, potential research approaches, benefits, and relative priorities for long-term research. The Commission considers all of the hypotheses to be a high priority during or immediately after a spill. However, the likelihood of seeing certain effects decreases with time and the value of research into those effects declines accordingly.

			Short/ long-term
Hypothesis	Research approaches	Why important	priority
H <sub>1</sub> - Spilled oil causes injury, lesions, disease, or death through—  H <sub>1a</sub> - external contact  H <sub>1b</sub> - internal contact	Examinations of stranded live animals, necropsies of dead stranded animals, observations of living or dead animals at sea	Marine mammal contact with high concentrations of oil was a major concern immediately after the spill, but that concern declined as the oil was removed from the ecosystem by response activities or natural processes	High/Low
H <sub>2</sub> - Exposure to oil- or dispersant- related contaminants causes physiological dysfunction of— H <sub>2a</sub> - the immune system H <sub>2b</sub> - the reproductive system H <sub>2c</sub> - other vital systems	Assessment of health status and contaminant loads of stranded or live-captured animals, necropsies of dead animals, assessment of reproductive rates, observations of reproductive failure (e.g., aborted fetuses, malformed offspring), controlled exposure experiments, genomics	Marine mammals may concentrate contaminants through bioaccumulation if they ingest oil during foraging or ingest oil-contaminated prey. Existing evidence suggests that the immune and reproductive systems are particularly vulnerable to contaminants. The elevated number of premature, stillborn, or neonatal bottlenose dolphins over the past two years raises questions about exposure to oil as a possible contributing factor.	High/High
H <sub>3</sub> - Exposure to response activities causes injury via—  H <sub>3a</sub> - vessel strikes  H <sub>3b</sub> - interactions with booms or other response equipment  H <sub>3c</sub> - noise introduced into the marine environment	Observations or records of vessel operators or onboard observers, examination of stranded animals for evidence of vessel-related wounds, assessment of hearing organs/tissues or other organs of dead stranded animals	Response activities are a serious concern immediately following a spill, but such activities have decreased to a low level or have been discontinued throughout the northern Gulf.	High/Low
H <sub>4</sub> - Exposure to oil and/or response activities disturbs or disrupts significant biological behaviors, including—  H <sub>4a</sub> - foraging  H <sub>4b</sub> - reproduction  H <sub>4c</sub> - resting	Foraging studies using various types of instrumentation (e.g., location, depth, dive characteristics), observations of feeding behavior, analysis of stomach/intestinal contents, observations of mother-calf pairs and their daily movement patterns	Changes in significant biological behaviors were most likely during and immediately after the spill and over the duration of response activities. However, spill and response activities that may disrupt behavior are largely over.	High/Low

Hypothesis	Research approaches	Why important	Short/ long-term priority
H <sub>5</sub> - Exposure to oil and/or response activities leads to displacement from primary habitat	Movement and habitat studies using telemetry, shoreline, vessel-based, or aerial observations, passive acoustics to detect presence	Spilled oil and response activities (e.g., vessels, noise) may have temporarily or permanently displaced marine mammals from their primary habitat, thereby reducing their survival and/or reproduction and, thus, population status.	High/ Medium
H <sub>6</sub> - Exposure to oil and/or response activities leads to disruption of social organization	Observations of pod size during various activities (e.g., feeding, resting), frequency of mother-calf pairs and duration of their bond	Social organization likely would be most easily disrupted during the spill and response activities, which are largely over.	High/Low
H <sub>7</sub> - Oil and/or response-related changes in the ecosystem reduce prey or seagrass availability— H <sub>7a</sub> - prey displacement H <sub>7b</sub> - reduction in biomass of prey or seagrass	Observations of condition of stranded animals, changes in diet as determined by observations of foraging behavior, stomach/intestinal content analyses, prey and seagrass surveys to assess biomass and changes therein over time and space (i.e., cooperation with agencies involved in fisheries assessment)	The spill or response activities could lead to long-term changes in marine mammal condition if they have bio-accumulated large concentrations of contaminants or if the spill and response activities lead to a decrease or displacement of prey biomass.	High/High
H <sub>8</sub> - Oil and/or response activities lead to other ecosystem changes harmful to marine mammals via— H <sub>8a</sub> - hypoxia or anoxia H <sub>8b</sub> - harmful algal blooms	Observations of stranded animals, analysis of tissues for evidence of toxins, monitoring of harmful algal blooms and hypoxic/anoxic zones	The elevated numbers of marine mammals stranding in the northern Gulf pre- and post-spill raise concerns about Gulf environmental conditions. The 2010-2011 unusual mortality event began before the spill, but it is possible that the spill has exacerbated the mortality event.	High/High
H <sub>9</sub> - Exposure to oil and/or response activities leads to reduction in status involving—  H <sub>9a</sub> - individual fitness  H <sub>9b</sub> - population vital rates  (reproduction and survival rates)  H <sub>9c</sub> - population abundance and trends	Observations of increased number of dead animals, observations of evidence of reproductive failure (e.g., fetuses, malformed offspring), absolute or relative decrease in numbers of mother/calf pairs, aerial, vessel, or shoreline surveys	Individual fitness and population survival and reproduction rates are relatively difficult to measure, although reproduction rates can be evaluated by looking at the absolute and relative frequencies of mother-calf pairs over time. Repeated surveys of abundance over time provide the most general indication of spill and response effects, although counts generally do not provide insights into the nature of any observed changes. Nonetheless, trends in abundance are the most basic and important indicators of possible spill and response effects.	High/High

Stranding program: Over the past several decades, stranded marine mammals have become a major source of information used to manage marine mammal stocks in U.S. waters. Stranding networks have been developing in virtually all U.S. coastal areas, but they are less well developed in certain areas, including the Gulf. If improved, such networks provide an opportunity to collect information on species/stocks present, movement patterns, reproduction, age structure, health, and sources of mortality. In the Gulf, stranding networks played a key role during the spill by monitoring coastal areas for stranded animals, collecting tissues for various types of analyses, and caring for live-stranded animals and moving them to facilities that could provide the necessary care. The Gulf's stranding networks must be further developed and supported to assist with the tracking of the long-term effects of the oil spill.

Health assessments: The health of individual animals can be an important indicator of adverse effects from natural or anthropogenic risk factors in the ocean or coastal environment, including exposure to oil, dispersants, and response activities. Coupled with information from dead stranded animals, in-depth assessments of live stranded or captured animals have provided important information on marine mammal health, disease, and causes of mortality (Figure 6)—all information needed to promote effective conservation



Figure 6. Researchers conducting health assessment of wild bottlenose dolphins in Georgia. (Photograph T. Speakman/National Oceanic and Atmospheric Administration)

efforts (Hall et al. 2010). Live capture/release studies in particular are a proactive means for evaluating risk factors in living bottlenose dolphin populations (Wells et al. 2004). National Oceanic and Atmospheric Administration and Fish and Wildlife Service scientists are working collaboratively with researchers from other federal agencies, private institutions, aquaria, and not-for-profit organizations to conduct health assessments in areas affected by the spill and control areas. The assessments will help determine the effect of exposure to oil and identify other risk factors, including those that may have contributed to the unusually high number of dolphin deaths in 2010 and 2011. Two assessment projects have been funded to date under the Natural Resource Damage Assessment process; longer term funding sources are needed but have yet to be identified.

Environmental studies: The northern Gulf is a dynamic and heavily industrialized area. In addition to extensive oil and gas operations (Figure 7), the Gulf is the site of extensive commercial shipping, commercial and recreational fishing, military activities, recreational activities, coastal development, and freshwater and nutrient/contaminant input from the Mississippi and Atchafalaya River Basin watersheds. The adverse effects of all of these activities are manifested in a number of ways, including the occurrence of extensive hypoxic and anoxic zones and harmful algal blooms. Large-scale changes in community structure or prey abundance caused by the oil spill or other anthropogenic or natural disturbances can affect the carrying capacity or distribution of marine mammal populations. Evaluating the adverse effects of these many factors, managing the activities

that cause them, and mitigating their impacts on the Gulf ecosystem, including marine mammals and their prey, will require a major commitment. In addition, environmental studies should include research on marine mammal/prey dynamics. Efforts to understand the oil spill's long-term effects on marine mammals likely will fall far short of their objective if research and management capacity in the Gulf are not enhanced. Assessing the relative roles of various threats to the Gulf's marine mammals will be a challenge, as illustrated by the difficulty of evaluating any potential influence of the spill on the recent bottlenose dolphin mortality events in the northern Gulf.

Cumulative effects: Finally, the status of the Gulf's marine mammal populations will vary not as a function on any single risk factor, but rather as a function of all of them, including the interactions between those factors. At the least, marine mammal research and management should be capable of identifying the marine mammal stocks in the Gulf and assessing their relative abundances and trends to determine if, when, and where they are being exposed to cumulative effects that hinder their potential to grow and recover. The current state of science in the Gulf is not sufficient to support even the most basic of statements about the status of most Gulf marine mammal stocks. Although the Commission supports efforts to characterize the full long-term effects of the oil spill on the Gulf's marine mammals, those efforts will have to be integrated with efforts to obtain information on the effects of other important risk factors.

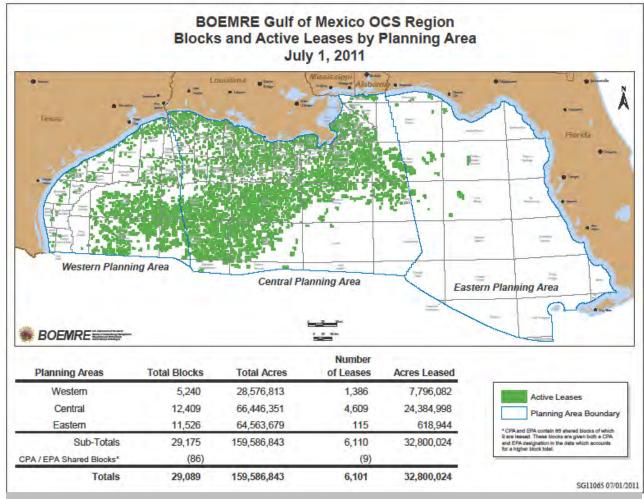


Figure 7. Map of Gulf of Mexico Outer Continental Shelf active oil and gas leases as of 1 July 2011. (Map: Bureau of Ocean Energy Management, Regulation and Enforcement)

## Federal agency missions and responsibilities in the Gulf

The Marine Mammal Commission drafted this statement of research needs with substantial input from staff of the National Marine Fisheries Service, National Ocean Service, Fish and Wildlife Service, and Bureau of Ocean Energy Management, Regulation and Enforcement (formerly the Minerals Management Service). Other federal agencies with substantial research programs and/or management responsibilities in the Gulf include the U.S. Geological Survey, the Office of Naval Research, the Chief of Naval Operations Environmental Readiness Division (N45), the U.S. Coast Guard, and the National Science Foundation.

Marine Mammal Commission: The Marine Mammal Commission is an independent agency of the U.S. Government, established under Title II of the Marine Mammal Protection Act to provide independent oversight of the marine mammal conservation policies and programs being carried out by federal regulatory agencies. With regard to the spill, the Commission's primary role is oversight of the other federal agencies responsible for response, assessment, and restoration. The Commission believes that it can play a useful role by convening interagency working groups where response, assessment, and restoration could benefit from coordination. The Commission also administers a small annual grant program that supports projects aimed at meeting the conservation and protection goals of the Marine Mammal Protection Act. In addition, the Commission has initiated an annual survey of federally funded research on marine mammals to determine the nature of research conducted or supported by each agency. Information from the survey will be used to assess ways to enhance and target specific marine mammal research and conservation activities.

National Oceanic and Atmospheric Administration: The National Oceanic and Atmospheric Administration's mission is to understand and predict changes in climate, weather, oceans, and coasts, to share that knowledge and information with others, and to conserve and manage coastal and marine ecosystems and resources to meet the Nation's economic, social, and environmental needs. As part of this mission, the National Oceanic and Atmospheric Administration sustains and manages ocean and coastal resources and evaluates the status of, and threats to, protected marine species, including whales, dolphins, and seals and sea lions (excluding walrus). Within the National Oceanic and Atmospheric Administration, the National Marine Fisheries Service and the National Ocean Service assume important responsibilities for protecting marine resources.

The National Marine Fisheries Service is responsible for protecting and conserving many of the Nation's living marine resources, including fish stocks, marine mammals, and endangered species and their habitats. The Service administers its research and management responsibilities through its headquarters in Silver Spring, Maryland, six regional offices, six science centers, and numerous labs and satellite offices throughout the country. The Service works in close association with academic institutions, communities, non-profit organizations, states, tribes, and other federal agencies. The Service's Southeast Fisheries Science Center and Southeast Regional Office conduct and coordinate research and management of the Gulf of Mexico and South Atlantic Ocean. The Southeast Fisheries Science Center is responsible for scientific research on living marine resources that occupy marine and estuarine habits of the continental southeastern United States, from Texas to North Carolina as well as Puerto Rico and the U.S. Virgin Islands. The Southeast Regional Office administers provisions of the Marine Mammal Protection Act and Endangered Species Act and, along with the Southeast Fisheries Science Center, coordinates and manages the activities of the regional stranding network. The Service's Office of Protected Resources works to conserve, protect, and recover marine mammals and endangered species and is responsible for overall administration and

coordination of the Marine Mammal Health and Stranding Response Program. That program (1) oversees responses to stranded marine mammals along the U.S. coast, (2) assesses trends in marine mammal health, (3) correlates those trends with environmental data, and (4) maintains effective responses to unusual mortality events.

The National Ocean Service promotes safe marine navigation, assesses the health of coastal and marine resources, responds to natural and human-induced threats, and conserves the coastal ocean environment. The National Ocean Service's Office of Response and Restoration provides comprehensive solutions to environmental hazards caused by oil, chemicals, and marine debris. In addition, the National Oceanic and Atmospheric Administration Damage Assessment, Remediation, and Restoration Program coordinates and guides natural resource damage assessments by working with remedial agencies, Natural Resource Trustees, and responsible parties to protect and restore National Oceanic and Atmospheric Administration trust resources injured by releases of hazardous substances and oil. In addition, the Service's Center for Human Health Risk investigates how the marine environment affects people's health and socio-economic well-being. The Center's Oceans and Human Health Initiative is focused on new methods, approaches, and tools for evaluating how marine organisms respond to pollution, global climate change, coastal development and other human-related risk factors, and how best to identify and characterize chemical and microbial threats to marine ecosystems and human health. The Center's Chemical Contaminants research group explores ways to identify and measure contaminants of concern in the marine environment.

Fish and Wildlife Service: The Fish and Wildlife Service is a federal agency within the Department of the Interior. Its mission is to conserve, protect, and enhance fish, wildlife, plants, and their habitats for the continuing benefit of the American people. As the principal federal partner responsible for administering the Endangered Species Act, the Fish and Wildlife Service has the lead in recovering and conserving most endangered species, including the Florida population of the West Indian manatee. It works cooperatively with the U.S. Geological Survey and state and local Trustees in the Gulf to conduct the Natural Resource Damage Assessment. It is guided in this work by the Department of the Interior's Natural Resource Damage Assessment and Restoration Deepwater Horizon Case Management Office.

Bureau of Ocean Energy Management, Regulation and Enforcement: The Bureau (formerly the Minerals Management Service) also is within the Department of the Interior. It is the federal agency responsible for overseeing the development of energy and mineral resources on the Outer Continental Shelf. In accordance with the Outer Continental Shelf Lands Act, operations on the Outer Continental Shelf must preserve, protect, and develop oil and natural gas resources in a manner that is consistent with the need to make such resources available to meet the Nation's energy needs as rapidly as possible; to balance orderly energy resource development with protection of human, marine, and coastal environments; to ensure the public a fair and equitable return on the resources of the Outer Continental Shelf; and to preserve and maintain free enterprise.

Section 20 of the Outer Continental Shelf Lands Act authorizes the Bureau's Environmental Studies Program and establishes three general goals for the program:

• to establish the information needed for assessment and management of environmental impacts on the human, marine, and coastal environments of the Outer Continental Shelf and the potentially affected coastal areas

- to predict impacts on the marine biota that may result from chronic, low level pollution or large spills associated with oil and gas production, from drilling fluids and cuttings discharges, pipeline emplacement, or onshore facilities
- to monitor human, marine, and coastal environments to provide time series and data trend information for identification of significant changes in the quality and productivity of these environments, and to identify the causes of these changes.

The research priorities of the Environmental Studies Program are determined by mission relevance, technical feasibility, scientific merit, timing, applicability, and affordability. In the Gulf, research on protected species has been driven by information gaps and recommendations for research either as part of the "terms and conditions" or the "conservation recommendations" of Endangered Species Act Section 7 consultations. Recent and upcoming programmatic consultations that may result in new studies include geological and geophysical activities and explosive removals of platforms.

Current and ongoing studies in the Gulf that may affect or have implications for marine mammals include seismic survey mitigation measures and an analysis of marine mammal observer reports, a sperm whale acoustic prey study (SWAPS), and a workshop on the status and applications for acoustic monitoring of marine mammals. New studies for 2011 include the effects of oil and gas exploration on sperm whales in the eastern Gulf and estuarine bottlenose dolphins. The Deepwater Horizon oil spill likely also will prompt new environmental studies to assess the impacts and long-term recovery of marine mammals in the Gulf.

## Research permits and coordination

The Endangered Species Act and the Marine Mammal Protection Act require permits or other authorizations for all research, assessment, and enhancement activities that may take threatened or endangered marine mammals (in the case of the Endangered Species Act) or nonlisted marine mammals. These activities include scientific research, the import or export of marine mammal parts, photography, rehabilitation, public display, capture from the wild, or other activities that may intentionally or incidentally affect marine mammals. Permits are issued by the National Marine Fisheries Service for cetaceans and most pinnipeds and by the Fish and Wildlife Service for manatees, polar bears, walruses, and sea otters. Permits typically take 6-9 months to process for nonlisted marine mammals and 12 months for listed marine mammals; Letters of Confirmation for taking by harassment typically can be processed in about 4 months. Permits to access public lands and collect samples in marine areas managed by the National Park Service or other agencies also may be required and should be pursued concurrent to permits issued by the National Marine Fisheries Service and the Fish and Wildlife Service. As part of the permitting process, the Services evaluate the proposed research to determine if it is unnecessarily duplicative of ongoing research. To avoid unnecessary disturbance of animals, permit holders are required, to the maximum extent possible, to coordinate their activities. Permit applicants also may be required to comply with the provisions of the Animal Welfare Act.

Many researchers involved in assessment of the spill's impact on marine mammals are not affiliated with federal agencies. The Marine Mammal Commission appreciates their work and encourages their continued participation in this effort. Many of them already have permits for work in the Gulf or on species potentially affected by the spill. However, coordination of research

activities is critical to focus on the most important research topics, collaborate whenever possible, and avoid unnecessary duplication of research. Such collaboration should help maximize the benefits of limited resources and minimize unnecessary research-related effects on marine mammals. The Marine Mammal Commission has encouraged the Permits Office of the National Marine Fisheries Service to facilitate research on the Gulf's marine mammals by coordinating scientists already holding research permits and helping to guide future research.

During the summer of 2010, the National Marine Fisheries Service, working with the Fish and Wildlife Service, posted a notice on MARMAM (an online mailing list pertaining to marine mammal issues) about research and response activities in the Gulf. In addition, the Service wrote all researchers holding permits or letters of confirmation to encourage research coordination during and after the spill response.

The success of long-term research efforts will depend on collaboration by the involved federal, state, and local agencies, industry, non-governmental organizations, research institutions and organizations, and the public. Among other things, the participants in such research should meet annually to summarize their results and adapt their future research plans as needed.

#### Additional resources

Several websites have been established to provide information to the public regarding the Deepwater Horizon oil spill, including response, assessment, research, and restoration activities. A partial list of websites in included in Appendix D.

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Appendix A. Baseline information for marine mammal species in the Gulf of Mexico. The population information is from Waring et al. (2010) and the information regarding prey species is from Jefferson et al. (2008). For all stocks, the information is not sufficient to meet the requirements of the Marine Mammal Protection Act. CV=coefficient of variation; N<sub>best</sub>=best estimate of abundance; N<sub>min</sub>=minimum estimate of abundance; PBR=potential biological removal level; E=endangered under the Endangered Species Act; S=strategic under the Marine Mammal Protection Act). \*As identified in Waring et al. 2010, although many sources of mortality and serious injury also may be applicable to other species.

Species/stock (E=endangered, S=strategic)	Abundance – N <sub>best</sub> (CV) N <sub>min</sub> PBR	Distribution and movement patterns	Stock structure	Social structure	Vital rates	Health status	Prey species	Total human- caused mortality/ serious injury	Possible sources of human-caused mortality/ serious injury*
Sperm whale (Physeter macrocephalus) (E/S)	N <sub>best</sub> = 1,665 (CV = 0.20) N <sub>min</sub> = 1,409 PBR = 2.8	Oceanic throughout the Gulf	Gulf stock distinct from other Atlantic Ocean stocks	Highly social, with adult females and juveniles of both sexes occurring together in mixed groups	Unknown	Unknown	Primarily deepwater cephalopods and fishes	Unknown	Oil and gas operations (seismic surveys), pollution
Sperm whale (Physeter macrocephalus) (E/S) Puerto Rico and US Virgin Islands stock	Unknown, PBR undetermined	Continental slope and oceanic waters surrounding Puerto Rico and the U.S. Virgin Islands	Limited information to distinguish from other Atlantic Ocean or Gulf stocks	Highly social, with adult females and juveniles of both sexes occurring together in mixed groups	Unknown	Unknown	Primarily deepwater cephalopods and fishes	Unknown	Coastal pollution, ship strikes
Bryde's whale (Balaenoptera edeni) (S)	$N_{best} = 15$ (CV = 1.98) $N_{min} = 5$ PBR = 0.1	Primarily along the shelf break (200 m) in the northeastern Gulf	Unknown	Generally found as singles or pairs, no calves observed	Unknown	Unknown	Small schooling fishes	Unknown	Ship strikes, other sources unknown
Cuvier's beaked whale (Ziphius cavirostris)	$N_{best} = 65$ (CV = 0.67) $N_{min} = 39$ PBR = 0.4	Oceanic throughout the Gulf	Unknown	Very cryptic, usually in groups of less than 5	Unknown	Unknown	Primarily squids, also deepwater fishes and crustaceans	Unknown	Unknown, possible military activities (sonar) in Atlantic Ocean
Blainville's beaked whale (Mesoplodon densirostris)	$N_{best} = 57$ (CV = 1.40) $N_{min} = 24$ (Estimate for all Mesoplodon sp.)	Oceanic throughout the Gulf	Unknown	Very cryptic, usually in groups of less than 5	Unknown	Unknown	Primarily squids, also deepwater fishes	Unknown	Unknown, possible military activities (SONAR) in Atlantic Ocean

Species/stock (E=endangered, S=strategic)	Abundance – N <sub>best</sub> (CV) N <sub>min</sub> PBR	Distribution and movement patterns	Stock structure	Social structure	Vital rates	Health status	Prey species	Total human- caused mortality/ serious injury	Possible sources of human-caused mortality/ serious injury*
Gervais' beaked whale (Mesoplodon europaeus)	$PBR = 0.2$ $N_{best} = 57$ $(CV = 1.40)$ $N_{min} = 24$ (Estimate for all Mesoplodon sp.) $PBR = 0.2$	Oceanic throughout the Gulf	Unknown	Very cryptic, usually in groups of less than 5	Unknown	Unknown	Primarily squids, also deepwater fishes	Unknown	Unknown, possible military activities (sonar) in Atlantic Ocean and fisheries interactions
Bottlenose dolphin (Tursiops truncatus) continental shelf stock	Unknown, survey data more than 8 years old, PBR undetermined	Waters from 20 to 200 m throughout the Gulf	Uncertain but complex, stock is a mixture of genetically distinct coastal and offshore ecotypes	Highly social	Unknown	Unknown	Generalist, preference for sciaenids, scombrids, and mugilids, with squids more important in deeper waters	Unknown	Fisheries interactions, gunshot wounds, vessel strikes, oil rig removals, marine debris entanglement and ingestion
Bottlenose dolphin (Tursiops truncatus) eastern coastal stock	$N_{best} = 7,702$ (CV = 0.19) $N_{min} = 6,551$ PBR = 66	Mainland shore to waters 20 m deep east of 84° W	Uncertain but complex, coastal stocks divided for management purposes based on dissimilar habitat characteristics	Highly social	Unknown	Limited health assessment data from Sarasota Bay	Generalist, preference for sciaenids, scombrids, and mugilids, with squids more important in deeper waters	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, dredging, harmful algal blooms, disease, gunshot wounds, mutilations, vessel strikes, oil rig removals, marine debris entanglement and ingestion

Species/stock (E=endangered, S=strategic)	Abundance – N <sub>best</sub> (CV) N <sub>min</sub> PBR	Distribution and movement patterns	Stock structure	Social structure	Vital rates	Health status	Prey species	Total human- caused mortality/ serious injury	Possible sources of human-caused mortality/ serious injury*
Bottlenose dolphin (Tursiops truncatus) northern coastal stock	$N_{best} = 2,473$ (CV = 0.25) $N_{min} = 2,004$ PBR = 20	Mainland shore to waters 20 m deep from the Mississippi River Delta east to 84°W	Coastal stocks divided for management purposes based on dissimilar habitat characteristics	Highly social	Unknown	Limited health assessment data from St. Joseph Bay	Generalist, preference for sciaenids, scombrids, and mugilids, with squids more important in deeper waters	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, dredging, red tide, disease, gunshot wounds, mutilations, vessel strikes, oil rig removals, marine debris entanglement and ingestion
Bottlenose dolphin ( <i>Tursiops truncatus</i> ) western coastal stock (S)	Unknown, survey data more than 8 years old, PBR undetermined	Mainland shore to waters 20 m deep west of the Mississippi River Delta	Uncertain but complex, coastal stocks divided for management purposes based on dissimilar habitat characteristics	Highly social	Unknown	Unknown	Generalist, preference for sciaenids, scombrids, and mugilids, with squids more important in deeper waters	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, dredging, red tide, disease, gunshot wounds, mutilations, vessel strikes, oil rig removals, marine debris entanglement and ingestion
Bottlenose dolphin (Tursiops truncatus) oceanic stock	$N_{best} = 3,708$ (CV = 0.42) $N_{min} = 2,641$ PBR = 26	Upper continental slope (200- 1000 m) throughout the Gulf	Uncertain but assumed complex	Offshore morphotype; groups as big as 200 but typically around 20	Unknown	Unknown	Generalist, preference for sciaenids, scombrids, and mugilids, with squids more important in deeper waters	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, disease, gunshot wounds, mutilations, vessel strikes, oil rig removals, marine debris entanglement and ingestion
Bottlenose dolphin ( <i>Tursiops truncatus</i> ) St. Joseph Bay stock (S)	$N_{best} = 81$ (CV = 0.14) $N_{min} = 72$ PBR=0.7	St. Joseph Bay	Stocks provisionally based on discrete communities,	Community- based, some individuals exhibit extreme philopatry	Some data regarding individual reproductive rates,	Limited health assessment data	Preference for sciaenids, scombrids, and mugilids	Unknown, minimum estimates from stranding data not	Fisheries interactions, ecotourism, red tide, marine debris entanglement and

Species/stock (E=endangered, S=strategic)	Abundance – N <sub>best</sub> (CV) N <sub>min</sub> PBR	Distribution and movement patterns	Stock structure	Social structure	Vital rates	Health status	Prey species	Total human- caused mortality/ serious injury distinguished by	Possible sources of human-caused mortality/ serious injury*
			supported by genetics data		rates unknown			stock	ingestion
Bottlenose dolphin (Tursiops truncatus) St. Vincent Sound/ Appalachicola Bay/ St. George Sound stock (S)	$N_{best} = 537$ (CV = 0.09) $N_{min} =$ 498PBR = 5	St. Vincent Sound/ Appalachicola Bay/ St. George Sound	Stocks provisionally based on discrete communities, supported by genetics data	Community- based, some individuals exhibit extreme philopatry	Some data regarding individual reproduc- tive rates, stock-wide rates unknown	Unknown	Preference for sciaenids, scombrids, and mugilids	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, ecotourism, red tide, marine debris entanglement and ingestion
Bottlenose dolphin (Tursiops truncatus) Barataria Bay stock (S)	$N_{best} = 138$ (CV = 0.08) $N_{min} = 129$ PBR = 1.3	Barataria Bay	Stocks provisionally based on discrete communities, supported by genetics data	Community- based, some individuals exhibit extreme philopatry	Some data regarding individual reproduc- tive rates, stock-wide rates unknown	Unknown	Preference for sciaenids, scombrids, and mugilids	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, ecotourism, red tide, marine debris entanglement and ingestion
Bottlenose dolphin ( <i>Tursiops truncatus</i> ) 29 remaining bay, sound, and estuarine stocks (S)	Unknown, survey data more than 8 years old, PBR undetermined for remaining 30 stocks	Bays, sounds, and estuaries throughout the Gulf	Stocks provisionally based on discrete communities, supported by genetics data	Community- based, some individuals exhibit extreme philopatry	Some data regarding individual reproduc- tive rates, stock-wide rates unknown	Unknown	Preference for sciaenids, scombrids, and mugilids	Unknown, minimum estimates from stranding data not distinguished by stock	Fisheries interactions, ecotourism, red tide, marine debris entanglement and ingestion
Atlantic spotted dolphin (Stenella frontalis)	Unknown, survey data more than 8 years old, PBR undetermined	Continental shelf throughout the Gulf, generally in waters 20-200 m	Unknown, separate from Atlantic stock for management purposes, supported by genetics data	Typical group sizes are less than 50; associate with smaller groups of bottlenose dolphins in some cases	Unknown	Unknown	Small epi- and mesopelagic fishes and squids, and benthic invertebrates	Unknown	Fisheries interactions, dredging, red tides

Species/stock (E=endangered, S=strategic) Pantropical spotted dolphin (Stenella attenuata)	Abundance – N <sub>best</sub> (CV) N <sub>min</sub> PBR N <sub>best</sub> = 34,067 (CV = 0.18) N <sub>min</sub> = 29,311 PBR = 293	Distribution and movement patterns Oceanic throughout the Gulf	Stock structure Unknown, separate from Atlantic stock for	Social structure Typical groups are less than 100 dolphin but as many as 650	Vital rates Unknown	Health status Unknown	Prey species Small epi- and mesopelagic fishes, squids and	Total human- caused mortality/ serious injury Unknown	Possible sources of human-caused mortality/ serious injury* Unknown
Striped dolphin (Stenella coeruleoalba)	$N_{best} = 3,325$ (CV = 0.48) $N_{min} = 2,266$ PBR = 23	Oceanic throughout the Gulf	management purposes  Unknown, separate from Atlantic stock for management purposes	dolphins in a group have been observed Typical groups consist of about 50 dolphins	Unknown	Unknown	Small epi- and mesopelagic fishes and squids	Unknown	Vessel strike
Spinner dolphin (Stenella longirostris)	N <sub>best</sub> = 1,989 (CV = 0.48) N <sub>min</sub> = 1,356 PBR = 14	Continental slope (200- 2000 m), primarily in the eastern Gulf	Unknown, separate from Atlantic stock for management purposes	Occur in very large cohesive groups of up to 800 dolphins	Unknown	Unknown	Small epi- and mesopelagic fishes and squids	Unknown	Fisheries interactions
Rough-toothed dolphin (Steno bredanensis)	Unknown, survey data more than 8 years old, PBR undetermined	Oceanic throughout the Gulf and, less commonly, the continental shelf	Unknown, separate from Atlantic stock for management purposes	Typically in groups of less than 25 dolphins; associated with Sargassum in many cases	Unknown	Limited info from rehab animals	Fish, including larger species (mahi mahi) and squids	Unknown	Unknown
Clymene dolphin (Stenella clymene)	$N_{best} = 6,575$ (CV = 0.36) $N_{min} = 4,901$ PBR = 49	Oceanic throughout the Gulf but more common west of the Mississippi River	Unknown, separate from Atlantic stock for management purposes	Occur in large groups of up to 300 dolphins	Unknown	Unknown	Little known, small epi – and mesopelagic fishes and squids	Unknown	Unknown

Species/stock (E=endangered, S=strategic)	Abundance – N <sub>best</sub> (CV) N <sub>min</sub> PBR	Distribution and movement patterns	Stock structure	Social structure	Vital rates	Health status	Prey species	Total human- caused mortality/ serious injury	Possible sources of human-caused mortality/ serious injury*
Fraser's dolphin (Lagenodelphis hosei)	Unknown (no recent sightings) PBR undetermined	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Extremely rare; associated with melon-headed whales in some cases	Unknown	Unknown	Small midwater fishes, squids, and crustaceans	Unknown	Unknown
Killer whale (Orcinus orca)	$N_{best} = 49$ (CV = 0,77) $N_{min} = 28$ PBR = 0.3	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Groups typically of 6-10 whales. Photo-identification indicates wide ranging but with some habitat fidelity.	Unknown	Unknown	Gulf prey largely unknown, one instance of predation on pantropical spotted dolphins	Unknown	Unknown
False killer whale (Pseudorca crassidens)	$N_{best} = 777$ (CV = 0.56) $N_{min} = 501$ PBR = 5	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Occur in cohesive groups that average 25 whales	Unknown	Unknown	Fish including larger species (mahi mahi) and squids, known to attach small and large cetaceans	Unknown	Fisheries interaction
Pygmy killer whale (Feresa attenuata)	$N_{best} = 323$ (CV = 0.60) $N_{min} = 203$ PBR = 2	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Little known; occur in groups of less than 20 whales	Unknown	Unknown	Fishes and squids, known to attack small cetaceans	Unknown	Unknown
Dwarf sperm whale ( <i>Kogia sima</i> )	$N_{\mathrm{best}} = 453$ (CV = 0.35) $N_{\mathrm{min}} = 340$ (Estimate for all <i>Kogia</i> spp.) PBR = 3.4	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Very cryptic, usually in groups of less than 5	Unknown	Unknown	Primarily deepwater cephalopods	Unknown, minimum estimates from stranding data	Fisheries interactions, ingestion of marine debris
Pygmy sperm whale ( <i>Kogia breviceps</i> )	$N_{best} = 453$ (CV = 0.35) $N_{min} = 340$	Oceanic throughout the Gulf	Unknown, separate from Atlantic stock	Very cryptic, usually in groups of less than 5	Unknown	Limited data from captive	Primarily deepwater cephalopods	Unknown, minimum estimates from	Fisheries interactions, ingestion of

Species/stock (E=endangered, S=strategic)	Abundance – N <sub>best</sub> (CV) N <sub>min</sub> PBR	Distribution and movement patterns	Stock structure	Social structure	Vital rates	Health status	Prey species	Total human- caused mortality/ serious injury	Possible sources of human-caused mortality/ serious injury*
	(Estimate for all <i>Kogia</i> spp.) PBR = 3.4		for management purposes			animals		stranding data	marine debris
Melon-headed whale (Peponocephala electra)	$N_{best} = 2,283$ (CV = 0.76) $N_{min} = 1,293$ PBR = 13	Oceanic throughout the Gulf but more common west of the Mississippi River	Unknown, separate from Atlantic stock for management purposes	Occur in large cohesive groups of up to 275 whales	Unknown	Unknown	Small fishes and squids	Unknown, minimum estimates from stranding data	Unknown
Risso's dolphin (Grampus griseus)	N <sub>best</sub> = 1,589 (CV = 0.27) N <sub>min</sub> = 1,271 PBR = 13	Shelf break area and oceanic throughout the Gulf	Unknown, separate from Atlantic stock for management purposes	Multiple groups of 5-10 dolphins typically occur over large areas	Unknown	Limited data from captive animals	Crustaceans, squids, and other cephalopods	Unknown, minimum estimates from stranding data	Fisheries interactions, red tide
Pilot whale, short finned (Globicephala macrorhyncus)	$N_{best} = 716$ (CV = 0.34) $N_{min} = 542$ PBR = 5.4	Oceanic throughout the Gulf but more common west of the Mississippi River	Unknown, separate from Atlantic stock for management purposes	Highly social; in groups of 20 or more	Unknown	Unknown	Primarily squids but also fishes	Unknown, minimum estimates from stranding data	Fisheries interactions
West Indian Manatee (Trichechus manatus) (E/S)	N <sub>min</sub> (via aerial surveys) = 5,067 (2,779 on east coast of Florida, 2,288 on west coast of Florida) PBR = 12	In freshwater, brackish and marine environments along the Gulf, from Florida to Louisiana	Florida manatees considered a single stock, but separated into management units	Disperse in the warmer months to feed, breed and socialize; aggregate to warm-water refuges during colder times of year; calves typically stay with a cow for 2 years	Rmax= 6.2%	Limited studies provide data on contamin- ants, hormone levels, and nutrition	Herbivores; feed on an extensive range of aquatic vegetation	Minimum estimates from stranding data	Vessel strikes, cold water exposure, red tides, drowning in water control structures, fisheries interactions, marine debris entanglement and ingestion

## Appendix B. Anthropogenic and natural risk factors in the Gulf of Mexico

Activities	Specific risk factor	Potential consequences
Oil and gas	Oil spills and leaks	Direct exposure: skin irritation/inflammation,
development		necrosis, respiratory effects, organ damage
_		Indirect: shifts in or loss of prey, habitat degradation
	Noise (seismic surveys,	Physical trauma, avoidance of preferred habitat
	construction and decommissioning	
	of oil platforms, and general	
	operations)	
	Vessel operations	Vessel collisions (injury/mortality), avoidance of preferred habitat
	Production waste (drill fluids and	Organ damage and impaired immune system
	cuttings, produced water, deck	function from heavy metal contamination, habitat
	drainage, municipal wastes, and debris)	degradation (decreased water quality), loss of prey
Commercial and	Fishing with nets, lines, pots/traps	Entanglement in and ingestion of fishing gear
recreational	Fishing for prey species	Depletion of prey species, habitat alteration
fishing	Vessel operations	Vessel collisions (injury/mortality), avoidance of
		preferred habitat
Shipping and	Noise, vessel operations	Vessel collisions (injury/mortality), avoidance of
vessel traffic		preferred habitat
Military activities	Vessel operations	Vessel collisions (injury/mortality), avoidance of
	Ni-i (CONIAD torinin	Preferred habitat  Acoustic and non-acoustic physical trauma,
	Noise (SONAR training and	1 · ·
	testing, explosives)	avoidance of preferred habitat, mortality in severe
Agriculture	Runoff of land-based pollutants	cases Direct: injury/mortality
	(resulting in harmful algal blooms,	Indirect: habitat degradation, shifts in or loss of prey
	anoxic or hypoxic "dead" zones)	species
Coastal	Noise from pile driving for marina	Acoustic trauma (at short range), acoustic
development	and bridge/causeway construction	disturbance, avoidance of preferred habitat
	Dredging	Loss of sea grass beds, habitat degradation
	Loss of coastal wetlands and other	Loss of prey habitat, habitat degradation
	coastal habitats	1000 of prey madriae, madriae degradation
Renewable	Pile driving for anchoring wind	Acoustic trauma (at short range), acoustic
energy	and wave turbines	disturbance, avoidance of preferred habitat
	Turbine operations	Physical trauma, electromagnetic disturbance,
		avoidance of preferred habitat
Greenhouse gas	Ocean acidification	Shifts in or loss of prey species
emissions	Warming seas	Habitat degradation, shifts in or loss of prey
	Increased storm activity and	Shifts in prey, avoidance of preferred habitat
	increased severity of storms	
	Sea level rise, leading to coastal	Loss of prey habitat, habitat degradation
	habitat loss	
Natural events	Seepage of oil	Direct: organ damage
		Indirect: habitat degradation
	Harmful algal blooms (red tide)	Injury/mortality, shifts in prey
	Predation	Injury/mortality
	Large-scale ecosystem fluctuations	Shifts in or loss of prey

Activities	Specific risk factor	Potential consequences
	Hurricanes	Shifts in prey, avoidance of preferred habitat,
		displacement of animals, habitat degradation or
		destruction
	Water temperature anomalies	Shifts in prey, avoidance of preferred habitat, cold
	-	stress

## Appendix C. References describing data collection and analysis methods

The following references provide detailed descriptions of data collection and analytical methods used to assess the potential effects of the Deepwater Horizon oil spill on marine mammals in the Gulf of Mexico. References include Gulf-specific studies where available.

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## Appendix D. Online resources for the Deepwater Horizon oil spill

A number of websites have been established to provide information to the public regarding the Deepwater Horizon oil spill. The following is a select list. (All sites last accessed 3 August 2011.)

U.S. Government website on Deepwater Horizon oil spill response and restoration activities: http://www.restorethegulf.gov

National Oceanic and Atmospheric Administration Office of Response and Restoration website on Deepwater Horizon oil spill response: http://response.restoration.noaa.gov/deepwaterhorizon

National Oceanic and Atmospheric Administration Damage Assessment, Remediation, and Restoration Program's Gulf Spill Restoration website (including Natural Resource Damage Assessment workplans): http://www.gulfspillrestoration.noaa.gov

National Marine Fisheries Service Office of Protected Resources Gulf of Mexico oil spill website: http://www.nmfs.noaa.gov/pr/health/oilspill.htm

U.S. Fish and Wildlife Service website on Deepwater Horizon oil spill response: http://www.fws.gov/home/dhoilspill/index.html

Environmental Protection Agency Response to the BP Oil Spill in the Gulf of Mexico website: http://www.epa.gov/BPSpill/

Oiled Wildlife Care Network Blog (includes archived postings regarding Deepwater Horizon wildlife response activities): http://owcnblog.wordpress.com

Bureau of Ocean Energy Management, Regulation and Enforcement BP/Deepwater Horizon oil spill library and reading room: http://www.boemre.gov/deepwaterreadingroom

Marine Mammal Commission Deepwater Horizon oil spill website: http://www.mmc.gov/oil\_spill/welcome.shtml

National Commission on the BP Deepwater Horizon Oil Spill and Offshore Drilling website and report: http://www.oilspillcommission.gov

U.S. Coast Guard/Bureau of Ocean Energy Management, Regulation and Enforcement Joint Investigation Team website and report: http://www.deepwaterinvestigation.com

Gulf of Mexico Research Initiative (BP funded research on effects of the Deepwater Horizon oil spill and related topics): http://www.gulfresearchinitiative.org

Gulf of Mexico Sea Grant Programs Deepwater Horizon Oil Spill Research and Monitoring Activities Database: http://gulfseagrant.tamu.edu/oilspill/database.htm



## **Mississippi Forestry Commission**

660 North Street, Suite 300 • Jackson, Mississippi 39202 (601) 359-1386 phone • (601) 359-1349 fax

July 8, 2013

Gulf Coast Ecosystem Restoration Council c/o U.S. Department of Commerce 1401 Constitution Avenue, N.W., Room 4077 Washington, DC 20230

Thank you for the opportunity to comment on and contribute to the Gulf Coast Ecosystem Restoration Initiative. The Mississippi Forestry Commission has been a leader in forest protection, management and sustainability of our state's forests for over 85 years. Year after year we provide expertise, information and support to keep Mississippi's 19.8 million acres of forestland healthy, productive and profitable.

The MFC supports the efforts of Gulf Coast Ecosystem Restoration Council and applauds their effort to be inclusive to the myriad of interest affected by this unprecedented environmental event.

The MFC would like to offer for consideration in environmental restoration efforts our publication *Mississippi's Assessment of Forest Resources and Forest Resource Strategy* found here:

http://www.mfc.ms.gov/pdf/Forest Assessment/MS Assessment Resource Strategy 2010.pdf

The Assessment provides an analysis of forest conditions and trends in the state and delineates priority rural and urban forest landscape areas. The Strategy provides general long-term plans for investing state, federal, and other resources to effectively stimulate or leverage desired action and engage multiple partners.

Many of the strategies and goals of the MFC mirror those of the Council especially related to the restoration and protection of "coastal forests" and "pine savannahs". We are leaders in Longleaf Pine Restoration and its associated ecosystems.

The MFC also operates the acclaimed Mississippi Invasive Plant Control Program through USDA Forest Service Funding. This program is actively suppressing Cogongrass in various counties of Mississippi yearly.

The MFC is pleased that "the Council recognizes that there are other partners critical to restoring and sustaining the health of the Gulf Coast region. [And] The Council will coordinate, as appropriate, with states, federal agencies, tribes, and other entities working in the Gulf Coast region to achieve common goals, create regulatory efficiencies, and collectively work towards an integrated vision for comprehensive restoration. Additionally, the Council will coordinate with other intergovernmental bodies and Gulf Coast restoration initiatives, as appropriate, to ensure that efforts are complementary and mutually beneficial.

The Mississippi Forestry Commission understands partnerships and interagency cooperation as that process is our mainstay. Our partners in current ecosystem restoration projects and habitat protection include, but are not limited to: the Mississippi Prescribed Fire Council, the Mississippi Department of Wildlife, Fisheries and Parks, the U.S. Fish and Wildlife Service, the American Forest Foundation, the Mississippi Urban Forest Council, the Nature Conservancy, Mississippi State University Extension Service, the Longleaf Alliance, the Nature Conservancy, the National Network of Forest Practioners, the USDA Natural Resource Conservation Service and the USDA Forest Service.

The MFC looks forward to assisting the Council in any way possible by offering our expertise to any forest management matter as needed. We also hope to submit relevant restoration projects that aid the coastal area in invasive plant suppression, native Longleaf Pine ecosystem restoration, and enhanced coastal terrace forest management.

With best regards for future successful restoration efforts, I am

Yours sincerely,

**+Jim Hancock**, MS Registered Forester #1367 Grants Manager Mississippi Forestry Commission 660 North Street, Suite 300 Jackson, MS 39202

Cell: (601) 720-0238 jhancock@mfc.state.ms.us

July 3, 2013

Gulf Coast Ecosystem Restoration Council c/o U.S. Department of Commerce 1401 Constitution Avenue, N.W., Room 4077 Washington, DC 20230

Dear Gulf Coast Ecosystem Restoration Council:

On behalf of the Mobile Area Chamber of Commerce and our 2,100 members, we are pleased that the Gulf Coast Ecosystem Restoration Council has drafted an initial Comprehensive Plan that outlines a framework to implement a coordinated region-wide restoration effort following the Deepwater Horizon oil spill.

While the Mobile/Baldwin region has made significant progress to rebuild coastal businesses and environmental assets following this devastating event, there remains significant work to be done to bring the region back to its full potential. It is our belief that the GCERC's Comprehensive Plan can effectively guide our region's recovery by implementing a balanced approach that addresses both ecological and economic priorities for coastal Alabama. As we strive to build a more resilient Gulf Coast, it is imperative that we also work toward an efficient infrastructure in support of the long-term needs of the region. In doing so, we simultaneously improve the prospect of the Gulf Coast's future economic success by prioritizing on-going improvements to our port, water and sewer and transportation infrastructure needs.

In conclusion, we strongly advocate that the final GCERC Comprehensive Plan work to ensure that all projects and initiatives funded by the Restore Act provide for long-term environmental restoration and economic recovery to Alabama's coastal region. Furthermore, we strongly recommend that all approved projects and initiatives should adhere to a sound, scientific framework of analyses, an economic benefit assessment and a method of accountability.

The Mobile Area Chamber of Commerce stands in support of Gulf Coast Ecosystem Restoration Council, and applauds your leadership on this important issue.

Sincerely yours,

Winthrop M. Hallett, III President



July 8, 2013

Gulf Coast Ecosystem Restoration Council c/o U.S. Department of Commerce 1401 Constitution Avenue, N.W., Room 4077 Washington, DC 20230

Dear Gulf Coast Ecosystem Restoration Council:

On behalf of the National Parks Conservation Association (NPCA) and its more than 800,000 members and supporters, we are providing comments on the Gulf Coast Ecosystem Restoration Council's (the Council) recently released Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy (the *Draft Plan*). Since 1919, NPCA has been the leading voice of the American people in protecting and enhancing our National Park System and preserving our nation's natural, historical, and cultural heritage for our children and grandchildren.

The health of the national parks around the Gulf of Mexico is directly linked to the health of the entire Gulf. As noted in the Draft Programmatic Environmental Assessment that accompanies the Draft Plan, there are ten national park units in the Gulf region, including Everglades National Park, Big Cypress National Preserve, Dry Tortugas National Park, Padre Island National Seashore, Gulf Islands National Seashore, Palo Alto Battlefield National Historical Park, Jean Lafitte National Historic Park, New Orleans Jazz National Historical Park, Big Thicket National Preserve, and DeSoto National Memorial. According to the National Park Service (NPS), in 2011, these national parks attracted more than 9 million visitors who contributed nearly \$540 million to local economies. In addition to national parks, there are other protected lands and waters of national significance along the Gulf coast, which include national wildlife refuges, national forests, and marine protected areas. These places are integral to the region's natural systems and economic and cultural fabric.

The 2010 Deepwater Horizon explosion and subsequent oil spill brought tremendous environmental and economic damage to the national parks, natural ecosystems, and communities scattered across America's Gulf Coast. Not only did this tragedy affect coastal wetlands and the wildlife that inhabit them, it had a

detrimental effect on the communities that depend on these lands and waters to support fisheries and tourism-based economies that sustain them. In the months after the oil spill, NPS deployed 600 staff from 120 national parks to assist in Gulf Coast cleanup efforts, in addition to the thousands of others from federal agencies, national and local organizations, and nearby communities. Gulf Islands National Seashore, known for its blue waters, white beaches, coastal marshes, and beautiful winding nature trails, was the most directly impacted of the national parks. Cleanup crews there courageously fought the steady flow of oil and tarballs that invaded the once-pristine shoreline. Today they are still coping with the effects of the spill on plants, wildlife, and archeological resources.

NPCA believes that the RESTORE Act, which directs 80 percent of the Clean Water Act penalty payments stemming from the oil spill towards environmental restoration and economic development, provides an unprecedented opportunity to ensure that responsible parties are held accountable and that financial penalties are returned to the damaged Gulf ecosystem. By viewing the entire Gulf as one large ecosystem, we can look at ways to improve the health of places like the Mississippi Delta, Galveston Bay, Mobile Bay, and Florida Bay, which support vibrant fisheries, wildlife habitat, and livelihoods throughout the Gulf region.

## The Draft Initial Comprehensive Plan

NPCA applauds the Council's *Draft Plan* for reaffirming the legislative intent of the RESTORE Act, which calls for an ecosystem-based, landscape-scale approach for restoring the long-term health of the Gulf Coast region. Sections III and IV discuss Goals, Objectives, and Evaluation Criteria, which if implemented as described, can lead to the recovery and restoration of the Gulf Coast region. However, to understand how these concepts will be implemented, a critical next step for the Council is to release the "Ten-Year Funding Strategy" to show how the funds will be allocated for the next ten years and the "Funded Priorities List" to show what will be funded over the next three years.

NPCA endorses the Council's "commitments" in Section II of the *Draft Plan* for science-based decision making, broad participation from diverse stakeholders, partnership leveraging, and the importance of measuring outcomes and impacts to ensure funds are invested meaningfully. We applaud the commitment to regional ecosystem restoration based on the recognition that "upland, estuarine, and marine habitats are intrinsically connected," and that "a regional approach to restoration more effectively leverages the resources of the Gulf Coast and promotes holistic Gulf Coast recovery" (p. 6). NPCA's work to protect and restore national parks shows us that most activities that negatively impact park resources, such as those affecting waterways and wetlands, take place beyond parks boundaries so it is critical that upstream and surrounding activities are fully understood to achieve ecosystem restoration. NPCA strongly recommends that the Council ensures that these commitments are fulfilled as the "Ten-Year Funding Strategy" and "Funded Priorities List" are developed and implemented.

Sections III and IV of the *Draft Plan* discuss the Goals, as adopted by the Council in *The Path Forward to Restoring the Gulf Coast* released in January 2013, and the Council-Selected Restoration Component, which is 30 percent of the total trust fund. NPCA appreciates the Council's affirmation that the purpose of the Council-Selected Restoration Component is to fund ecosystem restoration projects that contribute to the health and resiliency of the entire Gulf Coast ecosystem. The seven Objectives further define the types of activities that could be funded under the Council's Restoration Component. Each of these objectives are important components of ecosystem restoration and are appropriate for selecting and funding projects that will "restore and protect the natural resources, ecosystems, water quality, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast region" (p.11).

The RESTORE Act and the *Draft Plan* provide guidelines for evaluating restoration projects and programs that call for the Council to utilize the best available science and prioritize projects based on the four Priority Criteria for at least the first three years. NPCA applauds the Council for using the same criteria as written in the RESTORE Act and believes that they provide sufficient guidance for the Council to select projects that will restore the Gulf ecosystem. The Priority Criteria are as follows:

- "(I) Projects that are projected to make the greatest contribution to restoring and protecting the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast region, without regard to geographic location within the Gulf Coast region.
- "(II) Large-scale projects and programs that are projected to substantially contribute to restoring and protecting the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast ecosystem.
- "(III) Projects contained in existing Gulf Coast State comprehensive plans for the restoration and protection of natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast region.
- "(IV) Projects that restore long-term resiliency of the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands most impacted by the Deepwater Horizon oil spill."

The Council must ensure that the Priority Criteria are strongly reflected in the "Ten-Year Funding Strategy" and "Funded Priorities List" when they are released.

To ensure that holistic ecosystem restoration is achieved and that projects selected for implementation fulfill the Goals, Objectives, and Priority Criteria, NPCA recommends the establishment of a science advisory committee to provide input

<sup>&</sup>lt;sup>1</sup> Moving Ahead for Progress in the 21st Century Act, H.R. 4348, § 1603 (t)(2)(D)(iii), 126 Stat. 405, at 599-600, 112<sup>th</sup> Congress (2012).

and recommendations to the Council. By establishing a science advisory committee, the Council could seek recommendations and expertise to help select projects that contribute to restoring the Gulf of Mexico while proactively ensuring that funds are best spent. NPCA works to restore America's Great Waters, such as the Everglades and the Great Lakes. These aquatic ecosystems have large-scale restoration plans being implemented that are a result of years of input from diverse stakeholders, many of whom are scientists, and are based on the best-available science. The Gulf ecosystem encompasses a very large geographic area, and the funds that will be coming from the RESTORE Act and other financial settlements, such as those from the National Fish and Wildlife Foundation, are an unprecedented amount of money to be used for environmental restoration. People in this country and beyond are watching how these funds will be spent and if the projects will actually improve ecological conditions in the Gulf. A science advisory committee could improve the quality of projects and decisions made on how to spend the funds so that we are taking full advantage of this opportunity.

## Potential projects to benefit national parks and Gulf restoration

NPCA supports a variety of restoration and preservation projects with a goal of recovering from the oil spill disaster and improving the overall health of the Gulf to allow it to be more resilient in the future. Projects in the areas that were directly affected by oil on the shores, in the wetlands, and otherwise are critical to support. Beyond that, the negative effects to water quality and habitat in the Gulf have occurred in many places, ranging from Florida Bay, through the Florida Panhandle, across the southern Gulf states, and all the way to the Texas-Mexico border.

NPCA supports the following projects, which would benefit national park sites, resources, and interests and meet the Goals and fulfill many of the Objectives and Priority Criteria as described in the *Draft Plan*. We recommend that these, along with others, be part of the "Ten-Year Funding Strategy" and "Funded Priorities List," as they are developed and implemented.

- In Florida at Gulf Islands National Seashore, a proposed project would remove asphalt and road-base debris from areas that were once pristine sugar-white sand, but have been damaged by years of storm events that have strewn gravel and asphalt into dunes. Another proposed project is to purchase passenger ferry boats to implement ferry service to Fort Pickens, which would reduce traffic congestions, fuel consumption, and pollution. At some point the Fort Pickens Road will be destroyed again by a major storm event, and this ferry service would serve as the primary means of access for the public to the park's most heavily visited location.
- In Florida at Everglades National Park, a Congressionally-authorized project calls for bridging portions of Tamiami Trail, allowing water to flow back into the park and out to Florida Bay, which is a highly productive Gulf estuary that has experienced a decline in fisheries and wading birds due to the lack of freshwater. Bridging Tamiami Trail also will reduce the devastating fresh water flows that are forced into the Caloosahatchee and

- St. Lucie Rivers, thus killing the coastal estuaries and fueling red tides that create many adverse consequences such as the significant number of manatee deaths that have been reported this year.
- In Florida Bay, part of Everglades National Park, there are several proposed projects, which include the Fisheries Independent Monitoring Project to provide an evaluation of abundance and distribution of species in the catch data and an analysis of trends in abundance and population age structure; a citizen scientists' partnership to study elevation change and understand the vulnerability of Florida Bay mud banks to sea-level rise and boat impacts; and the repairing of the dams on the canals at Cape Sable that are breached or eroded, causing degraded fish habitat and water quality in Florida Bay and the greater Gulf ecosystem.
- In the Greater Everglades Ecosystem in Florida, the proposed Caloosahatchee River (C-43) West Basin Storage Reservoir, a component of the Comprehensive Everglades Restoration Plan, will capture and store stormwater runoff and water releases from Lake Okeechobee so that salinity balances and other estuary needs can be properly met during wet and dry seasons.
- In Alabama, potential projects could include land acquisitions and/or the restoration of wetlands and other habitats in locations around the Mobile-Tensaw Delta, which has been proposed for decades as a potential national park unit. The Mobile-Tensaw Delta is one of the most ecologically diverse places in North America, and its protection would contribute significantly to both the natural and cultural heritage of the Gulf Coast region and to regional economic growth.
- In Mississippi at Gulf Islands National Seashore, proposed projects would restore and rehabilitate beaches that have unnaturally eroded by the dredging of shipping channels. Other potential projects could be land acquisitions at Cat Island and Horn Island, the latter in the heart of the Congressionally-designated wilderness, requiring the public either trespass or swim in the ocean to get from one side of the NPS-owned portion of the island to the other.
- In Louisiana at Jean Lafitte National Historic Park and Preserve, a proposed project would restore wetlands that are damaged by old oil exploration and drilling canals, levees, and platforms in the Barataria Preserve portion of the park. Other potential projects include land acquisition from willing sellers including those in Mississippi Delta wetlands.
- In Texas at Big Thicket National Preserve, proposed projects could provide restoration of abandoned oil well sites within the park boundary. Approximately 200 oil wells have been drilled in the preserve, most of which were plugged and abandoned before the preserve was established, yet staff do not know the extent of soil and water contamination at most of these sites. Restoration work would encompass everything from infrastructure removal to soil contamination mitigation.
- In Texas at Padre Island National Seashore, proposed projects could strengthen the park's sea turtle stranding network and nest detection

- programs. Padre Island NS is the most important Kemp's Ridley nesting beach in the nation, and understanding the health of one of the most iconic animals of the Gulf and short- and long-term effects from the oil spill is critical for its survival.
- In Texas, proposed projects would enhance and support the goals of a proposed new national park unit, the Lone Star Coastal National Recreation Area (LSCNRA), located in and around Galveston and Matagorda Bays. In particular, Appendix A includes LSCNRA partners' projects to acquire. restore, and protect habitat, and restore and protect shorelines such as those proposed by Texas Parks & Wildlife, Brazoria County, Galveston County, Artist Boat, Galveston Bay Foundation, Scenic Galveston, and USFWS Texas Chenier Plain Complex. The LSCNRA project area along the Upper Texas Coast includes the nation's second most productive estuarine bay system and an essential nursery for Gulf aquatic life, as well as critical habitat for some of the nation's largest populations of shorebirds and migratory neotropical songbirds.

With five of America's Great Waters including Coastal Louisiana and Galveston Bay and the ten existing national park units located in the Gulf region, we must not forget how these cherished places suffered, either by direct impacts from the oil or indirect effects such as lost revenues from spring and summer tourism seasons. NPCA appreciates the opportunity to comment on the Draft Plan and looks forward to working with the Council over the coming months as it develops the final comprehensive plan that includes the "Ten-Year Funding Strategy" and the "Funded Priorities List." Please contact Sarah Barmeyer at 202-454-3311 or sbarmeyer@npca.org if you have any questions about the proposed projects or would like additional details about them.

Sincerely,

Ron Tipton

Ron Tipton

Senior Vice President for Policy



Gulf Restoration Center 400 Poydras St, Suite 1990 New Orleans, LA 70130 504.208.5813 Telephone 504.267.8541 Facsimilie www.oceanconservancy.org

July 8, 2013

Secretary Penny Pritzker
Department of Commerce
1401 Constitution Avenue, NW
Washington, DC 20230

#### Dear Secretary Pritzker:

Ocean Conservancy, in partnership with many organizations across the Gulf region, continues to work to ensure that the intent of Congress—restoring the Gulf ecosystem after the Deepwater Horizon oil disaster and reversing decades of ecosystem decline—is realized. Thank you for this opportunity to provide our input on the Gulf Coast Ecosystem Restoration Council (Council) Draft Initial Comprehensive Plan (Plan). We respectfully offer the following recommendations for your consideration.

Given the additional detail that must be included for the Plan to be implemented from a practical standpoint, we request that the public be given an opportunity to comment on the final initial plan and project list that the Council will release prior to beginning project implementation. The ability of stakeholders to comment on this project list before the final plan is adopted is critical. We appreciate the time you have spent thus far soliciting feedback from residents and businesses across the Gulf Coast, and we urge you to continue to incorporate meaningful public engagement moving forward.

The Plan serves a critical role in providing a blueprint that will help guide restoration of the region and ensure a healthy and sustainable future for the Gulf. In order to fulfill this role and be fully effective, restoration decisions must adhere to clearly defined principles and criteria. Ocean Conservancy bases our comments to the Council on the following principles and makes additional recommendations, which are further described in the attached document:

- Principle: Sound management
  - Recommended Actions:
    - Restoration is conducted on an ecosystem scale and is comprehensive in scope, addressing coastal and marine environments, as well as coastal communities
    - Develop project selection sideboards guided by specific, objective criteria
- <u>Principle:</u> Predictable and coordinated funding for restoration projects and monitoring programs Recommended Actions:
  - Creation of an endowment to support long-term ecosystem-scale research and monitoring
  - o Project budgets include funding for monitoring and evaluation of results
- <u>Principle:</u> Feasible objectives for projects *Recommended Actions:*

Ocean Conservancy is a nonprofit organization that educates and empowers citizens to take action on behalf of the ocean. From the Arctic to the Gulf of Mexico to the halls of Congress, Ocean Conservancy brings people together to find solutions for our water planet. Informed by science, our work guides policy and engages people in protecting the ocean and its wildlife for future generations.

- o Require project objectives that are specific, measurable and achievable
- o Identify restoration benchmarks at the program level to continually gauge success and make changes as necessary
- <u>Principle:</u> Coordination among partners to maximize results

#### Recommended Actions:

- o Identify additional partnership opportunities for local, state and federal stakeholders to align and coordinate efforts
- <u>Principle:</u> Integration of science—including monitoring and research—throughout the process *Recommended Actions:* 
  - Create a science advisory board to inform program-level decision-making
  - Subject all projects to independent scientific peer review
  - o Identify mechanisms and activities to facilitate coordination of science across various processes and funding sources (e.g., RESTORE Act, NRDA and NFWF)
- Principle: Public engagement

#### Recommended Actions:

- Provide continued opportunities for public participation in shaping the program, setting milestones and specific outcomes
- o Identify opportunities for coastal residents to take part in the creation of a restoration economy
- Conduct Council meetings in public

We have organized our detailed comments by the sections of the Plan and address the specific questions the Council asks regarding next steps in the appropriate section. Our comments provide additional considerations that will help the Council members develop a final initial plan that meets the criteria above and that encourages and facilitates coordination across political boundaries to move the Gulf ecosystem forward to its rightful place as a national treasure.

Ocean Conservancy submits these comments with the aim of helping the Council develop an effective and enduring restoration strategy. Council members have a historic opportunity to advance restoration of the Gulf of Mexico, which will significantly improve the health of our coastal and marine environments as well as the health of coastal communities.

We look forward to continuing to engage with you and other Council members as the final initial plan is developed and implementation of restoration projects begin. I am happy to discuss any of these recommendations or provide additional detail to you at your convenience. I can be reached at 504-208-5814.

Again, thank you for your commitment to the Gulf Coast and for your continued efforts to engage the community in shaping the future of the Gulf.

Regards,

Bethany Kraft

Director, Gulf Restoration Program

Ocean Conservancy

## Enclosures (online):

Restoring the Gulf of Mexico: A Framework for Ecosystem Restoration in the Gulf of Mexico <a href="http://www.oceanconservancy.org/places/gulf-of-mexico/restoring-the-gulf-of-mexico.pdf">http://www.oceanconservancy.org/places/gulf-of-mexico/restoring-the-gulf-of-mexico.pdf</a>

The Gulf of Mexico Ecosystem: A Coastal and Marine Atlas <a href="http://www.oceanconservancy.org/gulfatlas">http://www.oceanconservancy.org/gulfatlas</a>

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**Garret Graves** 

**Trudy Fisher** 

**Toby Baker** 

#### Ocean Conservancy Comments and Recommendations for the Draft Initial Comprehensive Plan

## **Overarching Comments**

We commend the Council members and staff on their efforts to create a plan that is comprehensive in scope, recognizing that a fully functioning Gulf ecosystem requires addressing systemic stressors and restoration needs in both coastal and marine environments. The interlinked nature of coastal and marine resources, combined with the fact that environmental stressors are associated with both land- and ocean-based activities, underscores the importance of a holistic approach to restoration, which is essential to ensure that the Gulf of Mexico is able to provide the services essential to the region and the nation.

The Council's emphasis on using the best available science (see Appendix I for additional information on the use of best available science) and adaptive management principles to inform decision-making and restoration planning is critical to achieving long-term success. To achieve desired restoration outcomes, it is imperative that decision-makers and the public have the best possible information to guide project planning, implementation and refinement. The importance of meaningful investments in science to support an effective restoration program is one important lesson learned from past restoration processes. To this end, the Council should dedicate a portion of its operating budget to internal science capacity and consider funding high-priority science activities in its 3-year funding cycle consistent with its Comprehensive Plan or a companion science plan.

Section 1604 of the RESTORE Act, which provides 2.5% of RESTORE Act dollars to a long-term science, observation and fisheries monitoring program, is a stand-alone program that was neither intended to be the Council's supporting science arm, nor will be sufficiently funded to meet the Council and region's science needs. We believe the staff administering the 1604 program should coordinate with the Council to avoid duplication of investments, leverage resources and ensure scientific findings are communicated to the Council for integration into decision making. However, the Council should establish and rely on its own internal science capacity for day-to-day operations support.

Ocean Conservancy recommends the Council develop and implement a science plan to support the Council's goals of achieving Gulf ecosystem recovery using the best available science. It is a good practice for a restoration body like the Council to use a science plan that clearly establishes how science will be structured and used to support decision-making and priority-setting at the program level. A science plan will help the Council establish internal and external review processes, identify performance benchmarks, develop monitoring-consistent protocols for projects, evaluate progress at the project and program levels, and identify and prioritize gaps in knowledge key to funding Council science projects. The Council should ask the National Research Council (NRC) to review the initial science plan and have the NRC independently review the science plan on a periodic basis (e.g., every five years). The role and feedback provided by NRC would support the Council's commitment to a science-based approach to restoration.

The Plan recognizes that the work of the Council is related to the ongoing work of the Deepwater Horizon Natural Resource Damage Assessment (NRDA) Trustee Council and the National Fish and Wildlife Foundation (NFWF). Taken together, these three processes represent an opportunity to fund efforts to better understand the Gulf ecosystem and undertake a broader effort to restore and protect these vital natural resources. We recognize that this Plan cannot possibly address the entire suite of restoration needs in this vast ecosystem, but rather, we believe that the Plan can and should serve as a guide to help shift our focus from a localized and issue-specific perspective to one that recognizes the interdependence of communities and coastal and marine resources.

As the restoration process moves from the planning phase to the implementation phase, the rigorous application of project selection criteria will ensure that only the best and most appropriate projects are funded. It is incumbent upon the Council to develop those criteria before restoration begins in earnest.

A program of this scale must be supported by a core staff independent of any participating agencies. To that end, in addition to the selection of an Executive Director, Ocean Conservancy recommends the Council hire a Chief Scientist, who would lead development and implementation of the science-related aspects of the Council's program, such as hiring other supporting science staff, forming a scientific advisory body (see Appendix II), developing a science plan, establishing and managing a peer review process for projects, and liaising with other restoration science programs. The Chief Scientist should be independent of the Council member agencies and serve the Executive Director and Council at a senior level. The Chief Scientist would work closely with the scientific advisory body, participate in its meetings and draw on its experts to address and make recommendations on key issues.

#### Additional Administrative Recommendations:

- All participating agencies should devote adequate resources, including a full-time staff person dedicated to the Council from each agency, to enable robust participation and to function as a liaison between the independent staff and the agency.
- The Council should set forth clear policies for how it will govern itself and should have the authority to hold participating agencies accountable for project implementation.
- The federal agencies should establish a procedure to ensure that the actions and votes of the chair take into account and reflect the views of the relevant federal agencies.
- The Council should establish or adopt a conflict resolution mechanism.

Finally, we thank the Council for its efforts to engage the public regarding their vision for restoration throughout the process of developing this document. Public support for a lasting restoration initiative will ensure that decision-makers continue to have the support they need to implement restoration projects. Investing time and effort to engage citizens in meaningful ways throughout the implementation process will increase public buy-in and contribute to the long-term success of projects. As you prepare the final initial plan, please continue to identify opportunities to engage the public and ask them to invest their time, energy and talents in the effort to preserve and protect our Gulf resources.

#### Section by section comments

#### Section II Overview

## Commitment to Science-Based Decision Making

We commend the Council's commitment to fund projects that "implement or improve: science-based adaptive management and project-level and regional ecosystem monitoring; including the coordination and interoperability of ecosystem monitoring programs..." However, the specific process and objectives needed to achieve this goal are missing from the Plan. As science and adaptive management are the core underpinnings of a successful restoration program, the Council must articulate in the final plan how science will inform restoration decision-making and measure project success over time.

The importance of adaptive management to successful restoration through the scientific activities of monitoring, modeling and research (i.e., restoration science) cannot be overstated. However, without a significant and sustained funding source for restoration science, agencies implementing restoration measures will not have the resources to measure project or program performance, and key environmental changes may go undetected, which will affect ecosystem services and impact livelihoods.

**Recommendation:** The Council should devote the necessary resources to provide or obtain the science needed to support effective restoration, as well as to promote long-term sustainable use of the Gulf ecosystem. This program should be cooperative in nature, taking advantage of existing and new efforts, including but not limited to the Gulf Coast Ecosystem Restoration Science, Observation, Monitoring and Technology Program and the Centers of Excellence, both established under the RESTORE Act, as well as any ongoing science program related to the Deepwater Horizon NRDA process. Use of the best available science is paramount. This should include environmental science, social science and the incorporation of local and tribal knowledge, regardless of official federal or state recognition.

Ocean Conservancy supports the Council's inclusion of the need for adaptive management as a key factor of restoration planning and implementation. It is important to make the distinction between sufficient funding needed to support and implement science associated with the Council's work and an endowment for funding monitoring and research on a permanent basis. A meaningful and effective science-based adaptive management framework must have sufficient funding. In addition, an endowment would provide a reliable source of funding for recommended monitoring, modeling and scientific research. Such an endowment would be one of the positive legacies resulting from the Deepwater Horizon disaster.

**Recommendation:** Include in your initial Funded Priorities List a project to endow a Gulf of Mexico ecosystem monitoring, modeling and applied research program. A significant and sustained source of funding is critical to the timely evaluation of restoration projects on a long-term basis, so that progress toward overall restoration goals is maintained. Taking the pulse of the Gulf through monitoring and research will improve predictions of ecosystem function, support adaptive management and give coastal communities more warning when ocean conditions change and related ecosystem services (e.g., fisheries) might be affected.

**Recommendation:** Develop and implement a science plan to support the Council's goals of achieving Gulf ecosystem recovery using the best available science. It is good practice for a restoration body like the Council to use a science plan that clearly establishes how science will be structured and used to support decision-making and priority setting at the program level. A science plan will help the Council establish internal and external peer review processes, identify performance benchmarks, develop monitoring-consistent protocols for projects, evaluate progress at the project and program levels, and identify and prioritize gaps in knowledge key to funding Council science projects. The Council should ask the National Research Council (NRC) to review the initial science plan and have the NRC independently review the science plan on a periodic basis (every five years). The role and feedback provided by NRC would support the Council's commitment to a science-based approach to restoration.

**Recommendation:** Ocean Conservancy recommends the Council establish a scientific advisory body (see Appendix II) to serve in an independent, scientific advisory capacity, providing program-level, ecosystem-wide perspectives. In close cooperation with the Chief Scientist, the scientific advisory body should help shape the science plan, provide input on restoration plans and programs, evaluate progress toward restoration goals, identify gaps and conflicts, and otherwise address issues important to successful restoration efforts. Ocean Conservancy recommends the scientific advisory body integrate new science into the Council process by reviewing the science plan and restoration plan before the end of the first three

years. The body would take stock of the latest science, identifying emerging issues, science gaps and research needs and recommend that the Council consider these in setting restoration priorities and projects for the next three-year cycle. The body should review projects on an annual basis as well, identifying problems and recommending adjustments. Both of these represent adaptive management in practice.

#### Commitment to a Regional Ecosystem-based Approach to Restoration

We commend the Council's commitment to an ecosystem-based approach to restoration. To accomplish this goal, the Plan must demonstrate an integrated, regional approach and include specific objectives and detailed information on how progress will be monitored to ensure that projects are contributing to an overall approach that addresses restoration of both coastal and marine environments as well as coastal communities.

**Recommendation:** The Council should enter into a formal agreement with the BP Deepwater Horizon NRDA Trustee Council, the National Fish and Wildlife Foundation, NOAA (1604 Program), North American Wetlands Conservation Fund and the National Academy of Sciences to link and coordinate restoration efforts in response to the oil disaster, as well as to the decades of degradation in the Gulf.

#### Commitment to Engagement, Inclusion and Transparency

Sustained, meaningful public participation is critical to the long-term success of the Council's goals and objectives. Meaningful public participation includes: meetings open to the public (except for occasional executive sessions when necessary), advance public notice of meetings, opportunities for public comment at meetings, and opportunities for comment on draft strategies, plans and projects. Council meetings should be rotated across the Gulf states to afford opportunities for the public to attend meetings in person. Additionally, adequate notice (a minimum of 15 business days) of meeting dates and locations must be provided to ensure meaningful public participation and input.

The Council should ensure transparency in terms of its project selection process, grant and contracting procedures and awards, and project status. Preferably, an easily accessible online data source should be created to track the Council's decisions and their progress.

#### **Establishment of Advisory Committees**

The Council should establish the following advisory committees: a scientific advisory committee (see Appendix II) to provide advice on the best available science and on restoration at a programmatic level; a public policy committee to address issues of existing policy impeding restoration; and a public advisory committee (see Appendix III) with regional stakeholder representation to ensure public participation and transparency in decision-making.

#### Commitment to Leveraging Resources and Partnerships

Utilizing existing partnerships and building new relationships will be essential if we are to achieve long-term success in implementing a restoration plan. In the Gulf region, there are several bodies that are important partners in the restoration effort, including: the Gulf of Mexico Alliance (GOMA), the NRDA Trustee Council,

NFWF, the Hypoxia Task Force, the National Ocean Council and the Gulf of Mexico Fishery Management Council (GMFMC).

**Recommendation:** Include specific language in the Plan that details how the Council plans to interact, coordinate and share information across the various bodies engaged in Gulf restoration efforts.

**Recommendation:** The Council should seek to leverage existing federal, state and local discretionary funding and interagency, intergovernmental or public-private partnerships to promote job and skills training opportunities to help local workers find economic opportunities in the restoration economy, particularly among underemployed and socially vulnerable populations. The Council should utilize its authority to develop appropriate preferences in procurement and grant policies that promote the hiring of local workers and collaboration between grant recipients and/or contractors with local workforce development agencies and programs to promote the training and placement of local workers, particularly those from disadvantaged, underserved and resource-constrained communities.

#### Commitment to Delivering Results and Measuring Impacts

#### **Recommendations:**

- All projects should be monitored for performance and results using standard methods and as much integration and efficiency as possible.
- The status of the entire ecosystem should be monitored, synthesized and communicated to the
  public every 5 years, with biennial symposia reporting out on projects and program progress in
  coordination with other restoration programs (NFWF, NAS, NRDA, NOAA/1604, etc.)
- Monitoring results should inform restoration actions and priorities at both programmatic and project levels.

#### Section III Goals

The Council's Plan recognizes five overarching goals for the Comprehensive Restoration Plan, four of which focus on environmental restoration and one on economic recovery. Ecosystem restoration projects benefit the economy and communities by generating demand for goods and services provided by local contractors or by supporting local jobs. However, economic development projects might not be compatible with environmental restoration goals, with some potentially resulting in undesirable environmental impacts. Therefore, the Council should select projects for funding with the intent of maximizing environmental benefits and avoiding or minimizing project impacts on natural resources it aims to restore. This requires the commitment of all of the Council members to think beyond political boundaries to ensure that restoration projects are coordinated to create an outcome that is larger than the sum of the individual projects.

#### Section IV Council-Selected Restoration Component

#### Objectives

Ocean Conservancy believes the objectives outlined in the plan are the right ones. The task before the Council is to identify specific outcomes and milestones in the Plan to ensure that we are moving towards achieving one or more objectives with every project. We look forward to working with Council members in

that effort, because a restoration strategy without specific measures of success or timelines for implementation will not be a sufficient guide to drive restoration planning and implementation.

**Recommendation:** Develop a matrix to track projects from both a geographic and ecosystem perspective to ensure that each Project List contains a number of projects that meet multiple objectives from the freshwater to offshore environments and across the entire Gulf Region.

#### **Evaluation Criteria**

As we move from the development of overarching goals to the planning and implementation of restoration projects, success—which must be measured by the health and resilience of the ecosystem—relies on the selection, implementation and evaluation of a series of integrated projects, consistent with a Gulf-wide plan and rigorous application of criteria to ensure that only the best and most appropriate projects are funded.

The Council is in a strong position to make recommendations as to how best prioritize projects that will accomplish our restoration goals. The criteria described below can be applied at the strategic level, as well as at the level of individual projects. They are based in part on those developed and tested by the *Exxon Valdez* Oil Spill Trustee Council (1994).

**Recommendation:** The Council should adopt additional selection criteria. See Appendix IV for our recommended project selection criteria.

### Submittal of Proposals to the Council

#### Section V State Expenditure Plans

There is some concern the Plan does not include clear definition from the Council as to what qualifies as economic restoration, particularly when it comes to infrastructure—funding for which is limited under the RESTORE Act. Economic restoration in the context of RESTORE must consider project sustainability and environmental impact. Since RESTORE Act funds will flow through penalties for violation of an environmental law, the Council must commit to ensuring that economic restoration projects, whether funded through the Council-controlled or state impact components, will not degrade the environment nor negatively impact ecosystem restoration projects funded under the RESTORE Act, NRDA or NFWF.

We have several concerns about the Plan's proposed process for soliciting and evaluating project proposals (p. 16), as explained in detail below.

- 1. There is a lack of specificity in the Plan regarding the project submission sponsorship requirement. The word "sponsorship" as used on page 16 of the Plan is not defined within the RESTORE Act. As such, we encourage the Council to clearly describe what duties and obligations project sponsorship entails, including the following clarifications:
  - The extent to which sponsorship conveys responsibility for long-term monitoring, evaluation, and stewardship of projects, including the acquisition of land or other rights and adaptive management measures;

- The extent to which sponsorship requires the same agency that sponsors a project or program to implement it;
- If sponsorship necessitates any level of local, state or other matching requirements;
- The extent to which sponsorship affects pass-through grant or subcontracting requirements.
- 2. Requiring proposed projects to be sponsored by individual Council members may restrict the implementation of large-scale, collaborative, and/or regional projects. We are concerned that requiring that projects or programs be sponsored by a single Council member may, in essence, pigeonhole potential projects/programs into single agencies' geographic regions or priorities and thereby impede the Council's ability to realize its stated commitment to "promot[ing] ecosystem-based and landscape-scale restoration without regard to geographic location within the Gulf Coast region." To address this concern, we recommend that the Council consider the following:
  - Allowing for projects or programs to have one or more agency "sponsors," thereby enabling two or more Council members to work together to propose and implement large-scale, cross-boundary projects; and/or
  - Allowing for the responsibility for the implementation and/or the long-term monitoring, evaluation and stewardship of projects or programs to be delegated by the project sponsor to another appropriate entity with mutually agreed upon terms of commitment.
- 3. <u>Varying requirements and standards among project sponsors may lead to inconsistent practices relating to project subcontractors, grantees, and/or project partners</u>. To address this concern, we propose:
  - Including provisions in the final plan that require any policies or requirements associated with pass-through grants and subcontracting opportunities to be consistent among all the agencies involved in the restoration of the Gulf Coast; and
  - Including provisions in the final plan which require that any policies or requirements associated with matching requirements should be applied uniformly among all implementers and projects/programs involved in the restoration of the Gulf Coast; and
  - Considering the possibility of appointing a lead agency from the Council members' affiliations to administer all restoration programs and serve as a single point of contact and central support unit throughout the project selection and implementation processes. Administration would include ensuring projects/programs are implemented according to the Final Comprehensive Plan, benchmarks and completion occur on schedule, budgets are evaluated for accountability, and general oversight is provided throughout the process.
- 4. There is a lack of specificity in the Plan regarding the timing of project solicitations. The current text of the Plan indicates that the Council will "periodically request proposals from its eleven state and federal members." We urge the Council to specify in its final plan the following:

- The general time frame for which the Council will solicit project and program proposals (annually, semi-annually, etc.). We recommend that project solicitations be made at least semi-annually and follow a schedule similar to established federal restoration grant programs that have been successfully proven over time, such as the NOAA Community Restoration Program or the USFWS Coastal Program.
- The timeline of review for project or program selection.
- A schedule for scientific and public input and review.

#### **Environmental Assessment**

Given the uncertainties at this early stage of the restoration process and the generality of the PEA's impact analysis, it will be critical to perform additional NEPA analysis as restoration efforts begin to solidify. The PEA itself appropriately recognizes that additional "NEPA analysis will be performed on subsequent updates to the Plan." (p. 44). The Council should make clear that a PEA-level analysis may not be sufficient. As the Plan is updated, NEPA may require the Council to prepare a more comprehensive Programmatic Environmental Impact Statement to fully assess potential impacts.

The PEA also acknowledges that specific proposed projects will require their own NEPA analyses. The PEA rightly points out that future NEPA analyses for individual projects must "take into account site-specific conditions and identify the environmentally preferable alternative, as applicable." (p. 8). In particular, analyses of future projects must include careful evaluation of potential direct impacts, as the PEA does not even attempt to cover this category of impacts. Analysis of future projects must also include a much more detailed analysis of indirect and cumulative impacts than that which is found in the PEA. While NEPA regulations allow for subsequent analyses to "tier" to a programmatic assessment to avoid duplicative assessments, it would be inappropriate to tier to the extremely generalized analysis contained in the PEA. As more as more information about potential projects becomes available, the cursory impact analyses in this PEA will quickly become outdated, and more detailed analyses will be required.

#### Appendix I: Best Available Science in the RESTORE Act

- (27) the term 'best available science' means science that—(A) maximizes the quality, objectivity, and integrity of information, including statistical information; (B) uses peer-reviewed and publicly available data; and (C) clearly documents and communicates risks and uncertainties in the scientific basis for such projects;
- (1) STATE ALLOCATION AND EXPENDITURES.—(E) CONDITIONS.—As a condition of receiving amounts from the Trust Fund, a Gulf Coast State, including the entities described in subparagraph (F), or a coastal political subdivision shall—(ii) certify in such form and in such manner as the Secretary of the Treasury determines necessary that the project or program for which the Gulf Coast State or coastal political subdivision is requesting amounts—(IV) in the case of a natural resource protection or restoration project, is based on the best available science;
- (2) COUNCIL ESTABLISHMENT AND ALLOCATION.—(B) COUNCIL EXPENDITURES.—(i) IN GENERAL.—In accordance with this paragraph, the Council shall expend funds made available from the Trust Fund to undertake projects and programs, using the <u>best available science</u>, that would restore and protect the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, coastal wetlands, and economy of the Gulf Coast.
- (D) COMPREHENSIVE PLAN.—(iii) RESTORATION PRIORITIES- Except for projects and programs described in subclause (ii) (IV)(bb), in selecting projects and programs to include on the 3- year list described in subclause (ii) (IV)(dd), based on the <u>best available science</u>, the Council shall give highest priority to projects that address 1 or more of the following criteria:...

#### **Best Available Science in various statutes**

#### **MSA**

The Magnuson-Stevens Act requires that "[c]onservation and management measures shall be based upon the best scientific information available." 16 U.S.C. § 1851(a)(2).

According to case law, "[i]t is well settled ... that the Secretary can act when the available science is incomplete or imperfect, even where concerns have been raised about the accuracy of the methods or models employed." *General Category Scallop Fishermen v. Secretary, U.S. Dept. of Commerce*, 635 F.3d 106, 115 (3rd Cir.2011) (citing *North Carolina Fisheries Association, Inc. v. Gutierrez*, 518 F.Supp.2d 62, 85 (D.D.C. 2007).

## **ESA**

The Endangered Species Act requires the Secretary to make determinations as to listing species as endangered or threatened "based solely on the basis of the best scientific and commercial data available." 16 U.S.C. § 1533(b)(1)(A).

The Court of Appeals for the D.C. Circuit has found that under the ESA's "best data available" standard, agencies have no obligation to conduct independent studies, and are entitled to rely upon the best data available to it. In *Southwest Center for Biological Diversity v. Babbitt*, the court found it acceptable that the agency relied on existing scientific estimates of the species' population, rather than conducting its own population count in order to determine whether a species is endangered. The requirement for best data available "merely prohibits the Secretary from disregarding available scientific evidence that is in some way better than the evidence he relies on." *Friends of Blackwater v. Salazar*, 691 F.3d 428, 435 (D.C. Cir. 2012)

(citing *Southwest Center for Biological Diversity v. Babbitt*, 215 F.3d 58, 60–61 (D.C. Cir. 2000) (internal quotation marks and citation omitted)).

#### Other

Holly Doremus, Listing Decisions Under the Endangered Species Act: Why Better Science Isn't Always Better Policy, 75 Wash. U. L.Q. 1029, 1033-34, FN 9 (1997) (internal citations omitted):

This phrase [best available science], or a close variant, occurs in the following statutes: the ESA, the Magnuson-Stevens Fishery Conservation and Management Act, the Marine Mammal Protection Act, the Salmon and Steelhead Conservation & Enhancement Act of 1980, the Pacific Salmon Treaty Act of 1985, the Nonindigenous Aquatic Nuisance Prevention and Control Act of 1990, the Wild Bird Conservation Act of 1992, the Atlantic Coastal Fisheries Cooperative Management Act, and the National Fishing Enhancement Act of 1984.

Although they occur with particular frequency in conservation statutes, best available science requirements are not limited to that context. A provision of the Toxic Substances Control Act concerning removal of asbestos from school buildings requires consideration of the best available scientific evidence. The Safe Drinking Water Amendments of 1996 require that the Environmental Protection Agency use "the best available, peer-reviewed science." A Clinton Administration executive order detailing general procedures for internal executive branch review of proposed regulations requires that agencies base regulatory decisions on the best reasonably obtainable scientific and other information.

#### Courts give deference to the expertise of the agency

In deciding whether scientific information is the "best available," substantial deference is accorded to the Agency's assessment of the quality of what is available. See *General Category Scallop Fishermen v. Secretary, U.S. Dept. of Commerce*, 635 F.3d 106, 115 (3<sup>rd</sup> Cir. 2011); *Washington Crab Producers, Inc. v. Mosbacher*, 924 F.2d 1438, 1448–1449 (9<sup>th</sup> Cir. 1990); *C & W Fish Co., Inc. v. Fox*, 931 F.2d 1556, 1562 (D.C. Cir. 1991) (a court's task on review is simply "to determine whether the Secretary's conclusion that the standards have been satisfied is rational and supported by the record.").

#### Law Review Articles on Best Available Science

 Robert L. Glicksman, Bridging Data Gaps Through Modeling and Evaluation of Surrogates: Use of the Best Available Science to Protect Biological Diversity Under the National Forest Management Act, 83 Ind. L.J. 465, 472-474 (2008) (internal citations omitted):

Some of the federal environmental laws require that agencies base their decisions on the "best available science," thereby recognizing that complete information may never be available. In such situations, the statutes charge the agencies with doing the best they can to mine the information that it is practical to obtain before discharging their statutory responsibilities. Some agencies, including the Forest Service, have interpreted statutory provisions requiring that decisions be based on science as permitting decision making based on the best available science.

...

Provisions requiring that federal environmental and natural resource management agencies base their decisions on consideration of the "best available science" are common. Perhaps the best known of these is the provision of the ESA requiring the Interior and Commerce Departments to base their decisions on whether or not to list a species as endangered or threatened "solely on the basis of the best scientific and commercial data available." 16 U.S.C. § 1533(b)(1)(A). But Congress has used the same or similar language in a variety of other pollution control and natural resource management statutes.

Although Congress has never defined the term "best available science" in any of the environmental statutes in which that term is used, it has explicitly recognized that, in directing that agencies make

decisions on that basis, the optimal amount of scientific evidence for making the decision involved may not be available. As Holly Doremus has explained, a "best available science" mandate may serve multiple purposes. These include ensuring that an agency's decisions accurately reflect known scientific information, imposing a mandate on the agency to make its best efforts to ferret out available information, placing an imprimatur of objectivity on agency decisions to increase public trust and enhance the agency's credibility, and creating a basis for resolving judicial challenges to agency decisions. Ultimately, it is possible for the adoption of a statutory or regulatory mandate that an agency base its decisions solely on the "best available science" to make it harder for environmental agencies to weaken environmental and natural resource protection mechanisms by relying on political opposition or on factors, such as economic considerations, that tend to cut against stringent pollution control requirements or meaningful constraints on natural resource development.

• Holly Doremus, *The Purposes, Effects, and Future of the Endangered Species Act's Best Available Science Mandate*, 34 Envtl. L. 397, 424-426 (2004) (internal citations omitted):

In terms of improving decision making, the ESA's best available science mandate might impose at least one thing that the APA and other background requirements do not--an affirmative obligation to find data, rather than to simply evaluate what others present. A few courts have interpreted the best available science mandate to impose precisely such an obligation. For example, in *Roosevelt Campobello International Park Commission v. EPA*, the First Circuit read the ESA's best available science mandate to require real time simulation studies of navigation in an area proposed for an oil refinery and tanker terminal before a permit allowing construction could be granted. All parties agreed that such studies "would contribute a more precise appreciation of risks of collision and grounding," which could result in an oil spill harmful to listed species. The court concluded that the simulations were feasible, could be financed by the permit applicant, and would provide information needed to assess the risks of a catastrophic oil spill. Those studies and others, the court wrote, "obviously represent as yet untapped sources of 'best scientific and commercial data." Similarly, the Ninth Circuit held in *Connor v. Burford* that ESA section 7 required the agency to develop projections of the impacts of oil and gas development, even if those projections would be imprecise estimates.

Following *Roosevelt Campobello*, the district court for the District of Massachusetts required that a biological opinion await the results of ongoing, "demonstrably feasible" studies bearing directly on the impacts of a proposed action in *Conservation Law Foundation v. Watt.* Similarly, noting that a congressional report on 1978 amendments to the ESA explained that the best available science mandate requires that biological opinions prepared under section 7 be based on the best evidence "that is available or can be developed during consultation," a federal district court concluded in *Village of False Pass v. Watt*, that the action agency has a duty "to continue acquiring information until an affirmative finding of no jeopardy can be made."

A more recent decision, however, rejects the claim that the best available science mandate requires development of new information. In *Southwest Center for Biological Diversity v. Babbitt*, the D.C. Circuit overturned a trial court's requirement that FWS conduct a population census before deciding whether or not to list the Queen Charlotte goshawk. According to the appellate court, "The 'best available data' requirement makes it clear that the Secretary has no obligation to conduct independent studies." Despite that broad language, the *Southwest Center* decision can be distinguished from the earlier ones on two bases. First, there was no claim in *Southwest Center* that the study demanded by the trial court was feasible. Second, *Roosevelt Campobello* and the decisions that follow it deal with the section 7 duty not to jeopardize the continued existence of listed species, whereas *Southwest Center* deals with the listing requirements of section 4. The two are different in important respects. Section 7 requires that the action agency "insure" that its actions are not likely to cause jeopardy. That word, which does not appear in section 4, can be read to impose a stronger duty to gather information. The purposes of the two sections support that distinction. Listing provides protection for species thought to be dwindling. If existing

information indicates that the species needs protection, it should be listed. Demands for additional information should not stand in the way of listing, which will provide an incentive for affected parties to gather and reveal information that might show that the species does not in fact need protection. Section 7, on the other hand, protects species already shown to be in critical condition from extinction. Requiring the collection and analysis of reasonably obtainable information will enhance, not undermine, conservation efforts.

 Michael J. Brennan, et al., Square Pegs and Round Holes: Application of the "Best Scientific Data Available" Standard in the Endangered Species Act, 16 Tul. Envtl. L.J. 387, 402-404 (2003) (internal citations omitted):

Standards similar to the best scientific data available standard have been utilized in a number of statutes other than the ESA. Indeed, the concept of best scientific data available (with some permutations) recurs throughout the United States Code. Standards similar to the best scientific data available standard are found in several federal acts, including the Marine Mammal Protection Act, the Safe Drinking Water Act, and the Magnuson-Stevens Act.

Perhaps the most interesting example from other federal acts for our current discussion is the Safe Drinking Water Act (SDWA). Section 300g-1 of the SDWA establishes the framework for national drinking water regulations, which form a water quality baseline. A critical part of the water quality baseline is the establishment of National Primary Drinking Water Regulations and National Secondary Drinking Water Regulations. Because both sets of regulations are keyed to human health, the process of developing the regulations involves an analysis of potential health risks. While the SDWA requires that the science employed by the United States Environmental Protection Agency (EPA) is "the best available," the Act goes on to further require that the science be "peer reviewed" and "in accordance with sound and objective scientific practices." Accordingly, unlike the stand-alone best scientific data available standard in the ESA, the SDWA standard attempts to impose objective criteria on utilized science.

#### Appendix II: Establishment of a science advisory body

Ocean Conservancy recommends the Council establish a scientific advisory body to serve in an independent, scientific advisory capacity, providing program-level, ecosystem-wide perspectives. In close cooperation with the Chief Scientist, the scientific advisory group would help shape the science plan, provide input on restoration plans and programs, evaluate progress toward restoration goals, identify gaps and conflicts, and otherwise address issues important to successful restoration efforts. See the attached Graphic, Page 4. To be effective and credible, a scientific advisory body should be representative of different scientific disciplines and have expertise from both within and beyond the Gulf region. The Council should take the necessary steps to avoid perceived or real conflicts of interest.

A key responsibility for the scientific advisory body is to obtain input on the restoration plan and groups of project proposals as they are advanced through the decision-making process. Members can look at the overall Comprehensive Restoration Plan and comment on its sufficiency from the standpoint of the Gulf ecosystem, and they can look at groups of projects to consider how they do or don't fit the Plan, serve the ecosystem in a comprehensive way. This body reviews the major scientific thrust and elements of a science plan and guides development of monitoring and performance benchmarks at the project and program level. Advisory body members can identify gaps and priorities, looking through their scientists' lenses. They also can point out needs and opportunities for coordination between and among programs.

#### a. Science advisory body development, membership and relationship to the Council

Ocean Conservancy recommends the Council adopt the following elements when considering the scientific advisory body's development, membership and relationship to the Council:

- The Council should appoint 12 to 15 members to the science advisory body to provide independent, scientific advice to the Council. Members of the scientific advisory body should not be affiliated with any agency (or its bureaus) represented on the Council (this is critical for avoiding conflicts of interest and maintaining the advisory body's integrity and credibility.);
- ii. The Council should establish a third-party process by which candidate members are nominated for Council appointment. The Gulf of Mexico University Research Collaborative (GOMURC) may be able to nominate individuals form the Gulf region and the National Academy of Sciences (NAS)<sup>1</sup> a few individuals from outside the region. Some members should be selected from outside the Gulf region to provide a different perspective that could be beneficial;
- iii. Members' expertise should reflect the full range of scientific disciplines required to restore the Gulf ecosystem from the coast to the offshore environment; and
- iv. The scientific advisory body should report directly to the ED.

#### b. Composition of scientific advisory body

Ocean Conservancy recommends the scientific advisory body have the full complement of technical expertise needed to help the Council implement its commitment to a "regional ecosystem-based approach to restoration." In general, this means having a body capable of advising the Council on issues and projects as diverse as upland, estuarine and marine resource

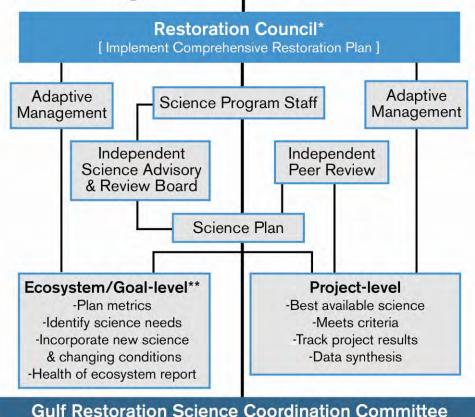
<sup>&</sup>lt;sup>1</sup> Specifically, the Restore Council might explore with Chris Elfring, Director, NAS Gulf Program, the role her program might have in helping the Council establish a scientific advisory body. <a href="mailto:CElfring@nas.edu">CElfring@nas.edu</a>

restoration, while helping the Council take an ecologically integrated, landscape-level and coast to offshore approach to ensure restoration has the broadest possible impact. Specifically, the following disciplines should be represented on the body:

- I. Physical oceanography
- II. Plankton ecology (biological oceanography)
- III. Fisheries science (finfish and shellfish)
- IV. Hydrology
- V. Marsh/estuarine ecology
- VI. Ornithology
- VII. Marine mammal expert
- VIII. Conservation biology
- IX. Restoration science
- X. Resource economics
- XI. Social science

## **Defining Restoration Science under the Gulf Coast Ecosystem Restoration Council** DRAFT

04/05/2013 **RESTORE Act** 



Also includes: DWH Trustee staff and NOAA RESTORE Sec. 1604 staff, NFWF, Centers of Excellence, NAWCF, GOMRI [ Advance common goals, reduce duplication, maximize benefits to region ]

Synthesis & Communications



<sup>\*\*</sup> Based on overarching goals identified in the Path Forward



#### **Appendix III: Public Advisory Committee Structure**

## I. Commercial Fishing (Five members: One representing each state)

- 1. Representative of a regional commercial shrimping association (not processors);
- 2. Representative of a regional commercial oyster harvesting association (not processors);
- 3. Representative of minorities in the commercial fishing/processing enterprise;
- 4. Representative of small family owned commercial fishing/processing enterprise; and
- 5. Representative of a multi-cultural fisher owned cooperative.

#### II. Conservation/Environmentalist Advocates (Five members: One representing each state)

- 1. Representative of a nonprofit with expertise advocating for marine habitat conservation;
- 2. Representative of a nonprofit with expertise advocating for addressing coastal land loss or with expertise in wetlands ecology and restoration;
- 3. Representative of a nonprofit with expertise advocating on behalf of water quality/quantity;
- 4. Representative of a nonprofit with expertise advocating for land acquisition and habitat conservation; and
- 5. Representative of a nonprofit with expertise in climate change and coastal resiliency.

# III. Socially Vulnerable/Community-based Organizations/Affected Community (Five members: One representing each state)

- 1. Representative of a community-based nonprofit representing an affected coastal Southeast Asian American Community;
- 2. Representative of a community-based nonprofit representing an affected coastal African American community;
- 3. Representative of a community-based nonprofit representing an affected rural coastal community;
- 4. Representative with expertise in environmental justice and land use; and
- 5. Representative with expertise in community-based workforce and economic development.

### IV. Recreational Water Use/Tourism/Business (Five members: One representing each state)

- 1. Representative of charter boat operator association or recreational fishing;
- 2. Representative of coastal real estate owners;
- 3. Representative of coastal ecotourism operators;
- 4. Representative of recreational water use community, other than recreational fishing, with experience in habitat restoration; and
- 5. Representative of regional coastal business association.

#### V. At Large Members (Five members: One representing each state)

- 1. Tribal/Indigenous and cultural/historical/traditional communities;
- 2. Expert in social resiliency;
- 3. Scientist or Academic either chosen from the general public or representing a nongovernmental organization with expertise in marine restoration/marine biology;
- 4. Scientist or Academic either chosen from the general public or representing a nongovernmental organization with expertise in coastal ecology / coastal restoration; and
- 5. Scientist or Academic either chosen from the general public or representing a nongovernmental organization with expertise in ecosystem services valuation.

#### Caveats:

1. Exclude from membership any person, including but not limited to anyone who benefits from oil and gas development or any contractor involved in wetland restoration, who has a financial interest

- or a regulatory conflict relative to any activities or projects upon which the CAC would provide advice.
- 2. Consider attorneys with knowledge in these fields to provide broader understanding of the policy or legislation behind the issues;
- 3. Fishing is defined as crabbers, shrimpers, trappers, oyster harvesters, fin-fishing at a minimum and there is a strong request to ensure the fishing component includes as many actual family fishers as possible as opposed to a larger contingent of processors;
- 4. CAC representatives should have knowledge about the importance of wetlands and the best methods to protect them.
- 5. Since elected officials are adequately represented elsewhere in the process, there is no reason for them to be represented on the Citizens Advisory Committee. Ensure impacted communities are well represented across all five states. In large & diverse coastal states like Florida and Texas, council members should come from areas that had the greatest ecosystem damages;
- 6. Ensure citizens are drawn from and connected to the community; and
- 7. Selected candidates should have the ability to speak for his/her specific community and state, but also have at least a general understanding and of the broader Gulf Coast issues, e.g. by being connected through networks.

## <u>Appendix IV:</u> Criteria for Defining the Restoration Program and Selecting Projects under the Gulf of Mexico Comprehensive Restoration Plan

#### Introduction

The RESTORE Act specifies that 30 percent of the total amount made available to the Trust Fund each year shall be disbursed to the Gulf Coast Ecosystem Restoration Council (Council) to carry out the Comprehensive Restoration Plan (Plan). The Council will also have responsibility for administering another 30 percent of Trust Fund funds that are to be spent in accordance with individual state expenditure plans consistent with the Plan. The Plan will define the program and guide development of the types of projects, using the best available science, to be implemented with the Council's portion of Trust Funds, focusing on restoring and protecting the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast.

To help the Council restore and protect the Gulf ecosystem, the RESTORE Act directs the Council to use the "best available science" in defining the restoration program and selecting and undertaking relevant projects. The RESTORE Act also states that the Council shall give preference to projects that address one or more criteria addressing key restoration priorities. Therefore, the Plan should: 1) serve as a guide for selecting preferred projects; and 2) contain science-based criteria to ensure that only the best and most appropriate projects are funded by the Council.

The ultimate success of the restoration program and the projects selected to implement it—which must be measured by the recovery and resilience of the ecosystem—rests on selection, implementation, evaluation, and adaptive management of a series of integrated projects. The Council has an unprecedented opportunity to develop a Plan that embraces a comprehensive, integrated ecosystem approach to restoration and that strives for results that are greater than the sum of the individual projects.

#### Guidance for Selecting Preferred Restoration Projects

- The proposed project addresses at least one of the following criteria specified in the RESTORE Act aimed at restoring or protecting the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast region:
  - Projects that are projected to make the greatest contribution without regard to geographic location within the Gulf Coast region;
  - Large-scale projects and programs projected to contribute substantially to Gulf ecosystem recovery;
  - Projects contained in existing Gulf Coast State comprehensive plans; and
  - Projects that restore long-term resiliency based on impacts resulting from the Deepwater Horizon oil spill.

### Science-based Project Selection Criteria

The criteria listed below are based in part on the Council's duties as specified in the RESTORE Act or were adapted from other natural resource restoration plans. The criteria can be applied at the strategic and programmatic level as well as at the level of individual projects. *Threshold* criteria represent a minimum standard, and all threshold criteria must be met in order for individual projects to be considered further. *Supplemental* criteria are those intended to help decision makers further prioritize projects based on benefit and other attributes. That is, the greater the number of supplemental criteria met, the greater the contribution of projects to ecosystem recovery and to the local economies and communities.

#### **Threshold Criteria**

#### **Restoration Benefit Defined**

• The proposed project clearly defines the expected benefits and is consistent with and contributes to fulfilling comprehensive ecosystem restoration plans and objectives.

#### <u>Feasible</u>

 The proposed project is appropriate under federal and state law, technically feasible and can realistically be implemented within a reasonable timeframe;

#### Meets Minimum Design Standards

- Project sponsors demonstrate due diligence that includes scientific, technical, economic and social evaluation of design, design alternatives and implementation;
- Restoration activities should have clear, measurable and achievable end points;
- The proposed project incorporates a monitoring plan that will enable evaluation of its progress and ultimate success;

#### Likely to Succeed

The proposed project is likely to result in a successful outcome, measurably contribute (even if
indirectly) at an appropriate scale to the recovery of a natural resource or ecosystem service, or is a
small-scale pilot intended to demonstrate effectiveness before larger scale funding or
implementation is considered;

#### **Cost Effective**

• The cost to carry out and monitor the proposed project or program is reasonable relative to benefits and available funds; and

#### Implementation Impacts

- Environmental restoration projects: Any potential harmful effects on non-target resources and services are evaluated and deemed as acceptable given the project's benefits or can be mitigated by restoring, replacing, rehabilitating or acquiring the equivalent of the same or similar resources harmed by the project;
- Economic recovery projects: Any possible harmful effects on natural resources are identified upfront
  or can be avoided or mitigated by restoring, replacing, rehabilitating or acquiring the equivalent of
  the same or similar resources harmed by the project;

#### **Supplemental Criteria**

#### **Benefits Multiple Resources**

- Priority will be given to projects or programs that benefit multiple species or resources; and
- The project contributes to an ecologically balanced (coast to offshore environment), integrated approach to restoration.

#### Benefits to Economy, People and Communities

• Priority will be given to projects or programs that:

- o give a preference to individuals and companies that reside in, are headquartered in, or are principally engaged in business in a Gulf Coast State;
- o protect or restore livelihoods in any of the following economic sectors: tourism, fisheries, maritime, and recreation; and
- o build community resiliency and benefit communities vulnerable to disasters.

#### Addresses Root Causes of Degradation

• The project addresses underlying sources of environmental stress and seeks long-term approaches and solutions to restoring natural processes rather than addressing the symptoms of environmental degradation through short-term fixes.

#### Climate change

- The project should yield long-term ecological benefits commensurate with investment and with due consideration of sea-level rise; and
- The project would enhance resilience and adaptation of coastal and marine environments and species with respect to climate change impacts;

#### Proposal Quality and Scope

- Competitive, innovative, collaborative and cost effective proposals for restoration projects or programs will be encouraged;
- Projects or programs that leverage funding from public or private sources outside the restoration process will be encouraged; and
- Projects or programs that are scalable may be funded in part, provided that the funded component stands alone in terms of its benefits, even if the rest of the project is not funded.

#### **Public Support**

- The project represents a restoration approach for which the public has expressed support or would likely support based on previous public comment or input; and
- The project contains a public education component such as on-site interpretation, signage or some other means to inform the public about the project's importance and results.



MICHEL H. CLAUDET PARISH PRESIDENT

#### Office of the Parish President

TERREBONNE PARISH CONSOLIDATED GOVERNMENT P. O. Box 6097 HOUMA: LOUISIANA 70361-6097



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E-MAIL: mhclaudet@tpcg.org

DAS EXECUTIVE SECRETARI

May 31, 2013

Dr. Rebecca Blank, Chair Gulf Coast Ecosystem Restoration Council c/o U.S. Department of Commerce 1401 Constitution Avenue, N.W., Room 4077 Washington, DC 20230\_\_\_

RE: Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy

Dr. Blank:

I would first like to congratulate your council and employees on the composition of your Draft Initial Comprehensive Plan related to the RESTORE Act. As president of Terrebonne Parish, Louisiana, I fully understand the devastation the Deepwater Horizon explosion and subsequent oil spill had on the environment and the economy of the Gulf States. Here in Terrebonne we have experienced direct impacts of oiled water, marsh, and barrier island habitats. as well as impacts to our commercial and recreational fishing industries, to our tourism industry, and to our oil and gas production and service industries. We have eagerly anticipated the arrival of financial assistance to help alleviate the burdens felt by these impacts, and look forward to the opportunities that will be afforded to us by the RESTORE Act and by the work of the Gulf Coast Ecosystem Restoration Council. With this in mind, I would like to offer a few comments on the Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy on behalf of Terrebonne Parish Consolidated Government.

The goals of the plan are well-structured and, overall, address the broad range of impacts. we have experienced as a result of this disaster. The first goal to Restore and Conserve Habitat is absolutely essential to the survival of the region, and Terrebonne Parish, in particular. According to recent data compiled by the United States Geological Survey for its 2011 publication Land Area Change in Coastal Louisiana from 1932 to 2010, Terrebonne Parish has lost an average of approximately one football field of wetlands every five hours between 1932 and 2010. The impacts related to the 2010 oil spill to our already fragile environment have exacerbated this problem, and we must utilize the opportunity afforded by the RESTORE Act and this plan to address this emergency.

The second goal to Restore Water Quality, along with the third to Replenish and Protect Living Coastal and Marine Resources will work together to revitalize our aquatic organism populations, which were impacted by not only the spill, itself, but also by the subsequent recovery and clean-up efforts. As our entire parish lies within the Louisiana Coastal Zone, it is not surprising that a considerable percentage of our population benefits from the commercial and/or recreational fishing opportunities afforded to us by our geography. Terrebonne Parish is home to many seafood processors and distributors, as well as several charter fishing businesses and lodging accommodations near vibrant fishing areas. We appreciate the ability to help these businesses restore productivity to pre-spill levels, and beyond, through the RESTORE Act and related funding opportunities.

The fourth goal of the plan to Enhance Community Resilience is a high priority shared locally by Terrebonne Parish Consolidated Government and its residents. Terrebonne Parish has been extremely active in assisting its residents in elevating their homes to safe and resilient elevations, in order to combat the devastation experienced in tropical storm and hurricane events. The Terrebonne Levee and Conservation District has worked tirelessly to provide an added level of defense for our residents by constructing interim levee and flood control features along the proposed Morganza-to-the-Gulf Hurricane Protection System alignment, which is anticipated to be authorized by Congress in the very near future. While the RESTORE Act does not seem to have the authority to approve structural projects, such as levees, there are many opportunities within Terrebonne Parish where our locally-led non-structural efforts can be bolstered by funds from Clean Water Act fines, which would work together with our other flood and storm surge protection measures.

Finally, the fifth goal to Restore and Revitalize the Gulf Economy is crucial to all areas of the Gulf harmed by the oil spill, and Terrebonne Parish is no exception. Between the spill, itself, and the drilling moratorium that followed, our local economy experienced a crippling blow that is still being felt by many of our local businesses and industries. As we are home to the Port of Terrebonne, a large offshore oil & gas service port located on the Houma Navigation Canal and the Gulf Intracoastal Waterway, the lack of activity in the gulf initiated a trickle-down effect that dealt a blow to all areas of our economy, from shipyards to grocery stores. Many of our local companies were driven to paycheck cuts and/or lay-offs. The ability to implement workforce development and job creation programs on the state level would be very beneficial to our local economies and would help our businesses get back to their pre-spill levels of productivity.

On the matter of State Expenditure Plans, we appreciate the wording chosen in the draft plan that outlines general categories of eligible uses, without being overly limiting in individual project types. The Louisiana 2012 Comprehensive Master Plan for a Sustainable Coast was very aggressive in promoting regional restoration and preservation projects that are projected to help Louisiana gain, rather than lose land at target year 50, but from a local perspective, several high priority areas and projects were left out of this plan, leaving Terrebonne Parish habitats and residents at great risk. We appreciate that the Council's plan is currently worded to allow local political subdivisions like Terrebonne Parish to utilize any direct allocations we are to receive in such a way that these high priority, vulnerable areas can be revitalized, restored, and preserved in a way that meets the needs of the local communities and the goals of the Council's plan. I strongly encourage the Council to keep this level of freedom for local funding recipients to be able to implement important projects that would otherwise be left out of state-wide plans.

I thank you for the opportunity to comment on this draft plan, and look forward to working with the Council in any way we can to restore our community back to its pre-spill conditions. Should you need any further information, or would like to contact our office for any reason, please direct correspondence and questions to Nicholas Matherne, Director of Coastal Restoration and Preservation for Terrebonne Parish Consolidated Government at (985) 873-6889 or by email at normatherne@tocs.org.

Sincerely,

Michel H. Claudet Parish President



Bob Graham, Co-Chair William K. Reilly, Co-Chair Frances Beinecke Donald Boesch Terry D. Garcia Cherry A. Murray Fran Ulmer

July 3, 2013

The Honorable Penny Pritzker
Secretary of Commerce and
Chair, Gulf Coast Ecosystem Restoration Council
U.S. Department of Commerce
1401 Constitution Ave., NW
Washington, D.C. 20230

#### Dear Secretary Pritzker:

On behalf of all the members of the National Commission on the BP Deepwater Horizon Oil Spill and Offshore Drilling, we offer the following comments on the "Draft Initial Comprehensive Plan" (the draft Plan) that the Gulf Coast Ecosystem Restoration Council issued on May 23, 2013.

Our Commission emphasized the importance of restoring the health and sustainability of the Gulf ecosystems and made the proposal that 80 percent of the Clean Water Act Funds be allocated to this effort. From the Commission's perspective, the compelling rationale for doing this was the need to reverse the long term degradation of Gulf of Mexico ecosystems. Long before the BP spill, the federal government was an active partner in the destruction of this productive resource, allowing the destruction or degradation of wetlands and other coastal environments to promote shipping, oil and gas development, agriculture, and other economic activities.

We appreciate that the Council's responsibilities for implementing the RESTORE Act are extremely complex and there are a number of questions about what Congress intended and how the legislation should be implemented. We also realize that Congress established some unrealistic deadlines for getting the process under way, particularly since no resources have been made available to support these efforts. Given these difficulties and limitations, we are very impressed by what the Council has accomplished to date, even though it has not been able to meet all of the deadlines set forth in the legislation.

Nevertheless, we do have some concerns about what we have seen so far, and more about what directions this effort may take in the future. Our concerns pertain not only to the Council's efforts but to the NRDA (Natural Resource Damage Assessment) processes, the National Fish and Wildlife Foundation program and the North American Wetlands Conservation Fund as well. In our report Assessing Progress: Three Years Later that we released in April, we set forth seven questions pertaining to the Gulf restoration efforts. We intend to monitor and evaluate all the restoration efforts with a continued focus on these seven questions.

#### Will the different programs be coordinated and how?

With separate organizations attempting to disburse such large sums of money for restoration, there could be substantial overlap or duplication or divergent interests that need to be reconciled. The draft Plan recognizes the need for coordination but sets forth no specific proposals for how this will be accomplished. We understand that some efforts are being made to coordinate the different efforts, but fear that, in the rush to get programs underway, this is not being given as much attention as it needs. Later in these comments we recommend that the Council, in cooperation with the other restoration efforts, establish two panels – a science advisory panel and a citizens advisory panel – to oversee these several programs. These panels could substantially help in the coordination effort.

# Will the programs have clear goals and will there be robust monitoring of how well they are achieving those goals?

Before beginning such massive expenditures, it is essential that all parties agree on what they are trying to accomplish. It may be that the goals may differ somewhat among the programs – the RESTORE Act has a particular diversity of "eligible activities". Nevertheless, it is important that all the programs establish clear, measurable goals, and that these goals be coherent and consistent among the programs. And for each goal there should be clear, quantitative metrics for measuring progress being made in achieving the goal, clear milestones to which this progress can be compared, and a robust monitoring program to measure and guide progress toward these goals.

The draft Plan recognizes the desirability for establishing objectives that are "more specific and measurable" than those set forth in that report. We believe that it is important that this process begin as soon as possible.

We recommend that the Council work with the other programs and with the National Academy of Sciences to define these goals and establish the milestones and monitoring programs. The Academy, which is now engaged through its newly endowed Gulf Program, has undertaken such efforts for a number of other programs and would provide a respected, independent venue for this effort.

#### Will the projects selected under the programs be based on the best available science?

Although the RESTORE Act and the draft Plan emphasize that the restoration projects should be "based on the best available science" none of the several restoration programs has established a scientific advisory committee. Whether the Council should establish such a committee is one of the questions raised in the request for comments.

Our response is an emphatic yes. Sustainable restoration in the Gulf is complicated scientifically and technically and the programs would benefit from having a standing committee of scientists to review proposed projects and ensure the rigor of their design. We recommend that the Council work with the other restoration programs to establish a scientific advisory process that would review all the restoration efforts to ensure that they are all based on the best available science.

Here again, the Council should seek advice from the National Academies about how that oversight might best be provided. And, as we said above, having an overarching review process could substantially help coordinate the various efforts and ensure they remained focused on the restoration goals.

The draft Plan is silent on coordination by the Council on the Gulf Coast Ecosystem Restoration Science Program and Centers of Excellence in Research Grants Program supported by the Gulf Coast Restoration Trust Fund. We realize that the Council lacks direct authority for these programs. However, the RESTORE Act does indicate some expectations for consultation and coordination among these elements, and the federal agencies and states represented on the Council do have some responsibility for these science programs. The Plan should be more explicit and innovative on how the two science programs will work to achieve synergies with the Council's activities, particularly with regard to how the programs can support the research, monitoring and observations to ensure the "best available science" is used in effective project design and adaptive management.

# To what degree will the RESTORE Act funds be used to restore the resilience of Gulf of Mexico ecosystems degraded over the long term as a result of national policies?

From the Commission's perspective, this was the compelling rationale for allocating Clean Water Act fines to a Gulf Coast restoration trust fund in the first place. While the RESTORE Act allows use of these funds for economic development and infrastructure improvements as well as ecosystem restoration, it would be tragically short-sighted if the primary emphasis were not on rebuilding resilience in the natural systems that are critical to the regional economy and well-being. Furthermore, there should be diligence against using these funds for unrelated purposes such as to balance budgets or replace revenue sources for ongoing expenditures.

The RESTORE Act divides the money it makes available for restoration into three components. The first is the Direct Component in which the monies are allocated directly to the states. Although the Council has no responsibility for overseeing the expenditure of these funds, we believe that it should be fully aware of how these funds are being used so that the projects the Council supports can be coordinated with the Direct Component projects. For instance, if the Direct Component funds are spent predominately on economic development projects, the Council would have less need to consider such projects when considering proposals for the other two components.

The second component is the Council-Selected Restoration Component. We strongly believe that this component should be restricted to ecosystem restoration as is implied by your conversion of the four priorities set forth in the legislation into your four "evaluation criteria". These four criteria appropriately refer only to ecosystem related improvements, and this indeed should be the sole focus of the second component.

The Council's role regarding the third component, the Spill Impact Component, is murkier. A broader array of activities is eligible, and therein lies the risk of loss of emphasis on restoring the degraded ecosystems. The draft Plan states that projects, programs and activities included in State Expenditure Plans must be consistent with the goals and objectives of the Comprehensive Plan

although the draft Plan identifies the" objectives" as pertaining to the Council-Selected Restoration Component, not to the third component. Frankly we found the distinction between goals and objectives confusing. Several of the objectives are only minor restatements of the goals while others seem only loosely if at all related to the goals. It is also unclear how the approval process for State Expenditure plans will work. Will each plan be voted up or down as a whole or could there be objections to specific projects, programs, or activities included in a plan?

# Will there be adequate financial controls and auditing of expenditures to ensure the funds are well spent and to minimize the potential for waste or fraud?

There have already been several cases of fraud tied to payments made pursuant to the spill. We recognize that the RESTORE Act tasks the U.S. Department of the Treasury with developing rules to ensure that funds are spent appropriately, but were dismayed to read the Inspector General's report indicating that it is disagreements among the federal agencies that has delayed these rules. Avoiding waste, fraud, and abuse is likely to be a major challenge, but meeting this challenge will be critical to the success of the program.

We would recommend that the Council make two modifications in the draft Plan to address these issues.

The first is to require that certain information be provided by the sponsor for each project before it is considered for approval. The draft Plan provides a list of information that "may" be provided for projects in the State Impact Plans. We recommend that the same information be provided for Council approved projects, and in both cases the provision of this information be mandatory not discretionary. Under the discretionary approach in the draft Plan, the Council could be expected to approve state plans with no information about what they will cost or what they will accomplish.

The second modification we recommend is that all the projects in the second and third components should be evaluated on the basis of how well they fulfill all five of the goals set forth at the beginning of the draft Plan, not on whether they respond to any one goal. Projects which help implement several goals should result in a more effective restoration program. Including independent evaluation to inform Council decisions would improve the credibility, transparency and accountability of these decisions.

#### Will the projects be selected and implemented expeditiously?

We recognize, of course, that Congress provided the Council with no resources to carry out its preparatory work, that it is impossible to prepare a meaningful "comprehensive plan" before the amount of funds available for implementing the plan has been determined, and that Louisiana and Florida appear to be the only states to so far have prepared a proposed list of projects to be included in such a plan. We also recognize that some of our other recommendations such as establishing clear goals for the program and coordinating the Council's efforts with the other programs may cause further delays. Nevertheless, it is important that restoration efforts be started as quickly as they can. As you know, the Gulf is continuing to lose wetlands at a distressingly high

rate. It will be much easier to try to prevent additional losses than to try to bring back those that have already occurred.

#### Will there be adequate opportunity for public review and comment?

We believe that it is important for the restoration programs to adopt transparent operating procedures and be open to public comment, and commend the Council on the initiative you have demonstrated in holding public meetings throughout the gulf coast. We recommend, again in response to one of the questions raised in the request for comments, that the Council continue this effort at transparency by establishing a public advisory committee. Here again it would make sense for such a committee to provide advice on the several restoration programs. This would help in their coordination in such a way that the public could obtain a full and clear view of all the efforts and how they fit together.

We also recommend that, once the Council has taken account of the comments submitted during the current review period and assembled all of the components the law specifies should be included in the Initial Comprehensive Plan, including the three-year project and program list and ten-year funding strategy, that you reissue the complete draft plan for public review and comment rather than finalizing it in pieces. Given the importance of the Council's activities and the amount of money that will be involved, it is more important that the initial plan be done well rather than it be issued according to arbitrary deadlines.

Several of our comments focus on the need for coordination among the programs. One excellent mechanism for accomplishing this would be for the programs to sponsor a coherent, well-crafted comprehensive planning process for the Gulf (sometimes called marine spatial planning), as the Commission recommended in its final report. This would substantially advance the development of sustainable management and coordinated restoration.

We appreciate the opportunity to comment on the Council's draft comprehensive plan and would be happy to answer any questions you might have. Again, we congratulate the Council on what it has accomplished and we stand ready to assist you in your efforts to implement an effective ecosystem restoration program in any way we can.

Senator Bob Graham

#### ORGANIZED SEAFOOD ASSOCIATION OF ALABAMA



P.O. BOX 338 Bayou La Batre, AL 36509 Telephone (251) 824-1672 Fax (251) 825-1715

July 8, 2013

Secretary Penny Pritzker Department of Commerce 1401 Constitution Avenue, NW Washington, DC 20230

Dear Secretary Pritzker:

Organized Seafood Association of Alabama (OSAA) was established in 2002 to promote greater efficiency in meeting the marketing, infrastructure and policy/regulatory needs of the local seafood industry. OSAA currently serves over 900 shrimpers, oystermen, crabbers, fishermen, seafood processors and their support industries.

The explosions of the Deepwater Horizon fouled marine life, deep sea and shoreline habitats, resulting in the closure of economically critical fisheries and oiling of beaches across the Gulf Coast. OSAA joins others across the Gulf region to ensure the intent of the Restore Act of 2012 regional approach to restoring the long-term health of the valuable natural ecosystems and economy of the Gulf Coast region be implemented in a timely, practical, and fair manner. Thank you for this opportunity to provide our input on the Gulf Coast Ecosystem Restoration Council Draft Initial Comprehensive Plan.

We respectfully offer the following recommendations for your consideration.

- PUBLIC ENGAGEMENT ensures projects have the support needed for implementation, will increase
  public buy-in, and contribute to the long-term success of projects. Meaningful public participation is
  critical to the long-term success of the Council's goals and objectives.
  - a. Recommend the public be given an opportunity to comment of the final initial plan and project list that the Council will release PRIOR to beginning project implementation. We urge you to incorporate meaningful public engagement moving forward.
  - b. Establishment of a Public Advisory Committee with regional stakeholder representation to ensure public participation and transparency in decision-making
  - Provide continued opportunities for public participation in shaping and designing the program, including setting goals, milestones and specific outcomes.
  - Council meetings open to the public rotated along the Gulf Coast with adequate notice (10 business days) of meeting dates/times/locations
  - e. Opportunities for public comment at meetings, on draft strategies, plans and projects
  - f. Continue to identify opportunities to engage the public and ask them to invest their time and talents

- 2) COUNCIL TRANSPARENCY- in terms of project selection process, grant and contracting procedures and awards, and project status.
  - a. Provide a mechanism to track the Council's decisions and their progress, recommend using an online method
- LEVERAGING RESOURCES AND PARTNERSHIPS will be vital in achieving a successful restoration implementation plan.
  - Align and Coordinate with other federal, state and local stakeholders to prevent duplication of effort and waste of funds
  - b. Seek to leverage existing federal, state, and local stakeholders to spread the funds
  - c. Seek to leverage existing federal, state, local, interagency, intergovernmental or public-private partnership to promote job and skills training opportunities to help local workers find opportunities in the restoration process.
  - d. Develop appropriate preferences in procurement and grant policies that promote hiring of local workers, training and placement of local workers, particularly those from disadvantaged, underserved and resource limited communities.
  - e. Plan needs specific details on how the Council plans to interact, share, and coordinate information with all the entities/agencies involved in Gulf restoration efforts.
- DELIVERING RESULTS AND MEASURING IMPACTS Plan must include a way to show project results, and measure outcomes/impacts.
  - Coordinate with other Restoration Programs (NFWF, NOAA, NRDA, ADCNR-MRD, etc) to track results, outcomes and impact.
- 5) GOALS The Plan includes five goals, four of which focus on environment restoration and one on economic recovery. There is the potential that some economic recovery projects may have a negative environment impact that isn't compatible with the restoration goals.
  - Economic Recovery Council should avoid or minimize projects with impacts on the natural resources the Council is trying to restore.
- 6) SUBMITTAL OF PROPOSALS TO THE COUNCIL –plan states the Council will "periodically request proposals from its eleven state and federal members", Plan needs specific time for project solicitations.
  - a. Project solicitations be made at least semi-annually
  - b. Provide a timeline for review of project selections
  - c. Provide a schedule for public input and project review

We look forward to future opportunities to comment and make recommendations that will help the Council develop effective implementation and restoration plans. Thank you for your commitment and continue efforts as we move forward with restoring our Gulf Coast.

Regards

Ernie Anderson,

President, Organized Seafood Association of Alabama

#### WEGMANN & ADAMS, L.L.C.

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William J. Wegmann (1923-2011)

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July 8, 2013

Gulf Coast Ecosystem Restoration Council c/o US Department of Commerce 1401 Constitution Avenue, NW, Room 4077 Washington, DC 20230

RE: Comments on Draft Initial Comprehensive Plan

Dear Members of the Gulf Coast Ecosystem Restoration Council:

I provide the following comments on your Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy, Gulf Coast Ecosystem Restoration Council, May 2013 ("Plan").

The Deepwater Horizon Oil Spill ("DHOS") was first and foremost a marine catastrophe. The DHOS occurred approximately fifty (50) miles off the coast of Louisiana in federal waters. Thousands of square miles of marine bottom, surface, and water column were polluted. Crude oil remains mixed in the bottom sediments and the harmful effects on marine life are only barely understood at this time. I request that you give careful consideration to these facts and make the marine environment a priority in your decisions.

The long term effect of the DHOS on the marine environment is largely unknown. Marine sediments in many square miles surrounding the Macondo well were oiled and still contain harmful hydrocarbons. Marine living resources already appear to be showing the effects of the DHOS. On the other hand, the long term effects of the DHOS are not known and extensive testing, monitoring, and study will be required to understand the long-term effect of the DHOS on marine habitats and marine living resources. While the Plan includes marine habitats and living resources in its goals and objectives, it is not clear that the Council will prioritize the marine environment for testing, monitoring, study, preservation and restoration. I request that the Plan prioritize the marine environment, including marine habitats, and include provisions to ensure that sufficient funds are set aside to address the contingencies that will arise in the marine environment.

Gulf Coast Ecosystem Restoration Council July 9, 2013 Page 2

The Plan indicates that the Council intends to adopt a comprehensive, landscape scale, ecosystem approach. In order to do so, the Council must give appropriate attention to the marine environment. While the coast is important, the marine environment is no less important. I respectfully request that the Council clearly indicate in the Plan that proportional funding will be provided for marine protection and restoration.

An ecosystem-based plan must consider what is best for the entire ecosystem. Programs and projects must bear a rational relationship to ecosystem damage. It is important to remember that the Spill happened fifty miles away from the coast and that most of the DHOS oil never reached state waters. It is only reasonable to assume that a significant amount of damage to habitat and living resources occurred in the marine environment and the Plan should reflect these facts.

While the Plan does not address restoration and protection at the level of specific programs or projects, the Council should be aware that there are many projects and programs that would benefit the marine environment, including by way of example: comprehensive long-term monitoring, marine sanctuaries and conservation zones, acquisition of fishing rights, development of long-term governance structures, creation of marine protected areas, research and development of marine law and policy, and marine education.

I agree that the Council should focus on ecosystem restoration and protection in the first three years, and further believe that the circumstances require that most or all of the funds within the Council's control should be devoted to ecosystem protection and restoration, with a significant proportion of those funds devoted to the marine environment.

The Plan states that the Council is committed to engagement, inclusion and transparency. Consistent with that commitment, I would request that the Council provide timely access to meaningful, detailed information regarding the Council's activities. In particular, I would request that the Council provide the public with access to the administrative record as it develops, the opportunity to attend Council meetings in person, contemporaneous and archived internet access to Council meetings, and reasonable access to the resources the Council has available to it in making its decisions. While I understand that complete access to all Council resources and communications may not be appropriate in every case, I believe that very limited access at occasional public meetings and the opportunity to comment on draft plans is less than transparent.

In conclusion, an ecosystem collapse may be underway in the marine environment. Ocean warming and acidification are having and will continue to have long term, systemic effects. Dead zones are huge and getting bigger every year. Ninety percent of large fish have been taken from the sea. Fifty percent of corals are dead or dying. Now is the time and the

Gulf Coast Ecosystem Restoration Council July 9, 2013 Page 3

Restore Act is the opportunity to do something meaningful about it. I ask that the Council give due consideration to the marine environment and direct a fair portion of Restore Act funds under its control to restoration and preservation of the marine environment.

Thank you for your consideration of these comments. Please contact me at (504) 833-3800 should you have any questions or require additional information.

With kind regards, I am

Very truly yours,

Orr Adams, Jr.

# Or LOU

## PARISH OF JEFFERSON

#### OFFICE OF THE PRESIDENT

JOHN F. YOUNG, JR.
PARISH PRESIDENT

July 8, 2013

Dr. Rebecca Blank, Chair Gulf Coast Ecosystem Restoration Council c/o US Department of Commerce 1401 Constitution Avenue, NW,Room 4077 Washington, DC 20230

Re: Gulf Coast Ecosystem Restoration Council's Draft Initial Comprehensive Plan:

Restoring the Gulf Coast's Ecosystem and Economy

Dear Dr. Blank:

The following is to supplement my public comments at the June 12, 2013, Public Meeting in Belle Chasse, Louisiana regarding the above-captioned matter, and my letter of even date. Since that date, I have received significant input from the constituent base in Jefferson Parish.

Attached for your review and inspection is a list of additional Jefferson Parish projects that should be included in the final Gulf Coast Ecosystem Restoration Council's Comprehensive Plan. The attached project list is appropriately comprehensive, considering that Jefferson Parish is in the Barataria Basin which experienced some of the highest land loss rates world-wide, and received the most significant oiled shoreline from the Deep Water Horizon Incident. Accordingly, the significant portion of the Council's projects should be located in this most impacted coastal ecosystem.

These projects are likewise to be included in the 2013 proposed updates to Jefferson Parish's Coastal Wetland Conservation and Restoration Plan. Developed in 1993, and updated in 2003, the 2013 proposed updates include those plans and project lists that have been developed with input and concurrence from our coastal stakeholders.

Thank you, in advance, for your attention and consideration.

Sincerely,

John F. Young, Jr. Jefferson Parish President

Attachment



### PARISH OF JEFFERSON

#### OFFICE OF THE PRESIDENT

JOHN F. YOUNG, JR. PARISH PRESIDENT

June 12, 2013

Dr. Rebecca Blank, Chair **Gulf Coast Ecosystem Restoration Council** c/o US Department of Commerce 1401 Constitution Avenue, NW.... Room 4077 Washington, DC 20230

OS EXECUTIVE SECRETARIM

RE Gulf Coast Ecosystem Restoration Council's Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy म् नोपक्षिति । विकास स्वीतिकृति । १८०० सुन्न प्रति । १८०४ हे व सम्बद्धाः सम्बद्धाः

As President of Jefferson Parish, I thank the Gulf Coast Ecosystem Restoration Council for hosting the public meeting for the Draft Initial Comprehensive Plan in Louisiana, and specifically in the Barataria Basin. The Barataria Basin is home to many coastal communities including the Town of Jean Lafitte, Crown Point, Barataria and the Town of Grand Isle. It is this watershed that received the most "heavily oiled" coastline in the Gulf Coast Region due to the Deepwater Horizon Oil Spill. It is also in this Basin that oil attributed to the Deepwater Spill continues to be removed from Jefferson Parish marshes and beaches. Further, with the threat of hurricanes and tropical storms upon us, I fear there is more oil to be discovered and revealed.

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Jefferson Parish is a coastal parish located in the center of the Barataria Basin. It stretches from the south shore of Lake Pontchartrain to the Gulf of Mexico and incorporates many unique cultural fishing communities with rich heritages, including the City of Westwego, the Town of Jean Lafitte, and the Town of Grand Isle, which is the only inhabited barrier island in the State of Louisiana. It is with these coastal communities in mind that I express my gratitude and pleasure that you have included "Enhancing" Community Resilience" as one of the 5 Goals of your Initial Comprehensive Plan. Jefferson Parish urges that the Lafitte Area Ring Levee Project be one of the projects included in your plan to achieve enhanced community resilience. This project is included in the State's Comprehensive Master Plan, and it is critical to providing the Lafitte community sustainability, through the ability to adapt to both short and longterm changes impacting the area, particularly flood risks associated with sea-level rise and environmental stressors. environmental stressors. and their their forces princing for the confidence was producing to the Betacome

Upon review of your "Draft" Initial Comprehensive Plan, I fully support the 5 Goals and 7 Objectives; however, Jefferson Parish requests that "coastal communities' resiliency projects" be added to the list of project types in the Evaluation Criteria. We also urge you to include a set of requirements that would push projects and programs toward expedited implementation. Louisiana loses land the approximate

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size of a football field every fifty (50) minutes, so there is no time to spare. Accordingly, bringing projects and programs not only to fruition, but also to completion is of the utmost importance.

With that said, on behalf of Jefferson Parish, I respectfully request that the following projects be included in your Final Project List:

- (1) Projects that follow the Multiple Lines of Defense strategies adopted by the State of Louisiana in its Comprehensive Master Plan, including:
  - (a) Completion of the restoration of our Barrier Islands (already underway) from the mouth of the Mississippi River to the Caminada Headlands;
  - (b) Completion of Phase II of the Barataria Basin Long Distance Sediment Pipeline Project, which has already been initiated with Phase I going to bid just yesterday; and
  - (c) The Lake Pontchartrain Barrier Project.
- (2) Shoreline Protection Projects, including:
  - (a) The Bayside Segmented Breakwater at Grand Isle which is a NRDA Early Restoration Candidate, (but not currently funded or approved); and
  - (b) The Alligator Bend Shoreline Protection Project in the Pontchartrain Basin along the East New Orleans Landbridge, submitted to you by the NRCS.
- (3) Coastal Community Resiliency Projects, including:
  - (a) The Lafitte Area Ring Levee Project; and
  - (b) The FiFi Island Forested Wetland Restoration Project.
- (4) Marsh Creation and Sediment Delivery Projects, including:
  - (a) The Barataria Landbridge Marsh Creation Project, submitted to you by the US Army Corps of Engineers; and
  - (b) The Bayou Dupont Sediment Delivery Project a Marsh Creation Project, submitted to you by the EPA.

In closing, I thank you again for giving us the opportunity to voice our support for the projects and programs that our coastal communities, marshes and shorelines require, however I would be remiss in not stating that Deepwater Horizon Spill oil continues to wash up daily on our marshes and beaches, and I hope that this Council will require BP and the US Coast Guard to complete the removal and clean-up of remaining oil, buried tar mats, and tar balls that litter our coastline.

It has been 3 years and 53 days since the BP's Deepwater Horizon Oil Spill, and it is time that BP delivers on their promise to "make it right".

Sincerely,

John F. Young In Jefferson Parish President The following comments are submitted by Robert G. Thrower, Tribal Historic Preservation Officer for the Poarch Band of Creek Indians in Atmore, Alabama, with regard to the Gulf Coast Ecosystem Restoration Council's Draft Initial Comprehensive Plan:

Of primary Tribal concern is the establishment of meaningful government-to-government consultation between affected American Indian Tribes and all lead federal and state agencies under the RESTORE Act. As the Draft Comprehensive Plan indicates "... the United States has a unique legal relationship with federally-recognized Tribes as set forth in United States treaties, statutes, executive orders, and court decisions...the Council recognizes the value of Tribal input in the region's restoration activities". While Tribal participation has been stated very broadly in the Draft Initial Comprehensive Plan, it is important to begin to specify and delineate appropriate protocols and mechanisms that will ensure successful future Tribal consultation under the RESTORE Act. Tribal sovereignty must be respected throughout this process. Tribes should be involved in all phases of planning, especially those in the beginning. While various forms of "engagement" (conference calls, webinars, public meetings, etc.) have been utilized in the communication of valuable information, these efforts cannot be used as a substitution for formal face-toface meetings with Tribal officials. With respect to the sovereign status of American Indian Tribes, it should be noted, for future reference, that public comment meetings are not appropriate vehicles for direct communications with Tribal governments. It is imperative that Tribal meetings be established on a regular basis to ensure that effective and meaningful Tribal communication and consultation is being conducted. It is also imperative that mechanisms be developed to ensure meaningful and effective communications between affected American Indian Tribes and the RESTORE Council.

To facilitate productive communication between Tribes and the RESTORE Council, we support the establishment of an American Indian Advisory Committee to the Gulf Coast Ecosystem Restoration Council. The American Indian Advisory Committee should be comprised of Tribal Leadership, and designated representatives from both the Tribal Environmental/Natural Resource Departments and Cultural/Historic Preservation Departments of each affected Tribe. This Advisory Committee will be the primary point of collective Tribal contact. When appropriate, Tribes could elect to be consulted collectively through this Advisory Committee, or, they may choose to retain their sovereign rights to individual government-to-government consultation. The unique composition of this American Indian Advisory Committee would ensure an effective and holistic representation of Tribal concerns and expertise, and, overall, contribute to the progression of efforts through the RESTORE Act.

We also support the establishment of scientific advisory committees to the Gulf Coast Ecosystem Restoration Council and the inclusion of Tribal representatives within these scientific committees. The inclusion of this Tribal representation will enhance RESTORE Act efforts by utilizing both the scientific expertise of Tribes and the approprate inclusion of traditional cultural/ecological knowledge. While this provision would enhance the draft plan's commitment to "... incorporate new science, information, and changing conditions..." into the constantly evolving comprehensive plan, it should be noted that Tribe's

have had thousands of years of continuous habitation along the Gulf Coast, and possess unique knowledge and wisdom about these areas.

With respect to RESTORE Act funding apportionments which are under the direct administration of affected states, (the 35% evenly distributed among the affected states) we want early Tribal consultation with the lead agency responsible for this funding. At this point, an assumption

has been made that this agency might be the U.S. Treasury. We want early consultation with whomever is designated as the lead agency. It is vital that affected American Indian Tribes have a voice in all aspects of RESTORE Act funding. This is especially true with regard to the comprehensive plan's reference to the development of state expenditure plans (these plans are specific descriptions of the process that the States will use to ensure appropriate public and tribal participation and transparency in the project, program, and activity selection process, in compliance with the RESTORE Act and applicable regulations). Within their respective states, Tribes should have active representation and participation in the development of state expenditure plans. Whether or not this is facilitated, proposed state expenditure plans must ultimately be provided to the affected Tribes, be approved by the RESTORE Act Council and as stated in the Draft Comprehensive Plan "...must comply with the RESTORE Act and applicable laws and regulations." With respect to the sovereign rights of Tribal participation in all aspects of the RESTORE Act, measures should be taken to safeguard against any exclusion of Tribal participation and future perceptions of "statecentric" focus in the development and implementation of state expenditure plans.

The four priority evaluation criteria as specified in the Comprehensive Plan (to evaluate and select proposals to achieve comprehensive ecosystem restoration) provide a good foundation for future project selection. Certainly, as time progresses, the need for additional criteria will become neccessary.

This concludes my comments with regard to the Gulf Coast Restoration Council's Draft Intitial Comprehensive Plan.

Robert G. Thrower Tribal Historic Preservation Officer Poarch Band of Creek Indians Gulf Coast Ecosystem Restoration Council – Draft Programmatic Environmental Assessment for the Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy

The Council is due congratulations on the production of the Draft Programmatic Environmental Assessment, and its contribution to the development of the Draft Initial Comprehensive Plan for restoring the Gulf Coast's ecosystem and economy.

Initially I would note the **Introduction** to recognize that the Gulf of Mexico is bounded by three countries, including the United States, Mexico and Cuba. The blowout itself primarily affected only the U.S. waters of the Gulf, and the issues relating to Cuba for purposes of the plan are relatively minor and problematic because of political concerns. However, the United States and Mexico have shared Gulf resources and cooperation on the stewardship of these resources would benefit both nations. The Council should consider how such cooperation may be enhanced through implementation of the Plan.

In these comments I will focus on the restoration regarding the abundance and diversity of the biological diversity, particularly the species diversity of the Gulf of Mexico. I would emphasize that the Gulf's ecosystem is primarily comprised of species and the associated abiotic characteristics. While the primary emphasis on restoration effort is the catastrophic impacts of the Deep Water Horizon blowout, with focus on additional catastrophic and chronic pollution events, the Gulf's ecosystem is also subject to ongoing impacts from global change, including those resulting in erosion of the coast and changes to the marine environment. The ecosystem and associated species habitats are experiencing ongoing change, and it is important that the species be conserved to preserve our options for a productive ecosystem in the future. Restoring current habitats may not adequately preserve those options.

The emphasis on species recovery in the draft should be expanded, not only to ensure recoveries for priority species in restoration efforts, but to ensure also that restoration efforts do not adversely impact species recoveries. Species currently protected by the U.S. Endangered Species Act are not the only species that have been impacted by the blowout or other Gulf environmental impacts, and are not the only species legally subject to recovery efforts, including restoration of their habitats. For example, many species of migratory birds protected by the Migratory Bird Treaty Act may be subject to legal requirements associated with the restoration program. As may be Gulf species that are biologically determined to be threatened with extinction through Red List Assessments managed by the International Union of the Conservation of Nature. Attached is a *BioScience* article that summarized species considered as threatened with extinction under the Red List compared to species protected by Federal law, including ESA. I would emphasize that the species assessments conducted under the IUCN Red List provide a global standard on the conservation status of species.

Specifically I would recommend that the draft Plan and the draft PEA be clear that the Plan could apply to all impacted species in the Gulf. While species are included in a number of references to natural resources and otherwise in both documents, it should be clear that species not currently subject to exploitation or specifically protected by Federal law may be subject to the Plan.

The Council should also be aware that the IUCN and the Harte Research Institute in Corpus Christi have initiated a new data base to summarize information regarding marine species in the Gulf of Mexico, including all vertebrates and selected invertebrates and plants. The data base will include distribution maps and spatial planning capacity as well as other information concerning research and stewardship of Gulf species. We hope this effort will benefit the Council's plan of work, and further recovery and stewardship of the Gulf's rich biological diversity.

Sincerely,

Roger E. McManus

P. O. Box 1393 San Marcos, Tx 78667 July 8, 2013

Gulf Coast Ecosystem Restoration Council c/o U.S. Department of Commerce 1401 Constitution Avenue, N.W., Room 4077 Washington, DC 20230

#### Dear Council Members:

Thank you for all your good work thus far---we can see that you have incorporated many of the public's recommendations in recent months. We are looking forward to having the 10 year funding strategy and also the 3 year priority project list as soon as we can, to review that and comment, too.

We especially appreciate your focus on the need for fresh water to maintain a healthy Gulf ecosystem, as this is especially critical in Texas, and in our region around San Antonio and Aransas bays. Without serious attention to the issue of adequate fresh water, our Texas bays will not be able to provide good nursery habitat in the future for all the Gulf's shellfish, fish and wildlife. Restoration is good for our economy, and for our citizens who depend on these coastal resources.

We agree with your use of science-based decisions, and also the adaptive management approach for plans and projects. Please do use the existing document that the Gulf Coast Ecosystem Task Force produced in April 2012 to establish a similar foundation of science. And please set up a scientific advisory committee to provide advice on the best available science and restoration. Such a committee was very useful in the successful Edwards Aquifer Habitat Conservation Plan that we participated in, here in central Texas, over the past seven years.

As part of the Science Advisory Committee process, the Council may want to appoint a chief scientist to serve as chair and coordinate the science objectives and activities, while ensuring the connection between the NOAA RESTORE Science Program and the Centers for Excellence in each Gulf State.

Then we hope the final plan will show how science informs restoration decisions, and how project success is measured over time. It is wonderful that the Council has committed to using a regional, ecosystem-based, landscape-scale restoration approach, since the entire Gulf of Mexico is one interconnected ecosystem.

#### (Page 2, comment letter from SMRF to Restoration Council)

We do feel that an integrated and coordinated effort, more than just the "encouragement" mentioned in the plan, must be used to ensure that efforts funded through NRDA and NFWF are complementary to this work. Leveraging multiple sources like this is very important to getting maximum restoration results out of the precious RESTORE dollars.

Regarding public participation, we hope you will include meetings that are open to the public, with advance notice of meetings (at least 15 business days), opportunities for comment at the meetings, and then opportunities for comment on draft strategies, plans and projects. If Council meetings are rotated across the Gulf states, then the public might be able to attend a meeting in person.

We hope that a Texas specific website will be set up very soon for RESTORE. And finally, we are very happy to see the wording "projects and programs that promote community resilience should be tied to ecosystem restoration or protection" on page 13 of the draft plan.

Thank you for the opportunity to comment, and thank you for your work on making sure this money is spent efficiently, and for real restoration of our valuable coastal resources that so many Texans depend on for their livelihoods.

Sincerely,
Dianne H. Wassenich, Program Manager
San Marcos River Foundation
wassenich@grandecom.net
512-353-4628 or cell 512-787-6392



June 10, 2013

Comments for the Gulf Coast Ecosystem Restoration Council:

From the Gulf Coast Office of the Sea Turtle Restoration Project Submitted by Official Representatives Carole H. Allen, Gulf Office Director and Joanie Steinhaus, Assistant Campaign Director

Thank you for giving us the opportunity to again request funding for the restoration of the Gulf of Mexico and especially the Kemp's Ridley sea turtles that died by the thousands as a result of the Deep Water Horizon oil spill.

On May 23, 2011, the Sea Turtle Restoration Project submitted a request for actions that would help the Kemp's ridleys and other sea turtle species recover and make plans to assure growing populations in the Gulf of Mexico. (The confirmation number of this request was 4FVU2H1M.) We asked for permanent funding for expanded patrols on the Upper Texas Coast, an incubation facility to negate the hours needed to transfer fragile sea turtle eggs to the Padre Island National Seashore and a rehabilitation facility and clinic for treatment of sea turtles at present and in the event of a future oil spill in Texas waters. Many sea turtles are brought to the Galveston facility of National Marine Fisheries Service after being caught in shrimp trawls and ghost nets, hit by propeller boats and caught on hook and line.

Needless to say, it is exceedingly disappointing to read through the "Preliminary List of Authorized but Not Commenced Projects and Programs" and see the mention of the Kemp's Ridley Sea Turtle one time and only then to continue a program of egg transfer away from Galveston Island which does not recognize the requests of the Galveston Island Commissioners Court, the Galveston City Council and the people of

Galveston to retain Kemp's ridley eggs for incubation and release of hatchlings on the Upper Texas Coast.

At this hearing, we are asking again for funding and actions that will prevent the killing of thousands of Kemp's ridleys and support the increase of the population of nesters on the Upper Texas Coast with educational opportunities for Galveston and surrounding counties and Houston students as well.

Frankly, the Kemp's Ridley sea turtles on the Upper Texas Coast are being ignored by the current list of "Authorized but Not Commenced Projects." The lack of mention of this endangered sea turtle is proof that very little attention is being paid to their plight. We are asking for policy changes and actions that will demonstrate that the Official Sea Turtle of the State of Texas deserves a lot more concern than presently receiving. The following will Kemp's ridleys in the Galveston area:

- 1. Build a Sea Turtle Education Center with a clinic to treat injured sea turtles and allow the public to see them;
- 2. Stop transporting fragile Kemp's ridley eggs to the Padre Island National Seashore, incubate them in the Galveston area and then release nearby. Later, the eggs can be left in place with protection by some of Galveston's many volunteers before they hatch out as nature intended. (Corrals have been approved in far South Texas; why not Galveston?)
- 3. Stop near shore trawling similar to the ban in place in south Texas and Mexico but extend it to all year. A recent paper written by Dr. Donna Shaver states that the "nearshore Gulf of Mexico waters serve as prime foraging habitat for post nesting Kemp's ridley turtles." The paper also recognizes a "foraging corridor" and calls for "international cooperation for conservation of this imperiled species."
- Manage beach-raking activities on Galveston beaches so that hatchlings or eggs are not buried under tons of sand and sargassum by heavy machinery.
- Fund a Visitor Center in Galveston for Sea Turtle Restoration Project with educational films and materials for tourists, residents and teachers to build public awareness.
- 6. Provide funding for pamphlets, bookmarks, posters and beach signs for tourists and coastal residents.

- 7. Restore dunes on Bolivar Peninsula and elsewhere to encourage nesting sea turtles.
- 8. Recognize the coalition of businesses and entities now working for the Kemp's ridley recovery including the Houston Zoo, Moody Gardens, Galveston Bay Master Naturalists, West Galveston Island Property Owners Association, Texas A&M University at Galveston, Galveston City Council, Galveston County Commissioners and the Galveston Island Nature Tourism Council.
- 9. We must not miss the opportunity to participate in the proposed Lone Star Coastal National Recreation Area which would include sites spanning four Upper Texas Coast coastal counties: Matagorda, Brazoria, Galveston, and Chambers. This region has natural areas, outdoor recreation opportunities, historical sites and nesting Kemp's ridley sea turtles. The steering committee includes former Secretary of State James A. Baker, III, John L. Nau III, and life-long Galvestonian Doug McLeod.

Thank you for this opportunity to add some extremely important projects and programs to your current list.

Sincerely,

Carole H. Allen, Gulf Office Director

Joanie Steinhaus, Associate Campaign Director

## SOUTHERN ENVIRONMENTAL LAW CENTER

Telephone 404-521-9900

THE CANDLER BUILDING 127 PEACHTREE STREET NE, SUITE 605 ATLANTA, GA 30303-1840 Facsimile 404-521-9909

July 8, 2013

#### Via Email and First Class Mail

Gulf Coast Ecosystem Restoration Council c/o Acting Secretary Cameron F. Kerry, Chair U.S. Department of Commerce 1401 Constitution Avenue, N.W., Room 4077 Washington, DC 20230

#### Re: Comments on Draft Initial Comprehensive Plan

Dear Secretary Kerry,

The Restoration Council has an important task ahead of it. The Gulf Coast was devastated by the Deepwater Horizon oil spill. And although the coastal communities have begun to heal, the work of the Restoration Council will be at the center of ensuring that this healing continues in the most effective way possible.

The Southern Environmental Law Center, which has offices throughout the Southeast, provides free legal services to other environmental organizations. We do this to help ensure that the communities throughout this region have the clean air, water, and open spaces that they need to thrive. Like the many other commenters on the Draft Initial Comprehensive Plan, the Southern Environmental Law Center is intent on seeing that the civil penalties from the Deepwater Horizon settlement are spent in a way that will most benefit the communities on the Gulf Coast that were hit so hard by the spill.

As the Council has recognized, "environmental restoration is key to economic recovery." That could not be more true in this case. The natural environment is a large component of what makes the Gulf Coast so special. The marsh, sea grass beds, maritime forests, and coastal wetlands play an important role in drawing people to the coast. Aside from providing stunning vistas, they also provide the shrimp, crabs, oysters, and fin fish that visitors to the coast come to catch, cook, and eat.

It is for this reason, and others, that we need to protect these natural resources that many coastal economies depend on. The Draft Plan suggests that part of the penalty money should be spent on purchasing conservation easements on natural areas. Following the lead of the Weeks Bay Foundation, many environmental groups and scientists are now proposing that the Council should require in its final plan that a nickel out of every penalty dollar be spent to purchase such conservation easements. In many cases, conservation easements are the only way to adequately protect such areas from poorly planned development and transportation projects.

Acting Secretary Cameron F. Kerry July 8, 2013 Page 2

These natural areas are also under threat from sea itself. As the sea continues to rise, Gulf Coast communities are suffering from higher erosion rates. Research is showing that in many cases the traditional approaches to coastal erosion—bulkheads and seawalls—are exacerbating such erosion. And they are destroying the coastal ecosystems in the process. Any sea grass beds or saltwater marsh seaward of a bulkhead or seawall will eventually disappear as the sea bed in front of these structures erodes away. When the marsh or sea grass beds disappear, so too does the fish, crabs, and clams that inhabit them.

Over the last two decades up and down the Eastern seaboard and along the Gulf, states have been working hard to refine an alternative to bulkheads and sea walls. Under this "living shoreline" approach, erosion is addressed by using oyster reefs to slow down ocean waves and then using native vegetation to stabilize the shoreline. Alabama has demonstrated leadership in this area by moving forward with an ambitious plan to construct one hundred miles of living shorelines along the Alabama coast. Federal agencies, state agencies, and local governments in Alabama have also moved forward with their own living shoreline projects. Other states along the Gulf Coast from Texas to Florida are doing the same.

These projects require money for conducting further research and for implementing specific projects. Therefore, in addition to the "nickel" for every penalty dollar that should go towards purchasing conservation easements for saltmarsh, sea grass beds, maritime forest, and freshwater wetlands, we also ask that penalty money be directed towards encouraging living shorelines.

Finally, the natural areas along the coast are dependent on the freshwater that feeds them. Further study is needed to determine whether the salt marsh, freshwater wetlands, maritime forests, and sea grass beds are receiving a sufficient quantity and quality of fresh water to ensure their survival. Thus, penalty dollars also should be directed towards such vital research.

Thank you for the opportunity to comment on the Draft Initial Comprehensive Plan.

Sincerely,

William W. Sapp

Senior Attorney



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July 8, 2013

Gulf Coast Ecosystem Restoration Council c/o U.S. Department of Commerce 1401 Constitution Avenue, N.W., Room 4077 Washington, DC 20230

To the Gulf Coast Ecosystem Restoration Council (Council):

This letter serves as the combined comments from several concerned Gulf Coast non-profit agencies on the Initial Draft Plan released by the Council in May of this year. On June 18<sup>th</sup>, close to forty members of the Biloxi Gulf Coast community came together to voice their suggestions and concerns about the Initial Draft Plan directly to members of the Council. This meeting was organized and facilitated by Gulf Regional Network, Sierra Club and the MS Collaborative which includes Steps Coalition, Asians American for Change MS Coalition of Vietnamese- American Fisher Folk and Families. Boat People SOS, Hijra House, and Mississippi Center for Justice. Organizations in the MS Collaborative reached out to community members to attend this meeting and provided translation services to those residents who were not English proficient. The names of community members are listed below; however, they represent only a small fraction of the multitudes of concerned individuals from our community who are invested and care deeply about the future of the Gulf Coast.

Group 1

Richly Duong 100 Winnie Ct. Gulfport, MS 39503

Ya Sin Shabazz PO Box 927, Biloxi, MS 39533 (Hijra House)

Amy Ji Carter 403 Maginnis Ave. OS, MS 396564

(Asians Americans for Change)

Kara Lankford PO Box 7891 Spanish Fort, AL 36577

(Ocean Conservancy.org)

Group 2

Andrew Schill 1525 E Pass Rd. Gulfport, MS (Mississippi Center for

Justice) MCJ

Irene McIntosh 3047 Chotham Rd, D'Iberville MS 39540

(D'Iberville Volunteer Foundation)

Ed Cake 2510 Ridgewood Rd, Ocean Springs, MS 39564

(Gulf Environmental Associates and DVF)

Avery Bates 8260 N Meadow Ln. Irvington, AL 36544

(Organized Seafood Assoc. of AL)

Group 3

Victoria Phaneuf 3924 Idaho St. New Orleans, LA 70114

(University of Arizona)

Jackie Antalan ophomecare@yahoo.com (Operative Home Care)
Don Blancher 330 Fern Hill Ct. Mobile, AL 36608 (MDEQ)

Jackie Washington-Danzie 223 Nixon St, Biloxi 39530 (Harrison Co. Federation of

Women)

John Jopling 1309 Father Ryan Ave. Biloxi, MS (MCJ)

**Group 4** 

Kelly Lucas1411 Bayview Ave, Biloxi, MS 39530 (MDMR)Joseph Ferguson14624 John Smith Rd, Vancleave, MS 39565Charisse Gordon963 Division St. Biloxi, MS 39530 (MCJ)Divya Subrahmanyan963 Division St. Biloxi, MS 39530 (MCJ)

Jennifer Johnson PO Box 4686, Jackson, MS 39296-4686(Oxfam America)

Stephen Teague 963 Division St, Biloxi, MS 39530 (MCJ)
Roberta Avila 610 Water St., Biloxi, MS 39530 (Steps Coalition)
Howard Page, Facilitator 610 Water St., Biloxi, MS 39530 (Steps Coalition)

**Group 5** 

Suong Pham6020 W Greene St, Bay St. Louis, MS 39520Thu Van Huynh6159 E. Jackson St. Bay St. Louis, MS 39520Nghieu Tran100 Espana Park, Waveland, MS 39576No Van Nguyen3074 Big Ridge Rd #4, D'Iberville, MS, 39540

Ut Thang Nguyen 277 Nichols Dr, Biloxi, MS 39530 Tuan Dang 7613 Reston Dr, Biloxi, MS 39532

Kaitlin Truong, Facilitator 2112 Bienville Blvd., Suite LI, Oceans Springs, MS 39564

AAC (Asian Americans for Change)

Nam Van Nguyen 3600 Jo Beth Terrace, Gautier, MS 39553 Dong, Le Van 1905 Porpoise Dr., Ocean Springs, MS 39564 Thao Vu. Facilitator 1636 Popps Ferry Rd. Suite 223, Biloxi, MS 39532

Facilitator – (MS Coalition of Vietnamese-American Fisherfolk

and Families)

The following comments were in response to questions solicited by the Council when the Draft Plan was released, and are taken directly from the notes of the facilitators assigned to each group.

#### 1st) Input on what Priority Criteria the Council should use when evaluating projects

- The current suggested criteria used by the Council is far too broad and needs to be narrowed significantly to be workable as an evaluation tool. Specifically, there should be numerically weighted criteria that each potential project is evaluated by and this weighted rubric should be available for public viewing.
- One of the main criteria for evaluation should be a potential project's impact on community resilience and workforce development. Projects that benefit the long term resiliency should be geared towards the resiliency of minority, distressed, and fishing populations of the Gulf Coast.
- Criteria should also include hard numbers about the percentage of local workforce, including local fisherman that will be utilized in the implementation of a project

#### 2nd) Input on the Initial Draft's listed Funding Objectives

- The funding objectives are also too broad and must be refined to clear and specific objectives by which each project will be evaluated.
- Continued environmental education and stewardship must be an active objective of the RESTORE Council, especially concerning education about the impact of potential future disasters.
- There must also be an emphasis on local workforce development and contracting as an objective; this will create employment by the local workforce in the communities where restoration projects will occur.

## 3rd) Both the Citizen and Science Advisory Committees are urgently needed by the Gulf Coast community and both must be a part of the Council selection process

- Advisory committees must include locals from the Gulf Coast, including but not limited to those from formal and informal education backgrounds such as fisher folk who make their living from the Gulf waters, social scientists, and representatives of the numerous environmental justice groups on the Gulf Coast.
- Both committees should be utilized as secondary project oversight groups and be given real power to recommend or veto certain projects that will affect their local community.

We believe the following three areas of focus are essential to ensuring the continued health of the Gulf Coast region both ecologically and economically. **FIRST**, we want to see a commitment to local jobs and workforce development with any new restoration project. Projects selected by the Council must be implemented by local Gulf Coast workers and fisher folk, and when necessary sub contracted by way of larger contractors. **SECOND**, there must be a Citizen's Advisory Committee as well as a Science Advisory Committee that can realistically influence which restoration projects are inevitably chosen for implementation. **THIRD**, while we acknowledge that ecological restoration projects will inherently have elements of economic restoration, we must have a commitment from the council that no project will promote purely economic growth in the community at the cost of ecological restoration.

Thank you in advance for your serious attention to these comments.

Sincerely,

Roberta Avila Executive Director Steps Coalition on behalf of the MS Collaborative- Racial Equity Initiative.

cc: MS Collaborative- Racial Equity Initiative
Asian Americans for Change
Boat People SOS
MS Coalition of Vietnamese- American Fisherfolks and Familes
MS Center for Justice
Hijra House



1655 N. Fort Myer Drive Suite 1300 Arlington, VA 22209 Phone: 703-525-6300 www.conservationfund.org

July 3, 2013

Gulf Coast Ecosystem Restoration Council c/o U.S. Department of Commerce 1401 Constitution Avenue, N.W., Room 4077 Washington, DC 20230

**Dear Council Members:** 

The Conservation Fund (the Fund) has led land conservation efforts for nearly 30 years. During this time, we've protected more than 7 million acres across America, including wild areas, historic lands, and national parks and wildlife refuges throughout the Gulf region. We work hand-in-hand with community and government leaders, landowners, and our agency partners to save the places that matter most and accomplish top public conservation priorities.

The Fund commends the Gulf Coast Ecosystem Restoration Council for the development of the *Draft Initial Comprehensive Plan: Restoring the Gulf Coast's Ecosystem and Economy* (the Plan) and appreciates the opportunity to comment. The Council provides a strong framework for restoring and protecting the habitats that are home to countless species of fish, birds, and other wildlife that contribute to a healthy ecosystem and a thriving Gulf Coast economy.

As we move forward, we urge the Council to consider the following recommendations:

- (1) In recognition that *perpetual* protection is integral to restoration and protection efforts, we recommend making perpetual land protection a priority in the *Deepwater Horizon* oil spill restoration effort by modifying the definition of restoration, the objectives and the priority criteria. We appreciate the inclusion of "protecting and conserving ecosystems" in the Plan's definition of restoration (pp. 11), however, we urge the Council to provide further clarity and emphasis on the importance of perpetual protection by:
  - a. adding "conservation easement and land acquisition," specifically, to the Council's definition of restoration in the Plan (pp. 11);
  - b. retaining language in Objective 1 (Restore, Enhance and Protecting Habitats) referencing acquisition and conservation easements; and
  - c. adding fee acquisition and conservation easements to the type of projects and programs listed under Objective 2 (Restore, Improve, and Protect Water Quality), Objective 3 (Protect and Restore Living Coastal and Marine Resources), Objective 4 (Restore and Enhance Natural Processes and Shorelines), and Objective 5 (Promote Community Resilience).

Decades of research has shown that perpetual protection restores and protects habitats, watersheds/water quality, and marine resources, and promotes community resilience. Perpetual protection can be accomplished by either fee title land acquisition or conservation easement purchase from willing sellers by government and non-profit organizations.

- (2) The Fund supports the establishment of advisory committees as recommended in the Plan's "Next Steps" section (pp. 20). We encourage the Council to establish a science advisory committee, a citizens' advisory committee, and a lands advisory committee to provide input to the Council in carrying out its responsibilities under the RESTORE Act. The lands committee would be charged with reviewing and making recommendations on land acquisition and conservation strategies and should include representatives from government agencies, natural resource experts, and the non-profit conservation and land protection organizations.
- (3) In order to accomplish the regional, ecosystem-based approach to restoration highlighted in the Plan, we recommend that the Council ensure a broad interpretation of the "Gulf Coast region" and adhere to pursuing restoration and acquisition "without regard to geographic location within the Gulf Coast region." We are concerned that while the Plan outlines the definition of the "Gulf Coast region" as it is defined in the RESTORE Act, that the actual boundaries remain unclear to many project developers and Gulf Coast citizens. For example, the region should not be incorrectly limited to the area within 25 miles of the coast, but rather should include a more expansive area consisting of a state's coastal zone plus the land, water, and watersheds that extend 25 miles beyond that zone. In Florida, the coastal zone is the entire state of Florida so there should be no geographic limitations. In other states, the coastal zones vary. We strongly recommend a Council map outlining the geographic boundaries of the defined "Gulf Coast region" for use by all project developers, and to ensure that all qualifying projects within the region are put forward for consideration by the Council. Additionally, while the Plan states several times that projects will be evaluated "without regard to geographic location within the Gulf Coast region" (pp. 14, Evaluation Criteria; pp. 6, Overview), the Plan should ensure there are no biases, for example, by expanding the list of habitats under Objective 1 (Restore, Enhance, and Protect Habitats) to include additional priority freshwater and upland habitats, whose restoration and protection provide critical benefits to downstream functionality, resiliency, and sustainability.
- (4) Finally, the Fund recommends that the Council adopt a transparent process by which non-Council members can propose projects. Conservation groups across the Gulf are working hard in tandem with federal, state, and local partners on projects that will make significant contributions to the restoration and protection of the natural resources, ecosystems, and wildlife habitats of the Gulf Coast region. We would like to see a transparent process put into place for all projects that allows the Council to evaluate future projects that will protect and restore the natural resources most impacted by the *Deepwater Horizon* oil spill. We have attached the Fund's Gulf Coast Partner Acquisition Priorities map and look forward to meeting with Council staff to provide specific details on the projects the Fund and our partners have developed for consideration. Some of

these projects are already on the preliminary list published alongside the Plan and we hope to see these on the Funded Priorities List.

Thank you for this opportunity to provide input to the *Draft Initial Comprehensive Plan*. The Conservation Fund is committed to a partnership approach to conservation in the Gulf Coast region and looks forward to working with the Council on the further development of the Plan and the restoration of the Gulf Coast.

Sincerely

Lawrence A. Selzer President & CEO

Enclosure: The Conservation Fund's "Gulf Coast Partner Acquisition Priorities" map

## The Conservation Fund - Gulf Coast Partner Acquisition Priorities



## **GULF COAST RESTORATION CORPS**





### **Project Summary**

The Corps Network (TCN) stands ready and willing to assist the Gulf Coast Ecosystem Restoration Council (Council) with the ecosystem and economic restoration of the Gulf Coast while promoting natural resource stewardship of its young people and veterans. TCN proposes to build Conservation Corps capacity in the Gulf Coast through a five-year project designed to provide ecosystem restoration and build the infrastructure necessary to sustain existing and establish new Conservation Corps programs in underserved areas across the gulf coast. Specifically, the Gulf Coast Restoration Corps project will employ over 700 local young people (between the ages of 18-25) and veterans (up to age 35) to complete important and necessary restoration projects across the Gulf over a five year period and leave at least three new local Conservation Corps in the region to continue providing opportunities to embark on pathways leading to promising careers and productive lives while significantly investing in their communities.

### **Statement of Need**

The Deepwater Horizon oil spill in 2010 was the largest accidental marine oil spill in the history of the petroleum industry, releasing 4.9 million barrels of crude oil and causing extensive damage to marine and wildlife habitats and to the Gulf's fishing and tourism industries. Moreover, the Gulf Coast's economy has been battered over the last decade from economic recessions and both natural and man-made disasters.



### **A Solution**

The Council can begin to repair and revitalize the Gulf Coast's ecosystem, provide training to local young people, create jobs, and stimulate economic development by investing in a multi-year Restoration Corps program.

Conservation Corps mobilize young adults and veterans, under the leadership and supervision of well-trained crew leaders, to make up self-contained workforce units that are able to complete significant ecological and restoration work. Built on the legacy of the Civilian Conservation Corps (CCC) of the 1930s, Corps operate nationwide and creates win-win situations by addressing several pressing needs at the same time. They provide young people with opportunities to advance their education and obtain important life and job skills. They offer a stipend or wage that can stimulate the local economy, and they complete important and necessary projects in a high-quality, cost-effective manner. According to a recent cost analysis by Booz Allen and the National Park Service. Corps can complete projects for a fraction of the cost of other types of labor (average project savings of more than 50 percent).

Also, like its predecessor the CCC, which played a major role in responding to natural disasters that occurred during that time including several forest fires and floods, modern Corps have continued this legacy of disaster response. In 2006 and 2007, following Hurricane Katrina, TCN coordinated a Gulf Coast Recovery Corps in Waveland and Biloxi, MS, that engaged more than 216 AmeriCorps members and 54 crew leaders from Corps across the Country. Corps have also responded to other disasters, including the floods in Iowa, numerous tornados across the Midwest, and many forest fires in the West. Most recently, Corps crews from across the country assisted with response to Super Storm Sandy.

Conservation Corps provide self-contained crews and individual placements to meet project needs (e.g. crew leaders, crew members, vehicles, tools, project expertise, insurance, risk management, etc.) They have a long history of partnering with federal, tribal, state and local land and water management agencies. Engaging Conservation Corps can help meet the long term recovery goals (ecological restoration, employment and economic development) of the gulf region in a cost effective manner while addressing youth unemployment, and preparing a diverse group of young people to be the next generation of workers, leaders, and environmental stewards.

Conservation Corps prepare young people for jobs and careers. Since the time of the CCC going forward to modern day, preparing young people for jobs and careers has been one of the principal goals of Corps programs. Through the crew-based Corps model, Corpsmembers receive mentoship, learn how to work together, and develop work and leadership skills.

In the Corps Model, adult leaders, who serve as mentors as well as technical trainers and supervisors, guide crews of up to 8-12 Corpsmembers as they carry out a wide range of service and conservation projects. In return for their efforts to restore and strengthen communities, Corpsmembers receive a living allowance, and, if needed, classroom training to improve academic competencies and secure a high school diploma or GED, college credit, and a wide range of supportive services. They also participate in experiential and service-learning, receive general and technical skills training, are taught leadership skills, and are encouraged to become civically engaged. Many receive an AmeriCorps post-service educational award.

### Regardless of the type of the project, Corps provide opportunities for young people to:

- Gain industry recognized credentials and technical skills applicable to future employment;
- Take initiative—growing as leaders and accountable, responsible colleagues;
- Grow in self-efficacy and self-esteem through pride in creating visible and valued improvements to community and the environment; and
- Attain academic achievement through learning by doing—relating classroom studies to
  experience in the field (and those that need to, gain educationally by making progress toward a
  high school diploma or GED).

### **Project Design**

TCN proposes a Gulf Coast Restoration Corps project that will employ over 700 local young people and veterans on restoration projects across the Gulf over a five-year period, and leave at least three new local Conservation Corps in the Gulf to continue providing opportunities for young men and women to embark on pathways that lead to promising careers and productive lives while significantly investing in their communities.

In each stage of the project, Conservation Corps can complete a wide and broad range of projects that restore and protect natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches and coastal wetlands.

### Stage 1

TCN will coordinate a large scale Conservation Corps response to assist in the restoration effort, similar to many of the other disaster response efforts described above. Established Corps located in Texas, Florida, and Louisiana will respond immediately with a focus on hiring local young people and veterans. TCN will issue a multiyear Request for Proposals (RFP) to identify the seven additional Conservation Corps from outside the Gulf Coast region to assist in the effort. The non-local Conservation Corps will provide capacity and corps expertise while engaging primarily local recruits as Corpsmembers. Stage 1 will last one year, involve up to ten Conservation Corps in ten-week residential sessions. Stage 1 will include extensive crew leader training with partnering organizations on gulf specific restoration projects. (January – December 2014)

### Stage 2

The ten national and local Conservation Corps that TCN selected in the initial RFP will continue to assist in Gulf Coast ecosystem restoration projects while transitioning to engaging only locally recruited Corpsmembers. TCN will develop a system to recruit local young peple and veterans to work for the ten Conservation Corps. Corpsmembers will continue to work under seasoned crew leaders from across the nation, with the goal of transitioning regional Corpsmembers to crew leaders to lead

subsequent crews. TCN will issue a second RFP to select three organizations to operate permanent Conservation Corps in the Gulf Region, which has historically been underserved by conservation and workforce programs. TCN will provide technical assistance to the three selected organizations. In addition, the three organizations will begin working with initial ten Corps and project partners to gain on the ground experience. The Corpsmember service period will extend in length as the program transforms from "spike" crews to local Corpsmembers. This stage will last two years (January 2015 – December 2016).

assistance on technical proects, youth development practices, and organizational capacity. These new programs will focus solely on Gulf restoration activities and then slowly expand to include system monitoring and sustainability. These expanded and new permanent Corps would be a lasting legacy to the engagement of Corps to restore the Gulf. This stage is expected to last two years (January 2017 – December 2018).

### Stage 3

TCN will support the development of the three to five new permanent Corps programs in traditionally underserved areas across the Gulf Coast. At this point, all project funding would go solely to the new startup Corps. These Corps will scale up from four crews each in the first year to six crews in the second year. TCN will continue to provide training and technical

# A recent study by Texas A&M and Brigham Young Universities found that Conservation Corps programs resulted in the following impacts on Corpsmembers:

- A positive attitude toward public lands was 11 times higher for Corpsmembers than members of a comparison group;
- Teamwork was six times higher for Corpsmembers than members of the comparison group;
- Leadership was six times higher for Corpsmembers than members of the comparison group;
- Responsibility was three times higher for Corpsmembers than members of the comparison group;
- Positive communication indicators were four times higher for Corpsmembers than members of the comparison group; and
- Critical Thinking was four times higher for Corpsmembers than members of the comparison group.

### **Gulf Coast Restoration Project Types**

Conservation Corps have completed a wide and broad range of projects that restore and protect natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches and coastal wetlands:

### **Coastal Restoration**

- Bank Stabilization
- Barrier Island Restoration
- Marsh Creation
- Monitoring/Surveying to Support Sediment Diversion and Hydrologic Restoration
- Oyster Barrier Reef Seeding
- Ridge Restoration
- Riparian Habitat Restoration
- Shoreline Protection

#### **Assesments, Studies, Inventories**

- Boundary Surveys and Marking
- Ecological and Restoration Planning
- Environmental Sampling
- Hydro-biological data collection
- Population Studies and GIS Inventories
- Research Assistance
- Species Inventory and Monitoring

### **Emergency Response**

- Debris and Hazardous Trees Removal
- Hazardous & Toxic Materials Clean Up
- Levee Protection
- Tree Removal

### **Maintenance and Monitoring**

- Volunteer Management
- Abandoned Lot Clean-Up
- Construction (Shelters, Kiosks, Cabins, etc.)
- Construction of Nesting Boxes, Fishing Piers, Boat Docks and Fish Cribs
- Decommissioning of Structures
- Erosion Control
- Fencing Installation and Removal
- Irrigation Systems
- Re-vegetation
- Trail Construction and Maintenance
- Weatherization

The Council and partners will identify Corps-appropriate projects from the "funded priority list" that will focus on restoring and protecting natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, coastal wetlands, and the economy across the Gulf Coast region. The Council will have the option to select large-scale projects that the Corps can contribute to over multiple years or select portions of larger projects that contain Corps-appropriate work. As the council plans and implements these projects, TCN will assist in identifying federal, state, and local partners and proposals to incorporate the Corps into Restore projects.

In addition to providing crews, Corps have extensive experience providing individual placement interns that deliver support in areas of assessment, planning, research assistance and species and habitat monitoring. Corps also have the capacity and experience to lead large volunteer projects, mobilize and manage local volunteers and donations, and engage residents of affected communities and local business.

### **Training & Partnerships**

TCN will work with Council members, federal, state, and local land and water managers, conservation organizations, and foundations to design and coordinate regional training sessions throughout each stage of the project. TCN will engage national and regional foundations and partners to help develop the training curriculum and cover the cost associated with trainings.

TCN will partner with the Corporation for National and Community Service to offer AmeriCorps Education Awards to all of the Corpsmembers upon successful completion of the program.

In addition, TCN will partner with state workforce agencies and regional / local Workforce Investment Boards to build local recruiting networks and provide Corpsmembers with access to employers and jobs following their terms of service. In the effort to develop local recruits, TCN will also partner with state and private universities, community colleges, and historically black colleges and universities, and seek capacity-building support from national and regional foundations.

# The Corps Network Project Oversight

TCN will provide project management, administration, and training and technical assistance thoughout the entire project. TCN will provide grant / agreements and financial oversight from the Washington, DC office and plan to hire two field staff- ideally housed with a local partner organization- to provide on the ground management and monitoring.

The first RFP will support up to ten Conservation Corps organizations from both the Gulf Coast region and national scope to engage 160 Corpsmembers and Crew Leaders. The funding will include a negotiated weekly rate for each organization participating and related travel expenses to the project site(s). TCN will manage training and technical assistance for the projects. The second RFP will be for the final three years (including a one year overlap with the first RFP). This RFP will establish three new local Conservation Corps in the Gulf region to continue providing opportunities for young men and women to embark on pathways that lead to promising careers and productive lives.





For each of the three new Corps, TCN will provide:

- Technical assistance in program design and management;
- Funding for a Program Manager and Coordinator on site;
- Agreed upon weekly project rate for Crewleaders' wages and Corpsmembers' stipends;
- An AmeriCorps VISTA on site to assist site staff and The Corps Network's staff in developing a program-wide sustainability plan and in collecting documentation for the purposes of promotion and evaluation;
- Up to \$25,000 per year for project startup costs and site support based on organizational need.

### **Project Schedule**

	Year 1	Year 2	Year 3	Year 4	Year 5
Total Corps Members and Crew Leaders	80	160	240	96	144
Conservation Corps	10	10	10	3	3
RFP 1 (10 Established Corps)					
RFP 2 (3 New Corps)					
Stage	1	2	2	3	3

Year 3 will include the 10 established Conservation Corps and the 3 new organizations chosen in the second RFP. The three new Corps will work with 10 established Conservation Corps to gain on-the ground-project, youth development, and administrative/organizational experience.

### **The Corps Network Organization Capacity**

Founded in 1985, with a mission to "promote the growth, quality, and sustainability of Corps" and support "well-funded, high-quality Corps in every community," TCN represents more than 127 state, local, and non-profit organizations, many of which have been in existence and changing lives and communities through service for several decades. Since it was established, TCN member Corps have engaged more than 750,000 young people in service. At present, TCN member Corps enroll more than 27,000 Corpsmembers a year, the majority of whom come from diverse and disadvantaged backgrounds, many of whom are looking for a second chance to succeed in life. Corpsmembers receive

a wide range of personal and professional development opportunities and services including, but not limited to: guidance from adult leaders who serve as mentors and role models, academic programming designed to lead to a high school diploma or GED, opportunities to pursue in-demand certificates and credentials, and a modest stipend – all to prepare them for postsecondary education and labor market success.

The founders of what is now TCN (formerly the National Association of Service and Conservation Corps) drew their inspiration from the CCC, the Depression-era program that engaged and supported three and a half million young men in natural resource conservation and development. Similarly, today's Service and Conservation Corps – the heirs of the CCC – engage youth and young adults in community service and service learning; provide training, education, and full scope of supportive services; and set young people on a defined pathway leading to post-secondary education, sustainable employment, and a lifetime of civic engagement.

TCN advocates for policies and resources, establishes and develops partnerships, provides technical assistance and training, facilitates a peer review process and regular learning exchanges of best practices, and administers pilot and national programs (including an Educational Award Program), for the primary purpose of improving the quality and increasing the capacity of existing Corps, and helping establish new Corps in underserved communities.

TCN has managed multiple major federal awards involving collaboration at sub-sites, most recently a \$5.7M National Emergency Grant from the US DOL, requiring detailed evaluation data tracking as well as detailed fiscal reporting and reimbursements. The Corps Network has managed requirements and complex reimbursements for awards including US DOL, CNCS, Bureau of Reclamation ARRA funding, and the second largest Education Award program in the AmeriCorps portfolio. Findings in over a decade of A-133 audits have been none to minimal. The result is strong internal controls and trusted support to sub-grantees ensuring all reporting is clean and accurate.

### **Conclusion**

TCN stands ready and willing to assist the Council with the ecosystem and economic restoration of the Gulf Coast. TCN's proposed Gulf Coast Restoration Corps will provide ecosystem restoration and build the infrastructure necessary to establish and sustain Conservation Corps programs in underserved areas across the gulf coast. The Gulf Coast Restoration Corps will complete important and necessary restoration projects across the gulf while providing opportunities for young men and women to embark on pathways that lead to promising careers and productive lives.



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nature.org

July 3, 2013

Gulf Coast Ecosystem Restoration Council 1401 Constitution Avenue, NW Washington, DC 20230

Dear Members of the Gulf Coast Ecosystem Restoration Council:

Thank you for the opportunity to offer comments on the Council's Draft Initial Comprehensive Plan. The Nature Conservancy is a national and global non-profit conservation organization whose mission is to conserve the lands and waters on which all life depends. Our on-the-ground conservation work is carried out in all 50 states and over 30 foreign countries and is supported by approximately one million members. In the Gulf of Mexico region, we have been active for more than 40 years, and have state programs with local Boards of Trustees, land holdings, and coastal restoration projects in all of the Gulf Coast states. Our work is supported by a team of scientists who ensure that our conservation practices are grounded in the best and most current scientific understanding of coastal processes and ecosystems.

As a result of the 2010 *Deepwater Horizon* oil spill, the people of the country and the Gulf have a once in a lifetime opportunity to work together and leave a legacy for our children that we and they will be proud of – a hale and hearty Gulf of Mexico. To make the most of this opportunity, we must join together and fulfill the Congressional charge of this Council, to ". . . *undertake projects and programs, using the best available science, that would restore and protect the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, coastal wetlands, and economy of the Gulf Coast." After reviewing the Council's Draft Initial Comprehensive Plan ("Draft Plan"), we are optimistic that the Council is creating a framework that will help us meet this mandate. Further, we appreciate the extensive opportunities for public involvement in the development this Draft Plan and the consideration given to the input received thus far.* 

The comments herein are organized according to our recommendations on the following five elements of the Draft Plan and other areas around which the Council has solicited feedback:

- I. Comments on the proposed criteria for Council-selected restoration projects and programs, including expanded Priority Criteria and consideration of feasibility criteria;
- II. Comments on the proposed objectives for Council-selected restoration projects and programs;
- III. Recommendations regarding how the Council should consider and evaluate project proposals;
- IV. Comments on the proposed guidelines for the development of State Expenditure Plans;

V. Comments on regional approaches to restoration and science-based decision-making, including the formation of a Science and Technical Advisory Committee.

### I. Evaluation Criteria for Council-Selected Restoration Component

We recommend three sets of criteria for evaluation of Council-selected restoration projects. They should be used in sequence to identify those projects that will have the most significant restoration impact and are most likely to produce tangible and lasting results. The three sets of criteria are:

- Elaboration of the statutory criteria to better allow them to be used to evaluate specific projects
- The addition of six over-arching ecosystem restoration sub-criteria
- The further evaluation of the threshold feasibility of projects that meet statutory and ecosystem sub-criteria

These three sets of criteria are further explained as follows:

#### A. Elaboration of the statutory criteria

There are specific evaluation criteria that are unique to each of the four RESTORE Act "Priority Criteria" that are highlighted in bold type below. The bullets appearing under the bolded evaluation factor show the full list of detailed criteria that are relevant to each of the four evaluation factors.

- 1. Projects that are projected to make the greatest contribution to restoring and protecting the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast region, without regard to geographic location within the Gulf Coast region.
  - The extent to which the project or program benefits more than one natural resource or ecosystem service.
  - The extent to which the project or program produces or contributes to watershed or landscape scale benefits.
  - The extent to which the project or program provides lasting environmental and ecosystem service benefits.
  - The return on investment in terms of benefits provided per dollar invested in a project, including societal benefits from ecosystem services.
- 2. Large-scale projects and programs that are projected to substantially contribute to restoring and protecting the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast ecosystem.
  - The extent to which the large-scale project or program produces watershed or landscape scale benefits that are measurable and systemic, such as water quality

- and quantity improvement to freshwater flows in estuaries that support oyster reef restoration.
- The extent to which the large-scale project or program enhances or complements existing or future restoration activities (including other *Deepwater Horizon* penalty-funded restoration projects) to leverage restoration investment.
- The extent to which the large-scale project or program creates benefits that are lasting and contribute to the long-term health of the Gulf of Mexico; and
- The return on investment in terms of benefits provided per dollar invested in a large-scale project, including societal benefits from ecosystem services.
- 3. Projects contained in existing Gulf Coast State comprehensive plans for the restoration and protection of natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches and coastal wetlands of the Gulf Coast region.
  - Consideration that the project or program is contained in existing Gulf Coast State comprehensive plans, including watershed-based resource protection and restoration plans, state wildlife habitat protection plans, coastal zone management plans, marine protected area plans, and estuary protection plans.
  - Consideration that the project or program is contained in Gulf Coast State plans developed following the enactment of the RESTORE Act, for the restoration and protection of natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches and coastal wetlands.
  - The extent to which the large-scale project or program produces watershed or landscape scale benefits in terms of the provision of ecosystem services which are measurable and systemic.
  - The extent to which the projects enhance or complement existing restoration projects or other *Deepwater Horizon* penalty restoration activities in order to leverage restoration investment.
  - The return on investment in terms of benefits provided per dollar invested in a project, including societal benefit from ecosystem services.
- 4. Projects that restore long-term resiliency of the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands most impacted by the Deepwater Horizon oil spill.
  - The extent to which the project or program preserves or restores natural processes and produces lasting results in the face of sea level rise.
  - The extent to which the project or program reduces recovery times for natural resources and ecosystems in response to storm-surge, flooding, drought and other weather related events with minimal human intervention or maintenance.

- The extent to which the project or program provides environmental services that reduce the risk of hazards to communities along the Gulf Coast.
- The extent to which the project or program enhances or complements existing restoration projects or other *Deepwater Horizon* penalty restoration activities to leverage restoration investment.
- The return on investment in terms of benefits provided per dollar invested in a project, including societal benefits from ecosystem services.

### B. Over-arching Ecosystem Restoration Criteria

We recommend that projects meeting the statutory criteria be further evaluated in light of the following six overarching ecosystem restoration sub-criteria. These were derived from the four Priority Criteria within the RESTORE Act. We believe that the sub-criteria do not change but rather further refine the Priority Criteria, therefore considering them together with the Priority Criteria will enable the Council to best prioritize projects and programs that will achieve the greatest long-term restoration of the Gulf of Mexico.

The six sub-criteria that we recommend for consideration in conjunction with the Priority Criteria include:

1. *Multiple Ecosystem Services Benefits*. The extent to which the project or program contributes multiple benefits in the form of improvement or creation of ecosystem services associated with the seven ecosystem restoration objectives listed on pages 11-13 of the Draft Plan. The ecosystem services provided by a project or program focused on the seven ecosystem restoration objectives may include, for example:

-Habitat value

-Support for migratory species

-Fisheries, freshwater and saltwater

-Accumulation of sediments

-Water quality

-Freshwater delivery

-Storm surge and wave attenuation

-Benefits to other wildlife

-Wildlife corridors

-Nature-based tourism

-Sediment delivery

-Carbon sequestration

-Freshwater availability

-Flood protection

- **2.** Leveraging Existing Restoration Projects and Plans. The extent to which the project or program complements other watershed or large landscape restoration plans and existing projects to leverage and maximize restoration efforts;
- **3.** *Lasting Benefits.* The extent to which the project or program creates lasting ecological benefits which contribute to the long-term health of the Gulf of Mexico;
- **4.** Contributes to Resiliency to Climate Change and Sea Level Rise. The extent to which the project or program increases the capacity of coastal ecosystems and communities to adapt to the effects of sea level rise and changing climate.

- **5.** *Return on Investment.* The return on investment in terms of benefits provided per dollar invested in a project or program, including societal benefits from ecosystem services; and
- **6.** *Measurable Outcomes.* The extent to which the project or program delivers clearly defined, measurable outcomes and benefits.

To illustrate how the proposed sub-criteria can be considered in conjunction with the four Priority Criteria, see **Appendix 1**.

### C. Addition of Threshold Feasibility Criteria to Evaluation Criteria

In addition to the Evaluation Criteria above which are focused on the ecosystem restoration benefit of projects or programs, we respectfully recommend that the Final Plan contain a set of Threshold Feasibility Criteria by which projects and programs will be evaluated for completeness and technical viability, as well as to ensure consistent information is provided to the Council for project evaluation. These criteria should at minimum include:

- Quality and completeness of project design
- Technical feasibility and readiness for implementation
- Best available science supporting benefit(s) of project
- Estimated project costs are reasonable given anticipated benefits and include longterm maintenance costs
- Measurable environmental benefits defined in terms of the Priority Criteria
- Economic benefits, including jobs created and ecosystem service benefits
- Relationship to other existing or planned Gulf restoration efforts
- Extent to which there has been an opportunity for public discussion and input into project
- Public outreach and environmental education associated with project
- Long-term maintenance and monitoring plan for project

#### II. Objectives for Council-Selected Restoration Component

In addition to the project evaluation criteria, we appreciate your solicitation for feedback on the proposed objectives for the Council-selected Restoration Component in the Draft Plan. We offer the following comments on the proposed objectives:

- In general, we believe that the objectives in the Draft Plan correctly capture the types of ecosystem restoration projects, programs, and activities that should be funded by the Council.
- We suggest that Objective 2, *Restore, Improve, and Protect Water Quality*, be modified to *Restore, Improve, and Protect Water Quality Resources*, to reflect that the scope of the objective includes improving the quantity of freshwater flows and connections in addition to water quality improvements.

- We were pleased that the Council included as an example of potential project types, in its water quality objective, "implementation of best watershed management practices." We strongly support the notion of maximizing the impact of ecosystem restoration funds by directing them toward the restoration of "whole systems," such as critical watersheds. For example, in Florida, we have worked closely with counties and other stakeholders to identify integrated sets of projects and programs that will restore and protect critical watersheds from the basins to the beaches. Many of the public comments have revolved around using the watershed approach to identify the right projects to address the right issues. Implementing similar system-wide approaches across the Gulf will result in the best possible solutions by identifying a set of integrated projects and/or programs that will produce tangible long lasting environmental results for the entire region.
- We are pleased that Objective 6, *Promote Natural Resource Stewardship and Environmental Education*, recognizes the importance of "professional development and training . . . for all ages" to further ecosystem restoration and protection, and support the Council working with the states and other partners to develop and promote these types of programs (such as workforce development and job training programs for restoration projects and the establishment of a Gulf Conservation Corps to train and mobilize youth and military veterans to engage in restoration work).

### III. Procedures for Project Selection and Implementation

As one of the few conservation organizations that designs and implements on-the-ground restoration projects in all five Gulf States, we believe we have important insight to share with the Council regarding the Draft Plan's proposed guidelines for project evaluation, selection, and implementation. Below we offer several recommendations regarding the submittal of proposals to the Council and resultant agency implementation of the projects or programs.

### A. Submittal of Proposals to the Council

We have several concerns about the Draft Plan's proposed process for soliciting and evaluating project proposals (p. 16), as explained in detail below.

- **1.** There is a lack of specificity in the Draft Plan regarding the project submission sponsorship requirement. The word "sponsorship" as used on Page 16 of the Draft Plan is not defined within the RESTORE Act. As such, we encourage the Council to clearly describe what duties and obligations project sponsorship entails, including the following clarifications:
  - The extent to which sponsorship conveys responsibility for long-term monitoring, evaluation, and stewardship of projects, including the acquisition of land or other rights and adaptive management measures;
  - The extent to which sponsorship requires the same agency that sponsors a project or program to implement it;

- If sponsorship necessitates any level of local, state or other matching requirements;
- The extent to which sponsorship affects pass-through grant or subcontracting requirements.
- 2. Requiring proposed projects to be sponsored by individual Council members may restrict the implementation of large-scale, collaborative, and/or regional projects. We are concerned that requiring that projects or programs be sponsored by a single Council member may, in essence, pigeonhole potential projects/programs into single agencies' geographic regions or priorities and thereby impede the Council's ability to realize its stated commitment to "promot[ing] ecosystem-based and landscape-scale restoration without regard to geographic location within the Gulf Coast region." To address this concern, we recommend that the Council consider the following:
  - Allowing for projects or programs to have one or more agency "sponsors," thereby enabling two or more Council members to work together to propose and implement large-scale, cross-boundary projects; and/or
  - Allowing for the responsibility for the implementation and/or the long-term monitoring, evaluation and stewardship of projects or programs to be delegated by the project sponsor to another appropriate entity with mutually agreed upon terms of commitment.
- 3. Varying requirements and standards among project sponsors may lead to inconsistent practices relating to project subcontractors, grantees, and/or project partners. To address this concern, we propose:
  - Including provisions in the Final Plan that require any policies or requirements associated with pass-through grants and subcontracting opportunities to be consistent among all the agencies involved in the restoration of the Gulf Coast; and
  - Including provisions in the Final Plan which require that any policies or requirements associated with matching requirements should be applied uniformly among all implementers and projects/programs involved in the restoration of the Gulf Coast; and
  - Considering the possibility of appointing a lead agency from the Council
    Members' affiliations to administer all restoration programs and serve as a single
    point of contact and central support unit throughout the project selection and
    implementation processes. Administration would include ensuring
    projects/programs are implemented according to the Final Comprehensive Plan,
    benchmarks and completion occur on schedule, budgets are evaluated for
    accountability, and general oversight is provided throughout the process.

- **4.** There is a lack of specificity in the Draft Plan regarding the timing of project solicitations. The current text of the Draft Plan indicates that the Council will "periodically request proposals from its eleven State and Federal Members." We urge the Council to specify in its Final Plan the following:
  - The general time frame for which the Council will solicit project and program
    proposals (annually, semi-annually, etc.). We recommend that project
    solicitations be made at least semi-annually and follow a schedule similar to
    established federal restoration grant programs that have been successfully proven
    over time, such as the NOAA Community Restoration Program or the USFWS
    Coastal Program.
  - The timeline of review for project or program selection.
  - A schedule for scientific and public input and review.

#### B. Procedural Recommendations for Project Selection and Implementation

The Conservancy recommends that procedures surrounding restoration project or program implementation adhere to the highest levels of transparency and accountability in respect to selection and implementation of projects and programs. To this end, we recommend the Council implement the following procedures:

- Develop a mechanism for robust scientific oversight throughout implementation to ensure that all restoration efforts have a strong scientific foundation and include the necessary monitoring, modeling, evaluation and adaptive management. (See section below regarding Scientific and Technical Advisory Committee.)
- Provide a single source of information for the public about the status of projects selected for funding under the RESTORE Act, such as an online database that includes information about the projects, funding received to date, and the status of their design and/or implementation. The database should be updated frequently and user-friendly. (One example of such a database is the database of CWPPRA projects available at (http://lacoast.gov/new/Projects/List.aspx).
- Develop a mechanism to systematically share best practices across projects, programs, and state borders. This could be accomplished by the creation of standardized programmatic progress reports for rigor and consistency on a regional scale.
- Provide adequate, meaningful public notice for all meetings, deadlines (including project submission deadlines), and opportunities for comment on draft strategies, plans and projects. Notice should be given, at a minimum, through the Council's email list serve, individual Council member websites, and the Restorethegulf.gov website.
- Provide opportunities for public participation in future public hearings via webcast or other virtual means.
- Provide opportunities for culturally appropriate engagement to diverse communities, including providing translations of important documents into other languages spoken widely across the Gulf Coast, such as Vietnamese, French, and Spanish.

• Partner with non-profit organizations, academic institutions, and community organizations throughout the project selection and implementation process to take advantage of their vast experience, local expertise, and connection to local stakeholders.

### C. Emphasizing a Regional Approach to Restoration

We commend the Council for its commitment to taking a regional, ecosystem-based, and landscape-scale approach to restoration, "without regard to geographic location within the Gulf Coast region" (p. 6). In addition to recommendations we have made regarding project sponsorship, above, we believe that the Council can further support a regional approach to restoration by including guidance in the Final Plan of how regional projects shall be coordinated to ensure the long-term and cumulative success of every investment and realize the best, most appropriate ecosystem restoration projects as possible throughout the Gulf Coast. This approach ensures that the entire coastal and marine system receives restoration benefits, not just those within a particular state boundary or within the immediate area around an individual project. As with every procedural recommendation listed in these comments, we encourage the Council to incorporate best practices learned from other regional interagency recovery and restoration projects, including (but not limited to):

- Project integration enhances overall project success without creating additional work by
  utilizing the additional capacity provided by a central support team. In many cases, and
  for good reasons, project managers are almost entirely focused on implementation.
  Additional capacity coming from a central support team saves time, keeps the focus on
  project implementation and raises the visibility of each project.
- Project teams are willing to pull together to coordinate and share information and create
  efficiencies when they do so. A central support team works with each project to facilitate
  the exchange of knowledge and staff so that project managers can collaborate on lessons
  learned.
- A central point of coordination allows lessons from each project to be shared and successfully implemented in other projects. Integration allows for greater ease of receiving and disseminating information, which in turn leverages more support.
- Working across large-scale restoration projects requires more than large-scale funding. It also takes demonstration, innovation, knowledge sharing, partnerships and leverage.

### IV. Proposed Guidelines for the Development of State Expenditure Plans

The Conservancy supports the Council's stated commitment in the Draft Plan to ensure that the "projects, programs, and activities [in the State Expenditure Plans] will be implemented in a manner that is consistent with the requirements of the RESTORE Act as well as the Goals and Objectives of the Comprehensive Plan" (p. 17). We understand that Congress intended for the eligible activities under the state plans to be broader than those within the Comprehensive Plan, and support the use of state expenditure funds for projects that are not purely ecosystem-restoration-focused. However, we believe that, because the overall intent of the RESTORE Act is to restore the long-term health of the Gulf of Mexico ecosystem, the projects and programs in the State Expenditure Plans should not negatively impact the Gulf ecosystem. Accordingly, we recommend that the Council change its definition of "consistent" to the following:

The Council views "consistent" to mean that the Gulf Coast States will implement eligible projects, programs, and activities that will further one or more of the five Goals and will be implemented in a manner that does not have a [net] negative impact on the Gulf Coast ecosystem restoration projects and programs selected for implementation by the Council.

In addition to including the above language, the Final Plan should include clear guidance to states on the criteria that they will use to make this "consistency" determination. We also propose that the Council require State Expenditure Plans to:

- Contain a description of how the projects or programs therein leverage existing and proposed Gulf restoration activities (including from other related sources of funding) in order to maximize the ecosystem and economic value of these activities.
- Be developed with the opportunity for meaningful public comment. The Council should make clear in its Final Plan that it will not approve a State Expenditure Plan unless it is developed using a transparent process that includes stakeholder engagement and meaningful opportunities public comment.

Finally, we recommend that the Council clearly delineate a process and timeline for its own approval of State Expenditure Plans. This process should also include an opportunity for meaningful public comment.

### V. Guiding Principles: Regional Approach to Restoration and Commitment to Science

Finally, we commend the Council for including in the Draft Plan several guiding principles that will guide its activities in its implementation of the RESTORE Act, including commitments to regional approaches to restoration and science-based decision-making. We respectfully offer the following suggestions as to how the Council can help ensure that those commitments are realized in its Final Plan and beyond:

#### D. Creation of a Science Advisory Council

The Conservancy recommends the creation of a Science Advisory Committee to guide and advise the Council in major decisions in carrying out its statutory mandate. The Science Advisory Committee should be regional in approach and its composition representative of the entire Gulf Coast region as defined by the RESTORE Act. Committee members should be comprised of both theoretical and applied scientists, along with educators who can serve as community liaisons to share and explain progress of the Final Comprehensive Plan to the public. In addition, the Science Advisory Committee would include a representative from each of the Centers of Excellence established under the RESTORE Act. A single Senior Scientist would serve as chair.

We further recommend that Scientific Advisory Committee members be selected based on expertise that is directly relevant to the Gulf ecosystem and the challenges specific to the watersheds and estuaries within the five Gulf States. The Final Plan should include a section on

how the Council will incorporate the "Best Available Science" into its evaluation of both the Council-selected Restoration Component as well as the State-Expenditure Plan-Spill Impact Component. Using the best available scientific data, decision support tools models, and polls, the Science Advisory Committee will ensure that all ecosystem restoration projects are held accountable to the Evaluation Criteria ultimately adopted by the Council.

We recommend that the Council take steps to ensure that the Science Advisory Committee is actively engaged in the implementation of the Final Plan at every step: evaluating technical feasibility, benefits, and monitoring plans; prioritizing projects; determining sequential steps to completion; and lastly, informing final selection decision making. As a part of every RESTORE Council meeting agenda, the Science Advisory Committee should also be available to provide an update on its activities and answer questions presented to it by the Council. Finally, the Scientific Advisory Committee should coordinate regularly with NRDA and NFWF, so that all of the scientific lessons generated from these concurrent ecosystem restoration processes will work together and complement each other.

Thank you for the opportunity to comment on the Draft Plan. Please consider us a resource as you move forward in formulating a Final Plan and Project List; we welcome the opportunity to provide further feedback, data, and guidance throughout this worthy and highly iterative process.

Sincerely,

Robert Bendick

Director, U.S. Government Relations Incoming Director, Gulf of Mexico Program

The Nature Conservancy

Court Bendick

cc: Justin Ehrenwerth, Executive Director, Gulf Coast Ecosystem Restoration Council

### Appendix 1: EXPANDED RESTORE EVALUATION CRITERIA

PROJECT TYPE/ EVALUATION CRITERIA	Provides multiple benefits in terms of ecosystem	Complements other watershed or large landscape restoration	Creates benefits that are lasting/contribute to long-term health.	Increases resiliency of coastal ecosystems to effects of	Provides Return on Investment in terms of benefits provided per dollar invested,	Delivers clearly defined, measurable outcomes and benefits.
	services.	plans maximize restoration efforts.		sea level rise and climate change.	including societal benefits from ecosystem services	
Projects						
proposed to						
make greatest contribution						
Large-scale						
projects &						
programs						
projected to						
substantially						
contribute						
Projects contained in						
existing Gulf						
Coast State						
Comprehensive						
Plans						
Projects that						
restore long-						
term						
resiliency						



July 3, 2013

Gulf Coast Ecosystem Restoration Council c/o U.S. Department of Commerce 1401 Constitution Avenue NW, Room 4077 Washington, DC 20230

Electronic filing: RestoreCouncil@doc.gov

Dear Sir or Madam,

Thank you for the opportunity to comment and participate in the Restore Act Planning and Implementation process.

The Sherwin Alumina Company, LLC is a large Gulf Coast waterside industry absolutely dependent on marine commerce. We import approximately 3.5 million metric tons of Bauxite ore and export approximately 1.5 million metric tons of alumina products to worldwide markets annually. Sherwin Alumina employs approximately 625 people directly and more than 250 through on-site contractors. Each of our manufacturing jobs is estimated to support 3-5 more service jobs in our community. Our annual sales approach one half billion dollars each year. Our people live, work and raise families on the Gulf coast and enjoy its seafood, beaches, clean air and clean water. Sherwin Alumina and its people work hard to protect our air, water and land. Our company owns and protects more than 10,000 acres of coastal property, including more than 2500 acres of protected wetlands, marsh and critical upland habitat.

The Draft RESTORE Plan is a very good plan. Its brevity will allow the necessary flexibility we will need in the future, while its strong position on a limited, but important set of goals and well defined project selection criteria will provide clear guidance as projects emerge to take advantage of the extraordinary opportunity provided by the Restore Act in response to the Depp Horizon disaster. The Draft Programmatic EIS is also an extraordinarily well written and clear document which also provides thoughtful guidance and an interesting array of useful information for project selection and parameters. We can find no fault with the EIS.

The Draft Plan, while very good and clearly written, could use additional emphasis on the priority of the goals. Upon methodical reading, we believe the authors listed the goals in their particular order because the Deepwater Horizon disaster (preceded by centuries of other human use) impacted the natural and human environment in that order, and the plan should emphasize that the selection process for projects will evaluate proposed projects for selection priority against the goals in the order the goals are listed in the plan. Beyond the Deepwater Horizon disaster, humans, in general, have impacted the natural environment in the Gulf Coast area in the same order, and the funds available should be used in the same priority to restore and protect habitats, clean water, fisheries, community resilience first, and only then should they be used for "economic" projects. While there is no question the economies of many coastal communities were seriously impacted by the spill and following disaster, BP has already compensated most, if not all those communities and citizens for most, if not all their losses. Natural resources damages, from all human activities, should have the highest priority in distribution of these funds.

Beyond emphasizing the clear priority of the goals in project selections the Plan should even more clearly emphasize the application of the stated criteria:

- Projects that are projected to make the greatest contribution to restoring and protecting the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast region, without regard to geographic location within the Gulf Coast region.
- 2. Large-scale projects and programs that are projected to substantially contribute to restoring and protecting the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast ecosystem.
- Projects contained in existing Gulf Coast States' comprehensive plans for the restoration and protection of natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast region.
- 4. Projects that restore long-term resiliency of the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands most impacted by the *Deepwater Horizon* oil spill.

In the selection process, projects which seek to put economics ahead of environmental impacts should not qualify for funding under the Act.

One omission from the Plan which we believe stemmed from the actual statute which was silent, was that of advisory groups which include citizens and local government. Federal and state agencies and state Governors are well represented on the council(s), but local government and citizens are not. Nor is Business and Industry which can bring much to the table in the way of project evaluation, development and execution. Industry in particular is very experienced in selecting and evaluating large capital improvement and reconstruction projects within our own fences and beyond. Advisory groups should require the inclusion of business and industry representatives for their experience and guidance, as well as their unique view of the resources that will be restored and protected.

Our comments are not intended as criticism of the Draft Plan, but rather as suggestions for improved emphasis. We look forward to participating in project selection and execution over the years to come through our local Bay and Estuary Program, the Gulf Alliance Business and Commerce Committee, our statutory boards and our state commissions involved in this process, as well as directly with the Council.

Thanks again for the opportunity to Participate.

nas D. Russell

Sincerely,

Thomas G. Russell President and CEO

2 June 2013 Dear Council Members -Mr. Walter McClatchey 203 Terra Ave. I am writing to comment Alexandria, LA 71303-2237 for spending Clean Water act fines. The deast plan fails to include a sucrety list or spending allocation plan for projects that will restore the Gulf's scoupter and sconony. I propose the there project be July Coast: D'Create a Bareficial Che Trust Trend to are desdeed sodiments levereficially and relived borner islands like Dear Island and Drip Island, (2) Rectare orpter reefs or place deliqued weeks for hobitat in Misterspe Sound; 3 Rettore seagrand leads to historie levels, and @ Create a Coastal Preserve Trust Fund a organice private marshes and shoulines or to manage pullic lands for preservation. Thoule you.